

Carroll County, Maryland



Annual Comprehensive Financial Report

For the Fiscal Year Ended
June 30, 2023

Carroll County Mission

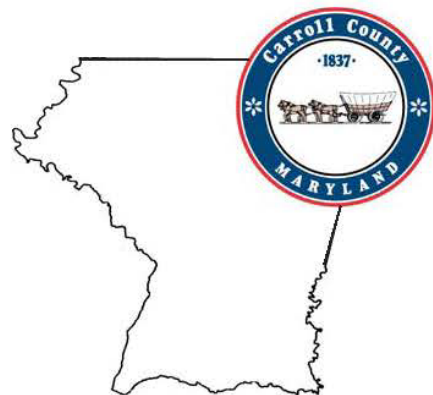
It is the mission of Carroll County Government to protect the Constitutional Rights of our citizens, maintain excellent public safety, infrastructure, and education in a conservative and fiscally responsible manner, keeping Carroll County strong today and in the future.

Carroll County Government leads by example, respects the proper role of government, openly engages its citizens, and strives to preserve and protect the true American Spirit.

Annual Comprehensive Financial Report

For The Fiscal Year Ended
June 30, 2023

Department of the Comptroller
Carroll County, Maryland
Jennifer D. Hobbs, Comptroller





Introductory Section





INTRODUCTORY SECTION

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Department of the Comptroller
Carroll County Government
225 North Center Street
Westminster, Maryland 21157

December 15, 2023

The Board of County Commissioners and
The Citizens of Carroll County, Maryland

State law requires that all general-purpose local governments publish a complete set of audited financial statements within six months of the close of each fiscal year. Pursuant to that requirement, we hereby issue the annual comprehensive financial report of Carroll County, Maryland (the "County") for the fiscal year ended June 30, 2023.

This report consists of management's representations concerning the finances of Carroll County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not outweigh their benefits, Carroll County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Carroll County's financial statements have been audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that Carroll County's financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with Generally Accepted Accounting Principles ("GAAP"). The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Carroll County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

Management's discussion and analysis ("MD&A") immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government:

Carroll County was created pursuant to an Act of the General Assembly of the State of Maryland on January 19, 1837. Carroll County is situated in the north central part of Maryland lying south of the Pennsylvania state line, which is part of the historic Mason-Dixon line. It is bordered on the east by Baltimore County, on the south by Howard County and on the west by Frederick County. The County is 456 square miles in area and is approximately 27 miles both in length and width with a 2020 Census population of 173,586 and a population estimate of 176,438 as of August 2023. The County seat and largest city is Westminster. Carroll County is empowered to levy a property tax on both real and personal properties located within its boundaries. During the last three decades, the basic character of the County's land and residents has changed from predominantly rural to suburban and rural.

Carroll County has operated under the commissioner form of government since the County was formed by the State of Maryland legislature. The County is governed by an elected five-member Board of County Commissioners (the "Board"). The Board may only exercise such powers as are conferred upon it by the General Assembly of Maryland. The Board operates under the Code of Public Local Laws of Carroll County, 2013 Edition, as amended, being Article 7 of the Code of

Public Local Laws of Maryland. Both the executive and legislative functions of the County are vested in the Board of County Commissioners. The Board is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and appointing a County Administrator, a Clerk to the Board, and the directors of various departments. The County Administrator and Clerk to the Board are charged, generally, with the day-to-day management of the County. The board members serve four-year concurrent terms, limited to two consecutive terms by State law. The County is divided into five districts based on population. Each district elects a commissioner to represent their district.

Carroll County provides a full range of services including public safety (police, volunteer fire protection, emergency services and detention center), highways and streets, sanitation, planning and zoning, economic development, culture-recreation, education, a community college, libraries, judicial and general administrative services. The County also operates, in conjunction with the State, services related to general community health and human services. In addition, the County operates a water and wastewater utility, a solid waste operation, a septage treatment operation, an airport, a firearms facility (shooting range), and a fiber network as enterprise funds.

Carroll County is also financially accountable for a legally separate board of education, community college, library system, and economic development services to commercial enterprises, all of which are reported separately as component units within Carroll County's financial statements. Additional information on these legally separate entities can be found in Note 1 of the notes to the financial statements.

The annual budget serves as the foundation for Carroll County's financial planning and control. All agencies of the County are required to submit requests for appropriation to the Department of Management and Budget in December of each year. Management and Budget uses these requests as the starting point for developing a proposed budget. Management and Budget then presents this proposed budget to the Commissioners for review prior to April 30. The Commissioners are required to hold public hearings on the proposed budget and to adopt a final budget by no later than 30 days before the close of the County's current fiscal year. The appropriated budget is prepared by fund, function (e.g., general government), and department (e.g., planning). Department heads may make transfers of appropriations within a department. Transfers of appropriations between departments, however, require the approval of the Board. A budget-to-actual comparison is provided in this report for the individual governmental funds for which a legal appropriated annual budget has been adopted. The general fund comparison is presented on page 40 as part of the basic financial statements for the governmental funds. For all other governmental funds, including the general fund, with appropriated annual budgets, this comparison is presented in the Supplementary Information subsection of the report, which starts on page 158.

Local Economy:

Local indicators show the continued stability of Carroll County. The unemployment rate for Carroll County was at 1.5% in August 2023, compared to 3.8% nationally. Carroll County still maintains a mix of manufacturing, industrial, and service businesses that when joined with the strong agribusiness, provides for a stable business climate. The top 10 employers in the County show this diversity as they include the County Government, County Board of Education, two hospitals, one retirement community, two colleges, a warehouse and distribution business, a manufacturer, and consumer goods center. Included in these employers are companies like Penguin Random House, Evapco, and Walmart.

The County's principal source of revenue is local taxes, which constitute approximately 81.7% of total revenues for fiscal year 2023: approximately 40.3% from local property taxes and approximately 38.3% from local income taxes. See "COUNTY REVENUES - General" for a further discussion of the County's revenues and revenue sources. The County did not experience any material decline in income tax collection in fiscal year 2023 and while the County does not expect a significant decline in income tax collection in fiscal year 2024, there is no assurance that the County will not experience a decline and delay in income tax collected in the upcoming fiscal years, the extent to which the County cannot fully determine at this time.

As of June 2022, the County had received all its \$32.7 million allocation from the Federal Government for the Coronavirus State and Local Fiscal Recovery Funds (FRF) grant. As of June 2023, \$30.6 million remains and the County is committed to using these funds effectively to ensure a sustainable recovery from the COVID-19 pandemic.

The COVID-19 pandemic's long-term recovery impact on the State and local economy and on County pension funding and contribution requirements resulting from reduced investment returns is difficult to determine. Further, the ongoing COVID-19 pandemic recovery may still cause additional economic and health challenges that remain difficult to anticipate.

The County has a labor force of approximately 96,672 as of July 2023, which was a decrease of 0.8% from last year.

Long-term Financial Planning:

Real Property Tax Rate:

The Real Property Tax Rate is set by the Commissioners annually during the adoption of the budget. For fiscal year 2023, the commissioners adopted a Real Property Tax Rate of \$1.018 per \$100 of assessed value, unchanged since fiscal year 2013.

Personal Property Tax Rate:

The Personal Property Tax Rate is also set annually by the Commissioners during adoption of the budget. For fiscal year 2023, the Commissioners adopted a Personal Property Tax Rate of \$2.515 per \$100 of assessed value, unchanged from the prior year.

Income Tax Rate:

Effective January 1, 2015, the income tax rate reduced from 3.04% to 3.03% of the State taxable income. For 2023, the rate remained at 3.03% of State taxable income.

911 Service Fee Rate:

Effective July 1, 2021, the 911 Fee increased from \$0.75 per line to \$1.50 per line.

Homestead Tax Credit:

The Homestead Tax Credit rate is set by the Commissioners and caps the amount taxes can increase on a primary residence at 5% a year. The credit equals the County's tax rate multiplied by the amount by which the current year's assessment on residential property exceeds 5% of the previous year's taxable assessment.

Stabilization Arrangement:

The County formally adopted an ordinance for the stabilization arrangement during fiscal year 2013. The arrangement requires the County to maintain at least 5% of the upcoming fiscal year adopted general fund budget in committed fund balance to be available to meet unforeseen emergency situations.

Operating Budget:

The County maintains a balanced six-year Operating Plan and a Community Investment Plan ("CIP") for expenditures built on projected revenues. The development of six-year plans requires the County to evaluate the impact of current decisions on the long-term financial position of the County.

Capital Projects:

The County Commissioners' six-year Community Investment Plan is focused on maintaining existing infrastructure. The current six-year program included \$28.2 million to continue the County's efforts in purchasing agriculture land preservation easements, \$22.2 million for watershed assessment and improvements, \$73.8 million to expand and renovate the Career and Technology Center, \$65.6 million for design and construction of East Middle School, and \$117.4 million to maintain roads throughout the County through the pavement management and pavement preservation projects.

The plan also includes an \$8.0 million project to replace the current cast iron water mains and clay sanitary sewer lines in the Freedom, Bark Hill, and Pleasant Valley Service Areas where Bureau of Utilities operates and maintains both the water and sewer. A funding program for water and sewer projects estimated to be needed to build-out has been put in place that would fund all needed projects through user assessments and connection fees and not require new debt financing.

In addition, the plan includes \$4.0 million for the land purchase for the expansion and improvement of the Carroll County Landfill.

The County has received an Airport Runway Extension project approval from the Federal Aviation Administration, which is expected to fund 90% of an anticipated total project cost of \$88.2 million. Additional funding will come from the Maryland Aviation Administration and County contributions. The project provides funding to extend the current 5,100-foot runway to 5,400 feet and widen and extend taxiways. The runway will be moved approximately 400 feet from its current location. This project, currently in the land acquisition phase, is expected to be completed in 2035.

Debt Administration:

The County plans long- and short-term debt issuance to finance its capital budget based on cash flow needs, sources of revenue, available financing instruments, trends in bond market structures, and trends in interest rates. The County finances its capital needs on a regular basis dictated by its capital spending pattern. A financial advisor firm and bond counsel assist in developing a bond issuance strategy, preparing bond documents, and marketing bonds to investors.

The County consolidates general County improvements into Consolidated Public Improvement bonds with a term of no longer than the estimated life of the assets for which they are used to purchase. Debt obligations are generally issued through a competitive sale. However, the County may use a negotiated sale process when it is most cost effective or when bids received through a competitive sale are unsatisfactory.

Financial Policies and Practices:

Debt Policy:

The debt policy sets forth comprehensive guidelines for the financing of capital expenditures. The policy provides parameters for issuing debt and managing outstanding debt. The policy provides guidance to decision makers regarding the timing and purpose for which debt may be issued, what types and amounts of debt are permissible, the method of sale that may be used and the debt structuring practices that may be used. The County recognizes that adherence to a debt policy helps ensure that it maintains a sound debt position and that credit quality is protected.

Investment Policy:

The County has a written investment policy and procedures manual that ensures that the investment program is strictly adhered to and the security of County investments are maximized. Cash held temporarily idle during the year by Carroll County, excluding component units, was invested in repurchase agreements, certificates of deposits, obligations of federal government agencies instrumentalities, the Maryland Local Government Investment Pool and a bank money rate savings account, all of which are fully collateralized by United States Government obligations for periods ranging from one day to 20 years. The County also has a delivered collateral policy and a master repurchase agreement as part of its overall investment program.

Major Initiatives:

The County continues to focus on maintaining essential services. As of June 30, 2023, 78,315 acres are under permanent easement in our Agricultural Land Preservation programs supporting agribusiness, maintaining open space and our rural heritage, and avoiding the costs of services and infrastructure to serve residential development.

Carroll County continues to maintain its highest triple-A rating from all three credit agencies. There was a credit rating assigned in November 2023 for the fiscal year 2024 bond sale, which re-affirms our upgrade from October 2018 of the coveted and highest triple-A rating from all three credit agencies (Fitch AAA, Moody's Aaa, S&P AAA). All three had a comment of "outlook stable."

Pension and 401(k) Plans:

The Carroll County Employee Pension Plan, a defined benefit plan, was established by the County in 2004 and administered by the County to accumulate resources for pension benefit payments. The Carroll County Employee Pension Plan was amended October 1, 2009 to establish the Carroll County Certified Law Officers Pension Plan. This plan was amended again in October 2021 to the Public Safety Pension Plan to allow eligible public safety personnel to receive a non-reduced pension after 25 years of service. Effective October 4, 2017, the County further amended the Carroll County Pension Plan for electing correctional officers. In fiscal year 2022, the County amended the Plan to include all eligible Public Safety employees and change the name to Carroll County Public Safety Pension Plan. Effective October 1, 2009, the County amended the 401(k) Defined Contribution Plan and discontinued County contributions for employees that were hired July 1, 1985 or later and for those employees hired prior to July 1, 1985 who elected to participate in the Carroll County Pension Plan. Employees may still choose to voluntarily contribute to the plan. Administration of this plan is provided by the County, with recordkeeping services provided by the Lincoln Financial Group. Additional information on the plans can be found in Note 11 of the notes to the financial statements.

Awards and Acknowledgements:

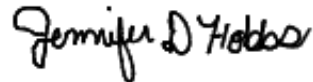
The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to Carroll County for its annual comprehensive financial report ("ACFR") for the fiscal year ended June 30, 2022. Carroll County has received a Certificate of Achievement for the last 38 consecutive years (fiscal years 1985-2022). The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standards for preparation of state and local government financial reports. To be awarded a

Certificate of Achievement, the County must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of the annual comprehensive financial report on a timely basis was made possible by the dedicated service of the entire staff in the Department of the Comptroller and the cooperation of the entire organization. Each member of the department has my sincere appreciation for the contributions made in the preparation of this report. In closing, I would like to thank the County Commissioners for their continuing interest and support in planning and conducting the financial operations of the County in a responsible and progressive manner.

Respectfully submitted,

A handwritten signature in black ink that reads "Jennifer D. Hobbs". The signature is written in a cursive, flowing style.

Jennifer D. Hobbs
Comptroller





Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Carroll County
Maryland**

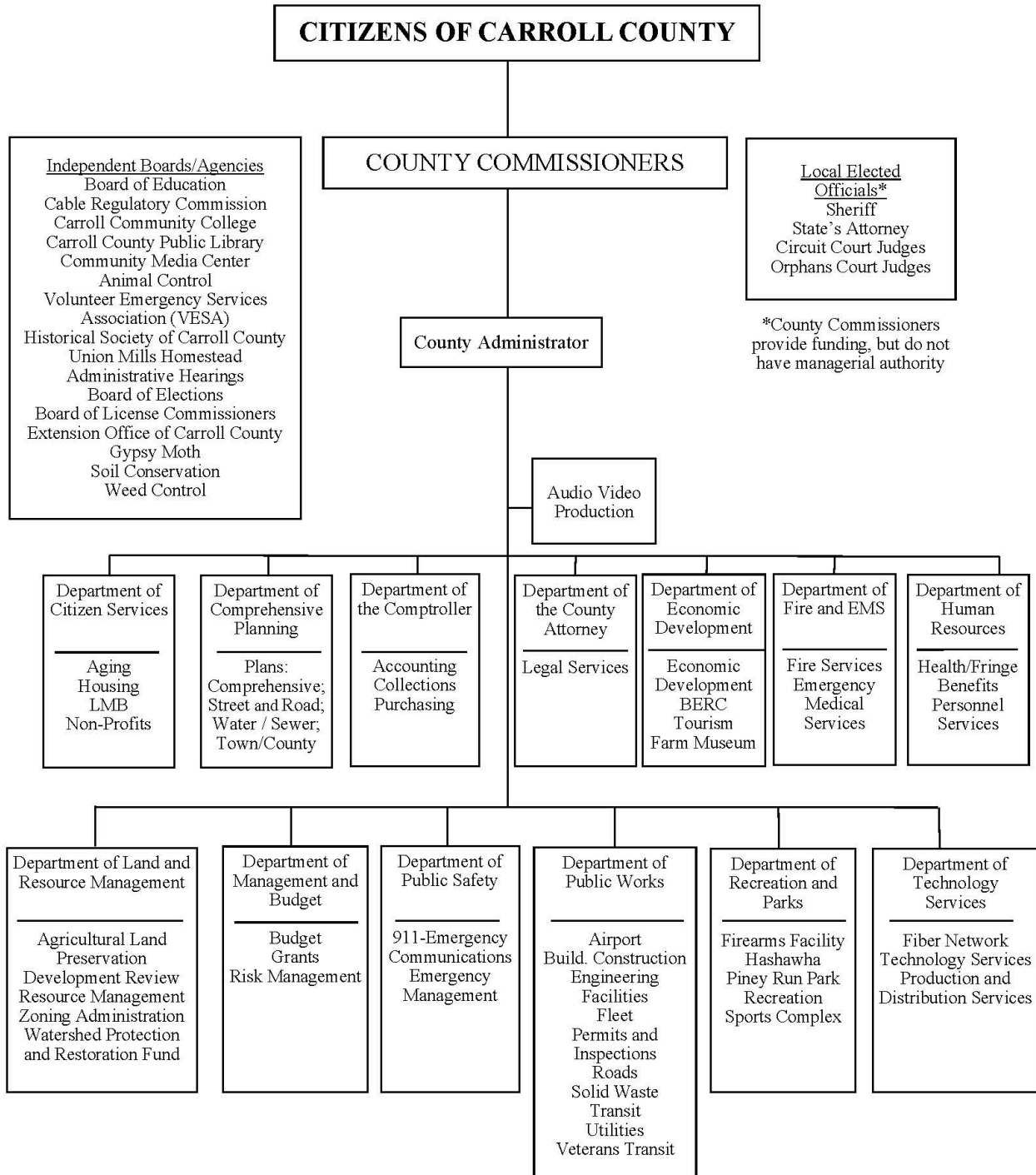
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO

CARROLL COUNTY GOVERNMENT



Carroll County, Maryland

225 North Center Street
Westminster, Maryland 21157
Telephone (410) 386-2400
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carrollcountymd.gov

Appointed Officials

Roberta Windham, ESQ.
County Administrator
Vivian Daly
County Clerk
Jennifer D. Hobbs
Comptroller
Theodore Zaleski, III
Director of Management and Budget
Timothy C. Burke
County Attorney
Celene E. Steckel
Director of Citizen Services
Bryan Bokey
Director of Public Works
Valerie D. Hawkins (Acting)
Director of Public Safety
Michael W. Robinson
Director of Fire and EMS
Christopher Heyn (Acting)
Director of Comprehensive Planning
Christopher Heyn
Director of Land and Resource Management
Lisa Carroll (Acting)
Director of Recreation and Parks
Kristy Bixler
Director of Human Resources
Mark Ripper
Director of Technology Services
John Lyburn, Jr.
Director of Economic Development

Independent Auditors

CliftonLarsonAllen LLP
Timonium, Maryland

Bond Counsel

McKennon Shelton & Henn, LLP
Baltimore, Maryland

Financial Advisor

Davenport & Company, LLC
Baltimore, Maryland

Board of County Commissioners

Edward C. Rothstein
President
District 5



Kenneth Kiler
Vice President
District 2



Joseph Vigliotti
District 1



Tom Gordon III
District 3

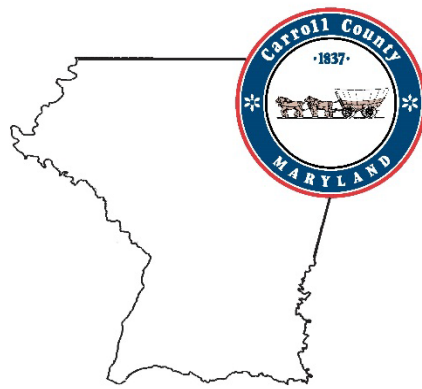


Michael Guerin
District 4





Financial Section







INDEPENDENT AUDITORS' REPORT

The County Commissioners
of Carroll County, Maryland
Westminster, Maryland

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Maryland (the County), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General and Grants Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

Change in Accounting Principle

As discussed in Note 1-K to the financial statements, effective July 1, 2022, the County adopted new accounting guidance for subscription-based information technology arrangements (SBITA). The guidance requires lessees to recognize a right-to-use software asset and corresponding SBITA liability for all SBITA with terms greater than twelve months. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

Exercise professional judgment and maintain professional skepticism throughout the audit.

Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.

Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 18-30, and the required supplementary information on pages 141-153 as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The supplementary information, as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

The County Commissioners
of Carroll County, Maryland

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2023, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Baltimore, Maryland
December 12, 2023

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Management's Discussion and Analysis
For the Year Ended June 30, 2023

As management of Carroll County, MD we offer readers of Carroll County Government's financial statements this narrative overview and analysis of the financial activities of Carroll County Government for the fiscal year ended June 30, 2023. The objective of this overview and analysis is to assist readers in focusing on significant financial issues, provide an overview of the County's financial activity, identify changes in the County's financial position, identify any material deviations from the financial plan, and identify individual fund issues or concerns. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found on pages 3-8 of this report.

Financial Highlights

Government-wide:

- The assets and deferred outflows of resources of Carroll County exceeded its liabilities and deferred inflows of resources at the close of the fiscal year ended June 30, 2023 by \$540,202,995 (total net position), compared to \$464,824,420 at June 30, 2022. Of total net position at June 30, 2023, \$77,439,193 was restricted for specific purpose (restricted net position) in comparison to \$40,477,134 at June 30, 2022. The total net investment in capital assets was \$373,358,551 at June 30, 2023, compared to \$367,290,582 at June 30, 2022.
- The total net position increased by \$75,378,575 or 16.2%.

Fund level:

- At the close of the fiscal year, unassigned fund balance for the general fund (primary operating fund) was \$44,251,872, or 9.25% of general fund revenues.
- As of June 30, 2023, the County's governmental funds reported combined fund balances of \$251,331,485, an increase of \$35,885,749 from the prior year. Approximately 17.6% of the combined fund balance is available to meet the County's current and future needs (*unassigned*), 43.5% is assigned, indicating that it is not available for new spending because it has already been assigned for items such as existing purchase orders, construction contracts, and subsequent years expenditures, 26.0% is committed or restricted for future use, stabilization arrangement, restricted investments and other purposes, and 12.9% is nonspendable meaning it is in the form of loans receivable, inventory and notes receivable.

Long-term debt:

- Carroll County Government's total bonded debt increased by \$6,415,008, or 2.10% from fiscal year 2022. For fiscal year 2023, the County paid an average interest rate of 3.45%.
- Debt Service for the County's governmental activities increased by \$880,800, or 2.8% from fiscal year 2022.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Carroll County Government's basic financial statements. Carroll County Government's basic financial statements comprise three components:

- ✓ Government-wide financial statements.
- ✓ Fund financial statements.
- ✓ Notes to the financial statements.

This report also contains required and non-required supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The *government-wide financial statements* are designed to provide readers with a broad overview of Carroll County Government's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of Carroll County Government's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position and condition of Carroll County Government is improving or

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deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of Carroll County Government that are principally supported by taxes and intergovernmental revenue (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of Carroll County Government include general government, public safety, public works, health, human services, education, culture and recreation, libraries, conservation of natural resources, judicial and economic development. The business-type activities of Carroll County Government include water and sewer service, solid waste operations, septage treatment, firearms facility, airport facility and a fiber network.

The government-wide financial statements include not only Carroll County Government itself (known as the *primary government*), but also legally separate component units. Carroll County Government has the following component units: Board of Education of Carroll County, Carroll Community College, Carroll County Public Library, and Industrial Development Authority of Carroll County. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 34 through 36 of this report.

Fund financial statements: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Carroll County Government, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of Carroll County Government can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Carroll County Government maintains five individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general fund, capital projects fund and the grant fund all of which are considered major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements which can be found on pages 165 to 166 of this report.

Carroll County Government adopts an annual appropriated budget for its general fund and grant fund. A budgetary comparison statement has been provided for the general and grant funds and can be found on pages 40 and 41 of this report.

The basic governmental funds financial statements can be found on pages 37 and 38 of this report.

Proprietary funds: Carroll County Government maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Carroll County Government uses an enterprise fund to account for its Bureau of Utilities, Solid Waste, Airport, Septage, Firearms Facility and Fiber Network. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Carroll County Government's various functions. Carroll County Government uses an internal service fund to account for risk management activities and employee health benefits. Because this service predominantly benefits governmental rather than

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Management's Discussion and Analysis
For the Year Ended June 30, 2023

business-type functions, it has been included within *governmental activities* in the government-wide financial statements. The basic proprietary fund financial statements can be found on pages 42 to 45 of this report.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Bureau of Utilities, Solid Waste, Airport, and Fiber Network, which are considered to be major funds of Carroll County Government. Individual fund data for each of the two non-major enterprise funds is provided in the form of combining statements which can be found on pages 171 to 173 of this report.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Carroll County Government's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County has four trust funds, which are the Carroll County Employee Pension Trust Fund; the Carroll County Public Safety Pension Trust Fund; the Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland "OPEB"; and the Volunteer Firemen Length of Service Award Program "LOSAP". In addition to the four trust funds the County has one custodial fund: the Carroll Cable Regulatory Commission. The basic fiduciary funds financial statements can be found on pages 47 and 48 of this report.

Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 52 to 139 of this report.

Required Supplementary Information: Required supplementary information is not part of the basic financial statements; however, it provides additional information. Required Supplementary Information can be found on pages 142 to 155.

Financial analysis of the County as a whole

As noted earlier, net position may serve over time as a useful indicator of a government's overall financial position. In the case of Carroll County Government, total net position was \$540,202,995 at the close of the most recent fiscal year. Components for Carroll County Government's net position are divided into three categories: net investment in capital assets, restricted net position and unrestricted net position. The largest portion of the County's net position reflects its investment in capital assets net of depreciation (e.g., buildings, building improvements, water and sewer systems, vehicles, machinery, equipment, roads, and bridges), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although, the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

It is important to note that although counties in the State of Maryland issue debt for the construction of schools, school buildings are owned by each County's Public School System. Ownership reverts to the County if the local board determines that a building is no longer needed. Therefore, while the County's financial statements include this outstanding debt, they do not include the capital assets funded by the debt.

Restricted net position of \$77,439,193 represents 14.3% of total net position. Restricted net position is resources that are subject to external restrictions on how they may be used. Unrestricted net position of the total government is \$89,405,251.

Total assets increased \$88 million from the prior fiscal year. One reason for this increase that took place in governmental activities is due to OPEB being overfunded. This increase caused non-current assets to increase \$33.4 million due to the net OPEB liability becoming an asset, which was caused by the increase in investments in the OPEB fund and adjustments to actuarial assumptions during the fiscal year. Governmental activities showed an increase in total assets and deferred outflows due to increases in the deferred charges for pensions and OPEB.

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Noncurrent liabilities decreased by \$14.5 million primarily due to OPEB being over-funded and therefore an asset. This decrease in the unfunded liabilities was a result of the growth of investments.

Carroll County Government's Net Position

| | Governmental Activities | | Business-type Activities | | Total Government | |
|---|-------------------------|----------------|--------------------------|----------------|------------------|----------------|
| | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 |
| Current assets | \$ 409,538,230 | \$ 368,174,337 | \$ 43,146,203 | \$ 31,192,571 | \$ 452,684,433 | \$ 399,366,908 |
| Non-current assets | 69,458,338 | 36,045,106 | - | - | 69,458,338 | 36,045,106 |
| Capital assets | 369,502,705 | 368,241,180 | 166,135,099 | 166,214,811 | 535,637,804 | 534,455,991 |
| Total assets | 848,499,273 | 772,460,623 | 209,281,302 | 197,407,382 | 1,057,780,575 | 969,868,005 |
| Deferred outflows | 39,494,166 | 39,877,706 | - | - | 39,494,166 | 39,877,706 |
| Total assets and deferred outflows | 887,993,439 | 812,338,329 | 209,281,302 | 197,407,382 | 1,097,274,741 | 1,009,745,711 |
| Current liabilities | 100,708,054 | 108,800,487 | 5,527,818 | 5,577,153 | 106,235,872 | 114,377,640 |
| Non-current liabilities | 338,047,006 | 351,971,541 | 17,251,903 | 17,791,367 | 355,298,909 | 369,762,908 |
| Total liabilities | 438,755,060 | 460,772,028 | 22,779,721 | 23,368,520 | 461,534,781 | 484,140,548 |
| Deferred inflows | 91,039,625 | 58,874,342 | 4,497,340 | 1,906,401 | 95,536,965 | 60,780,743 |
| Total liabilities and deferred inflows | 529,794,685 | 519,646,370 | 27,277,061 | 25,274,921 | 557,071,746 | 544,921,291 |
| Net position: | | | | | | |
| Net investment in capital assets | 216,424,485 | 210,622,676 | 156,934,066 | 156,667,906 | 373,358,551 | 367,290,582 |
| Restricted | 45,100,278 | 8,515,051 | 32,338,915 | 31,962,083 | 77,439,193 | 40,477,134 |
| Unrestricted (deficit) | 96,673,991 | 73,554,232 | (7,268,740) | (16,497,528) | 89,405,251 | 57,056,704 |
| Total net position | \$ 358,198,754 | \$ 292,691,959 | \$ 182,004,241 | \$ 172,132,461 | \$ 540,202,995 | \$ 464,824,420 |

During fiscal year 2023, the County's net position increased by \$75,378,575. The contributing factors to the increase in net position include capital and operating grants & contributions, income taxes, investment earnings, and a reduction of expenditures due to the overfunding of OPEB.

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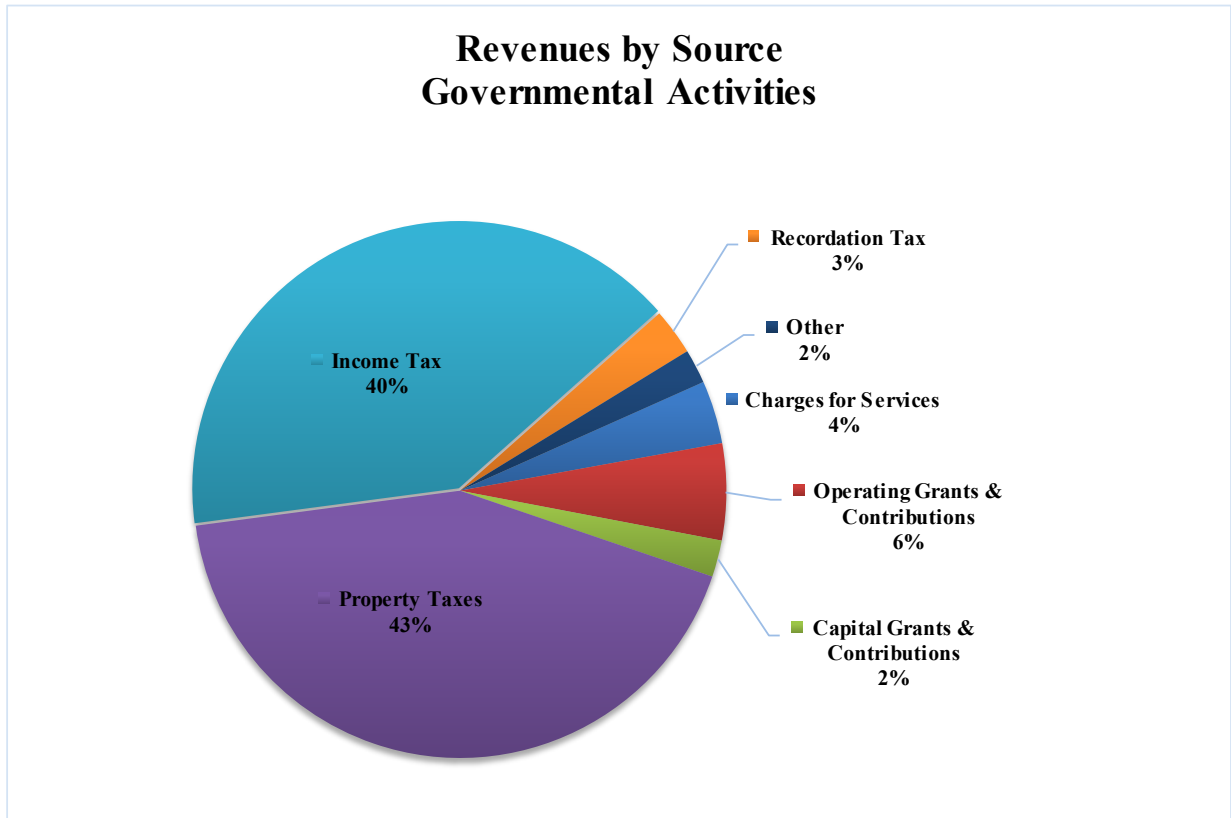
The following table indicates the changes in net position for governmental and business-type activities:

Carroll County Government's Changes in Net Position

| | Governmental Activities | | Business-type Activities | | Total Government | |
|--------------------------------------|-------------------------|-----------------------|--------------------------|-----------------------|-----------------------|-----------------------|
| | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 21,970,919 | \$ 22,283,361 | \$ 26,873,197 | \$ 23,723,322 | \$ 48,844,116 | \$ 46,006,683 |
| Operating grants & contributions | 32,562,491 | 24,784,329 | - | - | 32,562,491 | 24,784,329 |
| Capital grants & contributions | 12,353,799 | 5,951,010 | 4,554,378 | 2,833,418 | 16,908,177 | 8,784,428 |
| General revenues: | | | | | | |
| Property taxes | 238,022,790 | 238,429,057 | - | - | 238,022,790 | 238,429,057 |
| Income tax | 226,008,194 | 228,586,819 | - | - | 226,008,194 | 228,586,819 |
| Recordation tax | 15,663,284 | 21,794,375 | - | - | 15,663,284 | 21,794,375 |
| Admission & amusement tax | 404,063 | 329,400 | - | - | 404,063 | 329,400 |
| Agricultural transfer tax | 1,951,988 | 479,456 | - | - | 1,951,988 | 479,456 |
| Hotel rental tax | 339,590 | 332,138 | - | - | 339,590 | 332,138 |
| Investment earnings | 5,920,623 | (3,769,612) | 1,316,948 | (136,657) | 7,237,571 | (3,906,269) |
| Miscellaneous, unrestricted | 2,737,917 | 1,871,878 | - | 11,556 | 2,737,917 | 1,883,434 |
| Gain (Loss) on sale of capital asset | 193,736 | (814,871) | - | - | 193,736 | (814,871) |
| Total Revenues | 558,129,394 | 540,257,340 | 32,744,523 | 26,431,639 | 590,873,917 | 566,688,979 |
| Program Expenses: | | | | | | |
| General government | 50,047,181 | 37,866,127 | - | - | 50,047,181 | 37,866,127 |
| Public safety | 60,818,966 | 62,456,642 | - | - | 60,818,966 | 62,456,642 |
| Public works | 31,558,106 | 28,260,366 | - | - | 31,558,106 | 28,260,366 |
| Health | 5,376,294 | 5,199,738 | - | - | 5,376,294 | 5,199,738 |
| Human services | 19,881,963 | 21,105,128 | - | - | 19,881,963 | 21,105,128 |
| Education | 256,696,183 | 267,747,949 | - | - | 256,696,183 | 267,747,949 |
| Culture and recreation | 6,338,845 | 4,945,981 | - | - | 6,338,845 | 4,945,981 |
| Libraries | 16,973,140 | 17,556,766 | - | - | 16,973,140 | 17,556,766 |
| Conservation of natural resources | 9,962,662 | 10,021,043 | - | - | 9,962,662 | 10,021,043 |
| Economic development | 6,740,929 | 3,319,221 | - | - | 6,740,929 | 3,319,221 |
| Judicial | 11,573,361 | 10,712,000 | - | - | 11,573,361 | 10,712,000 |
| Interest on long-term debt | 7,778,479 | 7,749,640 | - | - | 7,778,479 | 7,749,640 |
| Bureau of Utilities | - | - | 14,298,123 | 12,544,065 | 14,298,123 | 12,544,065 |
| Solid Waste | - | - | 13,408,851 | 11,638,055 | 13,408,851 | 11,638,055 |
| Airport | - | - | 1,381,200 | 1,009,912 | 1,381,200 | 1,009,912 |
| Septage | - | - | 526,397 | 457,157 | 526,397 | 457,157 |
| Firearms | - | - | 255,780 | 227,204 | 255,780 | 227,204 |
| Fiber Network | - | - | 1,878,882 | 1,220,742 | 1,878,882 | 1,220,742 |
| Total Expenses | 483,746,109 | 476,940,601 | 31,749,233 | 27,097,135 | 515,495,342 | 504,037,736 |
| Excess (deficiency) before transfers | 74,383,285 | 63,316,739 | 995,290 | (665,496) | 75,378,575 | 62,651,243 |
| Transfers in (out) | (8,876,490) | (34,676,120) | 8,876,490 | 34,676,120 | - | - |
| Increase (Decrease) in Net Position | 65,506,795 | 28,640,619 | 9,871,780 | 34,010,624 | 75,378,575 | 62,651,243 |
| Net Position - Beginning | 292,691,959 | 264,051,340 | 172,132,461 | 138,121,837 | 464,824,420 | 402,173,177 |
| Net Position - Ending | \$ 358,198,754 | \$ 292,691,959 | \$ 182,004,241 | \$ 172,132,461 | \$ 540,202,995 | \$ 464,824,420 |

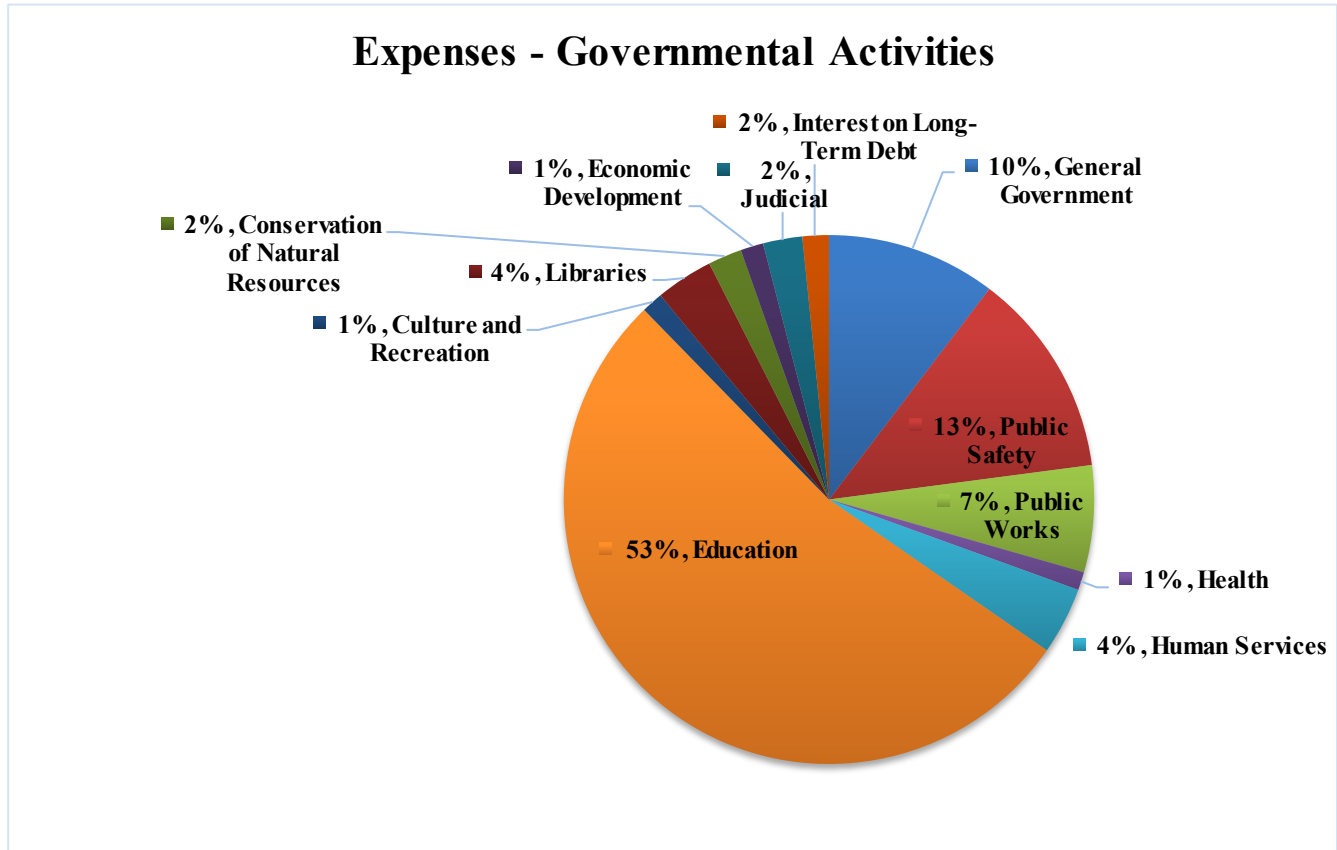
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Governmental activities: Overall revenue has increased by \$17,872,054, which is a 3.3% increase from fiscal year 2022. Investment earnings increased by \$9,690,235 over fiscal year 2022 due to the increase in both the markets and the interest rates. Capital grants and contributions increased by \$6,402,789 primarily due to public works grant related projects, while operating grants and contributions increased \$7,778,162 primarily due to human services related projects. Recordation tax decreased from fiscal year 2022 due to a decrease in the number of deeds processed, resulting in a reduction of recordation tax collected.



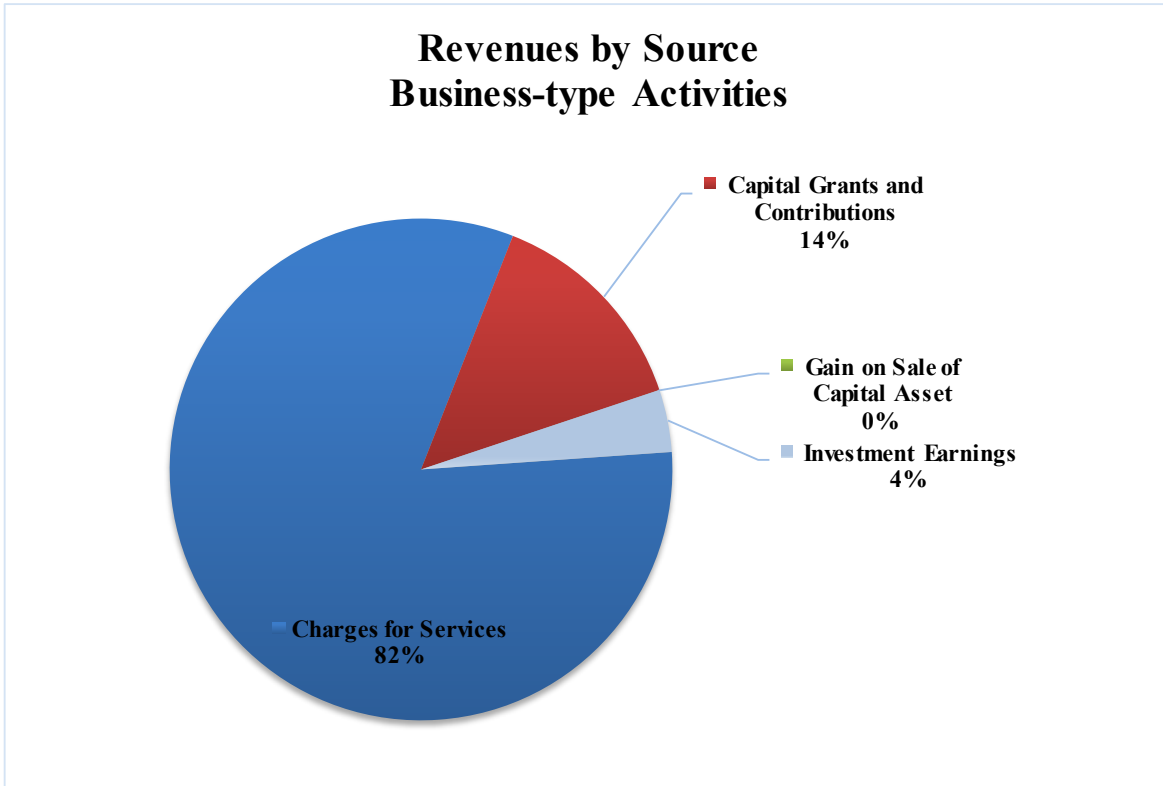
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Governmental activities: Overall expenses have increased by \$6,805,508 or 1.4% from fiscal year 2022. The major increases were seen in general government, public works, and economic development at \$12,181,054, \$3,297,740, and \$3,421,708, respectively. The main factors were an increase in compensated absences, pension and OPEB expenses, and expenses recognized for the IDA grant. A reduction of education expenditures in the amount of \$11,051,766 was primarily due to a decrease in capital outlay.

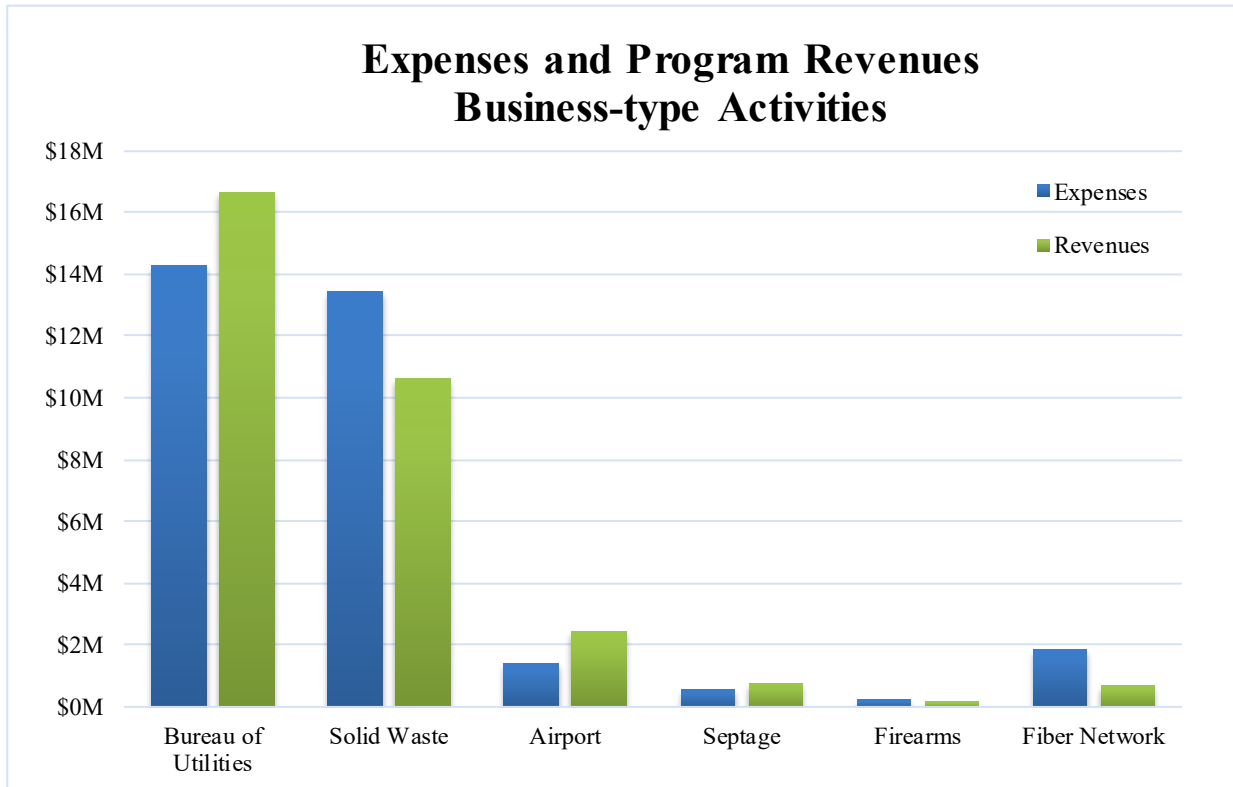


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Business-type activities: There was an overall increase in total revenues of \$6,312,884, or 23.88% from fiscal year 2022. Capital grants and contributions increased by \$1,720,960, primarily due to increased grant reimbursements from the Federal Aviation Administration (FAA) for airport projects and increased Local Fiscal Recovery Fund (FRF) for fiber network. Investment earnings increased by \$1,453,605 due to the increase of interest rates and markets; charges for services increased by \$3,149,875 due to an increase of water and sewer rates. The expenses of the business-type activities increased by \$4,652,098 from fiscal year 2022, primarily due to increased spending on capital project in the Bureau of Utilities and Solid Waste.



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Financial Analysis of the Government's Funds

As noted earlier, Carroll County Government uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of Carroll County Government's *governmental funds* is to provide information on near-term outflows, and balances of *spendable* resources. Such information is useful in assessing Carroll County Government's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Carroll County Government's governmental funds reported combined ending fund balances of \$251,331,485, an increase of \$35,885,749. Approximately 17.6% of this total constitutes *unassigned fund balance*, which is available for future appropriation. The *assigned fund balance*, at 43.5% of total fund balance, is not available for new spending because it has already been assigned to encumbrances and subsequent years' expenditures. The *committed fund balance*, at 10.9% of total fund balance, is for future use, stabilization arrangement and other purposes. The *non-spendable fund balance*, at 12.9%, is not available for new spending because it is not expected to be converted to cash in the near future: 1) to cover loans receivable balances (\$12,736,108), 2) dedicated for inventory and advances to Industrial Development Authority (\$3,216,805), and money due from other funds (\$6,765,512), 3) Industrial Development Authority prepaid costs related to unearned revenue (\$9,618,714). The remaining fund balance constitutes *restricted fund balance*, primarily investments pledged to the repayment of agricultural preservation installment purchase agreement general obligation debt.

The general fund is the primary operating fund of Carroll County Government. At the end of the fiscal year, unassigned fund balance of the general fund was \$44,251,872, while total fund balance was \$195,371,718. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 9.95% of total general fund expenditures, while total fund balance represents 43.9% of that same amount.

A decrease in fund balance was budgeted with an appropriation of \$41,990,320 of fund balance. The anticipated decrease in fund balance was partially mitigated by conservative spending, which resulted in \$12,518,718 less in expenditures than budgeted. Total assets decreased by \$2,839,610 as a result of a reduction in due from other component units, governmental funds, prepaid costs, and restricted investments being recorded. Liabilities decreased by \$10,559,886 due to the Board of Education drawing the entire FY23 appropriation by June 20, 2023, compared to the end of FY22 when there was a balance of \$10 million of the FY22 appropriation.

The revenues in the General Fund increased by \$12,826,842 compared to the prior fiscal year. The first primary contributing factor was due to an 8.5% increase in income tax. The second factor was a \$6,153,787 increase in interest and gain on investments due to the increase of interest rates. Expenditures increased by \$28,411,783 compared to the prior fiscal year for general government, public safety, and education. A large part of the increase was due to budgeted salary increases and additional maintenance of effort for Board of Education; expenses for Fire & EMS and 911 services increased as well.

The Capital Projects Fund balance sheet shows a \$28,990,111 increase in assets in fiscal year 2023. This is due to the increase in cash from bond money reimbursing the County for capital expenditures.

The Capital Projects Fund has a total fund balance of \$52,022,771, of which \$28,955,424 is assigned to liquidate purchase orders and \$18,093,824 is assigned for future capital fund project expenditures.

The Grants Fund has a total fund balance of \$2,220,905, which includes nonspendable, restricted and assigned for specific purposes. This is a decrease from fiscal year 2022 primarily due to an increased spending of FRF.

The Non-Major Governmental Funds have a total fund balance of \$1,716,091, which includes nonspendable, committed, restricted, and assigned for specific purposes.

Proprietary funds: Carroll County Government's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The total unrestricted net position of the proprietary funds at the end of the year amounted to a deficit of \$7,268,740, and unrestricted component of net position in the internal service fund totaled \$23,858,973. The total increase in unrestricted net position for the business-type activities of \$9,228,788 was primarily due to utilities completing more capital projects. The net position for the Internal Service Fund increased by

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\$1,758,138 due to additional charges for services being collected. Other factors concerning these funds' finances have been addressed in the discussion of Carroll County Government's business-type activities.

Fiduciary funds: Carroll County Government's fiduciary fund statements provide information regarding the County's Employee Pension Plan, the Public Safety Pension Plan, the Volunteer Firemen's Length of Service Award Program "LOSAP", and Other Post Employment Benefit Trust and custodial funds. Total net position for the four plans is \$342,941,130 for the fiscal year 2023. The investments in the trusts totaled \$344,087,629 at the end of fiscal year 2023, which was an increase from fiscal year 2022. The increase resulted due to an increase in interest rates in investments during fiscal year 2023. Custodial funds had an asset total of \$476,756 at the end of fiscal year 2023. Other factors concerning trust funds are discussed in the notes to these statements starting with Note 11.

General Fund Budgetary Highlights

In the original fiscal year 2023 budget, the Board of Commissioners approved a reserve for contingencies of approximately one percent of total budget to provide funds for emergency and unforeseeable expenditures that may arise during the current fiscal year. The final budget for reserve for contingencies decreased from the original budget by \$7,124,864. Funds can only be moved to or from the reserve during the year with approval from the Board of Commissioners. Any balance left in the reserve at year-end falls to unassigned fund balance.

The budgetary statements of the general fund show actual revenues of \$478,740,955, compared to the budgeted amount of \$448,714,080, a positive variance of \$30,026,875. The major differences between the final budgeted amounts and the actual revenues are as follows:

- Taxes – local property in fiscal year 2023 were understated, reflected as \$1.2 million less than budgeted. Fiscal year 2022 property taxes were overstated due to an accounting timing issue.
- Taxes – local other came in \$20.4 million higher primarily due to reconciling income tax distributions higher than planned due to higher than planned growth in withholdings and estimated payments.
- Miscellaneous revenues were \$6.6 million more than budget due to unbudgeted in-kind rental income associated with the facilities leased by the Board of Education, Library, and Community College.

The budgetary statements of the general fund show actual expenditures of \$447,633,252, compared to the budgeted amount of \$460,151,970, resulting in \$12,518,718, or 2.70%, less than planned. The major differences between the final budgeted amounts and the actual expenditures are as follows:

- General government expenditures came in \$9.6 million less than final budget primarily due to direct costs being allocated to the correct functions, and savings in salaries, utilities, fuel, bond issuance and bank fees.
- The reserve for contingency is set up in case funds are needed to be moved into functions to address specific problems or opportunities. For fiscal year 2023, \$7 million was left in the reserve for contingency, creating a positive budget variance.
- The final budgets for each function in the expenditures were reallocated from the original budget to reflect changes made throughout the year. The County did a reappropriation mid-year for OPEB in the amount of \$11.1 million with the majority of adjustments taking place at fiscal year-end of \$25.0 million in reallocations in the following areas: health and pension fringe benefits, telephone usage from public safety, computer software and hardware charges from technology services, risk management charges for workers' compensation, property, auto, and general liability insurances, fleet management charges for vehicle fuel, parts, repairs and maintenance, and facilities charges for electricity, water, and natural gas.

Capital Asset and Debt Administration

Capital assets: Carroll County Government's investment in capital assets for its governmental and business-type activities as of June 30, 2023 amounted to \$535,637,804 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, vehicles, infrastructure, construction in progress, leases, and subscription-based information technology arrangements. The total increase in Carroll County Government's investment in capital assets for the current fiscal year was 0.22% (a 0.34% increase for governmental activities and a 0.05% decrease for business-type activities). Additional information on the County's capital assets can be found on pages 76-80 of this report.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Management's Discussion and Analysis
For the Year Ended June 30, 2023

Carroll County Government's Capital Assets
(Net of depreciation)

| | Governmental Activities | | Business-type Activities | | Total Government | |
|-----------------------------------|-------------------------|-----------------------|--------------------------|-----------------------|-----------------------|-----------------------|
| | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 |
| Land | \$ 41,973,740 | \$ 41,973,678 | \$ 25,194,602 | \$ 25,066,568 | \$ 67,168,342 | \$ 67,040,246 |
| Construction in progress | 10,215,849 | 10,427,189 | 11,902,743 | 11,566,575 | 22,118,592 | 21,993,764 |
| Building and contents | 121,297,213 | 124,269,732 | 11,662,284 | 12,150,069 | 132,959,497 | 136,419,801 |
| Improvements other than buildings | 40,071,812 | 37,220,203 | 9,374,564 | 10,773,590 | 49,446,376 | 47,993,793 |
| Auto, machinery and equipment | 23,624,039 | 18,226,313 | 15,752,409 | 16,754,432 | 39,376,448 | 34,980,745 |
| Infrastructure | 132,320,052 | 136,124,065 | 92,248,497 | 89,903,577 | 224,568,549 | 226,027,642 |
| Total | \$ 369,502,705 | \$ 368,241,180 | \$ 166,135,099 | \$ 166,214,811 | \$ 535,637,804 | \$ 534,455,991 |

Major capital asset events during the current fiscal year included the following:

- Completion of Charles Carroll Community Center improvements had an increase of \$5.9 million and a decreased CIP.
- Bureau of Utilities, North Pump Station Wet well upgrades were completed, which resulted in an increase in water systems of \$2.3 million and decreased CIP.
- Continued construction in Bureau of Utilities projects in FY23 increased CIP by \$3.5 million.
- Continued construction in Airport Meadow Branch Rd projects in FY23 increased CIP by \$1.0 million.

General obligation debt:

At the end of the fiscal year, Carroll County Government had total general obligation debts outstanding of \$312,435,882, which is debt backed by the full faith and credit of the County.

Carroll County Government's Outstanding General Obligation Debt

| | Governmental Activities | | Business-type Activities | | Total Government | |
|-------------------------------|-------------------------|-----------------------|--------------------------|---------------------|-----------------------|-----------------------|
| | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 |
| General Obligation Bonds, net | \$ 268,923,731 | \$ 260,520,163 | \$ 8,314,785 | \$ 9,622,415 | \$ 277,238,516 | \$ 270,142,578 |
| General Obligation Debt | 35,197,366 | 35,878,296 | - | - | 35,197,366 | 35,878,296 |
| Total | \$ 304,121,097 | \$ 296,398,459 | \$ 8,314,785 | \$ 9,622,415 | \$ 312,435,882 | \$ 306,020,874 |

During the current fiscal year, Carroll County Government's total general obligation debt increased by \$6,415,008. During the year, the County issued \$30 million in general obligation bonds to be repaid over the course of 20 years. Additional information on the County's long-term debt can be found in Note 8 – Long-Term Debt located on pages 81-87 of this report.

Carroll County Government received an updated credit rating in November 2023 for the fiscal year 2024 bond sale, which reaffirmed the highest possible triple-A rating from all three credit agencies. Moody's upgraded the County to "Aaa Carroll County's (MD) GO Bonds; Outlook Stable" on October 11, 2018. The other two major credit agencies, Standard & Poor's ("S&P") and Fitch Ratings also reaffirmed their AAA scoring of the County to give Carroll County the coveted and highest triple-A rating from all three credit agencies.

The higher credit rating upgrade translates into a lower interest rate and reduced fees resulting in significant savings over the life of the bonds, and thus saving taxpayer money. The Moody's ratings rationale "is based on the ongoing expansion of the county's large tax base and growing revenue streams, resulting in a consistently healthy and stable financial position. The

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Management's Discussion and Analysis
For the Year Ended June 30, 2023

Aaa rating also incorporates the county's beneficial location near the Baltimore-Washington metro area, above-average resident wealth levels, comprehensive fiscal policies and planning and manageable debt and pension burdens."

For charter counties, state statutes limit the amount of general obligation debt a government entity may issue up to 15.0% of its net assessed valuation of personal and corporate property, plus 6.0% of the net assessed valuation of real property. While Carroll County is not a charter county and does not have a legal debt limit, it uses the State statute as a recommended guideline on debt limit. The current debt limitation for Carroll County Government is \$1,436,229,537, which is significantly in excess of the Carroll County Government's outstanding general obligation debt. Additional information on the computation of the legal debt margin can be found in Table 14 of this report.

Economic Factors and Next Year's Budgets and Rates

- The fiscal year 2024 adopted budget appropriation for the General Fund is \$542,839,870, representing an increase of \$41.6 million, or 8.3 percent, increase over fiscal year 2023.
- \$40.3 million of surplus funds was used for one-time expenditures.
- Real Property Tax is expected to increase in fiscal year 2024 due to positive reassessments.
- Income Tax is expected to be higher than the fiscal year 2023 budget. The expected increase is due to expected growth in withholdings and estimated payments because Carroll County historically outperforms the State due to higher average incomes and a lower unemployment rate.
- Recordation is expected to be slightly lower in fiscal year 2024.
- A 4.55% salary adjustment is included in FY 24 for all Commissioner employees.
- Public Schools increased \$10.9M million.
- The Commissioners funded an additional \$1.3 million in ongoing salary to the Sheriff's Office in FY 24 in addition to the base increase of 4%.
- 7 new positions are included in FY 24, including three additional positions in the State's Attorney's Office for Digital Evidence Review, partially associated with the state mandated body-worn camera initiative.
- Fire/EMS increased \$7.5 million primarily due to costs attributable to the transition from a volunteer service to a County Fire/EMS workforce.
- Public Works increased \$3.0 million primarily due to utility costs and additional equipment replacements.
- Debt Service decreased \$0.4 million in FY 24.

Requests for Information

This financial report is designed to provide a general overview of Carroll County Government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Department of the Comptroller, Carroll County Government, 225 North Center Street, Westminster, Maryland 21157 or call 410-386-2085. This year and prior year reports can also be found on the County's website at:

<https://www.carrollcountymd.gov/>

The County's component units issue their own separately audited financial statements. These statements may be obtained by directly contacting the component unit. Contact information can be found in Note 1 of this report.



Basic Financial Statements

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Net Position
June 30, 2023

Exhibit A

| | Primary Government | | | Total Component Units |
|---|----------------------------|-----------------------------|-----------------------|-----------------------------|
| | Governmental Activities | Business-type Activities | Total | |
| ASSETS | | | | |
| Equity in pooled cash and investments | \$ 223,129,647 | \$ 32,903,561 | \$ 256,033,208 | \$ - |
| Cash and cash equivalents | 26,682,367 | 2,414 | 26,684,781 | 23,394,243 |
| Restricted cash and cash equivalents | - | - | - | 6,546,274 |
| Investments | - | - | - | 85,380,724 |
| Taxes and receivables, net | 37,641,010 | 7,898,316 | 45,539,326 | 4,888,765 |
| Lease Receivable | - | 3,637,032 | 3,637,032 | - |
| Due from component units | 373,288 | 11,534 | 384,822 | - |
| Due from primary government | - | - | - | 9,622,456 |
| Due from other governments | 107,492,408 | - | 107,492,408 | 15,457,671 |
| Due from fiduciary funds | 1,070,147 | - | 1,070,147 | - |
| Internal balances | 2,015,071 | (2,015,071) | - | - |
| Inventories | 1,515,578 | 668,417 | 2,183,995 | 1,361,822 |
| Prepays | 9,618,714 | 40,000 | 9,658,714 | 1,963,236 |
| Investments - restricted | 32,306,049 | - | 32,306,049 | 42,491 |
| Net OPEB asset | 37,152,289 | - | 37,152,289 | - |
| Capital assets not being depreciated: | | | | |
| Land | 41,973,740 | 25,194,602 | 67,168,342 | 20,893,636 |
| Construction in progress | 10,215,849 | 11,902,743 | 22,118,592 | 105,401,192 |
| Art and doll collection | - | - | - | 646,569 |
| Capital assets net of accumulated depreciation and amortization: | | | | |
| Buildings and contents | 121,297,213 | 11,662,284 | 132,959,497 | 339,013,338 |
| Improvements other than buildings | 40,071,812 | 9,374,564 | 49,446,376 | - |
| Auto, machinery and equipment | 23,624,039 | 15,752,409 | 39,376,448 | 16,091,204 |
| Infrastructure | 132,320,052 | 92,248,497 | 224,568,549 | - |
| Capital assets, net of depreciation and amortization | <u>369,502,705</u> | <u>166,135,099</u> | <u>535,637,804</u> | <u>482,045,939</u> |
| Total assets | <u>848,499,273</u> | <u>209,281,302</u> | <u>1,057,780,575</u> | <u>630,703,621</u> |
| Deferred Outflows of Resources | | | | |
| Debt refunding | 7,211,852 | - | 7,211,852 | - |
| Pensions | 24,199,918 | - | 24,199,918 | 6,676,523 |
| OPEB | 8,082,396 | - | 8,082,396 | 157,683,422 |
| Total deferred outflows of resources | <u>39,494,166</u> | <u>-</u> | <u>39,494,166</u> | <u>164,359,945</u> |
| Total assets and deferred outflows of resources | <u>887,993,439</u> | <u>209,281,302</u> | <u>1,097,274,741</u> | <u>795,063,566</u> |
| LIABILITIES | | | | |
| Accounts payable | 14,833,774 | 4,029,789 | 18,863,563 | 16,117,758 |
| Retainage and guarantees due contractors | 955,174 | - | 955,174 | - |
| Due to component units | 9,622,012 | 444 | 9,622,456 | - |
| Due to primary government | - | - | - | 384,822 |
| Due to other governments | - | - | - | 59,788 |
| Due to municipalities | 25,809 | - | 25,809 | - |
| Unearned revenue | 33,909,422 | 147,639 | 34,057,061 | 9,939,229 |
| Accrued interest payable | 1,664,580 | 44,087 | 1,708,667 | - |
| Accrued expenses | 2,439,020 | 120,162 | 2,559,182 | 38,672,051 |
| Long-term liabilities | | | | |
| Due within one year | 37,258,263 | 1,185,697 | 38,443,960 | 3,595,074 |
| Due in more than one year | 338,047,006 | 17,251,903 | 355,298,909 | 526,032,863 |
| Total liabilities | <u>438,755,060</u> | <u>22,779,721</u> | <u>461,534,781</u> | <u>594,801,585</u> |
| Deferred Inflows of Resources | | | | |
| Leases | - | 4,469,317 | 4,469,317 | - |
| Debt refunding | - | 28,023 | 28,023 | - |
| Pensions | 2,006,033 | - | 2,006,033 | 1,695,786 |
| OPEB | 89,033,592 | - | 89,033,592 | 200,463,384 |
| Total deferred inflows of resources | <u>91,039,625</u> | <u>4,497,340</u> | <u>95,536,965</u> | <u>202,159,170</u> |
| NET POSITION | | | | |
| Net investment in capital assets | 216,424,485 | 156,934,066 | 373,358,551 | 473,657,422 |
| Restricted for: | | | | |
| Capital projects | 4,973,473 | 32,338,915 | 37,312,388 | - |
| OPEB | 37,152,289 | - | 37,152,289 | - |
| Special revenue funds | 1,410,999 | - | 1,410,999 | - |
| Grants | 1,563,517 | - | 1,563,517 | 112,679 |
| Food services | - | - | - | 911,734 |
| Educational purposes | - | - | - | 17,070,951 |
| Unrestricted (deficit) | 96,673,991 | (7,268,740) | 89,405,251 | (493,649,975) |
| Total net position | <u>\$ 358,198,754</u> | <u>\$ 182,004,241</u> | <u>\$ 540,202,995</u> | <u>\$ (1,897,189)</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Activities
For the Year Ended June 30, 2023

Exhibit B

| Functions/Programs | Program Revenues | | | | Net (Expense) Revenue and Changes in Net Position | | | Total Component Units |
|-----------------------------------|-----------------------|----------------------|--------------------------|--------------------------|---|--------------------------|-------------------------|-----------------------|
| | Expenses | Charges for Service | Operating | Capital | Primary Government | | | |
| | | | Grants and Contributions | Grants and Contributions | Governmental Activities | Business-type Activities | Total | |
| Primary government: | | | | | | | | |
| General government | \$ 50,047,181 | \$ 12,258,227 | \$ 410,455 | \$ 374,680 | \$ (37,003,819) | \$ - | \$ (37,003,819) | \$ - |
| Public safety | 60,818,966 | 5,180,502 | 4,493,889 | 2,092,927 | (49,051,648) | - | (49,051,648) | - |
| Public works | 31,558,106 | 2,295,765 | 2,079,957 | 7,651,968 | (19,530,416) | - | (19,530,416) | - |
| Health | 5,376,294 | 951 | - | - | (5,375,343) | - | (5,375,343) | - |
| Human services | 19,881,963 | 95,841 | 22,172,773 | - | 2,386,651 | - | 2,386,651 | - |
| Education | 256,696,183 | - | - | (33) | (256,696,216) | - | (256,696,216) | - |
| Library | 16,973,140 | - | - | - | (16,973,140) | - | (16,973,140) | - |
| Culture and recreation | 6,338,845 | 1,580,613 | 99 | 1,258,581 | (3,499,552) | - | (3,499,552) | - |
| Conservation of natural resources | 9,962,662 | 422,249 | 28,076 | 975,676 | (8,536,661) | - | (8,536,661) | - |
| Economic development | 6,740,929 | 111,340 | 2,029,263 | - | (4,600,326) | - | (4,600,326) | - |
| Judicial | 11,573,361 | 25,431 | 1,347,979 | - | (10,199,951) | - | (10,199,951) | - |
| Interest on long-term debt | 7,778,479 | - | - | - | (7,778,479) | - | (7,778,479) | - |
| Total governmental activities | <u>483,746,109</u> | <u>21,970,919</u> | <u>32,562,491</u> | <u>12,353,799</u> | <u>(416,858,900)</u> | <u>-</u> | <u>(416,858,900)</u> | <u>-</u> |
| Business-type activities: | | | | | | | | |
| Bureau of Utilities | 14,298,123 | 13,984,011 | - | 2,680,893 | - | 2,366,781 | 2,366,781 | - |
| Solid Waste | 13,408,851 | 10,635,993 | - | 7,698 | - | (2,765,160) | (2,765,160) | - |
| Airport | 1,381,200 | 1,110,497 | - | 1,356,384 | - | 1,085,681 | 1,085,681 | - |
| Septage | 526,397 | 738,271 | - | - | - | 211,874 | 211,874 | - |
| Firearms | 255,780 | 194,468 | - | - | - | (61,312) | (61,312) | - |
| Fiber Network | 1,878,882 | 209,957 | - | 509,403 | - | (1,159,522) | (1,159,522) | - |
| Total Business-type activities | <u>31,749,233</u> | <u>26,873,197</u> | <u>-</u> | <u>4,554,378</u> | <u>-</u> | <u>(321,658)</u> | <u>(321,658)</u> | <u>-</u> |
| Total primary government | <u>\$ 515,495,342</u> | <u>\$ 48,844,116</u> | <u>\$ 32,562,491</u> | <u>\$ 16,908,177</u> | <u>\$ (416,858,900)</u> | <u>\$ (321,658)</u> | <u>\$ (417,180,558)</u> | <u>\$ -</u> |

(Continued)

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Activities
For the Year Ended June 30, 2023

Exhibit B

| Functions/Programs | Program Revenues | | | | Net (Expense) Revenue and Changes in Net Position | | | Total Component Units |
|--|-----------------------|----------------------|------------------------------------|----------------------------------|---|--------------------------|-----------------------|-------------------------|
| | Expenses | Charges for Service | Operating Grants and Contributions | Capital Grants and Contributions | Primary Government | | | |
| | | | | | Governmental Activities | Business-type Activities | Total | |
| Component units: | | | | | | | | |
| Board of Education | \$ 498,112,580 | \$ 5,244,898 | \$ 72,579,025 | \$ 58,005,328 | \$ - | \$ - | \$ - | \$ (362,283,329) |
| Carroll Community College | 45,183,441 | 8,066,577 | 8,052,669 | - | - | - | - | (29,064,195) |
| Library | 20,341,660 | 338,666 | 2,984,056 | 319,786 | - | - | - | (16,699,152) |
| Industrial Development Authority | 39,205 | - | - | 2,400,023 | - | - | - | 2,360,818 |
| Total component units | <u>\$ 563,676,886</u> | <u>\$ 13,650,141</u> | <u>\$ 83,615,750</u> | <u>\$ 60,725,137</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ (405,685,858)</u> |
| General revenues: | | | | | | | | |
| Property taxes | | | | | 238,022,790 | - | 238,022,790 | - |
| Income tax | | | | | 226,008,194 | - | 226,008,194 | - |
| Recordation tax | | | | | 15,663,284 | - | 15,663,284 | - |
| Admission and amusement tax | | | | | 404,063 | - | 404,063 | - |
| Agricultural transfer tax | | | | | 1,951,988 | - | 1,951,988 | - |
| Hotel rental tax | | | | | 339,590 | - | 339,590 | - |
| Local appropriations | | | | | - | - | - | 247,354,424 |
| State aid | | | | | - | - | - | 147,838,239 |
| Grants and contributions not restricted to specific programs | | | | | - | - | - | 5,951,104 |
| Investment earnings (loss) | | | | | 5,920,623 | 1,316,948 | 7,237,571 | - |
| Miscellaneous, unrestricted | | | | | 2,737,917 | - | 2,737,917 | 14,307,502 |
| Gain (loss) on sale of capital asset | | | | | 193,736 | - | 193,736 | - |
| Transfers in (out) | | | | | (8,876,490) | 8,876,490 | - | - |
| Total general revenues and transfers | | | | | <u>482,365,695</u> | <u>10,193,438</u> | <u>492,559,133</u> | <u>415,451,269</u> |
| Change in net position | | | | | 65,506,795 | 9,871,780 | 75,378,575 | 9,765,411 |
| Net position - beginning of year | | | | | 292,691,959 | 172,132,461 | 464,824,420 | (11,662,600) |
| Net position - ending | | | | | <u>\$ 358,198,754</u> | <u>\$ 182,004,241</u> | <u>\$ 540,202,995</u> | <u>\$ (1,897,189)</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND

**Balance Sheet
Governmental Funds
June 30, 2023**

Exhibit C

| | General Fund | Capital Projects Fund | Grant Fund | Non-Major Governmental Funds | Total Governmental Funds |
|---|-----------------------|-----------------------------|----------------------|------------------------------------|--------------------------------|
| ASSETS | | | | | |
| Equity in pooled cash and investments | \$ 98,249,871 | \$ 61,578,922 | \$ 32,111,550 | \$ 1,101,874 | \$ 193,042,217 |
| Cash and cash equivalents | 26,681,597 | - | - | 770 | 26,682,367 |
| Taxes and receivables, net | 20,237,516 | 2,439,236 | 5,486,516 | 9,454,952 | 37,618,220 |
| Due from component units | 373,288 | - | - | - | 373,288 |
| Due from other governments | 105,002,027 | 2,471,251 | 12,670 | 6,460 | 107,492,408 |
| Due from other governmental funds | 3,656,458 | 50 | 377 | - | 3,656,885 |
| Due from fiduciary funds | 1,070,147 | - | - | - | 1,070,147 |
| Due from proprietary funds | 2,038,480 | - | - | - | 2,038,480 |
| Inventories | 1,515,578 | - | - | - | 1,515,578 |
| Prepays | 9,069,625 | - | 540,000 | 9,089 | 9,618,714 |
| Investments - restricted | 27,332,576 | 4,973,473 | - | - | 32,306,049 |
| Total assets | <u>295,227,163</u> | <u>71,462,932</u> | <u>38,151,113</u> | <u>10,573,145</u> | <u>415,414,353</u> |
| Total assets | <u>\$ 295,227,163</u> | <u>\$ 71,462,932</u> | <u>\$ 38,151,113</u> | <u>\$ 10,573,145</u> | <u>\$ 415,414,353</u> |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | | | | | |
| Liabilities: | | | | | |
| Accounts payable | \$ 5,200,001 | \$ 7,512,223 | \$ 1,956,230 | \$ 58,479 | \$ 14,726,933 |
| Retainage and guarantees due to contractors | 955,174 | - | - | - | 955,174 |
| Due to component units | 1,344,523 | 8,270,324 | 3,918 | - | 9,618,765 |
| Due to other governmental funds | 377 | 3,649,993 | 5,515 | 1,000 | 3,656,885 |
| Due to proprietary funds | - | - | 21,275 | - | 21,275 |
| Due to municipalities | 24,389 | - | 1,420 | - | 25,809 |
| Accrued expenditures | 2,282,691 | - | 117,523 | 38,806 | 2,439,020 |
| Unearned revenue | 77,449 | 7,621 | 33,824,327 | - | 33,909,397 |
| Total liabilities | <u>9,884,604</u> | <u>19,440,161</u> | <u>35,930,208</u> | <u>98,285</u> | <u>65,353,258</u> |
| Deferred inflows of resources: | | | | | |
| Unavailable revenue | 89,970,841 | - | - | 8,758,769 | 98,729,610 |
| Total deferred inflows of resources | <u>89,970,841</u> | <u>-</u> | <u>-</u> | <u>8,758,769</u> | <u>98,729,610</u> |
| Fund balances: | | | | | |
| Nonspendable | 31,787,623 | 50 | 540,377 | 9,089 | 32,337,139 |
| Restricted | 30,035,416 | 4,973,473 | 1,563,517 | 1,410,999 | 37,983,405 |
| Committed | 27,141,994 | - | - | 245,581 | 27,387,575 |
| Assigned | 62,154,813 | 47,049,248 | 117,011 | 50,422 | 109,371,494 |
| Unassigned | 44,251,872 | - | - | - | 44,251,872 |
| Total fund balances | <u>195,371,718</u> | <u>52,022,771</u> | <u>2,220,905</u> | <u>1,716,091</u> | <u>251,331,485</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 295,227,163</u> | <u>\$ 71,462,932</u> | <u>\$ 38,151,113</u> | <u>\$ 10,573,145</u> | <u>\$ 415,414,353</u> |

Amounts reported for governmental activities in the statement of net position are different because:

| | |
|--|-----------------------|
| Total governmental fund balance. | \$ 251,331,485 |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. | 369,502,705 |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable in the funds. | 98,729,610 |
| Adjustment for net pension assets (liabilities). | (36,750,247) |
| Adjustment for net OPEB asset (liability). | 37,152,289 |
| Deferred outflows related to pensions and OPEB that are applicable to future periods and, therefore, are not presented in the funds. | 32,282,314 |
| Deferred inflows related to pensions and OPEB that are applicable to future periods and, therefore, are not presented in the funds. | (91,039,625) |
| Internal service funds are used by management to charge the costs of health, liability and Local Government Insurance Trust insurances to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. | 23,858,973 |
| Long-term liabilities including bonds payable and compensated absences are not due and payable in the current period and, therefore, are not reported in the funds. | |
| Bonds, notes payable, compensated absences, etc. | \$ (325,204,170) |
| Accrued interest payable. | (1,664,580) |
| Net position of governmental activities. | <u>\$ 358,198,754</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2023

Exhibit D

| | General Fund | Capital Projects Fund | Grant Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--|-----------------------|-----------------------------|---------------------|------------------------------------|--------------------------------|
| REVENUES | | | | | |
| Taxes: | | | | | |
| -local property | \$ 231,921,968 | \$ 2,456,972 | \$ - | \$ 3,643,850 | \$ 238,022,790 |
| -local other | 223,822,494 | 26,842,382 | - | 339,590 | 251,004,466 |
| Licenses and permits | 2,973,058 | - | - | - | 2,973,058 |
| Intergovernmental revenues | 1,765,242 | 6,574,037 | 21,133,064 | 261,198 | 29,733,541 |
| Charges for services | 4,012,315 | - | 440,837 | - | 4,453,152 |
| Fines and forfeits | 90,880 | - | 14,280 | - | 105,160 |
| Interest and gain (loss) on investments | 5,327,241 | (534,370) | 1,318,480 | 60,571 | 6,171,922 |
| Miscellaneous revenues | 8,601,226 | 1,251,255 | 620,322 | 1,180,837 | 11,653,640 |
| Total revenues | <u>478,514,424</u> | <u>36,590,276</u> | <u>23,526,983</u> | <u>5,486,046</u> | <u>544,117,729</u> |
| EXPENDITURES | | | | | |
| Current: | | | | | |
| General government | 45,940,764 | - | 59,323 | - | 46,000,087 |
| Public safety | 68,397,088 | - | 3,508,538 | 8,867 | 71,914,493 |
| Public works | 15,976,089 | - | 2,447,978 | - | 18,424,067 |
| Health | 5,342,760 | - | - | - | 5,342,760 |
| Human services | 5,612,609 | - | 14,088,221 | - | 19,700,830 |
| Education | 235,180,006 | - | - | - | 235,180,006 |
| Library | 16,908,044 | - | - | - | 16,908,044 |
| Culture and recreation | 4,896,430 | - | 302,504 | - | 5,198,934 |
| Conservation of natural resources | 960,906 | - | 19,286 | 1,609,753 | 2,589,945 |
| Economic development | 4,364,928 | - | 1,810,343 | 703,953 | 6,879,224 |
| Judicial | 9,967,132 | - | 1,429,790 | - | 11,396,922 |
| Capital outlay: | | | | | |
| General government | 30,000 | 6,875,443 | - | - | 6,905,443 |
| Public safety | - | 4,367,587 | 1,480,329 | - | 5,847,916 |
| Public works | - | 17,417,286 | - | - | 17,417,286 |
| Human services | - | 170,611 | - | - | 170,611 |
| Education | - | 21,516,177 | - | - | 21,516,177 |
| Culture and recreation | - | 1,229,274 | - | - | 1,229,274 |
| Library | - | 65,096 | - | - | 65,096 |
| Conservation of natural resources | - | 7,768,395 | - | - | 7,768,395 |
| Judicial | - | 69,131 | - | - | 69,131 |
| Debt service: | | | | | |
| Principal | 20,984,814 | - | - | 1,159,404 | 22,144,218 |
| Interest | 9,986,817 | - | - | 587,933 | 10,574,750 |
| Total expenditures | <u>444,548,387</u> | <u>59,479,000</u> | <u>25,146,312</u> | <u>4,069,910</u> | <u>533,243,609</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>33,966,037</u> | <u>(22,888,724)</u> | <u>(1,619,329)</u> | <u>1,416,136</u> | <u>10,874,120</u> |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Transfers in | 10,582,160 | 31,325,790 | 1,197,020 | - | 43,104,970 |
| Transfers out | (41,134,590) | (10,582,160) | - | (264,710) | (51,981,460) |
| Lease financing | 1,657,640 | - | 150,514 | - | 1,808,154 |
| Bonds issued | - | 30,000,000 | - | - | 30,000,000 |
| Bonds premium | - | 2,150,602 | - | - | 2,150,602 |
| Total other financing sources (uses) | <u>(28,894,790)</u> | <u>52,894,232</u> | <u>1,347,534</u> | <u>(264,710)</u> | <u>25,082,266</u> |
| Net change in fund balances | 5,071,247 | 30,005,508 | (271,795) | 1,151,426 | 35,956,386 |
| Fund balance - beginning | 190,371,108 | 22,017,263 | 2,492,700 | 564,665 | 215,445,736 |
| Decrease in reserve for inventory | (70,637) | - | - | - | (70,637) |
| Fund balance - ending | <u>\$ 195,371,718</u> | <u>\$ 52,022,771</u> | <u>\$ 2,220,905</u> | <u>\$ 1,716,091</u> | <u>\$ 251,331,485</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the
Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2023

Exhibit E

Amounts reported for governmental activities in the statement of activities are different because:

| | |
|---|----------------------|
| Net change in fund balances - total governmental funds | \$ 35,956,386 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation, net of asset disposals, and transfers exceeded capital outlays in the current period. | 1,261,525 |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | 2,719,666 |
| Adjustment to the net pension liability. | (15,000,997) |
| Adjustment to the net OPEB liability. | 77,721,013 |
| The issuance of long-term debt (i.e. bonds, leases, notes, installment purchase agreements) proceeds provide current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. | (8,961,510) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. | (6,858,474) |
| Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. | 1,758,138 |
| Net change in deferred outflows related to pension and OPEB expense reported in the statement of activities. | 317,562 |
| Net change in deferred inflows related to pension and OPEB expense reported in the statement of activities. | <u>(23,406,514)</u> |
| Change in net position - governmental activities | <u>\$ 65,506,795</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Exhibit F-1

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget - Positive (Negative) |
|---|--------------------|--------------------|-----------------------|---|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Taxes: | | | | |
| -local property | \$ 233,393,540 | \$ 233,393,540 | \$ 232,148,499 | \$ (1,245,041) |
| -local other | 203,419,810 | 203,419,810 | 223,822,494 | 20,402,684 |
| Licenses and permits | 3,678,270 | 3,678,270 | 2,973,058 | (705,212) |
| Intergovernmental revenues | 1,528,600 | 1,528,600 | 1,765,242 | 236,642 |
| Charges for services | 3,935,860 | 3,935,860 | 4,012,315 | 76,455 |
| Fines and forfeits | 60,000 | 60,000 | 90,880 | 30,880 |
| Interest and gain (loss) on investments | 716,300 | 716,300 | 5,327,241 | 4,610,941 |
| Miscellaneous revenues | 1,981,700 | 1,981,700 | 8,601,226 | 6,619,526 |
| Total revenues | <u>448,714,080</u> | <u>448,714,080</u> | <u>478,740,955</u> | <u>30,026,875</u> |
| Other financing resources | | | | |
| Appropriated fund balance | 41,990,320 | 41,990,320 | - | (41,990,320) |
| Transfers in | 10,582,160 | 10,582,160 | 10,582,160 | - |
| Lease financing | - | - | 1,657,640 | 1,657,640 |
| Total other financing resources | <u>52,572,480</u> | <u>52,572,480</u> | <u>12,239,800</u> | <u>(40,332,680)</u> |
| Total resources (inflows) | <u>501,286,560</u> | <u>501,286,560</u> | <u>490,980,755</u> | <u>(10,305,805)</u> |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Expenditures | | | | |
| Current: | | | | |
| General government | 79,115,420 | 56,052,495 | 46,396,612 | 9,655,883 |
| Public safety | 59,637,760 | 72,250,614 | 69,824,807 | 2,425,807 |
| Public works | 13,092,920 | 20,850,865 | 17,489,426 | 3,361,439 |
| Health | 5,342,760 | 5,342,760 | 5,342,760 | - |
| Human services | 5,089,410 | 6,043,723 | 5,612,609 | 431,114 |
| Education | 227,759,010 | 227,759,221 | 235,180,006 | (7,420,785) |
| Library | 10,354,700 | 14,540,372 | 16,908,044 | (2,367,672) |
| Culture and recreation | 3,916,280 | 5,184,823 | 4,916,715 | 268,108 |
| Conservation of natural resources | 984,060 | 1,153,809 | 920,547 | 233,262 |
| Economic development | 1,939,720 | 2,352,165 | 4,115,195 | (1,763,030) |
| Judicial | 7,580,060 | 10,406,117 | 9,954,900 | 451,217 |
| Reserve for contingencies | 14,171,540 | 7,046,676 | - | 7,046,676 |
| Debt service: | | | | |
| Debt service - County | 20,586,170 | 20,586,170 | 20,530,480 | 55,690 |
| Debt service - Board of Education | 10,582,160 | 10,582,160 | 10,441,151 | 141,009 |
| Total expenditures | <u>460,151,970</u> | <u>460,151,970</u> | <u>447,633,252</u> | <u>12,518,718</u> |
| Other financing uses | | | | |
| Transfers out | 41,134,590 | 41,134,590 | 41,134,590 | - |
| Total other financing uses | <u>41,134,590</u> | <u>41,134,590</u> | <u>41,134,590</u> | <u>-</u> |
| Total charges to appropriations (outflows) | <u>501,286,560</u> | <u>501,286,560</u> | <u>488,767,842</u> | <u>12,518,718</u> |
| Net change in fund balances | <u>\$ -</u> | <u>\$ -</u> | 2,212,913 | <u>\$ 2,212,913</u> |
| Fund balance - beginning | | | 195,660,792 | |
| Fund balance - ending | | | <u>\$ 197,873,705</u> | |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
Grant Fund
For the Year Ended June 30, 2023

Exhibit F-2

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget - Positive (Negative) |
|---|---------------------|---------------------|---------------------|---|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Charges for service: | | | | |
| Commission on aging | \$ - | \$ - | \$ 6,948 | \$ 6,948 |
| Culture and recreation | 160,000 | 160,000 | 300,238 | 140,238 |
| Economic Development | 30,000 | 30,000 | 111,340 | 81,340 |
| Planning | - | - | 3,175 | 3,175 |
| Sheriff | - | - | 19,136 | 19,136 |
| Intergovernmental revenues: | | | | |
| General government | - | 38,045 | 102,100 | 64,055 |
| Commission on aging | 1,920,932 | 1,962,567 | 1,722,447 | (240,120) |
| Housing & community development | 7,343,418 | 6,550,248 | 9,042,712 | 2,492,464 |
| Business Employment Resource Center | 2,157,925 | 2,294,500 | 1,774,294 | (520,206) |
| Sheriff | 691,910 | 3,604,927 | 1,869,522 | (1,735,405) |
| Citizen services | 1,276,657 | 1,266,115 | 2,004,627 | 738,512 |
| State's attorney | 444,540 | 426,390 | 431,383 | 4,993 |
| Circuit court | 992,630 | 917,873 | 916,596 | (1,277) |
| Public works | 1,170,654 | 1,125,853 | 2,079,957 | 954,104 |
| Emergency operations center | 654,950 | 1,937,300 | 1,145,745 | (791,555) |
| Fire & EMS | - | 1,152 | 14,259 | 13,107 |
| Planning | 40,000 | 89,999 | 7,575 | (82,424) |
| Economic development | - | 98,307 | 21,847 | (76,460) |
| Fines and forfeits: | | | | |
| Planning | - | - | 14,280 | 14,280 |
| Interest | | | | |
| - | - | - | 1,318,480 | 1,318,480 |
| Miscellaneous | | | | |
| - | 125,000 | 619,569 | 620,322 | 753 |
| Total revenues | <u>17,008,616</u> | <u>21,122,845</u> | <u>23,526,983</u> | <u>2,404,138</u> |
| Other financing resources | | | | |
| Transfers in | <u>1,197,020</u> | <u>1,197,020</u> | <u>1,347,534</u> | <u>150,514</u> |
| Total other financing resources | <u>1,197,020</u> | <u>1,197,020</u> | <u>1,347,534</u> | <u>150,514</u> |
| Total Resources (Inflows) | <u>18,205,636</u> | <u>22,319,865</u> | <u>24,874,517</u> | <u>2,554,652</u> |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Expenditures | | | | |
| Current: | | | | |
| General government | - | 239,787 | 623,533 | (383,746) |
| Public safety | 1,550,980 | 5,808,587 | 5,869,916 | (61,329) |
| Public works | 1,523,564 | 1,437,058 | 2,499,978 | (1,062,920) |
| Health | 4,000 | 4,000 | - | 4,000 |
| Human Services | 11,191,057 | 10,758,532 | 14,057,603 | (3,299,071) |
| Culture and recreation | 168,100 | 168,100 | 302,604 | (134,504) |
| Conservation of natural resources | 50,000 | 95,271 | 19,286 | 75,985 |
| Economic development | 2,187,925 | 2,424,629 | 1,810,343 | 614,286 |
| Judicial | 1,530,010 | 1,383,901 | 1,420,741 | (36,840) |
| Total expenditures | <u>18,205,636</u> | <u>22,319,865</u> | <u>26,604,004</u> | <u>(4,284,139)</u> |
| Total charges to appropriations (outflows) | <u>(18,205,636)</u> | <u>(22,319,865)</u> | <u>(26,604,004)</u> | <u>(4,284,139)</u> |
| Net change in fund balance | <u>\$ -</u> | <u>\$ -</u> | <u>(1,729,487)</u> | <u>\$ (1,729,487)</u> |
| Fund balance - beginning | | | <u>760,591</u> | |
| Fund balance - ending | | | <u>\$ (968,896)</u> | |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Net Position
Proprietary Funds
June 30, 2023

Exhibit G

| | Business-type Activities-Enterprise Funds | | | | | Total | Governmental Activities - Internal Service Funds |
|---|---|----------------------|----------------------|----------------------|----------------------------------|-----------------------|--|
| | Bureau of Utilities | Solid Waste | Airport | Fiber Network | Non-Major Enterprise Funds | | |
| ASSETS | | | | | | | |
| Current assets: | | | | | | | |
| Equity in pooled cash and investments | \$ 3,937,631 | \$ 26,614,762 | \$ 986,325 | \$ 1,058,503 | \$ 306,340 | \$ 32,903,561 | \$ 30,087,430 |
| Cash and cash equivalents | - | 2,000 | - | - | 414 | 2,414 | - |
| Receivables, net | 4,369,743 | 1,911,089 | 1,107,477 | 427,543 | 82,464 | 7,898,316 | 22,790 |
| Due from component units | - | 11,534 | - | - | - | 11,534 | - |
| Due from other funds | 520 | - | - | 20,747 | - | 21,267 | 8 |
| Inventories | 645,738 | 4,720 | 17,959 | - | - | 668,417 | - |
| Prepays | - | 40,000 | - | - | - | 40,000 | - |
| Total current assets | <u>8,953,632</u> | <u>28,584,105</u> | <u>2,111,761</u> | <u>1,506,793</u> | <u>389,218</u> | <u>41,545,509</u> | <u>30,110,228</u> |
| Noncurrent assets: | | | | | | | |
| Lease receivable | 2,161,023 | - | 1,476,009 | - | - | 3,637,032 | - |
| Capital assets: | | | | | | | |
| Land | 260,485 | 15,191,468 | 9,742,644 | 5 | - | 25,194,602 | - |
| Buildings | 17,676,654 | 1,752,296 | 4,569,596 | - | 379,811 | 24,378,357 | - |
| Improvements other than buildings | 13,130,598 | 6,327,978 | 2,356,748 | 1,139,212 | 447,998 | 23,402,534 | - |
| Auto, machinery and equipment | 4,478,794 | 4,377,306 | 2,682,615 | 21,489,355 | 235,487 | 33,263,557 | - |
| Infrastructure | 134,664,520 | - | - | - | - | 134,664,520 | - |
| Construction in progress | 4,039,959 | - | 2,355,827 | 59,061 | 5,447,896 | 11,902,743 | - |
| Less accumulated depreciation | <u>(63,021,077)</u> | <u>(8,408,614)</u> | <u>(4,972,638)</u> | <u>(9,560,371)</u> | <u>(708,514)</u> | <u>(86,671,214)</u> | <u>-</u> |
| Total capital assets (net of accumulated depreciation) | <u>111,229,933</u> | <u>19,240,434</u> | <u>16,734,792</u> | <u>13,127,262</u> | <u>5,802,678</u> | <u>166,135,099</u> | <u>-</u> |
| Total assets | <u>\$ 122,344,588</u> | <u>\$ 47,824,539</u> | <u>\$ 20,322,562</u> | <u>\$ 14,634,055</u> | <u>\$ 6,191,896</u> | <u>\$ 211,317,640</u> | <u>\$ 30,110,228</u> |

(Continued)

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Net Position
Proprietary Funds
June 30, 2023

Exhibit G

| | Business-type Activities-Enterprise Funds | | | | | | Governmental Activities - Internal Service Funds |
|---|---|----------------|---------------|------------------|----------------------------------|----------------|--|
| | Bureau of Utilities | Solid Waste | Airport | Fiber Network | Non-Major Enterprise Funds | Total | |
| LIABILITIES | | | | | | | |
| Current liabilities: | | | | | | | |
| Accounts payable | \$ 1,634,194 | \$ 1,118,916 | \$ 553,311 | \$ 628,274 | \$ 95,094 | \$ 4,029,789 | \$ 106,841 |
| Accrued interest payable | 22,340 | 617 | 21,130 | - | - | 44,087 | - |
| Unearned revenue | 6,211 | - | 141,428 | - | - | 147,639 | 25 |
| Accrued expenses | 67,857 | 39,609 | 7,030 | 2,031 | 3,635 | 120,162 | - |
| Due to component units | 444 | - | - | - | - | 444 | 3,247 |
| Due to other funds | 1,609,003 | - | - | - | 427,335 | 2,036,338 | 2,142 |
| Long-term liabilities due within one year: | | | | | | | |
| General obligation bonds payable | 657,754 | 22,329 | 1,185 | - | - | 681,268 | - |
| Unpaid claims | - | - | - | - | - | - | 3,401,999 |
| Landfill closure, post closure remediation | - | 170,023 | - | - | - | 170,023 | - |
| Compensated absences | 192,937 | 113,384 | 5,683 | 1,454 | 20,948 | 334,406 | - |
| Total long-term liabilities due within one year | 850,691 | 305,736 | 6,868 | 1,454 | 20,948 | 1,185,697 | 3,401,999 |
| Total current liabilities | 4,190,740 | 1,464,878 | 729,767 | 631,759 | 547,012 | 7,564,156 | 3,514,254 |
| Noncurrent liabilities: | | | | | | | |
| General obligation bonds payable | 2,821,644 | - | 4,811,873 | - | - | 7,633,517 | - |
| Unpaid claims | - | - | - | - | - | - | 2,737,001 |
| Landfill closure, post closure remediation | - | 8,919,441 | - | - | - | 8,919,441 | - |
| Compensated absences | 299,236 | 374,316 | 25,393 | - | - | 698,945 | - |
| Total noncurrent liabilities | 3,120,880 | 9,293,757 | 4,837,266 | - | - | 17,251,903 | 2,737,001 |
| Total liabilities | 7,311,620 | 10,758,635 | 5,567,033 | 631,759 | 547,012 | 24,816,059 | 6,251,255 |
| Deferred Inflows of Resources | | | | | | | |
| Leases | 1,933,821 | 1,097,089 | 1,438,407 | - | - | 4,469,317 | - |
| Debt refunding | 22,358 | 3,693 | 1,972 | - | - | 28,023 | - |
| Total deferred inflows of resources | 1,956,179 | 1,100,782 | 1,440,379 | - | - | 4,497,340 | - |
| NET POSITION | | | | | | | |
| Net investment in capital assets | 107,423,198 | 19,232,521 | 11,395,774 | 13,127,262 | 5,755,311 | 156,934,066 | - |
| Restricted for: | | | | | | | |
| Capital projects | 12,491,445 | 16,702,887 | 1,769,924 | 1,374,659 | - | 32,338,915 | - |
| Unrestricted (deficit) | (6,837,854) | 29,714 | 149,452 | (499,625) | (110,427) | (7,268,740) | 23,858,973 |
| Total net position | \$ 113,076,789 | \$ 35,965,122 | \$ 13,315,150 | \$ 14,002,296 | \$ 5,644,884 | \$ 182,004,241 | \$ 23,858,973 |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
For the Year Ended June 30, 2023

Exhibit H

| | Business-type Activities-Enterprise Funds | | | | | | Governmental Activities - Internal Service Funds |
|---|---|----------------|---------------|------------------|----------------------------------|----------------|--|
| | Bureau of Utilities | Solid Waste | Airport | Fiber Network | Non-Major Enterprise Funds | Total | |
| Operating revenues: | | | | | | | |
| Charges for services | \$ 13,984,011 | \$ 10,635,993 | \$ 1,110,497 | \$ 209,957 | \$ 932,739 | \$ 26,873,197 | \$ 20,342,036 |
| Total operating revenues | 13,984,011 | 10,635,993 | 1,110,497 | 209,957 | 932,739 | 26,873,197 | 20,342,036 |
| Operating expenses: | | | | | | | |
| Personal services | 3,422,390 | 2,200,465 | 346,290 | 56,089 | 178,234 | 6,203,468 | - |
| Contractual services | 5,052,517 | 10,302,120 | 553,750 | 898,756 | 216,723 | 17,023,866 | - |
| Materials and supplies | 1,095,027 | 244,299 | 37,377 | - | 75,930 | 1,452,633 | - |
| Rents and utilities | 766,134 | 33,143 | 39,487 | 56,480 | 106,820 | 1,002,064 | - |
| Insurance claims | - | - | - | - | - | - | 21,959,019 |
| Miscellaneous | 22,134 | 33,988 | 45,513 | 12,500 | 167,567 | 281,702 | - |
| Depreciation | 3,939,921 | 594,836 | 358,783 | 855,057 | 36,903 | 5,785,500 | - |
| Total operating expenses | 14,298,123 | 13,408,851 | 1,381,200 | 1,878,882 | 782,177 | 31,749,233 | 21,959,019 |
| Operating income (loss) | (314,112) | (2,772,858) | (270,703) | (1,668,925) | 150,562 | (4,876,036) | (1,616,983) |
| Nonoperating revenues (expenses): | | | | | | | |
| Penalties and interest | 615,167 | 885,106 | 49,401 | 35,102 | - | 1,584,776 | 948,857 |
| Medicare Part D | - | - | - | - | - | - | 308,669 |
| Insurance recovery | - | - | - | - | - | - | 2,117,595 |
| Interest and fiscal charges | (149,690) | (896) | (128,266) | - | 11,024 | (267,828) | - |
| Total nonoperating revenues (expenses) | 465,477 | 884,210 | (78,865) | 35,102 | 11,024 | 1,316,948 | 3,375,121 |
| Income (loss) before contributions and transfers | 151,365 | (1,888,648) | (349,568) | (1,633,823) | 161,586 | (3,559,088) | 1,758,138 |
| Capital contributions | | | | | | | |
| (Area Connection Charges & Grants) | 1,018,565 | 7,698 | 1,356,384 | 509,403 | - | 2,892,050 | - |
| Capital contributions (Maintenance Fee) | 1,662,328 | - | - | - | - | 1,662,328 | - |
| Transfers in | 1,359,030 | 7,317,780 | 16,000 | 183,680 | - | 8,876,490 | - |
| Change in net position | 4,191,288 | 5,436,830 | 1,022,816 | (940,740) | 161,586 | 9,871,780 | 1,758,138 |
| Total net position - beginning of year | 108,885,501 | 30,528,292 | 12,292,334 | 14,943,036 | 5,483,298 | 172,132,461 | 22,100,835 |
| Total net position - end of year | \$ 113,076,789 | \$ 35,965,122 | \$ 13,315,150 | \$ 14,002,296 | \$ 5,644,884 | \$ 182,004,241 | \$ 23,858,973 |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2023

Exhibit I

| | Business-type Activities-Enterprise Funds | | | | | Total | Governmental |
|--|---|----------------------|--------------------|---------------------|----------------------------------|----------------------|--|
| | Bureau of Utilities | Solid Waste | Airport | Fiber Network | Non-Major Enterprise Funds | | Activities - Internal Service Funds |
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | | | |
| Receipts from customers and users | \$ 13,348,856 | \$ 10,691,926 | \$ 1,297,796 | \$ 200,246 | \$ 942,710 | \$ 26,481,534 | \$ 20,342,028 |
| Receipts from (payments to) other funds | (390,997) | - | - | (20,747) | 408,247 | (3,497) | - |
| Payments to suppliers | (7,393,360) | (10,597,402) | (200,932) | (358,381) | (974,697) | (19,524,772) | (22,072,992) |
| Payments to employees | (3,310,306) | (2,001,784) | (341,952) | (54,635) | (171,136) | (5,879,813) | - |
| Net cash provided (used) by operating activities | <u>2,254,193</u> | <u>(1,907,260)</u> | <u>754,912</u> | <u>(233,517)</u> | <u>205,124</u> | <u>1,073,452</u> | <u>(1,730,964)</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | | | |
| Medicare Part D | - | - | - | - | - | - | 308,669 |
| Transfers in | 1,359,030 | 7,317,780 | 16,000 | 183,680 | - | 8,876,490 | - |
| Net cash provided by noncapital financing activities | <u>1,359,030</u> | <u>7,317,780</u> | <u>16,000</u> | <u>183,680</u> | <u>-</u> | <u>8,876,490</u> | <u>308,669</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | | | | |
| Acquisition and construction of capital assets | (3,803,048) | (19,772) | (1,537,570) | (119,391) | (226,008) | (5,705,789) | - |
| Principal paid on capital debt | (1,245,296) | (61,190) | (1,144) | - | - | (1,307,630) | - |
| Interest paid on capital debt | (156,830) | (5,030) | (128,556) | - | - | (290,416) | - |
| Interest paid on loan due to general fund | (22,765) | - | - | - | - | (22,765) | - |
| Capital contributions (Area Connection Charges, Grants and Maintenance fee) | <u>2,680,893</u> | <u>7,698</u> | <u>283,952</u> | <u>116,282</u> | <u>-</u> | <u>3,088,825</u> | <u>-</u> |
| Net cash provided (used) by capital and related financing activities | <u>(2,547,046)</u> | <u>(78,294)</u> | <u>(1,383,318)</u> | <u>(3,109)</u> | <u>(226,008)</u> | <u>(4,237,775)</u> | <u>-</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | | | |
| Interest on investments and cash | 615,167 | 885,106 | 49,401 | 35,102 | 11,024 | 1,595,800 | 948,857 |
| Insurance recovery | - | - | - | - | - | - | 2,117,595 |
| Net cash provided (used) by investing activities | <u>615,167</u> | <u>885,106</u> | <u>49,401</u> | <u>35,102</u> | <u>11,024</u> | <u>1,595,800</u> | <u>3,066,452</u> |
| Net (decrease) increase | 1,681,344 | 6,217,332 | (563,005) | (17,844) | (9,860) | 7,307,967 | 1,644,157 |
| Equity in pooled cash and investments, and cash and cash equivalents at beginning of year | <u>2,256,287</u> | <u>20,399,430</u> | <u>1,549,330</u> | <u>1,076,347</u> | <u>316,614</u> | <u>25,598,008</u> | <u>28,443,273</u> |
| Equity in pooled cash and investments, and cash and cash equivalents at end of year | <u>\$ 3,937,631</u> | <u>\$ 26,616,762</u> | <u>\$ 986,325</u> | <u>\$ 1,058,503</u> | <u>\$ 306,754</u> | <u>\$ 32,905,975</u> | <u>\$ 30,087,430</u> |

(Continued)

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2023

Exhibit I

| | Business-type Activities-Enterprise Funds | | | | | Total | Governmental Activities - Internal Service Funds |
|---|---|-----------------------|-------------------|---------------------|----------------------------------|---------------------|--|
| | Bureau of Utilities | Solid Waste | Airport | Fiber Network | Non-Major Enterprise Funds | | |
| Reconciliation of operating income (loss) to net cash provided (used) by operating activities: | | | | | | | |
| Operating income (loss) | \$ (314,112) | \$ (2,772,858) | \$ (270,703) | \$ (1,668,925) | \$ 150,562 | \$ (4,876,036) | \$ (1,616,983) |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | | | | | | | |
| Depreciation expense | 3,939,921 | 594,836 | 358,783 | 855,057 | 36,903 | 5,785,500 | - |
| Effect of changes in operating assets and liabilities: | | | | | | | |
| Due to/from other funds | (390,997) | 821 | - | (20,747) | 408,247 | (2,676) | 2,134 |
| Due to/from component units | 444 | - | - | - | - | 444 | - |
| Accounts receivable | (1,101,559) | (1,028,644) | (954,344) | (11,742) | 9,971 | (3,086,318) | 24,359 |
| Prepays | 100 | (40,000) | 16,301 | 12,500 | - | (11,099) | 271,656 |
| Inventories | (80,638) | - | 623 | - | - | (80,015) | - |
| Compensated absences payable | 112,084 | 185,668 | 2,510 | 1,454 | 6,091 | 307,807 | - |
| Accounts payable and accrued expenses | (377,454) | 216,281 | 460,100 | 596,855 | (406,650) | 489,132 | (179,142) |
| Unearned revenue | 466,404 | 1,083,756 | 1,141,642 | 2,031 | - | 2,693,833 | (1,501) |
| Claims liability | - | - | - | - | - | - | (231,487) |
| Landfill closure, post closure, remediation costs | - | (147,120) | - | - | - | (147,120) | - |
| | <u>2,568,305</u> | <u>865,598</u> | <u>1,025,615</u> | <u>1,435,408</u> | <u>54,562</u> | <u>5,949,488</u> | <u>(113,981)</u> |
| Net cash provided (used) by operating activities | <u>\$ 2,254,193</u> | <u>\$ (1,907,260)</u> | <u>\$ 754,912</u> | <u>\$ (233,517)</u> | <u>\$ 205,124</u> | <u>\$ 1,073,452</u> | <u>\$ (1,730,964)</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Fiduciary Net Position
Trust and Custodial Funds
June 30, 2023

Exhibit J

| | Trust Funds | Custodial Fund |
|--|----------------|-------------------|
| ASSETS | | |
| Equity in pooled cash and investments | \$ - | \$ 476,756 |
| Investments at fair value/net asset value: | | |
| Short-term investments | 2,254,120 | - |
| Bond funds | 41,052,419 | - |
| Equity funds | 114,489,168 | - |
| Marketable securities | 139,014,975 | - |
| Real estate funds | 47,276,947 | - |
| Total investments | 344,087,629 | - |
| Total assets | 344,087,629 | 476,756 |
| LIABILITIES | | |
| Accounts payable | 76,352 | 11,659 |
| Due to primary government | 1,070,147 | - |
| Total liabilities | 1,146,499 | 11,659 |
| FIDUCIARY NET POSITION | | |
| Restricted for: | | |
| Pensions | 174,661,899 | - |
| OPEB | 168,279,231 | - |
| Carroll Regulatory Commission | - | 465,097 |
| Total fiduciary net position | \$ 342,941,130 | \$ 465,097 |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Changes in Fiduciary Net Position
Trust and Custodial Funds
For the Year Ended June 30, 2023

Exhibit K

| | Trust Funds | Custodial Fund |
|---|----------------|-------------------|
| ADDITIONS | | |
| Contributions: | | |
| Employer | \$ 17,074,530 | \$ - |
| Plan members | 4,575,917 | 181,470 |
| Total contributions | 21,650,447 | 181,470 |
| Investment earnings (loss): | | |
| Interest and dividends | 206,618 | 12,578 |
| Net increase (decrease) in the fair value of investments | 32,852,022 | - |
| Total investment earnings (loss) | 33,058,640 | 12,578 |
| Less investment expense | (144,659) | - |
| Net investment earnings (loss) | 32,913,981 | 12,578 |
| Franchise fee-cable TV | - | 309,986 |
| Total additions | 54,564,428 | 504,034 |
| DEDUCTIONS | | |
| Benefits and refunds paid to plan members and beneficiaries | 11,108,611 | - |
| Administrative expenses | 92,667 | 489,273 |
| Total deductions | 11,201,278 | 489,273 |
| Net increase (decrease) in fiduciary net position | 43,363,150 | 14,761 |
| Fiduciary net position-beginning | 299,577,980 | 450,336 |
| Fiduciary net position-ending | \$ 342,941,130 | \$ 465,097 |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Net Position
Component Units
June 30, 2023

Exhibit L

| | Board of Education | Carroll Community College | Library | Industrial Development Authority | Total Component Units |
|---|------------------------|---------------------------------|---------------------|--|-----------------------------|
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 4,149,024 | \$ 13,263,925 | \$ 535,265 | \$ 5,446,029 | \$ 23,394,243 |
| Restricted cash and cash equivalents | - | - | - | 6,546,274 | 6,546,274 |
| Investments | 65,000,000 | 19,110,841 | 1,269,883 | - | 85,380,724 |
| Taxes and receivables, net | 838,766 | 3,861,667 | 73,332 | 115,000 | 4,888,765 |
| Due from other funds | - | - | - | - | - |
| Due from primary government | 8,207,481 | 58,540 | 14,673 | 1,341,762 | 9,622,456 |
| Due from other governments | 15,457,671 | - | - | - | 15,457,671 |
| Inventories | 1,349,815 | - | 12,007 | - | 1,361,822 |
| Prepays | 803,889 | 1,010,917 | 148,430 | - | 1,963,236 |
| Investments - restricted | - | 42,491 | - | - | 42,491 |
| Capital assets not being depreciated: | | | | | |
| Land | 14,144,528 | - | - | 6,749,108 | 20,893,636 |
| Construction in progress | 105,401,192 | - | - | - | 105,401,192 |
| Art and doll collection | - | 646,569 | - | - | 646,569 |
| Capital assets net of accumulated depreciation: | | | | | |
| Buildings and contents | 326,866,521 | 3,785,236 | 8,361,581 | - | 339,013,338 |
| Auto, machinery and equipment | 14,955,628 | 1,135,576 | - | - | 16,091,204 |
| Capital assets, net of depreciation | <u>461,367,869</u> | <u>5,567,381</u> | <u>8,361,581</u> | <u>6,749,108</u> | <u>482,045,939</u> |
| Total assets | <u>557,174,515</u> | <u>42,915,762</u> | <u>10,415,171</u> | <u>20,198,173</u> | <u>630,703,621</u> |
| Deferred Outflows of Resources | | | | | |
| Pensions | 6,354,008 | - | 322,515 | - | 6,676,523 |
| OPEB | 151,041,302 | 6,642,120 | - | - | 157,683,422 |
| Total deferred outflows of resources | <u>157,395,310</u> | <u>6,642,120</u> | <u>322,515</u> | <u>-</u> | <u>164,359,945</u> |
| Total assets and deferred outflows of resources | <u>714,569,825</u> | <u>49,557,882</u> | <u>10,737,686</u> | <u>20,198,173</u> | <u>795,063,566</u> |
| LIABILITIES | | | | | |
| Accounts payable | 15,327,113 | 580,655 | 209,990 | - | 16,117,758 |
| Due to primary government | 23,018 | 540 | 1,799 | 359,465 | 384,822 |
| Due to other governments | 59,788 | - | - | - | 59,788 |
| Unearned revenue | 1,507,934 | 1,826,785 | 58,236 | 6,546,274 | 9,939,229 |
| Accrued expenses | 37,485,676 | 1,049,146 | 133,820 | 3,409 | 38,672,051 |
| Long-term liabilities: | | | | | |
| Current portion of lease liability | 199,821 | - | - | - | 199,821 |
| Current portion of subscription liability | 253,973 | - | - | - | 253,973 |
| Due within one year | 1,500,000 | 1,604,781 | 36,499 | - | 3,141,280 |
| Due in more than one year | 507,052,771 | 17,425,031 | 1,555,061 | - | 526,032,863 |
| Total liabilities | <u>563,410,094</u> | <u>22,486,938</u> | <u>1,995,405</u> | <u>6,909,148</u> | <u>594,801,585</u> |
| Deferred Inflows of Resources | | | | | |
| Pensions | 1,603,760 | - | 92,026 | - | 1,695,786 |
| OPEB | 185,926,774 | 14,536,610 | - | - | 200,463,384 |
| Total deferred inflows of resources | <u>187,530,534</u> | <u>14,536,610</u> | <u>92,026</u> | <u>-</u> | <u>202,159,170</u> |
| NET POSITION | | | | | |
| Net investment in capital assets | 455,257,898 | 3,713,885 | 8,295,993 | 6,389,646 | 473,657,422 |
| Restricted for: | | | | | |
| Grants | 112,679 | - | - | - | 112,679 |
| Food services | 911,734 | - | - | - | 911,734 |
| Educational purposes | - | 17,070,951 | - | - | 17,070,951 |
| Unrestricted (deficit) | <u>(492,653,114)</u> | <u>(8,250,502)</u> | <u>354,262</u> | <u>6,899,379</u> | <u>(493,649,975)</u> |
| Total net position | <u>\$ (36,370,803)</u> | <u>\$ 12,534,334</u> | <u>\$ 8,650,255</u> | <u>\$ 13,289,025</u> | <u>\$ (1,897,189)</u> |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Activities
Component Units
For the Year Ended June 30, 2023

Exhibit M

| | Program Revenues | | | | Net (Expense) Revenue and Changes in Net Position | | | | |
|--|-----------------------|----------------------|------------------------------------|----------------------------------|---|---------------------------|---------------------|----------------------------------|-----------------------|
| | Expenses | Charges for Service | Operating Grants and Contributions | Capital Grants and Contributions | Board of Education | Carroll Community College | Library | Industrial Development Authority | Total |
| Component units: | | | | | | | | | |
| Board of Education | \$ 498,112,580 | \$ 5,244,898 | \$ 72,579,025 | \$ 58,005,328 | \$ (362,283,329) | \$ - | \$ - | \$ - | \$ (362,283,329) |
| Carroll Community College | 45,183,441 | 8,066,577 | 8,052,669 | - | - | (29,064,195) | - | - | (29,064,195) |
| Library | 20,341,660 | 338,666 | 2,984,056 | 319,786 | - | - | (16,699,152) | - | (16,699,152) |
| Industrial Development Authority | 39,205 | - | - | 2,400,023 | - | - | - | 2,360,818 | 2,360,818 |
| Total component units | \$ 563,676,886 | \$ 13,650,141 | \$ 83,615,750 | \$ 60,725,137 | (362,283,329) | (29,064,195) | (16,699,152) | 2,360,818 | (405,685,858) |
| General revenues: | | | | | | | | | |
| Local appropriations | | | | | 217,076,116 | 13,327,269 | 16,951,039 | - | 247,354,424 |
| State aid | | | | | 135,508,647 | 12,329,592 | - | - | 147,838,239 |
| Grants and contributions not restricted to specific programs | | | | | - | 5,951,104 | - | - | 5,951,104 |
| Investment earnings and miscellaneous, unrestricted | | | | | 11,081,252 | 2,972,029 | 66,552 | 187,669 | 14,307,502 |
| Total general revenues and transfers | | | | | 363,666,015 | 34,579,994 | 17,017,591 | 187,669 | 415,451,269 |
| Change in net position | | | | | 1,382,686 | 5,515,799 | 318,439 | 2,548,487 | 9,765,411 |
| Net position - beginning of year | | | | | (37,753,489) | 7,018,535 | 8,331,816 | 10,740,538 | (11,662,600) |
| Net position - ending | | | | | \$ (36,370,803) | \$ 12,534,334 | \$ 8,650,255 | \$ 13,289,025 | \$ (1,897,189) |

The accompanying notes to the basic financial statements are an integral part of this statement.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

NOTES TO FINANCIAL STATEMENTS INDEX

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THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

Note 1 - Summary of significant accounting policies

A. Description of Government-wide financial statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

B. Reporting entity

Carroll County was created pursuant to an act of the General Assembly of the State of Maryland on January 19, 1837. Both executive and legislative functions of the County are vested in the elected five-member Board of County Commissioners of Carroll County. Each commissioner represents a district in the County.

The basic financial statements include Carroll County, Maryland as the primary government, and its significant component units, entities for which the County is considered to be financially accountable.

Discretely presented component units

The financial data of the County's component units are discretely presented in a column separate from the financial data of the primary government. They are reported in a separate column to emphasize that they are legally separate from the County. The following are the County's component units that are included in the reporting:

The Board of Education ("BOE") of Carroll County as currently constituted was established under Title 3, Subtitle 103, Education, of the Annotated Code of Maryland. The BOE is a five-member elected body responsible for the operation of Carroll County Public Schools. The Board of Education of Carroll County is a component unit of Carroll County, Maryland by virtue of the County's responsibility for levying taxes and its budgetary control over the Board of Education. The BOE does not report any component units itself. The Board of Education's financial statements were audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The independent auditor concluded that the BOE's financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information as of and for the year ended June 30, 2023. At year-end any unspent appropriation up to 5% of the current year operating budget is retained by the Board of Education as a component of their fund balance. Any excess above the 5% is returned to the County.

The Carroll County Library Board of Trustees is established under Title 23, Subtitle 401, Education, of the Annotated Code of Maryland. The Board of Trustees is a seven-member body and is responsible for the operation of Carroll County Public Library ("the Library"). The members are appointed by the County Commissioners from nominees submitted by the Library Board of Trustees. The Library is a component unit of Carroll County Government by virtue of the Library's fiscal dependency on the County. The County levies taxes and is the primary source of the Library Board of Trustees' budget. The Library's financial statements were audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The independent auditor concluded that the Library's financial statements present fairly, in all material respects, the financial position of the governmental activities, and each major fund as of and for the year ended June 30, 2023. At year-end any unspent appropriation up to 5% of the current year operating budget is retained by the Library as a component of their fund balance. Any excess above the 5% is returned to the County.

Carroll Community College ("the College") is considered a "body politic" under Maryland State law as an instrumentality of the State of Maryland ("the State"). The seven-member Board of Trustees of Carroll Community College governs the College. The Board of Trustees are appointed for six-year terms by the Governor of the State with the advice and consent of the State Senate. The College is a component unit of Carroll County Government by virtue of the County's responsibility for levying taxes and its power to appropriate funds to establish and operate a community college as referenced in The Annotated Code of Maryland Education Article §16-304. The College serves the constituents of the County. At year-end any unspent appropriation up to 10% of the current year operating budget is retained by the College as a component of their net position. Any excess above the 10% is returned to the County.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

Carroll Community College Foundation, a component unit of Carroll Community College, is a separate legal entity. It has a separate Board of Directors that works closely with the College. The College President, Vice-President of Administration and a College Trustee are ex-officio members of the Foundation Board. Although the College does not control the timing or amount of receipts from the Foundation, all the resources, or income thereon, that the Foundation holds and invests are restricted to the activities of the College by the donors. Because these restricted resources held by the Foundation can only be used by, or for the benefit of the College, the Foundation is discretely presented in the College's financial statements.

Carroll Community College's financial statements, including the Carroll Community College Foundation, were audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The independent auditor concluded that Carroll Community College's financial statements present fairly, in all material respects, the financial position of the business-type activities and the discretely presented component unit as of and for the year ended June 30, 2023.

The Industrial Development Authority ("IDA") of Carroll County was established pursuant to Sections 266A-1 through 266A-3 of Article 41 of the Annotated Code of Maryland, and Resolution 25-80 adopted by the Board of County Commissioners of Carroll County on October 16, 1980. The IDA provides economic development services to commercial enterprises in the County. The County Commissioners appoint a voting majority of the IDA, which is also fiscally dependent on the County. The IDA's financial statements were audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The independent auditor concluded that the IDA's financial statements present fairly, in all material respects, the financial position of the business-type activities as of and for the year ended June 30, 2023.

Complete financial statements of the individual component units can be obtained from their respective administrative offices listed below:

Board of Education of Carroll County
125 North Court Street
Westminster, Maryland 21157

Carroll Community College
1601 Washington Road
Westminster, Maryland 21157

Industrial Development Authority
225 N. Center Street
Westminster, Maryland 21157

Carroll County Public Library
1100 Green Valley Road
New Windsor, Maryland 21776

The above are the only entities that qualify as component units based on the criteria set forth in GASB Statement No. 39 and GASB Statement No. 61, amendments of GASB Statement 14.

C. Basis of presentation - government-wide financial statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As discussed earlier, the government has four discretely presented component units. They are shown in separate columns in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

D. Basis of presentation - fund financial statements

The fund financial statements provide information about the County's funds and its fiduciary funds. Separate statements for each fund category - governmental, proprietary, and fiduciary are presented. The emphasis of fund financial statements is on

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major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The government reports the following major governmental funds:

The *General Fund* is the primary operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

The *Capital Projects Fund* is used to account for financial resources related to the acquisition or construction of capital assets of the County (other than those financed by proprietary fund types).

The *Grant Fund* primarily accounts for revenues that are formally restricted by law for a particular purpose or have specific requirements associated with eligible program costs.

The government reports the following major proprietary funds:

Enterprise Funds:

The *Carroll County Bureau of Utilities* provides public water and sewer services in certain areas of the County. This fund accounts for the operations, construction or acquisition of capital assets, and related debt service costs. All assets, except those available to fund current liabilities, are considered restricted for use only in this fund.

The *Carroll County Solid Waste Fund* provides solid waste disposal facilities for residential and commercial use. This fund accounts for the operations, construction or acquisition of capital assets, and related debt service costs. All assets, except those available to fund current liabilities, are considered restricted for use only in this fund.

The *Carroll County Regional Airport* accounts for the corporate hangar facilities and Airport operations, construction or acquisition of capital assets, and related debt service costs.

The *Carroll County Fiber Network* accounts for the operation and infrastructure development of the inter-county broadband fiber network.

Additionally, the government reports the following additional non-major proprietary funds:

The *Carroll County Septage Treatment Facility* provides septage waste disposal services. This fund accounts for the operations, construction or acquisition of capital assets, and related debt service costs. All assets, except those available to fund current liabilities, are considered restricted for use only in this fund.

The *Carroll County Firearms Facility* is located at the Northern Landfill. The Hap Baker Firearms Facility accounts for the operations, construction or acquisition of capital assets, and related debt service costs. All assets, except those available to fund current liabilities, are considered restricted for use only in this fund.

The *Internal Service Fund* is used to account for certain risk financing activities. The Internal Service Fund accounts for risk management activities for workers' compensation, general liability, environmental, vehicle and property insurance and County employee health benefits costs.

The government reports the following Non-Major Special Revenue Funds:

The *Hotel Rental Tax Fund* is restricted by law to provide funding for tourism and promotion of the County. The Hotel Rental Tax is a five percent tax applied to the hotel room rate and paid by the hotel guest.

The *Watershed Protection and Restoration Fund* is committed by County Resolution to provide funding for operating expenses related to the County's National Pollutant Discharge Elimination System permit and Watershed Restoration efforts. Property tax revenue is dedicated to the fund on an annual basis.

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The *Opioid Fund* is restricted by law to provide funding to assist efforts to abate and remediate the opioid epidemic. Maryland entered a signed legal settlement (with 45 other states) as part of national opioid litigation against the three largest pharmaceutical distributors: McKesson, Cardinal Health, and AmerisourceBergen and the manufacturer Janssen Pharmaceuticals, Inc. and its parent company Johnson & Johnson (Janssen/J&J). The County will receive funding in future years.

The *Fire & EMS Fund* is restricted by law to provide funding for emergency services, including personnel and operating expenses related to the delivery of these services.

The County reports the following Fiduciary Funds:

Trust Funds:

Pension Trust Funds are used to account for the activities of the County's single-employer public employee retirement plans. These include the General Employees' Plan and the Public Safety Plan. The plans account for member contributions, County contributions and the earnings and profits from investments. They also account for the disbursements made for employee retirements, withdrawals, disability, and death benefits as well as administrative expenses. The Volunteer Firemen's Length of Service Award Program "LOSAP" accounts for the benefit program for the volunteer fire personnel serving the various independent volunteer fire companies in the County. The LOSAP Fund is treated as a trust fund but is not a legally established trust.

The *Other Post Employment Benefit "OPEB" Trust* accounts for retiree contributions and County contributions to provide health benefits for the County's eligible retirees. The plan also accounts for the earnings from investments as well as the disbursements made for medical premiums, the payments of medical claims, and administrative expenses.

The *Custodial Fund* uses the economic resources measurement focus and is used to account for assets that the County holds on behalf of others as their agent. The Carroll Cable Regulatory Commission administers the cable franchise agreement for the County and eight towns.

During operations, the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

E. Measurement focus and basis of accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements, the proprietary fund financial statements, and the fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Custodial funds do not have a measurement focus and are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

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Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except grants and similar items which are considered available if collected within one year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when received.

F. Budgetary information

1. Budgetary basis of accounting

The annual budgets for the General Fund, Special Revenue Funds and the Capital Projects Fund are adopted on a basis consistent with generally accepted accounting principles “GAAP” except that encumbrances are treated as expenditures and real property taxes are budgeted as estimated revenues when levied. All budgetary comparisons presented in this report are on this non-GAAP budgetary basis.

The appropriated budget in the General Fund is prepared by fund, function, and department. The government’s department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

Project length budgets along with the current year’s portion of each project are budgeted in the Capital Projects Fund. The appropriated budgets are prepared by individual grants for Special Revenue Funds. The legal level of budgetary control is at the project level for the Capital Projects fund and at the program level for the Grant Fund, Hotel Rental Tax Fund, and Watershed Protection and Restoration Fund.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year-end, valid outstanding encumbrances (those for which performance under the executory contract is expected in the next year) are re-appropriated and become part of the subsequent year’s budget pursuant to State regulations.

2. Excess of expenditures over appropriations

For the year ended June 30, 2023, expenditures exceeded appropriations by \$7,420,785 in Education, \$2,367,672 in Library, and \$1,763,030 in Economic Development in the General Fund. These were due primarily to the recording of in-kind services provided to the Board of Education and Library and recognition of Industrial Development Authority expenditures. These in-kind services are not in the budget for Education and Library. In the Grant Fund, expenditures exceeded appropriations by \$383,746 in General Government, \$1,062,920 in Public Works, \$3,299,071 in Human Services, \$134,504 in Culture and Recreation, and \$36,840 in Judicial. These are primarily due to grants crossing multiple fiscal years with rolling budgets. The budgets currently shown represent current fiscal year activity.

G. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

Cash and Cash Equivalents

The County’s cash and cash equivalents are considered cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Deposits and Investments

The County operates a cash and investment pool for all funds of the Primary Government. Each fund has been allocated its

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respective share of pooled cash and investments as reflected in the fund financial statements as “equity in pooled cash and investments.” In addition to participating in the County’s cash and investment pool, each fund may maintain separate cash and investments that are specific to the individual fund. Investments are reported at fair value or net asset value in accordance with applicable GASB standards, as further described in Note 3.

Based on an average daily balance of each fund’s equity in pooled cash and investments, investment income earned on the cash and investment pool is distributed monthly to the General, Enterprise, Capital Projects, Special Revenue, and Fiduciary funds. Investment income earned on individual funds’ separate cash and investments is recorded directly in the corresponding fund.

State statutes authorize the County to invest in obligations of the United States Government, Federal government agency obligations, secured time deposits in Maryland banks, bankers’ acceptances, the Maryland Local Government Investment Pool, repurchase agreements secured by direct government or agency obligations and mutual funds limited to a portfolio of direct obligations of the United States government and repurchase agreements fully collateralized by the United States government obligations. Statutes have clarified that obligations of federal instrumentalities are authorized investments.

In accordance with State law, the Pool operates in conformity with all the requirements of the Securities and Exchange Commission’s “SEC” Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. Accordingly, the Pool qualifies as a 2a7-like pool and is reported at amortized cost. The Pool is subject to regulatory oversight by the State Treasurer, although it is not registered with the SEC.

The County has an independent third party as custodian for securities collateralizing repurchase agreements and all other investments and certificates of deposits. The County has an agreement with the custodian used for the overnight repurchase agreement whereby the County’s authorization is needed to release any collateral being held in their name. The financial condition of this other custodian was monitored by the County throughout the year to mitigate the risk. Investments of the County are recorded at fair value, which is based on quoted market prices provided by Carroll County’s Custodian, except for the investments in the Maryland Local Government Investment Pool “MLGIP”, and Money Market funds. MLGIP investments are recorded at amortized cost. Investments in Money Market funds are valued at the closing net asset value per share on the day of valuation. Changes in fair value are reported as increases or decreases in investment income in the operating statements of the appropriate fund.

The County has in effect a master repurchase agreement, which adheres to the prototype master repurchase agreement produced by the Public Securities Association.

State statutes require uninsured deposits to be fully collateralized.

The County is a participant in the Maryland Local Government Investment Pool “MLGIP”, which provides all local government units of the State a safe investment vehicle for the short-term investment of funds. The State Legislature created MLGIP within the articles of the Annotated Code of Maryland. The MLGIP, under the administrative control of the State Treasurer, has been managed by a single financial institution, PNC Institutional Investments. The Pool has an AAA rating from Standard and Poor’s and maintains a \$1.00 per share value. A MLGIP Advisory Committee of current participants was formed to review, on a semi-annual basis, the activities of the Fund and to provide suggestions to enhance the Pool. The fair value of the Pool is the same as the value of the pool shares.

The MLGIP issues a publicly available financial report that includes financial statements and required supplementary information for the MLGIP. This report can be obtained by writing: PNC Bank Institutional Investments; Maryland Local Government Investment Pool; 1 East Pratt Street 5th Floor West; Baltimore, Maryland 21201; or by calling 410-237-5629.

Receivables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds, as reported in the fund financial statements, are classified as nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

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Inventories and prepaid items

Inventories shown in the general and enterprise funds of the primary government consist of expendable supplies held for consumption and are valued at cost. The inventory in the General Fund of the primary government is reflected in the financial statements by the purchase method. Under the purchase method, inventories are recorded as expenditures when purchased; however, material amounts of inventories are reported as assets of the respective fund. An amount equal to the carrying value of inventory is reported in the nonspendable fund balance category in the general fund.

The inventory of expendable supplies and food held for consumption of the Board of Education is reflected in the financial statements by the consumption method and is valued at the lower of cost (first in, first out) or market. Under this method, the expenditure is recognized when inventory is used. In the fund financial statements, these inventories are offset by a fund balance reserve which indicates that they do not constitute available expendable resources, even though they are a component of assets.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The general fund reports fund balance for prepaid items under the nonspendable fund balance category. The general fund uses the consumption method.

Restricted assets

Certain assets of the governmental activities are classified as restricted assets on the balance sheet. Included as restricted assets are investments in U.S. Treasury Bonds and Strips held to maturity for the principal payment on the installment purchase of agricultural land easements. Deposits with Farmers and Merchants Bank are pledged collateral for the low interest energy efficient loan program.

Capital assets

Capital assets include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items). Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Assets donated from component units are recorded at the carrying value of the asset at the time of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant, equipment, and infrastructure of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

| <u>Capital Assets</u> | |
|-------------------------|-------------|
| Buildings | 50 years |
| Building improvements | 10 years |
| Water and sewer systems | 50-75 years |
| Vehicles | 5-10 years |
| Machinery and equipment | 5-10 years |
| Roads | 50-75 years |
| Bridges | 30-50 years |
| Fiber optic system | 25-50 years |

Right to use lease assets are initially measured at the present value of payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Deferred outflows/inflows of resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. The *deferred outflows of resources*, reported on the separate financial statement element, represent a consumption of net assets that applies to future periods and therefore will *not* be recognized as an outflow of resources (expense) until then. One such item is the deferred charge on refunding reported in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The County also recognizes deferred outflows of resources for differences between expected and actual experience, differences between

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projected and actual earnings on pension plan and OPEB plan investments, changes in actuarial assumptions, and contributions made subsequent to the measurement date. These amounts are being amortized over a five-year period.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. The *deferred inflows of resources*, reported on the separate financial statement element, represent an acquisition of net assets that applies to future periods and therefore will *not* be recognized as an inflow of resources (revenue) until that time. The County recognizes deferred inflows of resources on the Statement of Net Position for differences between expected and actual experience, changes in actuarial assumptions, and the differences between projected and actual earnings on plan investments of the Maryland State Retirement Pension plans and the County's OPEB plan. These amounts are being amortized over a five to ten-year period. In addition, this includes the deferred loss on debt when refunded. The deferred loss is amortized over the life of the bonds.

The government has one such item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in the deferred outflow or inflow of resources. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet for taxes, special assessments, and opioid. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Net position

Government-wide:

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted net position and unrestricted net position. Net investment in capital assets represents all capital assets, including infrastructure reduced by accumulated depreciation, and the outstanding debt and lease liability directly attributable to the acquisition, construction, or improvement of these assets. Restricted component of net position represents external restrictions by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. Unrestricted component of net position of the County is not restricted for any project or purpose.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

The County issues debt to finance the construction of school facilities for the Board of Education component unit because the Board of Education does not have borrowing or taxing authority. The County reports this debt, whereas the Board of Education reports the related capital assets. The County also issues debt to finance the construction of facilities and various equipment purchases for the County's Volunteer Fire Companies because the Fire Companies do not have taxing authority. The sources of repayment of the debt are secured notes receivable due from the Volunteer Fire Companies.

Maryland State Retirement Pension "MSRP" - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the MSRP and additions to/deduction from the fiduciary net position have been determined on the same basis as they are reported by MSRP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Carroll County Employee Pension, Carroll County Public Safety Pension, and Volunteer Firemen's Length of Service Award Program - For purposes of measuring the net pension liabilities, deferred outflows of resources and deferred inflows of resources related to each of the County Pension Plans and pension expense, information about the fiduciary net position of these Pension Plans and additions to/deductions from each of the fiduciary net positions have been determined on the same basis as they are reported by each Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Business-Type:

In prior years, the Solid Waste fund issued debt to finance the construction of closing County landfills. The costs associated with the closing are not capitalized as assets. Of the total outstanding general obligation bonds debt of \$22,329 in the Solid Waste fund, \$18,110 is associated with landfills closing costs.

The Bureau of Utilities fund collects certain fees that are subject to restrictions imposed by law. As of June 30, 2023, fees collected through water/sewer user rates, area connection charges and maintenance fees totaling \$12,491,445 have been restricted for future capital projects. The Solid Waste, Airport and Fiber Network funds have restricted component of net position for capital projects in the amounts of \$16,702,887, \$1,769,924, and \$1,374,659 respectively. These amounts, totaling

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\$19,847,470, are restricted in the business-type activities of the Statement of Net Position.

Fund Balance

In the fund financial statements, governmental funds report limitations of fund balance for amounts that are nonspendable and are not available for appropriation or are legally restricted by outside parties or creditors for use for a specific purpose. Commitments of fund balance represent limitations placed on spending that are imposed by and may be removed by the adoption of County Ordinance by the Board of County Commissioners. Assignments of fund balance reflect tentative plans by the Board that may be subject to change. The Board of County Commissioners delegates authority to the Comptroller and the Director of Management and Budget to establish assignments of fund balance. Residual net resources are reported as unassigned fund balance and are the excess of nonspendable, restricted, committed and assigned fund balance. The County considers restricted, committed, assigned or unassigned fund balance amounts to have been spent when an expenditure is incurred for the purposes for which the fund balance classifications could be used. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last. The general fund is the only fund that reports a positive unassigned fund balance.

Stabilization Arrangement

The Board of County Commissioners adopted ordinance number 2013-07 to establish the Stabilization Arrangement, which must total a minimum of five percent of the following fiscal year adopted general fund budget. Requests for appropriations from the Stabilization Arrangement shall occur only after exhausting the current year's budgetary flexibility and spending of the current year's appropriated contingency. The funds can be spent if one of the following events occurs:

- 1.) A sudden and unexpected decline in total general fund revenues that exceeds one percent of the original projected revenues, **AND** actual revenues for two of the following major revenue sources are projected in the current year to fall below the actual amount from the prior year: property taxes, income tax, recordation tax, State shared taxes, and investment interest.
- OR**
- 2.) One of the following events occurs that creates a significant financial difficulty for the County and is in excess of the current year's appropriated contingency: a.) Declaration of a State of Emergency by the Governor of Maryland; b.) Unanticipated expenditures as a result of legislative changes from State/Federal governments in the current fiscal year; c.) Acts of Terrorism declared by the Governor of Maryland or the President of the United States; or d.) Acts of nature which are infrequent in occurrence and unusual in nature.

H. Estimated liability for claims in process

The liability for claims in process in the Internal Service Fund includes estimates for personal injury, workers' compensation, property damage and medical claims as of June 30, 2023. The liability is based on estimates made on an individual claim basis plus an actuarial estimate of the liability for claims incurred but not reported.

I. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

J. Revenues and expenditures/expenses

1.) Program Revenues

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

2.) Proprietary Funds, Operating & Nonoperating Revenues and Expenses

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal

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ongoing operations. The principal operating revenues of the Bureau of Utilities, Solid Waste, Fiber Network, Septage Treatment, Firearms Facility and Airport are charges to customers for sales and services. The Bureau of Utilities also recognizes as operating revenue the portion of hookup fees and lateral fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting the definition are reported as nonoperating revenues and expenses.

3.) Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund, the Capital Projects Fund, and the Grants Fund. Encumbrances outstanding at year-end are reported as assigned fund balances in the governmental funds balance sheet, since they do not constitute expenditures or liabilities.

4.) Property Taxes

Full year taxes and first semi-annual installments are billed and due on July 1st and may be paid without interest on or before September 30th. For fiscal year 2023, the following discounts were allowed: 1 percent on full year tax payments made on or before July 31st and 0.5 percent on full year tax payments made on or before August 31st. Semi-annual tax payments are not eligible for the discount. Second semi-annual installments are due on December 1st and may be paid without interest on or before December 31st. A service charge is payable with the second installment unless both installments are paid by September 30th. Delinquent accounts are issued final bills and legal notices on April 1st. Following the required advertisements and notices, the appointed tax collector conducts a tax sale on the last business day of the fiscal year.

Real and personal property taxes are levied at rates enacted by the County Commissioners in the annual budget process on the assessed value as determined by the Maryland State Department of Assessments and Taxation. The rates of levy cannot exceed the constant yield tax rate furnished by the Maryland State Department of Assessments and Taxation without public notice and only after public hearings.

The real property tax rate during the year ended June 30, 2023 was \$1.018 per \$100 of assessed value and the personal property rate was \$2.515 per \$100. Real property taxes for the County, State and Towns are billed to property owners and collected by the County.

5.) Other Taxes & Fees

911 Fees are included in the general fund to provide funding for the 911 Emergency Operations Center. Effective July 1, 2021, the 911 Fee increased from \$0.75 per line to \$1.50 per line.

Impact Fees are included in the capital projects fund to provide funding to capital projects for parks that are eligible to receive impact fee funding. For a project to be eligible, it must be created to alleviate pressures related to growth as described in the impact fee ordinance. Impact Fees are collected at the time a permit is issued for the construction of a new residential dwelling.

Like Impact Fees, Agricultural Transfer Tax is included in the capital projects fund and is restricted by law to provide funding for the Agricultural Land Preservation Program. Agricultural Transfer Tax is collected on the sale of agricultural property that is changing use from agriculture to another classification.

6.) Compensated Absences

Employees of the County earn vacation, compensatory and sick leave in varying amounts. Upon separation, employees are reimbursed for accumulated unused vacation and compensatory leave.

County employees who are participants in the State retirement program are given credited service days toward their retirement benefits for accumulated sick leave. County employees who are not in the State retirement program may be eligible to claim a portion of their unused sick days upon retirement.

Accrued unused vacations, compensatory, and sick leave, along with the employer paid portion of taxes and benefits, are reported as expenses and/or liability of the activity and function that will pay it. A liability for these amounts is reported in the funds only if they have matured, for example, as a result of employee resignations and retirements. Earned but unused vacation and compensatory leave of proprietary funds are recorded as an expense and liability of those funds.

Compensated absences for the Component Units are as follows:

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- Board of Education employees hired prior to July 1, 1997 meeting specified service requirements are eligible to accumulate sick time and, upon retirement, are entitled to payment for unused sick time at 50% of their accrued sick leave balance at their previous three-year average daily rate. The remaining employees hired prior to July 1, 1997 may accumulate unused sick time and will be paid for a maximum of 250 days or their accumulated balance at June 30, 2003, whichever is greater. Employees hired July 1, 1997 and later are eligible to accumulate unlimited sick time, but are not entitled to payment for unused sick time upon retirement. There is a maximum accrual of 30 paid vacation days for those employees eligible to earn and accumulate vacation time.
- Library and Community College employees are permitted to accumulate vacation time and carry it over to future periods. Upon separation, employees are reimbursed for accumulated vacation. Employees are not reimbursed for accumulated unused sick leave.

7.) In-Kind Services

The primary government owns facilities that are used in the operation by their component units (related parties). For the fiscal year 2023, the County recorded \$2,367,672 for the Library, \$5,367,069 for Carroll Community College and \$2,053,716 for the Board of Education as in-kind revenue and additional support to the component units.

8.) Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures in General Government. It is the County's internal policy that refunding bond premiums and discounts are allocated to the general fund. Premiums related to new bond issues are allocated to the capital fund. Discounts are recorded as general fund expenditures. Issuance costs are allocated to the general fund.

9.) Arbitrage Payable

Arbitrage rebate requirements under Internal Revenue Code Section 1.148-3 apply to general obligation bond issuances of 2022, 2021, 2020, 2019, 2018, 2016, 2015, 2014, 2013, 2012 and 2011, respectively.

The law requires the computation and payment of arbitrage profits on unspent proceeds of a bond issue if the current investment of these funds yields a higher rate of return than the original bond issue. The County calculates arbitrage internally every six months. As of June 30, 2023, there is no arbitrage liability due to the Internal Revenue Service.

K. New accounting

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*: The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. The statement was not applicable to the County and therefore was implemented for the period ended June 30, 2023 with no effect.

Statement No. 96, *Subscription-Based Information Technology Arrangements*: This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government

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end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The County has implemented the effects of this Statement for the reporting period ended June 30, 2023.

Statement No. 99, *Omnibus 2022*: The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The County has implemented the effects of this Statement for the reporting period ended June 30, 2023.

Future Accounting Pronouncements

GASB has issued the following Statements which will become effective in future years as shown below. Management is currently evaluating the effect of the implementation of these Standards.

Statement No. 100, *Accounting Changes and Error Corrections-an amendment of GASB Statement No. 62*: The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends June 30, 2024.

Statement No. 101, *Compensated Absences*: The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement will take effect for financial statements starting with the fiscal year that ends December 31, 2024.

Earlier application of these statements is encouraged. For the original pronouncement and implementation guides, please visit the GASB’s website, www.gasb.org.

Note 2 – Reconciliation of Government-wide and Fund Financial Statements

A. Explanation of certain differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

The governmental fund balance sheet includes reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities, including bonds payable, compensated absences, and pension liabilities, are not due and payable in the current period and therefore are not reported in the funds.”

The details of bonds, leases payable and compensated absences differences are as follows:

| | |
|--|----------------|
| Bonds payable | \$ 240,069,797 |
| General obligation debt - installment purchases | 35,197,840 |
| Purchase agreements payable | 3,257,476 |
| Leases payable | 7,460,945 |
| Subscriptions payable | - |
| Compensated absences | 17,575,252 |
| Premium on bonds | 28,854,712 |
| Total long-term debt and compensated absences | 332,416,022 |
| Deferred charges | (7,211,852) |
| Total long-term liabilities and deferred charges | \$ 325,204,170 |

The details of net pension assets and net pension liabilities differences are as follows:

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| | | |
|--------------------------------------|----|---------------|
| Net Employee Pension liability | \$ | 19,335,958 |
| Net Public Safety Pension liability | | 14,532,762 |
| Net LOSAP liability | | 2,267,980 |
| Net Pension liability - State of MD: | | |
| CC Elected/Appointed Officials | \$ | 337,576 |
| Soil Conservation District | | 275,971 |
| | | 613,547 |
| | | \$ 36,750,247 |

Another element of that reconciliation states, “Other long-term assets are not available to pay for current period expenditures and therefore are reported as unavailable in the funds.”

| | | |
|---|----|---------------|
| Property Taxes- unavailable revenue | \$ | 322,485 |
| Income Taxes- unavailable revenue | | 88,956,125 |
| Leases - unavailable revenue | | 692,231 |
| Opioid Settlement - unavailable revenue | | 8,758,769 |
| | | \$ 98,729,610 |

B. Explanation of certain differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between the *net change in fund balances - total governmental funds* and *change in net position - governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are as follows:

| | | |
|--|----|--------------|
| Purchase of capital assets | \$ | 18,959,740 |
| Acquisition of lease asset | | 1,808,154 |
| Acquisition of subscription asset | | 1,510,329 |
| Donated assets | | 8,062 |
| Depreciation | | (19,822,406) |
| Amortization | | (1,176,094) |
| Disposal of assets | | (80,144) |
| Assets transferred between funds from: | | |
| Solid Waste | | 53,884 |
| | | \$ 1,261,525 |

Another element of that reconciliation states, “Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.” The detail of this \$547,106 difference represents the net change of reduction of \$86,928,690 Property Taxes-unavailable, \$88,956,125 in Income Taxes-unavailable, and \$1,480,329 in prepaids subscriptions in the fund statements. Another element of that reconciliation states “The issuance of long-term debt (i.e., bonds, leases, notes, installment purchase agreements) proceeds provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.” The details of this difference are as follows:

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| | |
|---|----------------|
| Debt Issued or Incurred: | |
| Principal payments of installment purchase agreements | \$ 680,456 |
| Addition of lease liabilities | (1,588,614) |
| Principal payments on lease liabilities | 538,318 |
| Issuance of new general obligation bonds | (30,000,000) |
| Principal payments on general obligation bonds | 21,071,791 |
| Principal payments on purchase agreements | 391,972 |
| Net change in amortization of deferred loss on refunding bonds | (701,102) |
| Net change in amortization of bond premium | 523,863 |
| Net change in accrued interest expense | 121,806 |
| | \$ (8,961,510) |

Another element of that reconciliation states, “Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.” The details of some expense differences are as follows:

| | |
|---|----------------|
| Increase in compensated absences accrual | \$ (6,787,837) |
| Difference between accrual method used in government-wide statements and the purchase method of inventory used in the fund statements | (70,637) |
| | \$ (6,858,474) |

The details of adjustment to the net pension assets and net pension liabilities are as follows:

| | |
|---|-----------------|
| Net Employee Pension asset (liability) | \$ (10,984,868) |
| Net Public Safety Pension asset (liability) | (4,292,544) |
| Net LOSAP asset (liability) | 424,538 |
| Net Pension liability - State of MD: | |
| CC Elected/Appointed Officials | \$ (79,779) |
| Soil Conservation District | (68,344) |
| | (148,123) |
| | \$ (15,000,997) |

Note 3 – Equity in Pooled Cash and Investments, Cash Equivalents and Investments

PRIMARY GOVERNMENT

Custodial Credit Risk Deposits: In the case of deposits, this is the risk that in the event of a bank failure, the County’s deposits may not be returned to it. At year-end, the County’s deposits totaled \$45,209,048 and the bank balance was \$20,109,718. The Federal Depository Insurance Corporation “FDIC” insured \$250,000 and the balance should be collateralized with investments held in the County’s name at the Federal Reserve Bank. On June 30, 2023, deposits were fully collateralized, and the County’s deposits were not exposed to custodial credit risk.

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Notes to Financial Statements
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The following table reconciles the County's deposits and investments to the government-wide statement of net position and the statement of fiduciary net position on June 30, 2023:

| | Primary Government | Fiduciary Funds | Total |
|-------------------------------------|-----------------------|-----------------------|-----------------------|
| Equity in pooled cash & investments | \$ 256,033,208 | \$ 476,756 | \$ 256,509,964 |
| Cash and cash equivalents | 26,684,781 | - | 26,684,781 |
| Restricted assets-investments | 32,306,049 | 344,087,629 | 376,393,678 |
| Total cash and investments | <u>\$ 315,024,038</u> | <u>\$ 344,564,385</u> | <u>\$ 659,588,423</u> |
| Bank balances and cash on hand | | | \$ 45,209,048 |
| Investments | | | 614,379,375 |
| Total Balances at June 30, 2023 | | | <u>\$ 659,588,423</u> |

COMPONENT UNITS

The following table reconciles the Component Unit's deposits and investments to the government-wide statement of net position on June 30, 2023:

| | Board of Education | Carroll Community College | Library | Industrial Development Authority |
|---|-----------------------|---------------------------------|---------------------|--|
| Cash and cash equivalents | \$ 4,149,024 | \$ 13,263,925 | \$ 535,265 | \$ 5,446,029 |
| Restricted cash and cash equivalents | - | - | - | 6,546,274 |
| Investments | 65,000,000 | 19,110,841 | 1,269,883 | - |
| Restricted assets-investments | - | 42,491 | - | - |
| Total cash and investments | <u>\$ 69,149,024</u> | <u>\$ 32,417,257</u> | <u>\$ 1,805,148</u> | <u>\$ 11,992,303</u> |
| Bank balances and cash on hand | \$ 4,149,024 | \$ 13,263,925 | \$ 535,265 | \$ 11,992,303 |
| Investments | 65,000,000 | 19,153,332 | 1,269,883 | - |
| Total Balances at June 30, 2023 | <u>\$ 69,149,024</u> | <u>\$ 32,417,257</u> | <u>\$ 1,805,148</u> | <u>\$ 11,992,303</u> |

All the collected bank balance was insured by the FDIC and/or collateralized by securities held by the component unit or its agent, in the component unit's name.

PRIMARY GOVERNMENT

Investment Risk

Interest Rate Risk: The County plans its investments to match cash flow requirements. In accordance with the investment policy, the County does not invest in securities maturing more than two years from the date of purchase and only 30 percent of the lowest five-year average investment balance can be invested between one and two years (as of June 30, 2023, the 30 percent was \$45.5M). The only exception is the purchase of U.S Treasury bonds and U.S. Treasury strips for the Agricultural Land Preservation Program. These securities have no coupon and have long-term maturity lengths; therefore, they are very interest rate sensitive. If market rates were to rise, the fair value of these securities would decline further than a similar coupon-paying Treasury security. Conversely, if market interest rates were to fall, the fair value of these securities would rise further than a similar coupon-paying Treasury security. The County plans to hold these securities to their maturity to pay off the related debt when due.

Credit Risk: State law limits investments in bankers' acceptances and commercial paper to the highest letter and numerical rating by at least one nationally recognized statistical rating organization. As of June 30, 2023, the County did not invest in any of these types of investments.

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Concentration of Credit Risk: The County places no limit on the amount the County may invest in any one issuer. Under State law, the County cannot invest more than 10 percent of its portfolio in commercial paper.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, or not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent, but not in the government's name. County and State statutes require that securities underlying all certificate of deposits, repurchase agreements and reverse repurchase agreements have a fair value of at least 102 percent of the cost-plus accrued interest of the investment. County policies require that a third-party custodian hold investment securities and the collateral underlying all investments, in the government's name. As of June 30, 2023, the County's investments were not exposed to custodial credit risk.

The following table displays the fair value measurements within the fair value hierarchy by investment type established by generally accepted accounting principles. Investments for the primary government and fiduciary funds have the following recurring fair value measurements as of June 30, 2023.

The three levels of the fair value hierarchy under the accounting guidance are listed below:

Level 1

Inputs that are quoted prices (unadjusted) in active markets for identical assets or liabilities that the County can access at the measurement date.

Level 2

Inputs other than quoted prices included in Level 1 that are observable for an asset or liability either directly or indirectly.

Level 3

Inputs that are unobservable and significant to the fair value measurement for an asset or liability.

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| | <u>Total</u> | <u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u> | <u>Significant Other Observable Inputs (Level 2)</u> | <u>Significant Unobservable Inputs (Level 3)</u> |
|--|-----------------------|---|--|--|
| Primary Government: | | | | |
| <u>Investments by fair value level</u> | | | | |
| <u>Debt Securities</u> | | | | |
| Federal agencies (2) | \$ 79,789,029 | \$ - | \$ 79,789,029 | \$ - |
| U.S. government securities (1) | 27,102,576 | - | 27,102,576 | - |
| Total debt securities | <u>106,891,605</u> | <u>-</u> | <u>106,891,605</u> | <u>-</u> |
| Total Primary Government Investments at fair value | <u>106,891,605</u> | <u>-</u> | <u>106,891,605</u> | <u>-</u> |
| Investments at fair value: | | | | |
| Other Post Employment Benefits (OPEB) and Pension Funds: | | | | |
| <u>Equity Securities</u> | | | | |
| Equities (3) | 155,541,587 | 155,541,587 | - | - |
| Short-term investments (3) | 2,254,120 | 2,254,120 | - | - |
| Marketable securities | <u>139,014,975</u> | <u>139,014,975</u> | <u>-</u> | <u>-</u> |
| Total Equity Securities | <u>296,810,682</u> | <u>296,810,682</u> | <u>-</u> | <u>-</u> |
| Total investments at fair value: | <u>296,810,682</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Investments at net asset value (NAV): | | | | |
| Other Post Employment Benefits (OPEB) and Pension Funds: | | | | |
| Real estate funds (4) | <u>47,276,947</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Total investments at net asset value: | <u>47,276,947</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Investments at amortized costs: | | | | |
| Maryland Local Govt. Investment Pool | <u>163,400,141</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Total investments at amortized costs | <u>163,400,141</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Total Investments | <u>\$ 614,379,375</u> | <u>-</u> | <u>-</u> | <u>-</u> |

- (1) These investments are backed by full faith and credit of the U.S. Government.
- (2) These agencies mature in fiscal year 2024/2025 but are callable monthly, quarterly, or semi-annually until maturity.
- (3) These investments are unrated.
- (4) These investments include two funds. Their asset types are Core Real Estate and Global Infrastructure. The fair value of these investments have been determined using the NAV per share (or its equivalent) of the investments.

The following is a description of the valuation methodologies the County used to measure investments at fair value and determines which level the investment belongs in for the fair value hierarchy.

Debt Securities are valued at the most recent price of the equivalent quoted yield. Debt securities are in Level 2 of the fair value hierarchy.

FIDUCIARY FUNDS

Investment Risk

Fiduciary funds for Carroll County are the Carroll County Employee Pension Plan, the Carroll County Public Safety Pension Plan, LOSAP, & OPEB “the Trust Funds”. The Trust Funds operate under one investment policy that is designed to provide benefits as anticipated through a carefully planned and executed investment program that achieves a reasonable long-term total return consistent with the level of risk assumed. Investments for the Trust Funds are reported at fair value or net asset value.

The Trust Funds invest in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such a change could materially affect the amounts reported in the statement of fiduciary net position available for benefits.

Established by generally accepted accounting principles, the accounting guidance provides direction for measuring fair value. A fair value hierarchy is used to measure fair value of the investments, which include Treasury Strips, Treasury Bonds, MLGIP, Federal Securities. These are recorded at net asset value as of June 30, 2023 per our third party, US Bank reports.

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There are three levels in the fair value hierarchy, with Level 1 being the highest priority to unadjusted quoted prices in the markets for identical assets and Level 3 being the lowest priority.

COMPONENT UNITS

The Board of Education maintains pooled and various separate cash accounts for its funds. The cash balances of the Agency Fund consist of individual demand accounts maintained by the schools. The Board considers any instrument with a maturity of three months or less when purchased to be cash equivalents.

At year-end, the carrying value of the Board of Education’s combined deposits was \$4,146,234 and cash on hand was \$2,790. The bank balance of deposits was \$5,562,806. The bank balance was covered either by federal depository insurance or collateral held by the financial institution’s trust department in the Board’s name. Statutes authorize secured time deposits in Maryland banks and require uninsured deposits to be fully collateralized. Therefore, under the reporting requirements of Governmental Accounting Standards Board Statement No. 40, the Board’s deposits are not subject to custodial or credit risk at year-end. Because of the short-term maturity and type of investments, there is limited interest rate risk. At June 30, 2023, the Board had investment totaling \$65,000,000 in the Maryland Local Government Investment Pool (MLGIP), which is under the administration of the State Treasurer.

At June 30, 2023, the College’s cash and cash equivalents balance by type were as follows:

| | | |
|--|-----------|-------------------|
| Cash on hand | \$ | 9,300 |
| Cash in bank | | 3,473,815 |
| Citibank health care account | | 229,253 |
| Bank money market | | 514,582 |
| Maryland Local Government Investment Pool | | 7,858,161 |
| TIAA-CREF | | 20,000 |
| Cash in Carroll Community College Foundation | | 1,158,814 |
| | <u>\$</u> | <u>13,263,925</u> |

As of June 30, 2023, the carrying amount of the Library’s combined deposits were \$529,988 and cash on hand was \$5,277. The bank balance of deposits was \$594,321. The bank balance was covered either by federal depository insurance or collateral held by a third-party financial institution in the Library’s name. Statutes authorize secured time deposits in Maryland banks and requires uninsured deposits to be fully collateralized. Therefore, under the reporting requirements of GASB Statement No. 40, the Library’s deposits are not subject to custodial or credit risk at year-end.

As of June 30, 2023, the Industrial Development Authority bank balance of \$11,992,303 was equal to the carrying value of the Industrial Development Authority. All deposits were covered by FDIC and/or collateral held in the Authority’s name by the financial institution.

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Note 4 – Budgets and Budgetary Accounting

In April, the budget officer presents recommendations to the County Commissioners for review in a public session at which time estimates of revenues and budget requests are assembled for preparation of a proposed budget.

In May, a public hearing is scheduled on the budget. Taxpayers may comment on the operating and capital budgets and presentation of a proposed tax rate.

Following the hearing, a public meeting is held with the County Commissioners for reviewing the comments made at the hearing. The proposed budget is adopted at this time.

In June, certifications of the adoption are made to the Director of Management and Budget who is charged with implementing those phases of operation which will ensure that the approved budgets are submitted to all departments, bureaus, or agencies prior to July 1 as well as ensure that the tax billing, effective July 1, reflects the tax rate as set by the County Commissioners. Annual budgets are adopted for the General, Capital and Special Revenue Funds.

The appropriated budget for the General Fund is prepared by function, department, activity, and object. The legal level of budgetary control for the County’s General Fund is at the department level. Project-length budgets along with the current year’s portion of each project are budgeted in the Capital Projects Fund. The appropriated budgets are prepared by individual grants for the Special Revenue Funds. The legal level of budgetary control is at the project level for the Capital Projects Fund and at the program level for the Grant Fund and on an annual basis for Hotel Rental Tax Fund and Watershed Protection and Restoration Fund.

Transfers in the General Fund can be made between departments and functions with the approval of the Board.

A public hearing is necessary for supplemental budgetary appropriations excluding those pertaining to Grant Funds. Unused budget appropriations lapse at the end of the fiscal year for the General Fund and Special Revenue Funds and at the end of each project in the Capital Projects Fund.

The budgeted amounts are as originally adopted, or as amended by the County Commissioners. There were no supplemental budgetary appropriations adopted for the year ended June 30, 2023.

Note 5 – Receivables and Deferred Inflows/Outflows

Receivables

Most of the receivables in the Governmental Funds are liens on real property that will be collected via the annual tax sale process if not paid. Receivables as of year-end for the government’s individual major funds and non-major and internal service funds in the aggregate, including applicable allowances for uncollectible accounts, are as follows:

| | <u>Tax</u> | <u>Accounts</u> | <u>Interest</u> | <u>Notes</u> | <u>Total</u> |
|--|---------------------|----------------------|---------------------|----------------------|----------------------|
| <u>Governmental Funds</u> | | | | | |
| General fund | \$ 1,834,196 | \$ 3,832,280 | \$ 1,076,130 | \$ 13,613,003 | \$ 20,355,609 |
| Capital project fund | - | 2,439,236 | - | - | 2,439,236 |
| Grant fund | - | 5,486,516 | - | - | 5,486,516 |
| Non-major funds | - | 9,454,952 | - | - | 9,454,952 |
| | <u>1,834,196</u> | <u>21,212,984</u> | <u>1,076,130</u> | <u>13,613,003</u> | <u>37,736,313</u> |
| Uncollectible allowances | (118,093) | - | - | - | (118,093) |
| Total governmental funds | <u>\$ 1,716,103</u> | <u>\$ 21,212,984</u> | <u>\$ 1,076,130</u> | <u>\$ 13,613,003</u> | <u>\$ 37,618,220</u> |
| Amount not scheduled for collection during subsequent year | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 12,587,071</u> | <u>\$ 12,587,071</u> |

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| <u>Proprietary Funds</u> | <u>Accounts</u> |
|---|---------------------|
| Bureau of Utilities | \$ 4,369,743 |
| Solid Waste | 1,911,089 |
| Airport | 1,107,477 |
| Fiber Network | 427,543 |
| Non-major funds | 82,464 |
| Internal Service Fund | 22,790 |
| Total proprietary funds | <u>\$ 7,921,106</u> |
| Amount not scheduled for collection during subsequent year | <u>\$ -</u> |

Most of the receivables in the enterprise funds are backed by liens on real property that will be collected via the annual tax sale process if not paid.

Balances for the component units as of June 30, 2023, was as follows:

| <u>Component Units</u> | <u>Accounts Restricted</u> | <u>Accounts and Notes Unrestricted</u> | <u>Other</u> | <u>Students</u> | <u>Contributions</u> | <u>Total</u> |
|--|--------------------------------|--|-------------------|-------------------|----------------------|---------------------|
| Board of Education | \$ - | \$ 838,766 | \$ - | \$ - | \$ - | \$ 838,766 |
| Carroll Community College | - | - | 432,824 | 1,569,833 | 2,610,505 | 4,613,162 |
| Library | 58,058 | 14,284 | 990 | - | - | 73,332 |
| Industrial Development Authority | - | - | 115,000 | - | - | 115,000 |
| | 58,058 | 853,050 | 548,814 | 1,569,833 | 2,610,505 | 5,640,260 |
| Less: allowances | - | - | - | (751,495) | - | (751,495) |
| Total component unit activities | <u>\$ 58,058</u> | <u>\$ 853,050</u> | <u>\$ 548,814</u> | <u>\$ 818,338</u> | <u>\$ 2,610,505</u> | <u>\$ 4,888,765</u> |
| Amount not scheduled for collection during subsequent year | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 1,893,612</u> | <u>\$ 1,893,612</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Unearned Revenues

Governmental, enterprise and internal service funds also report unearned revenue recognition in connection with resources that have been received but not yet earned. At June 30, 2023, the various components of unearned revenue reported were as follows:

| | |
|---|----------------------|
| <u>Governmental Activities:</u> | |
| Governmental Funds | |
| General Fund: | |
| City of Westminster | \$ 77,449 |
| Capital Projects Fund: | |
| Program open space | 7,621 |
| Grants Fund: | |
| Draws in advance of expenditures | 33,824,327 |
| Total governmental funds | <u>\$ 33,909,397</u> |
| | |
| Internal Service Funds | |
| Retiree health insurance premiums | \$ 25 |
| Total internal service funds | <u>\$ 25</u> |
| | |
| Total Governmental Activities | <u>\$ 33,909,422</u> |
| | |
| <u>Business-type Activities</u> | |
| Fiscal year 2023 Bureau of Utilities rent | \$ 6,211 |
| Fiscal year 2023 airport rent | 141,428 |
| Total Business-type Activities | <u>\$ 147,639</u> |

Grants Fund

In fiscal year 2023, the County received an estimated \$21,141,065 in grants from the federal and State governments for use as operating funds. Most of this money was received through Housing & Community Development, Public Works, Citizen Services, and Sheriff.

Of the \$21,141,065 received, \$1,855,920 was recognized from the U.S. Department of the Treasury for the Coronavirus State and Local Fiscal Recovery Fund (FRF) grant. There was \$32,718,855 received as of June 2022 from the FRF. The FRF money has a grant period of March 11, 2021 through December 31, 2026. All FRF revenue was deferred at June 30, 2023 except \$2,117,267. The remaining funds will be recognized in future fiscal years as revenue when the expenses are incurred.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Deferred Outflows of Resources

In the government-wide statement of net position, deferred outflows of resources are reported as follows:

| | Deferred Outflows |
|---|----------------------|
| Governmental activities | |
| Deferred charge on refunding | \$ 7,211,852 |
| Deferred charge for pension: | |
| Carroll County Employee Pension | \$ 13,198,417 |
| Carroll County Public Safety Pension | 8,825,373 |
| Length of Service Award Program (LOSAP) | 1,947,160 |
| State of MD CC Elected/Appointed Officials | 128,868 |
| State of MD Soil Conservation District | 100,100 |
| Total deferred charge for pension | 24,199,918 |
| Total deferred outflows for OPEB | 8,082,396 |
| Total governmental activities deferred outflows | \$ 39,494,166 |

Deferred Inflows of Resources

In the government-wide statement of net position, deferred inflows of resources are reported as follows:

| | Deferred Inflows |
|---|---------------------|
| <u>Government-Wide</u> | |
| Governmental activities | |
| Carroll County Employee Pension | \$ 749,443 |
| Carroll County Public Safety Pension | 1,039,605 |
| LOSAP | 5,514 |
| State of MD CC Elected/Appointed Officials | 120,050 |
| State of MD Soil Conservation District | 91,421 |
| Total deferred inflows for pension | \$ 2,006,033 |
| Total deferred inflows for OPEB | 89,033,592 |
| Total governmental activities deferred inflows | 91,039,625 |
| Business-type activities | |
| Leases | 4,469,317 |
| Deferred charge on refunding | 28,023 |
| Total business-type activities deferred inflows | 4,497,340 |
| Total government-wide | \$ 95,536,965 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Governmental funds reported unearned revenues in connection with receivables for revenues not considered available to liquidate liabilities of the current period are as follows:

| <u>Governmental Funds</u> | <u>Unavailable Revenue</u> |
|---|----------------------------|
| General Fund: | |
| Property taxes - unavailable revenue | \$ 322,485 |
| Income Taxes - unavailable revenue | 88,956,125 |
| Leases - unavailable revenue | 692,231 |
| Opioid Revenue Fund | |
| Opioid settlement - unavailable revenue | 8,758,769 |
| Total governmental funds | <u>\$ 98,729,610</u> |

Note 6 – Interfund Receivables, Payables and Transfers

Interfund Transfers

At June 30, 2023, the interfund transfers between primary government major and non-major funds were as follows:

| | <u>Transfers Out</u> | | | | |
|------------------------------|----------------------|------------------------------|-------------------|-------------------------------------|------------------------|
| | <u>General Fund</u> | <u>Capital Projects Fund</u> | <u>Grant Fund</u> | <u>Non-Major Governmental Funds</u> | <u>Total Transfers</u> |
| Transfers In: | | | | | |
| General Fund | \$ - | \$ 10,582,160 | \$ - | \$ - | \$ 10,582,160 |
| Capital Projects Fund | 31,061,080 | - | - | 264,710 | 31,325,790 |
| Grant Fund | 1,197,020 | - | - | - | 1,197,020 |
| Bureau of Utilities | 1,359,030 | - | - | - | 1,359,030 |
| Solid Waste | 7,317,780 | - | - | - | 7,317,780 |
| Airport | 16,000 | - | - | - | 16,000 |
| Fiber Network | 183,680 | - | - | - | 183,680 |
| Non-Major Governmental Funds | - | - | - | - | - |
| Total transfers | <u>\$ 41,134,590</u> | <u>\$ 10,582,160</u> | <u>\$ -</u> | <u>\$ 264,710</u> | <u>\$ 51,981,460</u> |

The primary reason interfund transfers are made between the general fund to other major and non-major funds is for the continuation of operations and/or the funding of capital projects. 9.09 percent of income tax is dedicated to the capital projects fund and is transferred to the general fund to cover debt service for school construction.

Due from/to Component Units

The due from/to component units at June 30, 2023 consisted of the following:

| | <u>Due From</u> | <u>Due To</u> |
|--|---------------------|---------------------|
| Primary Government: | | |
| Board of Education | \$ 23,018 | \$ 8,207,481 |
| Carroll Community College | 540 | 58,540 |
| Library | 1,799 | 14,673 |
| Industrial Development Authority | 359,465 | 1,341,762 |
| | <u>\$ 384,822</u> | <u>\$ 9,622,456</u> |
| Component Units: | | |
| Primary Government (Board of Education) | \$ 8,207,481 | \$ 23,018 |
| Primary Government (Carroll Community College) | 58,540 | 540 |
| Primary Government (Library) | 14,673 | 1,799 |
| Primary Government (IDA) | 1,341,762 | 359,465 |
| | <u>\$ 9,622,456</u> | <u>\$ 384,822</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Due from/to Fiduciary Funds

| | Due From | Due To |
|-------------------------------------|--------------|--------------|
| Trust Funds: | | |
| General Fund | \$ - | \$ 1,070,147 |
| Governmental Activities: | | |
| Other Post-Employment Benefit Trust | 1,070,147 | - |
| | \$ 1,070,147 | \$ 1,070,147 |

Due from/to Other Governmental Funds

| | Due From | Due To |
|---|--------------|--------------|
| Governmental Funds: | | |
| General Fund | \$ 377 | \$ 3,656,458 |
| Capital Projects Fund | 3,649,993 | 50 |
| Grant Fund | 5,515 | 377 |
| Non-Major Governmental Funds (Fire & EMS) | 1,000 | - |
| | \$ 3,656,885 | \$ 3,656,885 |

Internal Balances

| | Due From | Due To |
|-------------------------------|--------------|--------------|
| Proprietary Funds: | | |
| General Fund | \$ - | \$ 2,038,480 |
| Grant Fund | 21,275 | - |
| | \$ 21,275 | \$ 2,038,480 |
| Governmental Funds: | | |
| Bureau of Utilities | \$ 1,609,003 | \$ 520 |
| Fiber Network | - | 20,747 |
| Non-Major Enterprise Funds | 427,335 | - |
| Internal Service Fund | 2,142 | 8 |
| Total Governmental Activities | \$ 2,038,480 | \$ 21,275 |

The Septage fund overdrew their share of Equity in Pooled Cash accounts. The overdrew was covered by the General Fund. The General Fund had an outstanding accounts receivable with the Bureau of Utilities and Septage funds at June 30, 2023 in the amount of \$1,609,003.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Note 7 – Capital Assets

Capital asset activity for the year ended June 30, 2023 was as follows:

| | Balance June 30, 2022 | Additions | Net Transfers and Retirements | Balance June 30, 2023 |
|--|--------------------------|----------------------|-------------------------------------|--------------------------|
| Governmental activities: | | | | |
| Capital assets, not being depreciated: | | | | |
| Land | \$ 41,973,678 | \$ 62 | \$ - | \$ 41,973,740 |
| Construction in progress | 10,427,189 | 9,259,169 | (9,470,509) | 10,215,849 |
| Total capital assets, not being depreciated | <u>52,400,867</u> | <u>9,259,231</u> | <u>(9,470,509)</u> | <u>52,189,589</u> |
| Capital assets, being depreciated and amortized: | | | | |
| Buildings and contents | 207,011,507 | 169,085 | | 207,180,592 |
| Improvements other than buildings | 95,766,926 | 8,914,644 | (57,999) | 104,623,571 |
| Automobiles, machinery and equipment | 67,286,828 | 10,101,731 | (1,439,130) | 75,949,429 |
| Infrastructure | 586,364,838 | 47,503 | - | 586,412,341 |
| Right to Use Buildings | 10,581,516 | 322,095 | - | 10,903,611 |
| Right to Use Infrastructure | - | 1,486,060 | - | 1,486,060 |
| Subscriptions | - | 1,510,329 | - | 1,510,329 |
| Total capital assets, being depreciated and amortized | <u>967,011,615</u> | <u>22,551,447</u> | <u>(1,497,129)</u> | <u>988,065,933</u> |
| Less accumulated depreciation for: | | | | |
| Buildings and contents | 89,352,773 | 3,980,336 | (23) | 93,333,086 |
| Improvements other than buildings | 58,546,723 | 6,005,036 | - | 64,551,759 |
| Automobiles, machinery and equipment | 49,060,515 | 5,985,518 | (1,416,962) | 53,629,071 |
| Infrastructure | 450,240,773 | 3,851,516 | - | 454,092,289 |
| Total accumulated depreciation | <u>647,200,784</u> | <u>19,822,406</u> | <u>(1,416,985)</u> | <u>665,606,205</u> |
| Less accumulated amortization for: | | | | |
| Leased buildings | 3,970,518 | 490,326 | - | 4,460,844 |
| Leased infrastructure | - | 479,120 | - | 479,120 |
| Subscriptions | - | 206,648 | - | 206,648 |
| Total accumulated amortization | <u>3,970,518</u> | <u>1,176,094</u> | <u>-</u> | <u>5,146,612</u> |
| Total capital assets, being depreciated and amortized, net | <u>315,840,313</u> | <u>1,552,947</u> | <u>(80,144)</u> | <u>317,313,116</u> |
| Governmental activities capital assets, net | <u>\$ 368,241,180</u> | <u>\$ 10,812,178</u> | <u>\$ (9,550,653)</u> | <u>\$ 369,502,705</u> |
| Business-type activities: | | | | |
| Capital assets, not being depreciated: | | | | |
| Land | \$ 25,066,568 | \$ 128,034 | \$ - | \$ 25,194,602 |
| Construction in progress | 11,566,575 | 5,461,643 | (5,125,475) | 11,902,743 |
| Total capital assets, not being depreciated | <u>36,633,143</u> | <u>5,589,677</u> | <u>(5,125,475)</u> | <u>37,097,345</u> |
| Capital assets, being depreciated: | | | | |
| Buildings and contents | 24,378,357 | - | - | 24,378,357 |
| Improvements other than buildings | 23,199,101 | 203,433 | - | 23,402,534 |
| Automobiles, machinery and equipment | 32,930,891 | 581,789 | (249,123) | 33,263,557 |
| Infrastructure: | | | | |
| Water facilities | 55,663,518 | 281,705 | - | 55,945,223 |
| Sewer facilities | 74,544,637 | 4,174,660 | - | 78,719,297 |
| Total capital assets, being depreciated | <u>210,716,504</u> | <u>5,241,587</u> | <u>(249,123)</u> | <u>215,708,968</u> |
| Less accumulated depreciation for: | | | | |
| Buildings and contents | 12,228,288 | 487,785 | - | 12,716,073 |
| Improvements other than buildings | 12,425,511 | 1,602,459 | - | 14,027,970 |
| Automobiles, machinery and equipment | 16,176,459 | 1,583,811 | (249,122) | 17,511,148 |
| Infrastructure: | | | | |
| Water facilities | 18,153,077 | 975,832 | - | 19,128,909 |
| Sewer facilities | 22,151,501 | 1,135,613 | - | 23,287,114 |
| Total accumulated depreciation | <u>81,134,836</u> | <u>5,785,500</u> | <u>(249,122)</u> | <u>86,671,214</u> |
| Total capital assets, being depreciated, net | <u>129,581,668</u> | <u>(543,913)</u> | <u>(1)</u> | <u>129,037,754</u> |
| Business-type activities capital assets, net | <u>\$ 166,214,811</u> | <u>\$ 5,045,764</u> | <u>\$ (5,125,476)</u> | <u>\$ 166,135,099</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

| | |
|-----------------------------------|--------------|
| Depreciation Expense: | |
| General Government | \$ 5,731,448 |
| Public Safety | 5,969,589 |
| Public Works | 5,029,567 |
| Health | 33,534 |
| Human Services | 15,895 |
| Culture & Recreation | 1,835,307 |
| Economic Development | 235,877 |
| Judicial | 152,811 |
| Conservation of Natural Resources | 818,378 |
| Total depreciation expense | 19,822,406 |

Amortization expense:

| | |
|----------------------------|-----------|
| General Government | 9,270 |
| Public Safety | 924,564 |
| Human Services | 236,279 |
| Economic Development | 5,981 |
| Total amortization expense | 1,176,094 |

| | |
|--|---------------|
| Total depreciation and amortization expense- | |
| governmental activities | \$ 20,998,500 |

Business-type activities:

| | |
|---|--------------|
| Bureau of Utilities | \$ 3,939,921 |
| Solid Waste | 594,836 |
| Septage | 3,693 |
| Airport | 358,783 |
| Firearms Facility | 33,210 |
| Fiber Network | 855,057 |
| Total depreciation expense-business-type activities | \$ 5,785,500 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

Component Units

Activity for the Board of Education for the year ended June 30, 2023 was as follows:

| | Balance June 30, 2022 | Implementation of GASB 96 | Additions | Net Transfers and Retirements | Balance June 30, 2023 |
|--|--------------------------|------------------------------|----------------------|-------------------------------------|--------------------------|
| Capital assets not being depreciated | | | | | |
| Land and improvements | \$ 14,144,528 | \$ - | \$ - | \$ - | \$ 14,144,528 |
| Construction in progress | 56,363,360 | - | 52,053,219 | (3,015,387) | 105,401,192 |
| Total capital assets, not being depreciated | <u>70,507,888</u> | <u>-</u> | <u>52,053,219</u> | <u>(3,015,387)</u> | <u>119,545,720</u> |
| Capital assets being depreciated | | | | | |
| Building and improvements | 631,012,096 | - | 3,486,803 | | 634,498,899 |
| Equipment | 52,331,178 | - | 4,904,307 | (694,972) | 56,540,513 |
| Total capital assets being depreciated | <u>683,343,274</u> | <u>-</u> | <u>8,391,110</u> | <u>(694,972)</u> | <u>691,039,412</u> |
| Lease Assets Being Amortized | | | | | |
| Equipment | 885,314 | - | 237,863 | - | 1,123,177 |
| Software | - | 463,521 | 290,892 | - | 754,413 |
| Total Lease assets, being amortized | <u>885,314</u> | <u>463,521</u> | <u>528,755</u> | <u>-</u> | <u>1,877,590</u> |
| Less accumulated depreciation | | | | | |
| Buildings and improvements | 292,299,110 | - | 15,333,268 | - | 307,632,378 |
| Equipment | 40,518,787 | - | 2,549,327 | (684,502) | 42,383,612 |
| Total accumulated depreciation | <u>332,817,897</u> | <u>-</u> | <u>17,882,595</u> | <u>(684,502)</u> | <u>350,015,990</u> |
| Less accumulated amortization | | | | | |
| Equipment | 380,637 | - | 396,233 | - | 776,870 |
| Software | - | - | 301,993 | - | 301,993 |
| Total accumulated amortization | <u>380,637</u> | <u>-</u> | <u>698,226</u> | <u>-</u> | <u>1,078,863</u> |
| Total capital assets, being depreciated, net | <u>351,030,054</u> | <u>463,521</u> | <u>(9,660,956)</u> | <u>(10,470)</u> | <u>341,822,149</u> |
| Capital assets, net | <u>\$ 421,537,942</u> | <u>\$ 463,521</u> | <u>\$ 42,392,263</u> | <u>\$ (3,025,857)</u> | <u>\$ 461,367,869</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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June 30, 2023

Activity for the Carroll Community College for the year ended June 30, 2023 was as follows:

| | Balance at June 30, 2022 as Restated | Additions | Net Transfers and Retirements | Balance at June 30, 2023 |
|--|--|-------------------|-------------------------------------|-----------------------------|
| Capital assets not being depreciated | | | | |
| Foundation | \$ 646,569 | \$ - | \$ - | \$ 646,569 |
| Capital assets being depreciated | | | | |
| Building improvements | 3,593,244 | 1,201,891 | - | 4,795,135 |
| Right of use Assets - Leases | 494,236 | - | (494,236) | - |
| Right of use Assets - Subscriptions | 2,702,717 | | | 2,702,717 |
| Equipment | 5,338,983 | 423,048 | (7,097) | 5,754,934 |
| Vehicles | 205,485 | 11,331 | - | 216,816 |
| Library books | 1,278,569 | 44,578 | (187,227) | 1,135,920 |
| Total capital assets being depreciated | <u>13,613,234</u> | <u>1,680,848</u> | <u>(688,560)</u> | <u>14,605,522</u> |
| Less accumulated depreciation | | | | |
| Building improvements | 2,051,143 | 223,116 | - | 2,274,259 |
| Right of use Assets - Leases | 329,490 | 164,746 | (494,236) | - |
| Right of use Assets - Subscriptions | 719,815 | 775,975 | - | 1,495,790 |
| Equipment | 4,309,657 | 358,798 | (7,097) | 4,661,358 |
| Vehicles | 153,614 | 21,202 | - | 174,816 |
| Library books | 1,230,048 | 34,238 | (185,799) | 1,078,487 |
| Total accumulated depreciation | <u>8,793,767</u> | <u>1,578,075</u> | <u>(687,132)</u> | <u>9,684,710</u> |
| Total capital assets, being depreciated, net | <u>4,819,467</u> | <u>102,773</u> | <u>(1,428)</u> | <u>4,920,812</u> |
| Capital assets, net | <u>\$ 5,466,036</u> | <u>\$ 102,773</u> | <u>\$ (1,428)</u> | <u>\$ 5,567,381</u> |

Activity for the Carroll County Public Library for the year ended June 30, 2023 was as follows:

| | Balance at June 30, 2022 | Additions | Net Transfers and Retirements | Depreciation/ Amortization | Balance at June 30, 2023 |
|--|-----------------------------|---------------------|-------------------------------------|-------------------------------|-----------------------------|
| Capital assets being depreciated by location | | | | | |
| Headquarters | \$ 770,586 | \$ - | \$ (86,039) | \$ - | \$ 684,547 |
| Westminster | 1,143,527 | - | (20,021) | - | 1,123,506 |
| Eldersburg | 384,488 | - | (20,021) | - | 364,467 |
| Mt. Airy | 953,181 | - | (38,988) | - | 914,193 |
| North Carroll | 261,599 | - | (18,651) | - | 242,948 |
| Taneytown | 104,372 | - | (18,974) | - | 85,398 |
| Finksburg | 101,555 | - | (27,692) | - | 73,863 |
| Exploration Commons | 5,700,796 | 88,870 | - | - | 5,789,666 |
| Circulation materials | 2,996,789 | 1,034,311 | (1,088,756) | - | 2,942,344 |
| Amortizable: | | | | | |
| Headquarters | 112,696 | 18,235 | - | - | 130,931 |
| Less accumulated depreciation and amortization: | <u>(4,035,098)</u> | <u>-</u> | <u>1,319,142</u> | <u>(1,274,326)</u> | <u>(3,990,282)</u> |
| Capital assets, net | <u>\$ 8,494,491</u> | <u>\$ 1,141,416</u> | <u>\$ -</u> | <u>\$ (1,274,326)</u> | <u>\$ 8,361,581</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Activity for the Industrial Development Authority of Carroll County for the year ended June 30, 2023 was as follows:

| | Balance June 30, 2022 | Additions | Net Transfers and Retirements | Balance June 30, 2023 |
|--|----------------------------|----------------------------|-------------------------------------|----------------------------|
| Capital assets not being depreciated | | | | |
| Land | \$ 4,713,664 | \$ 2,314,463 | \$ (279,019) | \$ 6,749,108 |
| Total capital assets, not being depreciated | <u>4,713,664</u> | <u>2,314,463</u> | <u>(279,019)</u> | <u>6,749,108</u> |
| Capital assets being depreciated | | | | |
| Equipment | 5,000 | - | - | 5,000 |
| Total capital assets being depreciated | <u>5,000</u> | <u>-</u> | <u>-</u> | <u>5,000</u> |
| Less accumulated depreciation | | | | |
| Equipment | 5,000 | - | - | 5,000 |
| Total capital assets, being depreciated, net | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Capital assets, net | <u><u>\$ 4,713,664</u></u> | <u><u>\$ 2,314,463</u></u> | <u><u>\$ (279,019)</u></u> | <u><u>\$ 6,749,108</u></u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Note 8 – Long-Term Debt

The following is an analysis of the changes in long-term obligations of the reporting entity for the year ended June 30, 2023:

| | Balance June 30, 2022 | Additions | Principal Repayments/ Amortization | Balance June 30, 2023 | Due Within One Year |
|---|--------------------------|-------------------------|--|--------------------------|------------------------|
| Governmental activities: | | | | | |
| Purchase Agreements | \$ 3,649,448 | \$ - | \$ 391,972 | \$ 3,257,476 | \$ 401,975 |
| Lease Liability | 6,410,649 | 1,588,614 | 538,318 | 7,460,945 | 554,788 |
| General Obligation Debt | 35,878,296 | - | 680,930 | 35,197,366 | 1,006,624 |
| General Obligation Bonds | 231,141,588 | 30,000,000 | 21,072,569 | 240,069,019 | 21,797,486 |
| Bonds premium/discount | 29,378,575 | 2,150,602 | 2,674,465 | 28,854,712 | 2,719,269 |
| Subtotal | 306,458,556 | 33,739,216 | 25,358,254 | 314,839,518 | 26,480,142 |
| Net LOSAP liability | 2,692,518 | 148,590 | 573,128 | 2,267,980 | - |
| Net employee pension liability | 8,351,090 | 24,339,652 | 13,354,784 | 19,335,958 | - |
| Net Public Safety Pension liability | 10,240,218 | 10,489,501 | 6,196,957 | 14,532,762 | - |
| Net pension liability - State of MD | | | | | |
| CC Elected/Appointed Officials | 257,797 | 79,779 | - | 337,576 | - |
| Soil Conservation District | 207,627 | 68,344 | - | 275,971 | - |
| Estimated liability | | | | | |
| for claims in process-worker's comp | 3,454,350 | 721,038 | 734,066 | 3,441,322 | 731,297 |
| for claims in process-insurance | 3,049,887 | 21,237,981 | 21,590,190 | 2,697,678 | 2,670,702 |
| Compensated Absences | 10,787,415 | 14,163,959 | 7,376,122 | 17,575,252 | 7,376,122 |
| Governmental activities | | | | | |
| Long-term liabilities | <u>\$ 345,499,458</u> | <u>\$ 104,988,060</u> | <u>\$ 75,183,501</u> | <u>\$ 375,304,017</u> | <u>\$ 37,258,263</u> |
| Business-type activities: | | | | | |
| General Obligation Bonds | \$ 9,622,415 | \$ - | \$ 1,307,630 | \$ 8,314,785 | \$ 681,268 |
| Landfill closure/postclosure | 9,236,584 | 49,361 | 196,481 | 9,089,464 | 170,023 |
| Compensated Absences | 725,544 | 596,872 | 289,065 | 1,033,351 | 334,406 |
| Business-type activities | | | | | |
| Long-term liabilities | <u>\$ 19,584,543</u> | <u>\$ 646,233</u> | <u>\$ 1,793,176</u> | <u>\$ 18,437,600</u> | <u>\$ 1,185,697</u> |
| Component Units: | | | | | |
| Board of Education: | | | | | |
| Net other post employment benefit liability | \$ 624,988,000 | \$ (151,965,000) | \$ (3,066,000) | \$ 476,089,000 | \$ - |
| Compensated absences | 13,427,479 | 1,245,097 | 1,967,204 | 12,705,372 | 1,500,000 |
| Net pension liability (State of MD) | 14,242,217 | 5,225,468 | - | 19,467,685 | - |
| Lease liability | 511,289 | 237,863 | 397,736 | 351,416 | 199,821 |
| Subscription Liability | - | 393,092 | - | 393,092 | 253,973 |
| Total Board of Education | <u>\$ 653,168,985</u> | <u>\$ (144,863,480)</u> | <u>\$ (701,060)</u> | <u>\$ 509,006,565</u> | <u>\$ 1,953,794</u> |
| Carroll Community College | | | | | |
| Net other post employment benefit liability | \$ 29,436,492 | \$ (12,965,748) | \$ - | \$ 16,470,744 | \$ - |
| Lease liability | 164,745 | - | 164,745 | - | - |
| Software Subscriptions | 1,885,469 | - | 769,092 | 1,116,377 | 581,220 |
| Compensated absences | 1,302,121 | 140,569 | - | 1,442,690 | 1,023,561 |
| Total Carroll Community College | <u>\$ 32,788,827</u> | <u>\$ (12,825,179)</u> | <u>\$ 933,837</u> | <u>\$ 19,029,811</u> | <u>\$ 1,604,781</u> |
| Library | | | | | |
| Compensated absences | \$ 597,758 | \$ 105,196 | \$ - | \$ 702,954 | \$ 15,680 |
| Lease liability | 89,213 | - | (23,625) | 65,588 | 20,819 |
| Net pension liability | 634,379 | 188,639 | - | 823,018 | - |
| Total Library | <u>\$ 1,321,350</u> | <u>\$ 293,835</u> | <u>\$ (23,625)</u> | <u>\$ 1,591,560</u> | <u>\$ 36,499</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
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A.) Governmental Activities

Payments on the noncurrent liabilities above (excluding compensated absences) that pertain to the County’s governmental activities are made by the General Fund. The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund. The additions to the unamortized premium on bonds payable for governmental activities are recorded as an Other Financing Source in the Capital Projects Fund for new bonds issued.

Payments are made to the pension and other post-employment trust funds from the General Fund as an employer contribution to help reduce the liability.

For governmental activities, compensated absences and arbitrage liabilities are generally liquidated by the General Fund. Claims liabilities typically have been liquidated in the Internal Service Fund.

Long-term obligations at June 30, 2023 consisted of Purchase Agreements, Lease Liability, Subscription Liability, General Obligation Debt, and General Obligation Bonds.

Purchase Agreements

In March 2015, phase three was entered into between the County and AAIG/Johnson Controls to continue purchasing and installing energy saving fixtures for various County buildings. The maturity date for this purchase agreement is December 15, 2031. Payments are due quarterly at an interest rate of 2.353%. The principal sources of repayment for this debt are general revenues of the County including property taxes and income taxes and the debt is secured by the equipment acquired.

| <u>Issue</u> | <u>Interest Rate</u> | <u>Year Series Matures</u> | <u>Amount of Original Issue</u> | <u>Outstanding June 30, 2023</u> | <u>Due Within One Year</u> |
|----------------------------|----------------------|----------------------------|---------------------------------|----------------------------------|----------------------------|
| <u>General Government:</u> | | | | | |
| AAIG Johnson Controls | 2.353% | 2031 | \$ 4,536,852 | \$ 3,257,476 | \$ 401,975 |
| Total purchase agreements | | | | <u>\$ 3,257,476</u> | <u>\$ 401,975</u> |

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|---------------------|-------------------|---------------------|
| 2024 | \$ 401,975 | \$ 73,026 | \$ 475,001 |
| 2025 | 411,505 | 63,496 | 475,001 |
| 2026 | 421,261 | 53,740 | 475,001 |
| 2027 | 431,248 | 43,752 | 475,000 |
| 2028 | 441,472 | 33,528 | 475,000 |
| 2029-2033 | 1,150,015 | 37,486 | 1,187,501 |
| Total purchase agreement | <u>\$ 3,257,476</u> | <u>\$ 305,028</u> | <u>\$ 3,562,504</u> |

Lease & Subscription Liability

As of June 30, 2023, The County had a lease liability of \$7,460,945. For more details about the lease liability, please refer to Note 9 beginning on page 88. As of June 30, 2023, The County had a subscription liability of \$44,163. For more details about the subscription liability, please refer to Note 9 beginning on page 88.

General Obligation Debt

The County issues general obligation debt for the Agricultural Preservation Program to enter Installment Purchase Agreements for land easements. This debt is an obligation of the County for which its full faith and credit are pledged. The sources of repayment for this debt are the general revenues of the County including property taxes, income taxes and dedicated interest earnings and restricted principal from federal obligation securities with a maturity of 10-20 years. These

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
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loans range in maturity dates from fiscal year 2024 to fiscal year 2043. The interest rates on these purchase agreements range from 4.641% to 6.00%.

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|----------------------|----------------------|----------------------|
| 2024 | \$ 1,006,624 | \$ 1,919,894 | \$ 2,926,518 |
| 2025 | 2,179,934 | 1,809,927 | 3,989,861 |
| 2026 | 1,346,000 | 1,741,702 | 3,087,702 |
| 2027 | 2,584,000 | 1,694,815 | 4,278,815 |
| 2028 | - | 1,557,835 | 1,557,835 |
| 2029-2033 | 18,330,540 | 5,168,110 | 23,498,650 |
| 2034-2038 | 5,252,268 | 1,597,183 | 6,849,451 |
| 2039-2043 | 4,498,000 | 483,900 | 4,981,900 |
| Total purchase agreement | <u>\$ 35,197,366</u> | <u>\$ 15,973,366</u> | <u>\$ 51,170,732</u> |

General Obligation Bonds

The County issues general obligation bonds to provide funds for construction of major capital facilities such as libraries, parks, and schools, to loan to the Volunteer Fire Companies and for other general county uses such as construction of roads and bridges. The bonds are obligations of the County for which its full faith and credit are pledged. The principal sources of repayment for the bonds are the general revenues of the County including property taxes and income taxes and to the extent bond proceeds are used to finance loans to the Volunteer Fire Companies' loan payments from such entities.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND

Notes to Financial Statements

June 30, 2023

General Obligation Bonds

| Issue | Interest Rate | Year Series Matures | Amount of Original Issue | Outstanding June 30, 2023 | Due Within One Year |
|--|------------------|---------------------------|--------------------------------|---------------------------------|------------------------|
| <u>General Government:</u> | | | | | |
| FHA Loan of 1972-Watershed Bonds | 3.502% | 2022 | \$ 769,700 | \$ - | \$ - |
| FHA Loan of 1974- Watershed Bonds | 3.649% | 2024 | 253,000 | 19,063 | 11,428 |
| FHA Loan of 1979- Watershed Bonds | 3.649% | 2031 | 678,800 | 202,741 | 22,327 |
| 2012 Public Improvement Bonds | 2.00%-5.00% | 2032 | 13,600,000 | - | - |
| 2013 Public Improvement Bonds | 2.00%-5.00% | 2033 | 23,412,567 | 1,097,791 | 1,097,790 |
| 2014 Public Improvement Bonds | 2.00%-5.00% | 2034 | 14,099,475 | 7,176,105 | 598,009 |
| 2014 Refunding Bonds | 2.00%-5.00% | 2029 | 19,078,563 | 5,812,296 | 2,104,261 |
| 2015 Public Improvement Bonds | 3.00%-5.00% | 2035 | 25,448,730 | 14,363,270 | 1,105,802 |
| 2015 Refunding Bonds | 3.00%-5.00% | 2022 | 5,529,176 | - | - |
| 2016 Public Improvement Bonds | 3.00%-5.00% | 2036 | 11,291,144 | 6,805,915 | 486,137 |
| 2018 Public Improvement Bonds | 3.25%-5.00% | 2038 | 18,112,500 | 14,490,276 | 905,642 |
| 2019 Public Improvement Bonds Series A | 2.25%-5.00% | 2039 | 19,900,000 | 16,915,000 | 995,000 |
| 2019 Refunding Bonds Series A | 3.00%-5.00% | 2029 | 14,448,205 | 10,793,441 | 1,322,252 |
| 2019 Refunding Bonds Series B | 1.65%-2.65% | 2031 | 6,523,905 | 5,844,626 | 585,878 |
| 2020 Public Improvement Bonds Series A | 1.38%-5.00% | 2040 | 7,251,951 | 7,726,456 | 429,248 |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 4,444,661 | 3,768,678 | 403,871 |
| 2020 Refunding Bonds Series B | 1.45%-2.00% | 2032 | 17,487,571 | 17,189,202 | 784,470 |
| 2021 Public Improvement Bonds | 1.63%-5.00% | 2041 | 8,000,000 | 8,866,350 | 466,650 |
| 2022 Public Improvement Bonds | 4.00%-5.00% | 2042 | 7,158,000 | 7,158,000 | 357,900 |
| Subtotal General Government | | | | <u>\$ 128,229,210</u> | <u>\$ 11,676,665</u> |
| <u>Board of Education:</u> | | | | | |
| 2012 Public Improvement Bonds | 2.00%-5.00% | 2032 | \$ 6,400,000 | \$ - | \$ - |
| 2013 Public Improvement Bonds | 2.00%-5.00% | 2033 | 1,852,433 | 95,115 | 95,115 |
| 2014 Public Improvement Bonds | 2.00%-5.00% | 2034 | 2,347,757 | 540,315 | 45,026 |
| 2014 Refunding Bonds | 2.00%-5.00% | 2029 | 1,852,433 | 18,122,267 | 3,290,124 |
| 2015 Public Improvement Bonds | 3.00%-5.00% | 2035 | 1,736,270 | 1,128,228 | 86,863 |
| 2015 Refunding Bonds | 3.00%-5.00% | 2022 | 485,905 | - | - |
| 2016 Public Improvement Bonds | 3.00%-5.00% | 2036 | 2,405,656 | 1,683,959 | 120,283 |
| 2018 Public Improvement Bonds | 3.25%-5.00% | 2038 | 5,337,500 | 4,270,000 | 266,875 |
| 2019 Public Improvement Bonds Series A | 2.25%-5.00% | 2039 | 7,100,000 | 6,035,000 | 355,000 |
| 2019 Refunding Bonds Series A | 3.00%-5.00% | 2029 | 13,426,634 | 10,030,283 | 1,228,761 |
| 2019 Refunding Bonds Series B | 1.65%-2.65% | 2031 | 4,276,236 | 3,830,988 | 384,027 |
| 2020 Public Improvement Bonds Series A | 1.38%-5.00% | 2040 | 6,254,057 | 5,628,651 | 312,703 |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 5,037,130 | 4,186,739 | 448,672 |
| 2020 Refunding Bonds Series B | 1.45%-2.00% | 2032 | 4,186,635 | 4,145,942 | 341,299 |
| 2021 Public Improvement Bonds | 1.63%-5.00% | 2041 | 10,500,000 | 9,975,000 | 525,000 |
| 2022 Public Improvement Bonds | 4.00% - 5.00% | 2042 | 22,181,000 | 22,181,000 | 1,109,050 |
| Subtotal Board of Education | | | | <u>\$ 91,853,487</u> | <u>\$ 8,608,798</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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June 30, 2023

General Obligation Bonds

| Issue | Interest Rate | Year Series Matures | Amount of Original Issue | Outstanding June 30, 2023 | Due Within One Year |
|--|---------------|---------------------|--------------------------|---------------------------|----------------------|
| <u>Volunteer Fire Companies:</u> | | | | | |
| 2012 Public Improvement Bonds | 2.00%-5.00% | 2032 | \$ 1,460,000 | \$ - | \$ - |
| 2013 Public Improvement Bonds | 2.00%-5.00% | 2033 | 735,000 | 37,739 | 37,739 |
| 2014 Refunding Bonds | 2.00%-5.00% | 2024 | 60,458 | 13,579 | 13,579 |
| 2015 Public Improvement Bonds | 3.00%-5.00% | 2035 | 815,000 | 240,000 | 80,000 |
| 2016 Public Improvement Bonds | 3.00%-5.00% | 2036 | 303,200 | 212,240 | 15,160 |
| 2019 Refunding Bonds Series B | 1.65%-2.65% | 2031 | 460,539 | 412,587 | 41,359 |
| 2020 Public Improvement Bonds Series A | 1.38%-5.00% | 2040 | 1,000,000 | 900,000 | 50,000 |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 89,493 | - | - |
| 2020 Refunding Bonds Series B | 1.45%-2.00% | 2032 | 1,117,952 | 1,104,823 | 79,841 |
| Subtotal Volunteer Fire Companies | | | | <u>\$ 2,920,968</u> | <u>\$ 317,678</u> |
| <u>Watershed:</u> | | | | | |
| 2012 Public Improvement Bonds | 2.00%-5.00% | 2032 | \$ 13,600,000 | \$ - | \$ - |
| 2013 Public Improvement Bonds | 2.00%-5.00% | 2033 | 23,412,567 | 104,356 | 104,356 |
| 2014 Public Improvement Bonds | 2.00%-5.00% | 2034 | 14,099,475 | 1,283,580 | 106,965 |
| 2014 Refunding Bonds | 2.00%-5.00% | 2029 | 19,078,563 | 30,175 | 30,175 |
| 2015 Public Improvement Bonds | 3.00%-5.00% | 2035 | 25,448,730 | 2,173,501 | 167,334 |
| 2015 Refunding Bonds | 3.00%-5.00% | 2022 | 5,529,176 | - | - |
| 2016 Public Improvement Bonds | 3.00%-5.00% | 2036 | 11,291,144 | 1,097,886 | 78,420 |
| 2018 Public Improvement Bonds | 3.25%-5.00% | 2038 | 1,549,655 | 1,239,724 | 77,483 |
| 2019 Public Improvement Bonds Series A | 2.25%-5.00% | 2039 | 3,000,000 | 2,550,000 | 150,000 |
| 2019 Refunding Bonds Series A | 3.00%-5.00% | 2029 | 397,345 | 296,833 | 36,364 |
| 2019 Refunding Bonds Series B | 1.65%-2.65% | 2031 | 264,320 | 236,799 | 23,737 |
| 2020 Public Improvement Bonds Series A | 1.38%-5.00% | 2040 | 5,493,992 | 3,744,893 | 208,050 |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 63,675 | 52,925 | 5,672 |
| 2020 Refunding Bonds Series B | 1.45%-2.00% | 2032 | 1,562,842 | 1,535,032 | 64,389 |
| 2021 Public Improvement Bonds | 1.63%-5.00% | 2041 | 3,500,000 | 2,058,650 | 108,350 |
| 2022 Public Improvement Bonds | 4.00%-5.00% | 2042 | 661,000 | 661,000 | 33,050 |
| Subtotal Watershed | | | | <u>\$ 17,065,354</u> | <u>\$ 1,194,345</u> |
| Subtotal General Obligation Bonds | | | | <u>\$ 240,069,019</u> | <u>\$ 21,797,486</u> |
| Bond premium/discount | | | | 28,854,712 | 2,719,269 |
| Total General Obligation Bonds | | | | <u>\$ 268,923,731</u> | <u>\$ 24,516,755</u> |

The annual requirements to amortize general obligation bonds outstanding as of June 30, 2023, are as follows:

| Years Ending June 30, | Principal | Interest | Total |
|--------------------------------|-----------------------|----------------------|-----------------------|
| 2024 | \$ 21,797,486 | \$ 8,323,514 | \$ 30,121,000 |
| 2025 | 19,855,510 | 7,395,789 | 27,251,299 |
| 2026 | 20,203,639 | 6,572,232 | 26,775,871 |
| 2027 | 20,466,586 | 5,791,298 | 26,257,884 |
| 2028 | 20,794,554 | 5,004,938 | 25,799,492 |
| 2029-2033 | 76,506,244 | 14,812,867 | 91,319,111 |
| 2034-2038 | 41,295,000 | 5,779,269 | 47,074,269 |
| 2039-2043 | 19,150,000 | 1,112,000 | 20,262,000 |
| Total General Obligation Bonds | <u>\$ 240,069,019</u> | <u>\$ 54,791,907</u> | <u>\$ 294,860,926</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
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B.) Business-type Activities

General Obligation Bonds

General obligation bonds have been issued for enterprise activities in addition to those of the general government. Bonds reported in the enterprise funds are expected to be repaid from enterprise revenues.

| Issue | Interest Rate | Year Series Matures | Amount of Original Issue | Outstanding June 30, 2023 | Due Within One Year |
|--------------------------------|---------------|---------------------|--------------------------|---------------------------|---------------------|
| <u>Bureau of Utilities:</u> | | | | | |
| 2014 Refunding Bonds | 2.00%-5.00% | 2024 | \$ 5,446,358 | \$ 2,799,354 | \$ 574,532 |
| 2015 Refunding Bonds | 3.00%-5.00% | 2022 | 2,978,549 | - | - |
| 2019 Refunding Bonds Series A | 3.00%-5.00% | 2029 | 902,816 | 674,443 | 82,622 |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 6,738 | 5,601 | 600 |
| Subtotal Bureau of Utilities | | | | <u>\$ 3,479,398</u> | <u>\$ 657,754</u> |
| <u>Solid Waste Fund</u> | | | | | |
| 2014 Refunding Bonds | 2.00%-5.00% | 2024 | \$ 406,860 | \$ 22,329 | \$ 22,329 |
| 2015 Refunding Bonds | 3.00%-5.00% | 2022 | 191,370 | - | - |
| Subtotal Solid Waste Fund | | | | <u>\$ 22,329</u> | <u>\$ 22,329</u> |
| <u>Airport Fund</u> | | | | | |
| 2019 Airport Bonds | 2.63% | 2037 | \$ 12,000,000 | \$ 4,802,001 | \$ - |
| 2020 Refunding Bonds Series A | 4.00%-5.00% | 2030 | 13,303 | 11,057 | 1,185 |
| Subtotal Airport Fund | | | | <u>\$ 4,813,058</u> | <u>\$ 1,185</u> |
| Total General Obligation Bonds | | | | <u>\$ 8,314,785</u> | <u>\$ 681,268</u> |

The annual requirements to amortize general obligation bonds outstanding as of June 30, 2023, are as follows:

| Years Ending June 30, | Principal | Interest | Total |
|----------------------------------|---------------------|-------------------|---------------------|
| <u>Business-type activities:</u> | | | |
| 2024 | \$ 681,268 | \$ 221,085 | \$ 902,353 |
| 2025 | 495,265 | 92,133 | 587,398 |
| 2026 | 520,347 | 71,031 | 591,378 |
| 2027 | 543,276 | 53,182 | 596,458 |
| 2028 | 566,216 | 34,540 | 600,756 |
| 2029-2033 | 5,508,413 | 17,630 | 5,526,043 |
| Total General Obligation Bonds | <u>\$ 8,314,785</u> | <u>\$ 489,601</u> | <u>\$ 8,804,386</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

2019 Airport Bonds

The County has unused draw down of advances available in the amount of \$7,197,999 (\$12,000,000 authorized - \$4,802,001 advanced and outstanding as of June 30, 2023).

Advance Refunding – Prior Years

In prior years, the County defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. At June 30, 2023, \$12,866,166 defeased bonds remains outstanding.

Bond Authorization

The County has authorization to sell approximately \$239,833,058 in additional bonds for the construction and renovation of several public schools, numerous general public projects and various road and bridge projects. The County has already appropriated \$202,271,965 of the available authorization.

Bond Refunding

During fiscal year 2023 the County did not refund any bonds.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
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Note 9 – Leases and Subscriptions

Leases Payable
Governmental Activities

On June 1, 2022, Carroll County, MD entered into a 60-month lease as Lessee for the use of 1532 Liberty - Liberty Station. An initial lease liability was recorded in the amount of \$171,580. As of June 30, 2023, the value of the lease liability is \$136,517. Carroll County, MD is required to make monthly fixed payments of \$2,931. The lease has an interest rate of 1.9770%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$171,580 with accumulated amortization of \$37,176 is included with Buildings on the Lease Class activities table found below.

On July 1, 2022, Carroll County, MD entered into a 48-month lease as Lessee for the use of CC Commerce Center - 698 Corporate Center Court. An initial lease liability was recorded in the amount of \$150,514. As of June 30, 2023, the value of the lease liability is \$115,297. Carroll County, MD is required to make monthly fixed payments of \$3,149. The lease has an interest rate of 2.1120%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$150,514 with accumulated amortization of \$37,628 is included with Buildings on the Lease Class activities table found below. Carroll County, MD has 3 extension option(s), each for 12 months.

On July 1, 2021, Carroll County, MD entered into a 37-month lease as Lessee for the use of Tower - Cherrytown Chicken. An initial lease liability was recorded in the amount of \$139,826. As of June 30, 2023, the value of the lease liability is \$50,688. Carroll County, MD is required to make monthly fixed payments of \$3,582. The lease has an interest rate of 0.2850%. The Infrastructure estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$139,826 with accumulated amortization of \$90,698 is included with Infrastructure on the Lease Class activities table found below.

On July 1, 2021, Carroll County, MD entered into a 37-month lease as Lessee for the use of Tower - Taylorsville. An initial lease liability was recorded in the amount of \$150,043. As of June 30, 2023, the value of the lease liability is \$54,391. Carroll County, MD is required to make monthly fixed payments of \$3,844. The lease has an interest rate of 0.2850%. The Infrastructure estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$150,043 with accumulated amortization of \$97,325 is included with Infrastructure on the Lease Class activities table found below.

On July 1, 2021, Carroll County, MD entered into a 37-month lease as Lessee for the use of Tower - Mayberry. An initial lease liability was recorded in the amount of \$141,270. As of June 30, 2023, the value of the lease liability is \$51,088. Carroll County, MD is required to make monthly fixed payments of \$3,605. The lease has an interest rate of 0.0285%. The Infrastructure estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$141,270 with accumulated amortization of \$91,635 is included with Infrastructure on the Lease Class activities table found below.

On July 1, 2021, Carroll County, MD entered into a 37-month lease as Lessee for the use of Tower - Harvey Gummel. An initial lease liability was recorded in the amount of \$112,756. As of June 30, 2023, the value of the lease liability is \$40,875. Carroll County, MD is required to make monthly fixed payments of \$2,889. The lease has an interest rate of 0.2850%. The Infrastructure estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$112,756 with accumulated amortization of \$73,139 is included with Infrastructure on the Lease Class activities table found below.

On July 1, 2021, Carroll County, MD entered into a 179-month lease as Lessee for the use of Tower - Louisville. An initial lease liability was recorded in the amount of \$942,165. As of June 30, 2023, the value of the lease liability is \$849,090. Carroll County, MD is required to make monthly fixed payments of \$4,663. The lease has an interest rate of 1.2120%. The Infrastructure estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$942,165 with accumulated amortization of \$126,324 is included with Infrastructure on the Lease Class activities table found below. Carroll County, MD has 2 extension option(s), each for 60 months.

On February 20, 2006, Carroll County, MD entered into a 360-month lease as Lessee for the use of Shopping Center - 2320 Hanover Pike. An initial lease liability was recorded in the amount of \$7,092,300. As of June 30, 2023, the value of the lease liability is \$4,197,205. Carroll County, MD is required to make monthly fixed payments of \$17,021. The lease has an interest

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Notes to Financial Statements
June 30, 2023

rate of 1.2120%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$7,092,300 with accumulated amortization of \$4,102,718 is included with Buildings on the Lease Class activities table found below.

On January 1, 2022, Carroll County, MD entered into a 240-month lease as Lessee for the use of NCHS. An initial lease liability was recorded in the amount of \$1,965,294. As of June 30, 2023, the value of the lease liability is \$1,965,294. Carroll County, MD is required to make monthly fixed payments of \$18,402. The lease has an interest rate of 1.0850%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$3,465,294 with accumulated amortization of \$259,897 is included with Buildings on the Lease Class activities table found below. Carroll County, MD has 2 extension option(s), each for 60 months.

On August 1, 2019, Carroll County, MD entered into a 48-month lease as Lessee for the use of Tourist Information Center - 1838 Emerald Hill Lane. An initial lease liability was recorded in the amount of \$23,923. As of June 30, 2023, the value of the lease liability is \$500. Carroll County, MD is required to make monthly fixed payments of \$500. The lease has an interest rate of 0.1650%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the right to use asset as of June 30, 2023 of \$23,923 with accumulated amortization of \$23,424 is included with Buildings on the Lease Class activities table found below. Carroll County, MD has 1 extension option(s), each for 12 months.

Amount of Right to Use Assets by
Major Classes of Underlying Asset

| Asset Class | As of Fiscal Year-end | |
|----------------|-----------------------------|-----------------------------|
| | Right to Use Asset Value | Accumulated Amortization |
| Buildings | \$ 10,903,611 | \$ 4,460,844 |
| Infrastructure | 1,486,060 | 479,120 |
| Total Leases | \$ 12,389,671 | \$ 4,939,964 |

Principal and Interest Requirements to Maturity

| Fiscal Year | Governmental Activities | | |
|-------------|-------------------------|----------------------|----------------|
| | Principal Payments | Interest Payments | Total Payments |
| | 2024 | \$ 554,788 | \$ 64,228 |
| 2025 | 405,414 | 58,777 | 464,191 |
| 2026 | 408,568 | 53,324 | 461,892 |
| 2027 | 382,268 | 48,026 | 430,294 |
| 2028 | 364,579 | 43,378 | 407,957 |
| 2029 - 2033 | 2,172,714 | 389,401 | 2,562,115 |
| 2034 - 2038 | 2,351,386 | 96,252 | 2,447,638 |
| 2039 - 2043 | 821,228 | 16,063 | 837,291 |
| Total | \$ 7,460,945 | \$ 769,449 | \$ 8,230,394 |

Leases Receivable
Governmental Activities

On August 5, 2022, Carroll County, MD entered into a 60-month lease as Lessor for the use of Sports Complex - T-Mobile. An initial lease receivable was recorded in the amount of \$180,726. As of June 30, 2023, the value of the lease receivable is

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\$156,180. The lessee is required to make quarterly fixed payments of \$9,000. The lease has an interest rate of 2.1860%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$147,940, and Carroll County, MD recognized lease revenue of \$32,786 during the fiscal year.

On August 1, 2021, Carroll County, MD entered into a 41-month lease as Lessor for the use of New Windsor Holding LLC. An initial lease receivable was recorded in the amount of \$564,482. As of June 30, 2023, the value of the lease receivable is \$262,813. The lessee is required to make monthly fixed payments of \$12,875. The lease has an interest rate of 0.2850%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$247,821, and Carroll County, MD recognized lease revenue of \$165,214 during the fiscal year. The lessee has the option to purchase the Buildings for \$4,250,000.

On July 1, 2021, Carroll County, MD entered into a 194-month lease as Lessor for the use of Sports Complex - AT&T. An initial lease receivable was recorded in the amount of \$338,325. As of June 30, 2023, the value of the lease receivable is \$309,445. The lessee is required to make monthly fixed payments of \$1,422. The lease has an interest rate of 1.2440%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$296,470, and Carroll County, MD recognized lease revenue of \$20,927 during the fiscal year.

| Principal and Interest Expected to Maturity | | | |
|---|-------------------------|----------------------|-------------------|
| Fiscal Year | Governmental Activities | | |
| | Principal Payments | Interest Payments | Total Payments |
| 2024 | \$ 223,629 | \$ 7,424 | \$ 231,053 |
| 2025 | 141,168 | 6,018 | 147,186 |
| 2026 | 54,158 | 4,945 | 59,103 |
| 2027 | 56,373 | 3,901 | 60,274 |
| 2028 | 30,137 | 2,967 | 33,104 |
| 2029 - 2033 | 110,624 | 10,610 | 121,234 |
| 2034 - 2038 | 112,349 | 2,995 | 115,344 |
| Total | \$ 728,438 | \$ 38,860 | \$ 767,298 |

Leases Receivable
Business-Type Activities

On July 1, 2021, Carroll County, MD entered into a 110 month lease as Lessor for the use of West Cell of Hoods Mill Landfill. An initial lease receivable was recorded in the amount of \$1,403,253. As of June 30, 2023, the value of the lease receivable is \$1,106,850. The lessee is required to make monthly fixed payments of \$13,333. The lease has an interest rate of 0.9810%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$1,097,089, and Carroll County, MD recognized lease revenue of \$153,082 during the fiscal year.

On July 1, 2021, Carroll County, MD entered into a 183-month lease as Lessor for the use of Cell Tower Bartholow Tank. An initial lease receivable was recorded in the amount of \$666,495. As of June 30, 2023, the value of the lease receivable is \$598,832. The lessee is required to make monthly fixed payments of \$3,000. The lease has an interest rate of 0.5820%. The Other estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$581,692.50, and Carroll County, MD recognized lease revenue of \$43,901 during the fiscal year. The lessee had a termination period of 1 month as of the lease commencement.

On July 1, 2021, Carroll County, MD entered into a 140-month lease as Lessor for the use of Parking Area on Meadow Branch Road. An initial lease receivable was recorded in the amount of \$182,458. As of June 30, 2023, the value of the lease receivable is \$152,014. The lessee is required to make annual fixed payments of \$16,150. The lease has an interest rate of 1.1160%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value

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of the deferred inflow of resources as of June 30, 2023 was \$151,254, and Carroll County, MD recognized lease revenue of \$15,602 during the fiscal year. The lessee has 1 extension option(s), each for 120 months.

On July 1, 2021, Carroll County, MD entered into a 148-month lease as Lessor for the use of Fixed Base Operator Agreement. An initial lease receivable was recorded in the amount of \$1,084,550. As of June 30, 2023, the value of the lease receivable is \$918,470. The lessee is required to make monthly fixed payments of \$6,920. The lease has an interest rate of 0.0000%. The Buildings estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$908,835, and Carroll County, MD recognized lease revenue of \$87,857 during the fiscal year.

On November 1, 2019, Carroll County, MD entered into a 56-month lease as Lessor for the use of Property - Lot 15. An initial lease receivable was recorded in the amount of \$138,671. As of June 30, 2023, the value of the lease receivable is \$29,932. The lessee is required to make monthly fixed payments of \$2,500. The lease has an interest rate of 0.4170%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$29,715, and Carroll County, MD recognized lease revenue of \$29,715 during the fiscal year. The lessee has 1 extension option(s), each for 12 months.

On March 1, 2019, Carroll County, MD entered into a 387-month lease as Lessor for the use of Regional Airport Land - Dream Aviation. An initial lease receivable was recorded in the amount of \$402,579. As of June 30, 2023, the value of the lease receivable is \$375,593. The lessee is required to make monthly fixed payments of \$1,008. The lease has an interest rate of 1.5500%. The Land estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$348,602, and Carroll County, MD recognized lease revenue of \$12,456 during the fiscal year. The lessee has 1 extension option(s), each for 240 months.

On November 29, 2010, Carroll County, MD entered into a 360-month lease as Lessor for the use of Cell Tower Bark Hill. An initial lease receivable was recorded in the amount of \$523,962. As of June 30, 2023, the value of the lease receivable is \$419,171. The lessee is required to make monthly fixed payments of \$1,947. The lease has an interest rate of 1.3350%. The Other estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$304,092, and Carroll County, MD recognized lease revenue of \$17,465 during the fiscal year. The lessee has 5 extension option(s), each for 60 months.

On December 1, 2012, Carroll County, MD entered into a 300-month lease as Lessor for the use of Cell Tower-Liberty Water Tank. An initial lease receivable was recorded in the amount of \$962,553. As of June 30, 2023, the value of the lease receivable is \$607,706. The lessee is required to make monthly fixed payments of \$3,597. The lease has an interest rate of 1.2400%. The Other estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$555,705, and Carroll County, MD recognized lease revenue of \$38,442 during the fiscal year. The lessee has 4 extension option(s), each for 60 months.

On August 1, 2015, Carroll County, MD entered into a 240-month lease as Lessor for the use of Cell Tower Martz Rd. An initial lease receivable was recorded in the amount of \$664,824. As of June 30, 2023, the value of the lease receivable is \$427,966. The lessee is required to make monthly fixed payments of \$3,000.00. The lease has an interest rate of 1.1810%. The Other estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$401,664, and Carroll County, MD recognized lease revenue of \$33,241 during the fiscal year. The lessee has 3 extension option(s), each for 60 months.

On December 1, 2011, Carroll County, MD entered into a 180-month lease as Lessor for the use of Cell Tower-Liberty Water Tank #2. An initial lease receivable was recorded in the amount of \$398,052. As of June 30, 2023, the value of the lease receivable is \$107,348. The lessee is required to make monthly fixed payments of \$2,000. The lease has an interest rate of 0.5820%. The Other estimated useful life was 0 months (due to being prepaid) as of the contract commencement. The value of the deferred inflow of resources as of June 30, 2023 was \$90,667, and Carroll County, MD recognized lease revenue of \$26,537 during the fiscal year. The lessee has 2 extension option(s), each for 60 months.

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| Principal and Interest Expected to Maturity | | | |
|---|--------------------------|----------------------|---------------------|
| Fiscal Year | Business-Type Activities | | |
| | Principal Payments | Interest Payments | Total Payments |
| 2024 | \$ 443,072 | \$ 39,338 | \$ 482,410 |
| 2025 | 417,744 | 36,025 | 453,769 |
| 2026 | 423,871 | 32,729 | 456,600 |
| 2027 | 410,621 | 29,398 | 440,019 |
| 2028 | 402,891 | 26,157 | 429,048 |
| 2029 - 2033 | 1,656,150 | 86,678 | 1,742,828 |
| 2034 - 2038 | 686,338 | 38,319 | 724,657 |
| 2039 - 2043 | 141,042 | 16,713 | 157,755 |
| 2044 - 2048 | 94,128 | 9,122 | 103,250 |
| 2049 - 2053 | 68,025 | 1,659 | 69,684 |
| Total | \$ 4,743,882 | \$ 316,138 | \$ 5,060,020 |

The cost and carrying amount of the lease assets are as follows:

| | Governmental Activities | Business Type Activities | Total |
|--------------------------------|----------------------------|-----------------------------|----------------------|
| Land | \$ 13,961,838 | \$ 512,770 | \$ 14,474,608 |
| Buildings and improvements | 120,140,153 | - | 120,140,153 |
| Less: accumulated depreciation | (56,077,759) | - | (56,077,759) |
| Net carrying value | \$ 78,024,232 | \$ 512,770 | \$ 78,537,002 |

Subscriptions Payable
Governmental Activities

For the year ended June 30, 2023, the financial statements include the adoption of GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financings of the right to use an underlying asset. Under this Statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset. For additional information, refer to the disclosures below.

On April 1, 2023, Carroll County, MD entered into a 24-month subscription for the use of Fifth Asset dba DebtBook - Debt, Leases, Subscriptions. An initial subscription liability was recorded in the amount of \$74,164. As of June 30, 2023, the value of the subscription liability is \$44,163. Carroll County, MD is required to make annual fixed payments of \$45,000. The subscription has an interest rate of 1.8940%. The value of the right to use asset as of June 30, 2023 of \$74,164 with accumulated amortization of \$9,271 is included with Software on the Subscription Class activities table found below. Carroll County, MD has 2 extension option(s), each for 12 months.

On November 1, 2022, Carroll County, MD entered into a 60-month subscription for the use of Next Gen Core Services. An initial subscription liability was recorded in the amount of \$0. As of June 30, 2023, the value of the subscription liability is \$0. Carroll County, MD is required to make annual fixed payments of \$0 (due to being prepaid). The subscription has an interest rate of 3.1550%. The value of the right to use asset as of June 30, 2023 of \$1,480,328 with accumulated amortization of \$197,377 is included with Software on the Subscription Class activities table found below.

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Amount of Subscription Assets by
Major Classes of Underlying Asset

| Asset Class Subscriptions | As of Fiscal Year-end | |
|------------------------------|-----------------------------|-----------------------------|
| | Subscription Asset Value | Accumulated Amortization |
| Next Gen | \$ 1,480,329 | \$ 197,377 |
| Debtbook | 74,163 | 9,271 |
| Total Subscriptions | \$ 1,554,492 | \$ 206,648 |

Principal and Interest Requirements to Maturity

| Fiscal Year | Governmental Activities | | |
|-------------|-------------------------|-------------------|----------------|
| | Principal Payments | Interest Payments | Total Payments |
| 2024 | \$ 44,163 | \$ 836 | \$ 44,999 |
| Total | \$ 44,163 | \$ 836 | \$ 44,999 |

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Component Units

Leases – Board of Education

The Board of Education leases equipment for various terms under long-term, non-cancelable lease. The leases expire at various dates through 2029 and provide for renewal options.

Total future minimum lease payments under lease agreements are as follows:

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|-------------------|------------------|-------------------|
| 2024 | \$ 199,821 | \$ 10,517 | \$ 210,338 |
| 2025 | 93,039 | 4,848 | 97,887 |
| 2026 | 30,037 | 1,771 | 31,808 |
| 2027 | 13,353 | 1,023 | 14,376 |
| 2028 | 13,974 | 402 | 14,376 |
| 2029 | 1,192 | 4 | 1,196 |
| Total | <u>\$ 351,416</u> | <u>\$ 18,565</u> | <u>\$ 369,981</u> |

Right-to-use assets acquired through outstanding leases are shown below, by underlying asset class.

| <u>Asset Class</u> | <u>Governmental Activities</u> | |
|--------------------|--------------------------------|---------------------|
| | <u>Lease</u> | <u>Accumulated</u> |
| | <u>Asset Value</u> | <u>Amortization</u> |
| Equipment | <u>\$ 1,123,177</u> | <u>\$ 776,870</u> |
| Total | <u>\$ 1,123,177</u> | <u>\$ 776,870</u> |

Subscriptions – Board of Education

The Board has entered into subscription based-information technology arrangements (SBITAs) for various education learning software and financial software. The SBITA arrangements expire at various dates through 2026 and provide for renewal options.

As of June 30, 2023, SBITA assets and the related accumulated amortization totaled \$754,413 and \$301,993, respectively.

The future subscription payments under SBITA agreements are as follows:

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|-------------------|------------------|-------------------|
| 2024 | \$ 253,973 | \$ 17,708 | \$ 271,681 |
| 2025 | 76,330 | 6,671 | 83,001 |
| 2026 | 62,789 | 3,011 | 65,800 |
| Total | <u>\$ 393,092</u> | <u>\$ 27,390</u> | <u>\$ 420,482</u> |

Leases - Library

The Library has entered into two lease agreements as lessee for office equipment. Both leases are non-cancelable and have terms to five years with fixed monthly payments. The Library measured the lease liability at the present value of payments expected to be made during the lease term using a discount rate of 3%. The lease liability is reduced by the principal portion of lease payments made. The future minimum lease payments for these leases are as follows:

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|------------------|-----------------|------------------|
| 2024 | \$ 20,819 | \$ 1,556 | \$ 24,265 |
| 2025 | 23,240 | 1,026 | 24,265 |
| 2026 | 20,162 | 323 | 20,484 |
| 2027 | 1,368 | 20 | 1,387 |
| Total | <u>\$ 65,589</u> | <u>\$ 2,925</u> | <u>\$ 70,403</u> |

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Subscriptions – Library

At the end of FY 2023 the Library executed a 3 year agreement with Paramount Technologies to implement a document cloud storage and workflow solution for Accounts Payable process efficiencies. It is anticipated that the subscription term for the right to use this software will commence in FY 2024.

Leases - College

The College has also entered into a lease with the Xerox Corporation for copier services. The College renewed its operating lease in July 2018, extending the lease agreement until June 2023.

Subscriptions – College

The College has entered into subscription-based information technology arrangements for software expiring in various years through 2028 that provide renewal options.

The future subscription payments under SBITA agreements are as follows:

| <u>Years Ending June 30,</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|------------------------------|---------------------|------------------|---------------------|
| 2024 | \$ 586,405 | \$ 6,338 | \$ 592,743 |
| 2025 | 468,344 | 8,246 | 476,590 |
| 2026 | 61,629 | 4,371 | 66,000 |
| Total | <u>\$ 1,116,378</u> | <u>\$ 18,955</u> | <u>\$ 1,135,335</u> |

Note 10 – Landfill Closure, Postclosure and Remediation Costs

The County operates one public disposal facility, Northern Landfill, that opened in 1988. The landfill currently has four closed cells and one active cell, which opened in April 2008, and is 54.3% filled. Two of the four closed cells have been permanently capped. The two remaining closed cells will be capped after the active cell and remaining two cells are constructed and filled. Beginning July 1, 1997, the County elected to transfer the majority of solid waste out of state. The remaining life of the landfill’s active and new cells cannot be projected at this time.

Total closure and postclosure costs of Northern landfill are estimated to be \$7,308,822 of which \$4,897,293 has been accrued as of June 30, 2023 based on the proportion of the landfill cells filled. In 1994, the County stopped accepting solid waste at its Hoods Mill landfill, with only 30 of 60 acres available being used for landfill deposits.

In addition, the County has recorded an estimated liability of \$633,031 for annual monitoring costs of closed landfills. An additional \$3,559,140 had been accrued for remedial care of two landfills closed in prior years, as well as other environmental concerns, for total accrued costs of \$9,089,464.

The County is currently in compliance with a consent order with the Maryland Department of the Environment requiring remedial action. The County is currently working with the department to comply with the consent order and the estimated costs to comply are included in the postclosure and remediation cost liability stated above.

The County uses the local government financial test to demonstrate financial assurance for closure and postclosure costs, as specified by the Environment Protection Agency, subpart G of 40 CFR part 258. The current costs of closure and postclosure care are estimates and are subject to change resulting from inflation/deflation, technology or changes in applicable laws or regulations. These costs are subject to annual evaluation. The County intends on using tipping fee user revenues and General Fund transfers to fund this liability.

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Note 11 – Pension Plans

The County maintains two single-employer defined benefit pension plans as well as a Length of Service Award Program (LOSAP). The County also participates in the Maryland State Retirement Agency (MSRA) and qualifies as a Participating Government Unit.

Plan Administration - The Retirement Plan Committee serves as the administrator on behalf of Carroll County Government and has the full power and authority to manage the plan. The Retirement Plan Committee consists of those individuals who hold the following positions in the employment of the County or the Carroll County Sheriff's Office:

- Director, Department of Management and Budget
- Director, Department of Human Resources
- County Attorney
- Retirement Plans Manager; and
- Two participants participating in either the CCEPP (Carroll County Employee Pension Plan) or CCPSPP (Carroll County Public Safety Pension Plan) selected by the County Commissioners of Carroll County, Maryland

CARROLL COUNTY EMPLOYEE PENSION PLAN - *Plan description.* The CCEPP is a single-employer defined benefit pension plan that covers regular employees employed on or after July 1, 2003 who are not eligible to participate in the Maryland State Pension or Retirement Plans. The Carroll County Government does not issue a separate audited financial statement for CCEPP.

Benefits provided. The defined benefit is determined by the creditable years of service an employee has. After July 1, 2003, creditable service is provided for each pay period worked, with service pro-rated for employees with less than 60 hours worked in a pay period. For those employees with service between July 1, 1985 and June 30, 2003, creditable service is based on the amount of time between their date of hire and June 30, 2003. The basic monthly pension benefit is determined by final average salary multiplied by .007 multiplied by the number of years of creditable service, divided by 12 for service earned prior to October 1, 2009 plus final average salary multiplied by .016 multiplied by the number of years of creditable service, divided by 12 (for years of service earned after October 1, 2009). "Final Average Salary" refers to the average annualized base salary in the highest 78 consecutive pay periods. Employees are eligible to begin drawing their pension when they retire after 30 years of service or at age 62. The County does provide an early retirement at age 55 if the employee has at least three years of Eligibility Service (7 years of Eligibility Service for those hired post-1/1/2022) and the sum of age and the employee's service years equals or exceeds 80. This plan has a tax exempt status. The Retirement Plan Committee recommends any amendments to benefits provided. In order to be effective, all amendments must be approved by majority vote of the Commissioners.

The plan provides retirement and death benefits to plan members or the plan members' beneficiaries.

Participants who have reached the 12-month anniversary of their Benefit Commencement Date are subject to the cost of living adjustment "COLA". The adjustment shall not exceed a 2% increase in the Participant's annual retirement income determined as of the first day of the preceding plan year.

There are special provisions for certain groups.

- For non-Electing Correctional officers, the service earned after October 1, 2009 utilizes a multiplier of .018 instead of .016.

Contributions. Plan members are required to contribute 5% of their annual base pay. The County contributed 6.4% of the employees' annual base pay. For fiscal year 2023, the County contributed \$2,822,560 to the CCEPP.

CARROLL COUNTY PUBLIC SAFETY PENSION PLAN - *Plan description.* The Carroll County Government established the Carroll County Certified Law Officers Pension Plan for eligible law enforcement officers on October 1, 2009, but was amended into the Carroll County Public Safety Pension Plan (CCPSPP) on September 30, 2021. The CCPSPP is a single-employer defined benefit pension plan that covers Carroll County Sheriff's Certified Law Officers, Electing Correctional Officers, Firefighters and EMS personnel who are not eligible to participate in the Maryland State Pension or Retirement Plans. The Carroll County Government does not issue a separate audited financial statement for CCPSPP.

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Benefits provided. For law enforcement officers hired October 1, 2009 or later, and for Correctional Officers, Firefighters, and EMS personnel hired October 4, 2017 or later, the CCPSPP would replace 50.5% of final average salary after 25 years of service and will replace a smaller percentage of final average salary for officers hired prior to October 1, 2009 (who previously received employer contributions to their 401(k) Plan accounts). Employees are eligible to begin drawing their pension when they retire after 25 years of service or at age 55 with at least 15 years of service. Employees who retire prior to age 55 with at least 15 years of service may begin drawing their pension at age 62. The plan does not provide early retirement benefits. The Retirement Plan Committee recommends any amendments to benefits provided. In order to be effective all amendments must be approved by majority vote of the Commissioners.

Plan participants who leave employment prior to completion of 15 years of service are not ‘vested’ in the Plan and receive a refund of their contributions, plus interest accrued at 5%. Those who leave employment prior to age 55 and with 15 but less than 25 years of service are entitled to begin pension payments at age 62.

The plan provides retirement, disability, and death benefits to plan members or the plan members’ beneficiaries. This plan has a tax-exempt status.

Participants who have reached the 12-month anniversary of their Benefit Commencement Date are subject to the COLA. The adjustment shall not exceed a 2% increase in the Participant’s annual retirement income determined as of the first day of the preceding plan year.

Contributions. Plan members are required to contribute 8% of their annual base pay. The County contributed 13.9% of the employees’ annual base pay. For fiscal year 2023, the County contributed \$2,133,890 to the CCPSPP Plan.

VOLUNTEER FIREMEN PENSION PLAN (LOSAP) - Plan Description. The Volunteer Firemen Pension Plan “LOSAP” is a single-employer defined benefit length of service award program that covers all volunteer members of all Carroll County Fire Companies. Members are eligible to participate in the service award plan if they are certified as an active member and attain 50 points through various functions for each year of service.

Benefits provided. Members are eligible for the defined length of service benefits once they reach 25 years of service and age 60. Per the amended benefit enhancements effective July 1, 2017, the benefits are calculated at \$135 per month for the fiscal year ended 2018 for life for the first 25 years of service. The benefit increased each year by \$10 until fiscal year 2022 when the benefit reached \$175 per month. An additional payment of \$8 per month shall be added to the benefits for each full year of service in excess of 25 years. LOSAP provides a burial benefit of \$5,000 for qualified volunteer firemen upon their death. This plan has tax exempt status. The Retirement Plan Committee recommends any amendments to benefits provided. In order to be effective, all amendments must be approved by majority vote of the Commissioners.

Contributions. Carroll County must provide annual contributions that satisfy the required amount to fund this program. For fiscal year 2023, the County contributed \$660,000 to the LOSAP Plan. Funding of this program shall be reviewed every fifth year to determine if any changes should be made. There are no participant-financed benefits in this plan. Administrative costs are financed through investment earnings.

INVESTMENT POLICY: Fiduciary funds for Carroll County include the CCEPP, the CCPSPP, LOSAP, and OPEB “the Trust Funds”. The Trust Funds operate under one investment policy that is designed to provide benefits as anticipated through a carefully planned and executed investment program that achieves a reasonable long-term total return consistent with the level of risk assumed. Investments for the Trust Funds are reported at fair value, as described in Note 1. Carroll County Government has the authority to establish or amend investment policy decisions.

The Trust Funds invest in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such a change could materially affect the amounts reported in the statement of fiduciary net position available for benefits.

INTEREST RATE RISK: The Trust Funds do not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Fluctuating rates of return are characteristic of the securities markets; the Trust Funds’ greatest concern is long-term appreciation of assets and consistency of portfolio returns. However, cash and cash equivalent investments are limited to maturities of one year or less.

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ACTUARIAL & MEASUREMENT DATES: The County pension liability recorded in the June 30, 2023 financial statements was measured using the following dates:

| | <u>Carroll County Employee Pension Plan (CCEPP)</u> | <u>Carroll County Public Safety Pension Plan (CCPSPP)</u> | <u>Volunteer Firemen Pension Plan (LOSAP)</u> |
|--------------------------|---|---|---|
| Actuarial Valuation Date | July 1, 2022 | July 1, 2022 | January 1, 2021 |
| Measurement Date | June 30, 2023 | June 30, 2023 | June 30, 2023 |

Plan membership. The member data related to each plan per the most current actuarial valuation date referenced above was as follows:

| | <u>Carroll County Employee Pension Plan (CCEPP)</u> | <u>Carroll County Public Safety Pension Plan (CCPSPP)</u> | <u>Volunteer Firemen Pension Plan (LOSAP)</u> |
|--|---|---|---|
| Retirees and beneficiaries currently receiving benefits | 411 | 21 | 277 |
| Terminated plan members entitled to but not yet receiving benefits | 268 | 9 | 17 |
| Active plan members | <u>674</u> | <u>190</u> | <u>579</u> |
| Total | <u><u>1,353</u></u> | <u><u>220</u></u> | <u><u>873</u></u> |

Foreign currency risk: The Pension Plan had the following unrated mutual fund investments with exposure to foreign currency risk from various international currency denominations, including European Countries:

| | <u>Carroll County Employee Pension Plan (CCEPP)</u> | <u>Carroll County Public Safety Pension Plan (CCPSPP)</u> | <u>Volunteer Firemen Pension Plan (LOSAP)</u> |
|---|---|---|---|
| | <u>Fair Value in U.S. Dollars</u> | <u>Fair Value in U.S. Dollars</u> | <u>Fair Value in U.S. Dollars</u> |
| Harding Loevner International Equity Fund | \$ 3,591,352 | \$ 1,388,487 | \$ 426,188 |

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Credit risk: The investment manager is allowed substantial discretion within a broad framework of approved investment choices. Equity holdings may be selected from those listed on the major securities markets. The manager may purchase any cash instruments having a quality rating of A-2, P-2 or higher by either Moody's or Standard and Poor's. Time deposits and repurchase agreements are also acceptable investment vehicles. Any idle cash not invested by the investment managers shall be invested daily through an automatic interest-bearing sweep vehicle.

| Carroll County Employee Pension Plan (CCEPP) Carroll County Public Safety Pension Plan (CCPSPP) Volunteer Firemen Pension Plan (LOSAP) | | |
|--|---------|--------------------------------|
| Ratings | Maximum | Allocation at June 30, 2023 |
| AAA/Aaa | 100% | 100% |
| AA/Aa | 100% | 0% |
| A/A | 100% | 0% |
| BAA/Baa | 20% | 0% |
| BBB | 20% | 0% |

Concentration of credit risk: As a means of minimizing risk and providing a consistent return, the investment policies require diversification. U.S. corporate bonds shall be diversified by issuer type with no more than 10% of the portfolio invested in obligations of any one issuer. International bonds shall not exceed more than 5% of the International Equity portfolio. Investments by security type for all of the County Trust Funds are to be diversified as follows:

| | Carroll County Employee Pension Plan (CCEPP) | | Carroll County Public Safety Pension Plan (CCPSPP) | | Volunteer Firemen Pension Plan (LOSAP) | |
|-------------------------------------|--|---------|--|---------|--|---------|
| | Minimum | Maximum | Minimum | Maximum | Minimum | Maximum |
| Domestic Equities | 35.0% | 45.0% | 35.0% | 45.0% | 33.0% | 43.0% |
| Domestic Mid and Small Cap Equities | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | 10.0% |
| Domestic Mid Cap Equities | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| Domestic Small Cap Equities | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% |
| Core Real Estate | 4.0% | 14.0% | 4.0% | 14.0% | NA | NA |
| International Equities | 15.0% | 25.0% | 15.0% | 25.0% | 13.0% | 23.0% |
| Global Low-Volatility | 0.0% | 10.0% | 0.0% | 10.0% | 0.0% | 10.0% |
| Domestic Fixed Income | 19.0% | 27.0% | 19.0% | 29.0% | 20.0% | 30.0% |
| Cash Equivalents | 0.0% | 15.0% | 0.0% | 15.0% | 0.0% | 15.0% |
| REITS | NA | NA | NA | NA | 4.0% | 14.0% |

Rate of return: For the year ended June 30, 2023, the annual money-weighted rate of return on the pension plan investments, net of pension plan investment expense, are shown as a percent in the table below. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

| | Carroll County Employee Pension Plan (CCEPP) | Carroll County Public Safety Pension Plan (CCPSPP) | Volunteer Firemen Pension Plan (LOSAP) |
|----------------|---|---|--|
| Rate of return | 10.80% | 9.40% | -16.60% |

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Net Pension Liability (asset) of the County. The components of the net pension liability (asset) of the County at June 30, 2023 were as follows:

| | Carroll County Employee Pension Plan (CCEPP) | Carroll County Public Safety Pension Plan (CCPSPP) | Volunteer Firemen Pension Plan (LOSAP) |
|---|---|---|--|
| Total pension liability | \$ 142,814,778 | \$ 54,841,683 | \$ 13,142,137 |
| Plan fiduciary net position | <u>(123,478,820)</u> | <u>(40,308,921)</u> | <u>(10,874,157)</u> |
| County's net pension liability (asset) | <u>\$ 19,335,958</u> | <u>\$ 14,532,762</u> | <u>\$ 2,267,980</u> |
| Plan fiduciary net position as a percentage of the total pension liability | 86.46% | 73.50% | 82.74% |

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Actuarial assumptions: The total pension liability for CCEPP and CCPSPP was determined by an actuarial valuation of July 1, 2022 and LOSAP actuarial valuation of January 1, 2021 rolled forward to June 30, 2023 using the following actuarial assumptions, applied to the periods included in the measurements:

| Assumptions | Carroll County Employee Pension Plan (CCEPP) | Carroll County Public Safety Pension Plan (CCPSPP) | Volunteer Firemen Pension Plan (LOSAP) |
|---|---|---|---|
| Inflation | 2.5% | 2.5% | 2.5% |
| Salary increases | Rates vary by participant age | Rates vary by participant age | Not Applicable |
| Investment rate of return | 6.75% , net of pension plan investments expense, including inflation | 6.75%, net of pension plan investments expense, including inflation | 7.0%, net of pension plan investments expense, including inflation |
| Mortality | Pub-2010 General Employees Mortality with generational projection using scale MP2019 | Pub-2010 General Employees Mortality with generational projection using scale MP2019 | Pub-2010 Safety Employees/Retirees/Survi vors Headcount- Weighted Mortality, blended 75% male with generational projection using scale MP2020 |
| Actuarial valuation | July 1, 2022 rolled forward to June 30, 2023 | July 1, 2022 rolled forward to June 30, 2023 | January 1, 2021 rolled forward to June 30, 2023 |
| Projected payroll increases | 3% per year | 3% per year | n/a |
| Salary valuation | 36-month average highest pay | 36-month average highest pay | n/a |
| Post retirement cost of living adjustments | 1.80% | 1.80% | n/a |
| Actuarial Cost Method | Projected unit credit | Projected unit credit | Entry Age Method |
| Amortization Method | Level Percentage of Payroll | Level Percentage of Payroll | Level payments over a period of 10 years |
| Remaining Amortization Period | Remaining periods range from 20 to 29 years | Remaining periods range from 7 to 20 years | 10 years |
| Asset Valuation Method | 5-year smoothed fair value | 5-year smoothed fair value | Fair Value |
| Retirement Age | 100% when first eligible for unreduced benefits | 100% when first eligible for unreduced benefits | The later of 25 years of service and age 60 |
| Changes since prior valuation | Discount rate decreased from 7% to 6.75% | Discount rate decreased from 7% to 6.75% | None |
| Discount rate | 6.75% | 6.75% | 7.00% |

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class | Carroll County Employee Pension Plan (CCEPP) | | Carroll County Public Safety Pension Plan (CCPSPP) | | Volunteer Firemen Pension Plan (LOSAP) | |
|-----------------------------|--|--------------------|--|--------------------|--|--------------------|
| | Target Allocation | Long-Term Expected | Target Allocation | Long-Term Expected | Target Allocation | Long-Term Expected |
| | | Rate of Return | | Rate of Return | | Rate of Return |
| U.S. Large Cap Equities | 43% | 6.00% | 43% | 6.00% | 41% | 6.00% |
| U.S. Small/Mid Cap Equities | 0% | 0.00% | 0% | 0.00% | 0% | 0.00% |
| Foreign Equities | 22% | 6.50% | 22% | 6.50% | 20% | 6.50% |
| Real Estate (REITs) | 7% | 4.85% | 9% | 4.85% | 9% | 4.85% |
| Core Fixed Income | 22% | 2.05% | 24% | 2.05% | 25% | 2.05% |
| Cash | 2% | 0.00% | 2% | 0.00% | 5% | 0.00% |
| Infrastructure | 4% | 5.95% | N/A | N/A | N/A | N/A |
| Inflation | - | 2.50% | - | 2.50% | - | 2.50% |
| Total | <u>100%</u> | | <u>100%</u> | | <u>100%</u> | |

Discount rate: The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that County contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees and current active volunteer fireman. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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Changes in Net Pension Liability:

| Carroll County Employee Pension Plan (CCEPP) | Increase (Decrease) | | |
|--|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability (asset) |
| | (a) | (b) | (a) - (b) |
| Balances at 6/30/22 | \$ 118,475,126 | \$ 110,124,036 | \$ 8,351,090 |
| Changes for the year: | | | |
| Service cost | 5,168,606 | - | 5,168,606 |
| Interest | 8,521,154 | - | 8,521,154 |
| Differences between expected and actual experiences | 9,900,951 | - | 9,900,951 |
| Changes of assumptions | 4,640,690 | - | 4,640,690 |
| Contributions - employer | - | 2,822,560 | (2,822,560) |
| Contributions - member | - | 2,328,399 | (2,328,399) |
| Net investment income | - | 12,146,818 | (12,146,818) |
| Benefit payments, including refunds of member contributions | (3,891,749) | (3,891,749) | - |
| Administrative expense | - | (51,244) | 51,244 |
| Net Changes | \$ 24,339,652 | \$ 13,354,784 | \$ 10,984,868 |
| Balances at 6/30/23 | <u>\$ 142,814,778</u> | <u>\$ 123,478,820</u> | <u>\$ 19,335,958</u> |

| Carroll County Public Safety Pension Plan (CCPSPP) | Increase (Decrease) | | |
|--|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability (asset) |
| | (a) | (b) | (a) - (b) |
| Balances at 6/30/22 | \$ 44,352,182 | \$ 34,111,964 | \$ 10,240,218 |
| Changes for the year: | | | |
| Service cost | 3,408,596 | - | 3,408,596 |
| Interest | 3,320,872 | - | 3,320,872 |
| Differences between expected and actual experiences | 1,986,090 | - | 1,986,090 |
| Changes of assumptions | 2,424,448 | - | 2,424,448 |
| Contributions - employer | - | 2,133,890 | (2,133,890) |
| Contributions - member | - | 1,299,767 | (1,299,767) |
| Net investment income | - | 3,431,065 | (3,431,065) |
| Benefit payments, including refunds of member contributions | (650,505) | (650,505) | - |
| Administrative expense | - | (17,260) | 17,260 |
| Net Changes | \$ 10,489,501 | \$ 6,196,957 | \$ 4,292,544 |
| Balances at 6/30/23 | <u>\$ 54,841,683</u> | <u>\$ 40,308,921</u> | <u>\$ 14,532,762</u> |

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| Volunteer Firemen Pension Plan (LOSAP) | Increase (Decrease) | | |
|--|----------------------------|--------------------------------|----------------------------------|
| | Total Pension Liability | Plan Fiduciary Net Position | Net Pension Liability (asset) |
| | (a) | (b) | (a) - (b) |
| Balances at 6/30/22 | \$ 12,993,548 | \$ 10,301,030 | \$ 2,692,518 |
| Changes for the year: | | | |
| Service cost | 283,788 | - | 283,788 |
| Interest | 930,563 | - | 930,563 |
| Contributions - employer | - | 660,000 | (660,000) |
| Net investment income | - | 1,014,769 | (1,014,769) |
| Benefit payments, including refunds of member contributions | (1,065,761) | (1,065,761) | - |
| Administrative expense | - | (35,880) | 35,880 |
| Net Changes | <u>\$ 148,590</u> | <u>\$ 573,128</u> | <u>\$ (424,538)</u> |
| Balances at 6/30/23 | <u>\$ 13,142,138</u> | <u>\$ 10,874,158</u> | <u>\$ 2,267,980</u> |

Sensitivity of the net pension liability (asset) to changes in the discount rate. The following presents the net pension liability (asset) of the County, calculated using the discount rate of 6.75%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

| | 1% Decrease (5.75%) | Current Discount Rate (6.75%) | 1% Increase (7.75%) |
|--------------------------------------|---------------------------|-------------------------------------|---------------------------|
| CCEPP net pension liability (asset) | \$ 38,823,258 | \$ 19,335,958 | \$ 3,348,684 |
| CCPSPP net pension liability (asset) | \$ 24,008,066 | \$ 14,532,762 | \$ 6,985,362 |

Sensitivity of the net pension liability (asset) to changes in the discount rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.00%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

| | 1% Decrease (6%) | Current Discount Rate (7%) | 1% Increase (8%) |
|-------------------------------------|------------------------|----------------------------------|------------------------|
| LOSAP net pension liability (asset) | \$ 3,429,886 | \$ 2,267,980 | \$ 816,452 |

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. For the year ended June 30, 2023, the County recognized pension expense as follows:

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| | <u>Pension Expense</u> |
|--|-----------------------------|
| CCEPP pension expense | \$ 6,849,128 |
| CCPSPP pension expense | 4,297,537 |
| LOSAP pension expense | 760,469 |
| Carroll County Elected Officials pension expense | 142,634 |
| Soil Conservation Employees pension expense | 45,433 |
| Total general government pension expense | <u><u>\$ 12,095,201</u></u> |

At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Carroll County Employee Pension Plan (CCEPP) | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|--|---|--|
| Differences between expected and actual experience | \$ 8,002,042 | \$ 596,835 |
| Changes of assumptions | 3,480,517 | 152,608 |
| Net difference between projected and actual earnings on pension plan investments | 1,715,858 | - |
| Total | <u><u>\$ 13,198,417</u></u> | <u><u>\$ 749,443</u></u> |
| | | |
| Carroll County Public Safety Pension Plan (CCPSPP) | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Differences between expected and actual experience | \$ 4,639,045 | \$ 909,801 |
| Changes of assumptions | 2,155,065 | 129,804 |
| Net difference between projected and actual earnings on pension plan investments | 2,031,263 | - |
| Total | <u><u>\$ 8,825,373</u></u> | <u><u>\$ 1,039,605</u></u> |
| | | |
| Volunteer Firemen Pension Plan (LOSAP) | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Differences between expected and actual experience | \$ 323,334 | \$ 5,514 |
| Changes of assumptions | 180,688 | - |
| Net difference between projected and actual earnings on pension plan investments | 1,443,138 | - |
| Total | <u><u>\$ 1,947,160</u></u> | <u><u>\$ 5,514</u></u> |
| | | |
| Total | <u><u>\$ 23,970,950</u></u> | <u><u>\$ 1,794,562</u></u> |

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Carroll County Employee Pension Plan (CCEPP)

| Years Ending June 30: | Amount |
|-----------------------|--------------|
| 2024 | \$ 3,274,645 |
| 2025 | 3,093,437 |
| 2026 | 6,941,823 |
| 2027 | (860,931) |

Carroll County Public Safety Pension Plan (CCPSPP)

| Years Ending June 30: | Amount |
|-----------------------|--------------|
| 2024 | \$ 1,348,588 |
| 2025 | 1,248,883 |
| 2026 | 2,052,986 |
| 2027 | 542,911 |
| 2028 | 668,192 |
| Thereafter | 1,924,208 |

Volunteer Firemen Pension Plan (LOSAP)

| Years Ending June 30: | Amount |
|-----------------------|------------|
| 2024 | \$ 208,235 |
| 2025 | 458,456 |
| 2026 | 501,433 |
| 2027 | 688,840 |
| 2028 | 84,682 |
| Thereafter | - |

Basis of Accounting: The Pension Plan's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investments are made on a long-term basis investing in various securities which are exposed to various risks such as interest rate, market, and credit risks.

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Statement of Fiduciary Net Position

| | Carroll County Employee Pension Plan (CCEPP) | Carroll County Public Safety Pension Plan (CCPSPP) | Volunteer Firemen Pension Plan (LOSAP) |
|---|---|---|---|
| Investments at fair value: | | | |
| Short-term investments | \$ 1,325,049 | \$ 618,442 | \$ 310,629 |
| Bond funds | 24,965,782 | 9,357,409 | 2,694,571 |
| Equity funds | 79,610,025 | 27,001,185 | 7,877,958 |
| Real estate funds | 17,586,964 | 3,340,885 | - |
| Total investments | <u>123,487,820</u> | <u>40,317,921</u> | <u>10,883,158</u> |
| Total assets | <u>123,487,820</u> | <u>40,317,921</u> | <u>10,883,158</u> |
| Liabilities: | | | |
| Accounts payable | <u>9,000</u> | <u>9,000</u> | <u>9,000</u> |
| Total liabilities | <u>9,000</u> | <u>9,000</u> | <u>9,000</u> |
| Fiduciary net position: | | | |
| Net position held in trust for pension benefits and other purposes | <u>\$ 123,478,820</u> | <u>\$ 40,308,921</u> | <u>\$ 10,874,158</u> |

Statement of Changes in Fiduciary Net Position

| | Carroll County Employee Pension Plan (CCEPP) | Carroll County Public Safety Pension Plan (CCPSPP) | Volunteer Firemen Pension Plan (LOSAP) |
|--|---|---|--|
| ADDITIONS | | | |
| Contributions: | | | |
| Employer | \$ 2,822,560 | \$ 2,133,890 | \$ 660,000 |
| Plan members | <u>2,328,399</u> | <u>1,299,767</u> | <u>-</u> |
| Total contributions | <u>5,150,959</u> | <u>3,433,657</u> | <u>660,000</u> |
| Investment earnings: | | | |
| Net increase in the fair value of investments | <u>12,208,948</u> | <u>3,490,077</u> | <u>1,014,769</u> |
| Total investment earnings | <u>12,208,948</u> | <u>3,490,077</u> | <u>1,014,769</u> |
| Less investment expense | <u>(62,130)</u> | <u>(59,012)</u> | <u>(14,517)</u> |
| Net investment earnings | <u>12,146,818</u> | <u>3,431,065</u> | <u>1,000,252</u> |
| Total additions | <u>17,297,777</u> | <u>6,864,722</u> | <u>1,660,252</u> |
| DEDUCTIONS | | | |
| Benefits and refunds paid to plan members and beneficiaries | 3,891,749 | 650,505 | 1,065,761 |
| Administrative expenses | <u>51,244</u> | <u>17,260</u> | <u>21,363</u> |
| Total deductions | <u>3,942,993</u> | <u>667,765</u> | <u>1,087,124</u> |
| Change in net position | <u>13,354,784</u> | <u>6,196,957</u> | <u>573,128</u> |
| FIDUCIARY NET POSITION | | | |
| Fiduciary net position - beginning of year | <u>110,124,036</u> | <u>34,111,964</u> | <u>10,301,030</u> |
| Fiduciary net position - end of year | <u>\$ 123,478,820</u> | <u>\$ 40,308,921</u> | <u>\$ 10,874,158</u> |

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MARYLAND STATE RETIREMENT AND PENSION SYSTEM – GOVERNMENTAL ACTIVITIES

Plan Description

The County participates in the Maryland State Retirement and Pension System “the System” and qualifies as a Participating Governmental Unit “PGU”. The System was established by the State Personnel and Pensions Article of the Annotated Code of Maryland to provide retirement allowances and other benefits to State employees, teachers, police, judges, legislators, and employees of participating governmental units. Responsibility for the System’s administration and operation is vested in a 15- member Board of Trustees.

The State of Maryland is the statutory guarantor for the payment of all pensions, annuities, retirement allowances, refunds, reserves, and other benefits of the System. The State is obligated to annually pay into the accumulation fund of each State system at least an amount that, when combined with the System’s accumulation funds, is sufficient to provide benefits payable under each plan during that fiscal year. The System is accounted for as one defined benefit plan in accordance with accounting principles generally accepted in the United States of America. Additionally, the System is fiscally dependent on the State by virtue of the legislative and executive controls exercised with respect to its operations, policies, and administrative budget. Accordingly, the System is included in the State’s reporting entity and disclosed in its financial statements as a pension trust fund. At June 30, 2023, the County’s proportion for elected appointed officials was 0.0016872%, an increase of 0.0000312% from its proportion measured as of June 30, 2022. At June 30, 2023 the County’s proportion for Soil Conservation District Employees was 0.0013793%, an increase of 0.0000047% from its proportion measured as of June 30, 2022. The Schedule of Employer Allocations and the Schedule of Pension Amounts by Employer can be found at www.sra.maryland.gov/employers. The System’s Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022 can be found at <https://sra.maryland.gov/annual-financial-reports>.

The System is comprised of the Teachers’ Retirement and Pension Systems, Employees’ Retirement and Pension Systems, State Police Retirement System, Judges’ Retirement System, and the Law Enforcement Officers’ Pension System.

The County adopted GASB Statement No. 68-"Accounting and Financial Reporting for Pensions" ("GASB 68"). GASB 68 requires that a PGU recognize its proportionate share of the System's net pension liability (i.e., unfunded pension liability) and pension expense.

The County adopted GASB Statement No. 71-"Pension Transition for Contributions Made Subsequent to the Measurement Date - Amendment of GASB No. 68" ("GASB 71"). GASB 71, which is only applicable during the year which GASB 68 was adopted, requires that contributions to the pension plan subsequent to the measurement date be recognized as a deferred outflow of resources.

On June 30, 1985, the Board of Carroll County Commissioners elected to withdraw from the Maryland State Retirement Agency “Agency”. Employees participating in the Employees’ Retirement and Pension Systems at that time continued their participation in those Systems. Employees hired July 1, 1985 and after were not permitted to enroll. After the County’s withdrawal, the Agency calculated an unfunded accrued liability owed by the County and instituted a payment schedule whereby the County would make annual payments until the liability was paid. The balance of the unfunded accrued liability was paid to the Agency with the proceeds from taxable pension funding bonds issued in 2004. As of June 30, 2023, 14 employees participate in the Employees’ Retirement and Pension Systems.

In addition, certain “State Elected Officials” and “Soil Conservation District” employees hired after June 30, 1985 are entitled to participate in Employees’ Retirement and Pension Systems. As of June 30, 2023, two Officials and five Soil Conservation District employees participate. State Elected Officials and Soil Conservation District employees who participate in the Employees' Retirement and Pension Systems contributed 7% of their compensation during fiscal year 2023 as stipulated by the System.

COMPONENT UNITS – BOARD OF EDUCATION OF CARROLL COUNTY

Plan Description

The employees of the Board are covered by the Maryland State Retirement and Pension System “the System”, which is a cost sharing defined benefit public employee retirement system. While there are five retirement and pension systems under the System, employees of the Board are a member of either the Teachers’ Retirement and Pension Systems or the Employees’ Retirement and Pension Systems. The System was established by the State Personnel and Pensions Article of the Annotated Code of Maryland to provide retirement allowances and other benefits to State employees, teachers, police, judges, legislators, and employees of participating governmental units. The Plans are administered by the State Retirement Agency.

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Responsibility for the System's administration and operation is vested in a 15-member Board of Trustees. The System issues a publically available financial report that can be obtained at <http://www.sra.state.ud.us>.

Benefits provided. The System provides retirement allowances and other benefits to State teachers and employees of participating governmental units, among others. For individuals who become members of the Teachers' Retirement and Pension Systems and the Employees' Retirement and Pension Systems on or before June 30, 2011, retirement/pension allowances are computed using both the highest three years Average Final Compensation "AFC" and the actual number of years of accumulated creditable service. For individuals who become members of the Teachers' Pension System and Employees' Pension System on or after July 1, 2011, pension allowances are computed using both the highest five years AFC and the actual number of years of accumulated creditable service. Various retirement options are available under each system which ultimately determines how a retiree's benefits allowance will be computed. Some of these options require actuarial reductions based on the retiree's and/or designated beneficiary's attained age and similar actuarial factors.

A member of either the Teachers' or Employees' Retirement System is generally eligible for full retirement benefits upon the earlier of attaining age 60 or accumulating 30 years of creditable service regardless of age. The annual retirement allowance equals 1/55 (1.81%) of the member's average final compensation "AFC" multiplied by the number of years of accumulated creditable service.

A member of either the Teachers' or Employees' Pension System on or before June 30, 2011 is eligible for full retirement benefits upon the earlier of attaining age 62, with specified years of eligibility service, or accumulating 30 years of eligibility service regardless of age. An individual who becomes a member of either the Teachers' or Employees' Pension System on or after July 1, 2011 is eligible for full retirement benefits if the member's combined age and eligibility service equals at least 90 years or if the member is at least age 65 and has accrued at least 10 years of eligibility service.

For most individuals who retired from either the Teachers' or Employees' Pension System on or before June 30, 2006, the annual pension allowance equals 1.2% of the members AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998, plus 1.4% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. With certain exceptions, for individuals who are members of the Teachers' or Employees' Pension System on or after July 1, 2006, the annual pension allowance equals 1.2% of the member's AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998 plus 1.8% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. Beginning in July 1, 2011, any new member of the Teachers' or Employees' Pension System shall earn an annual pension allowance equal to 1.5% of the member's AFC multiplied by the number of years of creditable service accumulated as a member of the Teachers' or Employees' Pension System.

Contributions. The Board and covered members are required by state statute to contribute to the System. Members of the Teachers' Pension System and Employees' Pension System are required to contribute 7% annually. Members of the Teachers' Retirement System and Employees' Retirement System are required to contribute 5-7% annually, depending on the retirement option selected. The contribution requirements of the System members, as well as the State and participating governmental employers, are established and may be amended by the Board of Trustees for the System.

Teachers' Retirement and Pension System. Beginning in FY2017, the Board pays 100% of the normal cost for their teachers in the Teachers' Retirement and Pension System while the State contributes on behalf of the Board, the unfunded liability portion of the Board's annual required contribution to the Teachers' Retirement and Pension System. For the year ended June 30, 2023, the Board's contribution was \$9,599,604. The State's contributions on behalf of the Board for the year ended June 30, 2023 was \$18,580,332. The fiscal 2023 contribution made by the State on behalf of the Board has been included as both revenues and expenses in the Statement of Activities.

For the year ended June 30, 2023, the Board recognized pension expense of \$28,179,936 and revenue of \$18,580,332 for support provided by the State. Due to the special funding situation noted above related to the Teachers' Retirement and Pension Systems, the Board did not report deferred outflows of resources and deferred inflows of resources related to the Teachers' Retirement and Pension Systems.

Employees' Retirement and Pension Systems. The Board's contractually required contribution rate for the Employees' Retirement and Pension Systems for the year ended June 30, 2023 was 6.75% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Board made its share of the required contributions during the year ended June 30, 2023 of \$2,318,314.

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The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

COMPONENT UNITS – CARROLL COMMUNITY COLLEGE

Plan Description

The employees of the College are covered by the Maryland State Retirement and Pension System “the System”, which is a cost sharing employer public employee retirement system. While there are five retirement and pension systems under the System, employees of the College are a member of either the Teachers’ Retirement and Pension Systems or the Employees’ Retirement and Pension Systems. The System was established by the State Personnel and Pensions Article of the Annotated Code of Maryland to provide retirement allowances and other benefits to State employees, teachers, police, judges, legislators, and employees of participating governmental units. The Plans are administered by the State Retirement Agency. Responsibility for the System’s administration and operation is vested in a 15-member Board of Trustees. The System issues a publically available financial report that can be obtained at <http://www.sra.state.ud.us>.

Benefits provided. The System provides retirement allowances and other benefits to State teachers of participating governmental units, among others. For individuals who become members of the Teachers’ Retirement and Pension Systems on or before June 30, 2011, retirement/pension allowances are computed using both the highest three years Average Final Compensation “AFC” and the actual number of years of accumulated creditable service. For individuals who become members of the Teachers’ Pension System on or after July 1, 2011, pension allowances are computed using both the highest five years AFC and the actual number of years of accumulated creditable service. Various retirement options are available under each system which ultimately determines how a retiree’s benefits allowance will be computed. Some of these options require actuarial reductions based on the retiree’s and/or designated beneficiary’s attained age and similar actuarial factors.

A member of the Teachers’ Retirement System is generally eligible for full retirement benefits upon the earlier of attaining age 60 or accumulating 30 years of creditable service regardless of age. The annual retirement allowance equals 1/55 (1.81%) of the member’s average final compensation “AFC” multiplied by the number of years of accumulated creditable service.

A member of the Teachers’ Pension System on or before June 30, 2011 is eligible for full retirement benefits upon the earlier of attaining age 62, with specified years of eligibility service, or accumulating 30 years of eligibility service regardless of age. An individual who becomes a member of either the Teachers’ Pension System on or after July 1, 2011, is eligible for full retirement benefits if the member’s combined age and eligibility service equals at least 90 years or if the member is at least age 65 and has accrued at least 10 years of eligibility service.

For most individuals who retired from the Teachers’ Pension System on or before June 30, 2006, the annual pension allowance equals 1.2% of the members AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998, plus 1.4% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. With certain exceptions, for individuals who are members of the Teachers’ Pension System on or after July 1, 2006, the annual pension allowance equals 1.2% of the member’s AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998 plus 1.8% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. Beginning in July 1, 2011, any new member of the Teachers’ Pension System shall earn an annual pension allowance equal to 1.5% of the member’s AFC multiplied by the number of years of creditable service accumulated as a member of the Teachers’ Pension System.

Contributions. The College and covered members are required by State statute to contribute to the System. Members of the Teachers’ Pension System are required to contribute 7% annually. Members of the Teachers’ Retirement System are required to contribute 5-7% annually, depending on the retirement option selected. The contribution requirements of the System members, as well as the State and participating governmental employers, are established and may be amended by the Board of Trustees for the System.

Teachers’ Retirement and Pension System. The State makes a substantial portion of the College’s annual required contribution to the Teachers’ Retirement and Pension Systems on behalf of the College. The State’s contributions on behalf of the College for the years ended June 30, 2022 was \$1,085,007. The fiscal contributions made by the State on behalf of the College have been included as both revenues and expenses in the Statement of Activities.

At June 30, 2023, the College did not report a liability related to the Teachers’ Retirement and Pension Systems due to a special funding situation. The State of Maryland pays the unfunded liability for the College and the College pays the normal

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cost related to the College members in the Teachers' Retirement and Pension Systems; therefore, the College is not required to record its share of the unfunded pension liability, but instead that liability is recorded by the State of Maryland.

COMPONENT UNITS – CARROLL COUNTY PUBLIC LIBRARY

Plan Description

The employees of the Library are covered by the Maryland State Retirement and Pension System “the System”, which is a cost sharing employer defined benefit public employee retirement system. While there are five retirement and pension systems under the System, employees of the Library are a member of either the Teachers' Retirement and Pension Systems or the Employees' Retirement and Pension Systems. The System was established by the State Personnel and Pensions Article of the Annotated Code of Maryland to provide retirement allowances and other benefits to State employees, teachers, police, judges, legislators, and employees of participating governmental units. The Plans are administered by the State Retirement Agency. Responsibility for the System's administration and operation is vested in a 15-member Board of Trustees. The System issues a publically available financial report that can be obtained at <http://www.sra.state.ud.us>.

Benefits provided. The System provides retirement allowances and other benefits to State teachers and employees of participating governmental units, among others. For individuals who become members of the Teachers' Retirement and Pension Systems and the Employees' Retirement and Pension Systems on or before June 30, 2011, retirement/pension allowances are computed using both the highest three years Average Final Compensation (AFC) and the actual number of years of accumulated creditable service. For individuals who become members of the Teachers' Pension System and Employees' Pension System on or after July 1, 2011, pension allowances are computed using both the highest five years AFC and the actual number of years of accumulated creditable service. Various retirement options are available under each system which ultimately determines how a retiree's benefits allowance will be computed. Some of these options require actuarial reductions based on the retiree's and/or designated beneficiary's attained age and similar actuarial factors.

A member of either the Teachers' or Employees' Retirement System is generally eligible for full retirement benefits upon the earlier of attaining age 60 or accumulating 30 years of creditable service regardless of age. The annual retirement allowance equals 1/55 (1.81%) of the member's average final compensation “AFC” multiplied by the number of years of accumulated creditable service.

A member of either the Teachers' or Employees' Pension System on or before June 30, 2011 is eligible for full retirement benefits upon the earlier of attaining age 62, with specified years of eligibility service, or accumulating 30 years of eligibility service regardless of age. An individual who becomes a member of either the Teachers' or Employees' Pension System on or after July 1, 2011, is eligible for full retirement benefits if the member's combined age and eligibility service equals at least 90 years or if the member is at least age 65 and has accrued at least 10 years of eligibility service.

For most individuals who retired from either the Teachers' or Employees' Pension System on or before June 30, 2006, the annual pension allowance equals 1.2% of the members AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998, plus 1.4% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. With certain exceptions, for individuals who are members of the Teachers' or Employees' Pension System on or after July 1, 2006, the annual pension allowance equals 1.2% of the member's AFC, multiplied by the number of years of credible service accumulated prior to July 1, 1998 plus 1.8% of the members AFC, multiplied by the number of years of credible service accumulated subsequent to June 30, 1998. Beginning in July 1, 2011, any new member of the Teachers' or Employees' Pension System shall earn an annual pension allowance equal to 1.5% of the member's AFC multiplied by the number of years of creditable service accumulated as a member of the Teachers' or Employees' Pension System.

Contributions. The Library and covered members are required by State statute to contribute to the System. Members of the Teachers' Pension System and Employees' Pension System are required to contribute 7% annually. Members of the Teachers' Retirement System and Employees' Retirement System are required to contribute 5-7% annually, depending on the retirement option selected. The contribution requirements of the System members, as well as the State and participating governmental employers, are established and may be amended by the Board of Trustees for the System.

Teachers' Retirement and Pension System. The State makes a substantial portion of the Library's annual required contribution to the Teachers' Retirement and Pension Systems on behalf of the Library. The State's contributions on behalf of the Library for the year ended June 30, 2023 was \$901,023. The fiscal 2023 contributions made by the State on behalf of the Library have been included as both revenues and expenses in the Statement of Activities.

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Employees' Retirement and Pension Systems. The Library's contractually required contribution rate for the Employees' Retirement and Pension Systems for the year ended June 30, 2023 was 7.04% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Library made its share of the required contributions during the year ended June 30, 2023 of \$123,085.

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At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to the MSRA System:

| Carroll County Elected Officials | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Changes of assumptions | \$ 128,868 | \$ - |
| Net difference between projected and actual earnings on pension plan investments | - | 120,050 |
| Total | <u>\$ 128,868</u> | <u>\$ 120,050</u> |
| | | |
| Soil Conservation Employees | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Changes of assumptions | \$ 100,100 | \$ - |
| Net difference between projected and actual earnings on pension plan investments | - | 91,421 |
| Total | <u>\$ 100,100</u> | <u>\$ 91,421</u> |
| | | |
| Component Units - Board of Education | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Differences between expected and actual experience | \$ - | \$ 1,355,793 |
| Changes of assumptions | 2,115,378 | 173,711 |
| Change in proportions | 1,916,800 | 73,932 |
| Net difference between projected and actual earnings on pension plan investments | 3,516 | - |
| Difference between board contributions and proportionate share of contributions | - | 324 |
| Board contributions subsequent to the measurement date | 2,318,314 | - |
| Total | <u>\$ 6,354,008</u> | <u>\$ 1,603,760</u> |
| | | |
| Component Units - Carroll County Public Library | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
| Changes of assumptions | \$ 94,172 | \$ 7,347 |
| Change in proportions | 105,258 | 14,136 |
| Net difference between projected and actual earnings on pension plan investments | - | 12,197 |
| Net difference between actual and proportionate share of contributions | - | 13 |
| Difference between expected and actual experience | - | 58,333 |
| Library contributions subsequent to the measurement date | 123,085 | - |
| Total | <u>\$ 322,515</u> | <u>\$ 92,026</u> |
| | | |
| Total Component Units | <u>\$ 6,676,523</u> | <u>\$ 1,695,786</u> |

The contributions made after the measurement date of the net pension liability but before the end of the County's and its Component units reporting period, will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Carroll County Elected Officials

| Years Ending June 30: | Amount |
|-----------------------|------------|
| 2024 | \$ (5,111) |
| 2025 | (1,817) |
| 2026 | (8,641) |
| 2027 | 26,948 |
| 2028 | (2,561) |

Soil Conservation Employees

| Years Ending June 30: | Amount |
|-----------------------|------------|
| 2024 | \$ (3,594) |
| 2025 | (842) |
| 2026 | (6,731) |
| 2027 | 21,939 |
| 2028 | (2,093) |

Component Units - Board of Education

| Years Ending June 30: | Amount |
|-----------------------|------------|
| 2024 | \$ 619,880 |
| 2025 | 357,610 |
| 2026 | (34,777) |
| 2027 | 1,538,363 |
| 2028 | (49,142) |

Component Units - Carroll County Public Library

| Years Ending June 30: | Amount |
|-----------------------|-----------|
| 2024 | \$ 37,857 |
| 2025 | 17,099 |
| 2026 | (4,356) |
| 2027 | 61,778 |
| 2028 | (4,974) |

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Allocated net pension liability and related information:

| | State Employees' Retirement and Pension Systems | | | | |
|--|---|--------------------------------|---|---|---|
| | Carroll County Employee Elected Officials | Soil Conservation Employees | Component Units - Board of Education | Component Units - Carroll Community College | Component Units - Carroll County Public Library |
| Contractually required contribution | \$ 37,865 | \$ 30,496 | \$ 2,220,611 | \$ - | \$ 123,085 |
| State of MD total adjusted contributions | <u>\$ 2,282,303,000</u> | <u>\$ 2,282,303,000</u> | <u>\$ 2,282,303,000</u> | <u>\$ 2,282,303,000</u> | <u>\$ 2,282,303,000</u> |
| Proportionate share of total contributions | 0.0016591% | 0.0013362% | 0.0972969% | 0.0000000% | 0.0053930% |
| Total net pension liability - State of MD | \$ 20,008,532,000 | \$ 20,008,532,000 | \$ 20,008,532,000 | \$ 20,008,532,000 | \$ 20,008,532,000 |
| Proportionate share of net pension liability | \$ 337,576 | \$ 275,971 | \$ 19,467,685 | \$ - | \$ 823,018 |
| Total pension expense - State of MD | \$ 2,851,762,000 | \$ 2,851,762,000 | \$ 2,851,762,000 | \$ 2,851,762,000 | \$ 2,851,762,000 |
| Pension expense | \$ 142,634 | \$ 45,433 | \$ 1,929,245 | \$ - | \$ 104,774 |

| | State Teachers' Retirement and Pension Systems | | | | |
|---|---|--------------------------------|---|---|---|
| | Carroll County Employee Elected Officials | Soil Conservation Employees | Component Units - Board of Education | Component Units - Carroll Community College | Component Units - Carroll County Public Library |
| Contractually required contribution | N/A | N/A | \$ 9,599,604 | \$ - | \$ - |
| State's contribution on behalf of component unit | N/A | N/A | \$ 18,580,332 | \$ 1,084,241 | \$ 901,023 |
| State's proportionate share of the net pension liability* | N/A | N/A | \$ 175,747,524 | \$ 9,512,057 | \$ 7,831,581 |
| Component unit share pension expense | N/A | N/A | \$ 28,179,936 | \$ 1,084,241 | \$ 901,023 |

*At June 30, 2023, the component units did not report a liability related to the Teachers' Retirement and Pension Systems due to a special funding situation. The state of Maryland pays the unfunded liability for the component units; therefore, the component units are not required to record their share of the unfunded pension liability but instead, that liability is recorded by the State of Maryland.

Each actuarial valuation takes into account all prior differences between actual and assumed experience in each risk area and adjusts the contribution rates as needed. The States Consulting Actuary performed an experience study of MSRPS for the period 2010-2017 after completion of the June 30, 2017 valuations. Assumptions from the experience study including investment return, inflation, COLA increases, mortality rates, retirement rates, withdrawal rates, disability rates, and rates of salary increase were adopted by the Board for first use in the actuarial valuation as of June 30, 2019. As a result, an investment return assumption of 6.80% and an inflation assumption of 2.25% were used for the June 30, 2022 valuation.

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The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-range expected rate of return by weighing the expected future real rates by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return were adopted by the Board after considering input from the System's investment consultant(s) and actuary(s). For each major asset class that is included in the System's target asset allocation, these best estimates are summarized in the following table:

| Asset Class | Maryland State Retirement and Pension System | |
|--------------------|---|----------------------------|
| | Target | Long-Term |
| | Allocation | Expected Rate of Return |
| Public Equity | 34% | 6.00% |
| Private Equity | 16% | 8.40% |
| Rate Sensitive | 21% | 1.20% |
| Credit Opportunity | 8% | 4.90% |
| Real Assets | 15% | 5.20% |
| Absolute return | 6% | 3.50% |
| Total | 100% | |

Investments

The above was the System's Board of Trustees adopted asset allocation policy and best estimate of geometric real rates for each major asset class as of June 30, 2022.

For the year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of the pension plan expense, was -2.97%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount rate. The single discount rate used to measure the total pension liability was 6.80%. This single discount rate was based on the expected rate of return on pension plan investments of 6.80%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plans fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate. The net pension liability sensitivity to changes in the single discount rate is as follows:

| | 1% Decrease (5.80%) | Current Discount Rate (6.80%) | 1% Increase (7.80%) |
|---|---------------------------|-------------------------------------|---------------------------|
| State of MD CC Elected/Appointed Officials | \$ 517,949 | \$ 337,576 | \$ 187,908 |
| State of MD Soil Conservation District | \$ 423,426 | \$ 275,971 | \$ 153,616 |
| Component Units - Board of Education | \$ 29,869,617 | \$ 19,467,685 | \$ 10,836,485 |
| Component Units - Carroll County Public Library | \$ 1,262,761 | \$ 823,018 | \$ 458,121 |

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued System's financial report.

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For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about fiduciary net position of the Maryland State Retirement Pension System “the System” pension plans and additions to/deductions from the plans have been determined on the same basis they are reported by the System. Benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

| Assumptions | Maryland State Retirement and Pension System |
|---------------------------|---|
| Valuation Date | June 30, 2023 |
| Inflation | 2.25% general, 2.75% wage |
| Salary increases | 2.75% to 11.25%, including inflation |
| Investment rate of return | 6.80% |
| Mortality | Pub-2010 Mortality Tables with projected generational mortality improvements based on the MP-2018 fully generational mortality improvement scale |

401(k) RETIREMENT PLAN – County

The County offers a defined contribution 401(k) retirement plan to all its eligible employees. In a defined contribution plan, benefits depend on amounts contributed to the plan plus investment earnings/losses. This plan is self-administered, with record keeping provided through the Lincoln Financial Group. This plan is governed by regulations and statutes promulgated by the Internal Revenue Service. The authorization for this plan was made by the County Commissioners effective July 1, 1985. The plan was most recently amended and restated effective October 1, 2009.

Employees are eligible to participate upon hire if employment is at least at the half-time level. Employees hired prior to January 1, 1980 who participate in the “Maryland State Employees’ Retirement System” are not eligible to participate in the 401(k) Plan.

Eligible employees can contribute up to an amount allowed by applicable federal law, and not in excess of a member’s annual compensation. The plan is contributory on a voluntary basis with all contributions being paid to the trustee. Prior to October 1, 2009, the County made quarterly contributions to the accounts of each participant. Starting October 1, 2009, the County stopped contributing to the 401(k) Plan accounts of employees enrolled in either of the County’s pension plans. Eligible employees hired prior to July 1, 1985 who are not enrolled in either of the County’s pension plans remain eligible for County contributions to their 401(k) Plan accounts. These contributions range from 2% to 8% of base salary, depending upon the amount contributed by the employee.

The County’s and the employees’ contributions for the year ended June 30, 2023 were \$71,859 and \$3,367,532, respectively.

The Plan also offers a “Roth” option which allows employees to make after-tax contributions. Approximately 27% of employee contributions to the plan are being made as “Roth” contributions as of June 30, 2023.

403(b) RETIREMENT PLAN – Carroll County Public Library

Effective December 1, 1995, the Library began offering a defined contribution 403(b) retirement plan to all of its eligible employees. Employees contribute on a voluntary basis with all contributions being paid to the custodian. The Library makes no basic or matching contributions on behalf of its employees. Because the Library derives its authority, its operating structure, and its funds from the State and county government, it is a governmental entity, and the 403(b) plan is a governmental plan exempt from ERISA. However, changes in the tax law require the Library to adopt a written plan document and file the plan with the Internal Revenue Service. In December 2009 the Library Board of Trustees approved the plan so that the Library remains compliant with the law. Regulations require the Library to monitor the investment choices that are available in the plan on an annual basis to confirm that the investment choices are prudent and that associated expenses are reasonable.

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DEFERRED COMPENSATION PLAN – Carroll Community College

The College offers a defined contribution 403(b) retirement plan to all of its eligible employees. The Plan is contributory on a voluntary basis with all contributions being paid to the trustee. The College makes no basic or matching contributions on behalf of its employees.

Note 12 – Post Employment Benefits Other Than Pension Benefits

RETIREE BENEFIT TRUST, BOARD OF COUNTY COMMISSIONER OF CARROLL COUNTY, MARYLAND

Plan Description

Plan administration: The Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland “RBTCCCC” is a single-employer defined benefit plan that provides access to medical insurance benefits to eligible retirees who retire from County service in accordance with County policy. The Carroll County Government does not issue a separate audited financial statement for RBTCCCC.

Management of the RBTCCCC is vested in the appointed Board of Trustees to serve at the pleasure of the County Commissioners, which consists of the Comptroller of Carroll County Government and the Bureau Chief of Benefits of Carroll County Government.

Plan membership. The most recent actuarial valuation was completed as of July 1, 2022. The membership data related to the plan was as follows:

| | |
|---------------------------------------|--------------|
| Number of Participants | |
| Active Employees | 920 |
| Deferred vested terminations | - |
| Retirees in pay status (pre Medicare) | 113 |
| Retirees in pay status (Medicare age) | 530 |
| Total | <u>1,563</u> |

Benefits provided: To be eligible for benefits under this plan, employees, former employees, or beneficiaries of Carroll County Government and Carroll County Library must meet the following eligibility requirements:

- Age plus service equals at least 75,
- Has at least 10 years of total County service (15 years if hired after May 1, 2005 or later),
- Has at least 5 years of continuous County service through the date of retirement, and
- Was eligible for County provided health care coverage as a regular employee for at least 5 years immediately preceding the date of retirement.

An employee who leaves at age 55 with at least 10 years of County Service (15 years if hired after May 1, 2005) but does not meet the other requirements summarized above is allowed to purchase retiree health coverage. Such participants must pay the full premium (there is no explicit subsidy).

Military service will count towards the age plus service requirement above, but only after the employee has completed at least 10 years of County service.

Full-time employees who retire can also insure their spouses. Retirees who are eligible for County contributions toward the cost of their medical plan may elect to discontinue coverage and re-enroll at future “open enrollment” periods. This plan has a tax-exempt status. The retirement plan committee has the authority to establish or amend benefit policy decisions.

There are special provisions for certain groups.

- *Certified law officers, correctional officers, firefighters, and EMS personnel:* Employees who upon leaving employment, qualify for and receive an immediate pension under the Public Safety Pension Plan, but who do not

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otherwise qualify for post-employment health care benefits under the guidelines for general employees, may still receive OPEB benefits.

| <u>Age plus years of service</u> | <u>Surcharge</u> |
|----------------------------------|------------------|
| Less than 68 | 32% |
| At least 68 but less than 69 | 28% |
| At least 69 but less than 70 | 24% |
| At least 70 but less than 71 | 20% |
| At least 71 but less than 72 | 16% |
| At least 72 but less than 73 | 12% |
| At least 73 but less than 74 | 8% |
| At least 74 but less than 75 | 4% |

- *Appointed officials, under age 65, retiring after October 1, 2005:* An appointed official who does not otherwise qualify for post-employment health care benefits under the guidelines for general employees, may receive OPEB benefits. However, the official must not have the option to enroll in a subsequent employer’s plan as an employee or retiree of that employer. The retiree contribution/percent of total premium will vary according to years of service as follows:

| <u>Years of service</u> | <u>Retiree Contribution</u> |
|------------------------------|---------------------------------|
| 20 or more | 2.00 times active rate |
| At least 12 but less than 20 | 2.50 times active rate |
| At least 6 but less than 12 | 3.00 times active rate |

- *Appointed officials, age 65 or older, retiring after October 1, 2005:*

| <u>Years of service</u> | <u>Percent of total premium</u> |
|------------------------------|---|
| 20 or more | 25% |
| At least 12 but less than 20 | 35% |
| At least 6 but less than 12 | 45% |

- *Elected officials retiring after October 1, 2005:* An elected official who is elected to, and served in, two or more terms of office, but who do not otherwise qualify for post-employment health care benefits under the guidelines for general employees, may receive OPEB benefits. However, an eligible elected official who leaves County employment prior to attaining age 50 loses eligibility for such coverage once he/she becomes eligible to obtain insurance through subsequent employment and/or Medicare. The rates charged to elected officials who qualify under this policy will be the same rates provided to general employees who retire prior to January 1, 2006.

Contributions: Retirees contribute a portion of their health care cost which is based on their age and years of service with the County. In fiscal year 2023, the County contributed \$11,458,080 towards the actuarially determined contribution for the Other Post Employment Benefit fund. Of the \$11,458,080 contribution, \$1,699,067 was payment on behalf of the Library. Administrative costs of the RBTCCCC are financed through investment earnings.

Investment Policy: Fiduciary funds for Carroll County are the CCEPP, CCPSPP, LOSAP, & OPEB “the Trust Funds”. The Trust Funds operate under one investment policy that is designed to provide benefits as anticipated through a carefully planned and executed investment program that achieves a reasonable long-term total return consistent with the level of risk assumed. Investments for the Trust Funds are reported at fair value, as described in Note 1. The retirement plan committee has the authority to establish or amend investment policy decisions.

The Trust Funds invest in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such a change could materially affect the amounts reported in the statement of fiduciary net position available for benefits.

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Interest rate risk: The Trust Funds do not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Fluctuating rates of return are characteristic of the securities markets; the Trust Funds greatest concern is long-term appreciation of assets and consistency of portfolio returns. However, cash and cash equivalent investments are limited to maturities of one year or less.

Foreign currency risk: The Retiree Benefit Trust, Board of County Commissioner of Carroll County had the following unrated mutual fund investments with exposure to foreign currency risk from various international currency denominations including European Countries:

| | |
|---|-------------------------------|
| | Fair Value in U.S. Dollars |
| Harding Loevner International Equity Fund | \$ 6,609,711 |

Credit risk: The investment manager is allowed substantial discretion within a broad framework of approved investment choices. Equity holdings may be selected from those listed on the major securities markets. The manager may purchase any cash instruments having a quality rating of A-2, P-2 or higher by either Moody’s or Standard and Poor’s. Time deposits and repurchase agreements are also acceptable investment vehicles. Any idle cash not invested by the investment managers shall be invested daily through an automatic interest-bearing sweep vehicle.

| Ratings | Maximum | Allocation at June 30, 2023 |
|---------|---------|--------------------------------|
| AAA/Aaa | 100% | 100% |
| AA/Aa | 100% | 0% |
| A/A | 100% | 0% |
| BAA/Baa | 20% | 0% |
| BBB | 20% | 0% |

Concentration of credit risk: As a means of minimizing risk and providing a consistent return, the investment policies require diversification. U.S. corporate bonds shall be diversified by issuer type with no more than 10% of the portfolio invested in obligations of any one issuer. International bonds shall not exceed more than 5% of the International Equity portfolio. Investments by security type for all of the County Trust Funds are to be diversified as follows:

Retiree Benefit Trust, Board of County Commissioners of Carroll County

| | Minimum | Maximum |
|-----------------------------|---------|---------|
| Domestic Large Cap Equities | 35.0% | 45.0% |
| Core Real Estate | 2.0% | 14.0% |
| International Equities | 15.0% | 25.0% |
| Global Low-Volatility | 0.0% | 10.0% |
| Domestic Fixed Income | 19.0% | 27.0% |
| Infrastructure | 0.0% | 7.0% |
| Cash Equivalents | 0.0% | 15.0% |

Rate of return: For the year ended June 30, 2023, the annual money-weighted rate of return on the Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland “RBTCCCC” investments, net of pension plan investment expense, was 11.10%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

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Net OPEB Liability of the County: The components of the net OPEB liability of Carroll County at June 30, 2023, were as follows:

| | |
|---|------------------------|
| Total OPEB liability | \$ 131,126,942 |
| RBTCCCC fiduciary net position | <u>(168,279,231)</u> |
| RBTCCCC's net OPEB liability (asset) | <u>\$ (37,152,289)</u> |
| | |
| RBTCCCC fiduciary net position as a percentage of the total OPEB liability | 128.33% |

Actuarial assumptions: The total OPEB liability was determined by an actuarial valuation as of July 1, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|-----------------------------|--|
| Inflation | 2.5 percent |
| Salary increases | 3.0 percent, average, including inflation |
| Investment rate of return | 6.75 percent, net of OPEB plan investment expense, including inflation |
| Healthcare cost trend rates | The trend for 2024 is 6.00%. The ultimate trend is 3.94% |

The actuarial assumptions used are based on July 1, 2022 valuation data rolled forward to June 30, 2023.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Rate of Return |
|--------------------------------|-------------------|--------------------------------------|
| U.S. Equities | 40% | 6.25% |
| Foreign Equities | 25% | 6.50% |
| Global Low Volatility Equities | 22% | 2.05% |
| Real Estate (REITs) | 7% | 4.85% |
| Infrastructure | 4% | 5.95% |
| Cash | 2% | 0.00% |
| Inflation | - | 2.50% |
| Total | 100% | |

Discount Rate: The discount rate used to measure the total OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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Changes in Net OPEB Asset:

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Asset (a) - (b) |
|--|--------------------------------|---------------------------------------|--------------------------------|
| Balances as of 6/30/22 | \$ 185,609,674 | \$ 145,040,950 | \$ 40,568,724 |
| Changes for the year: | | | |
| Service cost | 3,329,875 | - | 3,329,875 |
| Interest | 12,602,270 | - | 12,602,270 |
| Differences between expected and actual experiences | (65,862,032) | - | (65,862,032) |
| Changes in Assumptions | - | - | - |
| Contributions-employer | - | 11,458,080 | (11,458,080) |
| Contributions-member | - | - | - |
| Net investment income | - | 16,335,846 | (16,335,846) |
| Benefit payments, including refunds of member contributions | (4,552,845) | (4,552,845) | - |
| Administrative expense | - | (2,800) | 2,800 |
| Net Changes | <u>\$ (54,482,732)</u> | <u>\$ 23,238,281</u> | <u>\$ (77,721,013)</u> |
| Balances at 6/30/23 | <u>\$ 131,126,942</u> | <u>\$ 168,279,231</u> | <u>\$ (37,152,289)</u> |

Sensitivity of the net OPEB liability to changes in the discount rate: The following presents the County's total and net OPEB liability. We also present the Total and Net OPEB liability if it is calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

| | 1% Decrease (5.75%) | Current Discount Rate (6.75%) | 1% Increase (7.75%) |
|-------------------------------|---------------------------|-------------------------------------|---------------------------|
| County's total OPEB liability | \$ 150,201,719 | \$ 131,126,842 | \$ 115,667,780 |
| County's net OPEB liability | (18,077,513) | (37,152,289) | (52,611,451) |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the County's total and net OPEB liability. We also present the total and net OPEB liability if it is calculated using a trend rate that is one percentage point lower (2.94%) or one percentage point higher (4.94%) than the current rate:

| | 1% Decrease (2.94%) | Current Discount Rate (3.94%) | 1% Increase (4.94%) |
|-------------------------------|---------------------------|-------------------------------------|---------------------------|
| County's total OPEB liability | \$ 112,758,616 | \$ 131,126,942 | \$ 154,093,731 |
| County's net OPEB liability | (55,520,616) | (37,152,289) | (14,185,501) |

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At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to the OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Differences between expected and actual experience | \$ - | \$ (80,561,336) |
| Changes of assumptions | 4,858,780 | (8,472,256) |
| Net difference between projected and actual earnings on OPEB plan investments | 3,223,616 | - |
| Total | \$ 8,082,396 | \$ (89,033,592) |

Amounts reported as deferred outflows of resources and deferred inflows of resource related to OPEB will be recognized in OPEB expense as follows:

| Years Ending June 30: | |
|-----------------------|-----------------|
| 2024 | \$ (28,285,272) |
| 2025 | (30,177,224) |
| 2026 | (8,044,475) |
| 2027 | (14,444,225) |

Basis of Accounting: RBTCCCC financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the term of the plan. Investments are made on a long-term basis investing in various securities which are exposed to various risks such as interest rate, market, and credit risks.

The actuarially determined contribution was determined as part of the July 1, 2022 actuarial valuation using the projected unit credit actuarial cost method. The actuarial assumptions included (a) 6.75% investment rate of return compounded annually, (b) projected turnover rates are as follows:

General Government:

| Age | Rate |
|-----|--------|
| 25 | 11.14% |
| 35 | 6.21% |
| 45 | 3.06% |

Public Safety:

| Age | Years of Service | | |
|-----|------------------|-------|-------|
| | 10 | 15 | 20 |
| 25 | 6.55% | 3.28% | 0.50% |
| 35 | 3.65% | 1.83% | 0.50% |
| 45 | 1.80% | 0.90% | 0.50% |
| 55 | 0.50% | 0.00% | 0.00% |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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The actuarial value of assets was determined using the fair value as of June 30, 2023.

Statement of Fiduciary Net Position
Carroll County Post-Employment Benefits
Other than Pension Benefits (OPEB)

| | |
|--|-----------------------|
| Assets: | |
| Equity in pooled cash and investments | \$ - |
| Investments at fair value: | |
| Bond funds | 4,034,657 |
| Marketable securities | 139,014,975 |
| Real estate funds | 26,349,098 |
| Total assets | <u>169,398,730</u> |
| Liabilities: | |
| Accounts payable | 49,352 |
| Due to primary government | 1,070,147 |
| Total liabilities | <u>1,119,499</u> |
| Fiduciary net position: | |
| Fiduciary net position held in trust for postemployment benefits other than pensions | <u>\$ 168,279,231</u> |

Statement of Changes in Fiduciary Net Position
Carroll County Post-Employment Benefits
Other than Pension Benefits (OPEB)

| | |
|---|-----------------------|
| ADDITIONS | |
| Contributions: | |
| Employer | \$ 11,458,080 |
| Plan members | 947,751 |
| Total contributions | <u>12,405,831</u> |
| Investment earnings: | |
| Interest and dividends | 206,618 |
| Net increase or decrease in the fair value of investments | 16,138,228 |
| Total investment earnings | <u>16,344,846</u> |
| Less investment expense | (9,000) |
| Net investment earnings | <u>16,335,846</u> |
| Total additions | 28,741,677 |
| DEDUCTIONS | |
| Benefits and refunds paid to | |
| plan members and beneficiaries | 5,500,596 |
| Administrative expenses | 2,800 |
| Total deductions | <u>5,503,396</u> |
| Change in fiduciary net position | 23,238,281 |
| Fiduciary net position - beginning of year | <u>145,040,950</u> |
| Fiduciary net position - end of year | <u>\$ 168,279,231</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Component Units

Carroll County Public Library

Plan Description

Plan administration: RBTCCCC is a single multiple-employer defined benefit OPEB plan administered by the County that provides medical insurance benefits to eligible employees who retire from employment with the Library in accordance with a contractual agreement with the County. The County does not issue a separate audited financial statement for RBTCCCC.

Benefits provided: To be eligible for benefits under this plan, employees, former employees, or beneficiaries of the Library must meet the following eligibility requirements:

- Age plus service equals at least 75,
- Has at least 10 years of total service (15 years if hired after May 1, 2005 or later),
- Has at least 5 years of continuous service through the date of retirement, and
- Was eligible for provided health care coverage as a regular employee for at least 5 years immediately preceding the date of retirement.

Full-time employees who retire can also insure their spouses. Retirees who are eligible for employer contributions toward the cost of their medical plan may elect to discontinue coverage and re-enroll at future “open enrollment” periods.

Contributions: Retirees contribute a portion of their health care cost which is based on their age and years of service with the Library. The County’s contributions on behalf of the Library for the year ended June 30, 2023, was \$1,699,066. The fiscal 2023 contributions made by the County on behalf of the Library have been included as both revenues and expenses in the Statement of Activities.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the Library did not report an asset/liability related to the RBTCCCC due to a special funding situation. The County pays the unfunded liability for the Library; therefore, the Library is not required to record its share of the net OPEB liability but instead, that asset/liability is recorded by the County. The amount recognized by the Library as its proportionate share of the net OPEB asset, the related County support, and the total portion of the net OPEB asset that was associated with the Library were as follows:

| | | |
|---|----|--------------|
| County's Proportionate Share of the Net OPEB Asset | \$ | 3,860,153 |
| Library's Proportionate Share of the Net OPEB Asset | | - |
| Total | | \$ 3,860,153 |

The net OPEB asset was measured as of June 30, 2023, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of July 1, 2022.

For the year ended June 30, 2023, the Library recognized OPEB expense of \$1,699,066 and revenue of \$1,699,066 for support provided by the County. Due to the special funding situation noted above related to the RBTCCCC, the Library did not report deferred outflows of resources and deferred inflows of resources related to the RBTCCCC.

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Actuarial assumptions: The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|-----------------------------|--|
| Inflation | 2.5 percent |
| Salary increases | 3.0 percent, average, including inflation |
| Investment rate of return | 6.75 percent, net of OPEB plan investment expense, including inflation |
| Healthcare cost trend rates | Based on Society of Actuaries Long-Run Medical Cost Trend Model, the 2023 rate 5.80% initially, grading down to 3.94% ultimate. Dental and vision are 4.00% per year |

The actuarial assumptions used in the July 1, 2022 valuation were based on July 1, 2022 census data.

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Rate of Return</u> |
|----------------------|--------------------------|--|
| Domestic Equities | 40% | 6.25% |
| Non-US/Global Equity | 25% | 6.50% |
| US Fixed Income | 22% | 2.05% |
| Real Estate | 7% | 4.85% |
| Infrastructure | 4% | 5.95% |
| Cash Equivalents | 2% | 0.30% |
| Total | <u>100%</u> | |

Discount Rate: The discount rate used to measure the total OPEB liability was lowered from 7.0% to 6.75% effective July 1, 2022. The projection of cash flows used to determine the discount rate assumed that the County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Board of Education of Carroll County

Plan Description

Plan administration: The Board administers the Carroll County Public Schools Retiree Health Plan (“the Plan”), a single employer defined benefit plan that is used to provide post-employment benefits other than pensions (“OPEB”) to eligible employees who retire from employment with the Carroll County Public School System.

Management of the Plan is vested in the Board of Education of Carroll County.

Benefits provided: The Board provides medical and prescription drug benefits to retirees pursuant to two medical plans for retired employees based on negotiated agreements with various bargaining groups. Benefits are provided by a third-party insurer.

Contributions: For retirees over the age of 65 who retired prior to September 1, 1988, the percentage of the stipend paid by the Board was dependent upon the retiree’s years of service and ranges from 10% to 100%. For retirees who retired after September 1, 1988, the percentage of the stipend paid by the Board is dependent upon the retiree’s years of service and ranges from 0% to 100%. These percentages are applied to stipends established annually by the Board for individual, husband/wife, parent/child, and family coverages. Only Carroll County Board of Education years of service are considered. Additional employer contributions to the Plan may be budgeted if funding is available. The Board does not have an actuarially determined contribution, or a statutory or contractual required contribution to the Plan.

GASB Statement No. 74, Financial Reporting for Post Employment Benefit Plans Other Than Pension Plans

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Plan membership. At June 30, 2023, plan membership consisted of the following:

| | |
|---|---------------------|
| Inactive plan members or beneficiaries currently receiving benefit payments | 1,385 |
| Inactive plan members entitled to, but not yet receiving benefit payments | - |
| Active plan members | <u>3,228</u> |
| Total | <u><u>4,613</u></u> |

Investments

Investment policy.

The following was the Board's adopted asset allocation policy as of June 30, 2023:

| <u>Asset Class</u> | <u>Target Allocation</u> |
|--------------------------------|--------------------------|
| U.S. Equities | 40% |
| Foreign Equities | 20% |
| Global Low Volatility Equities | 5% |
| Real Estate (REITs) | 7% |
| Infrastructure | 4% |
| Core Fixed Income | 22% |
| Cash | <u>2%</u> |
| Total | <u><u>100%</u></u> |

Rate of return. For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 10.79%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability of the Board

The components of the net OPEB liability of the Board at June 30, 2023 were as follows:

| | |
|--|------------------------------|
| Total OPEB liability | \$ 586,201,000 |
| Plan fiduciary net position | <u>35,377,000</u> |
| Board's net OPEB liability | <u><u>\$ 550,824,000</u></u> |
| Plan fiduciary net position as a percentage of the total OPEB liability | 6.03% |

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2023 using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|------------------------------|--|
| Inflation | 2.50% |
| Salary increases | 3.00% |
| Investment rate of return | 6.00% |
| Healthcare Cost Trend Rates: | 7.5% Initial / 3.94% Ultimate |
| Mortality | Pub T.H-2010 Mortality Table (teachers, headcount-weighted), Fully Generational, projected using Scale MP-2020 and base year 2010 |

The actuarial assumptions used to measure the total OPEB liability in the June 30, 2023 valuation, was based on the results of an actuarial experience study for the period 2010-2014 after completion of the June 30, 2014 valuations.

The long term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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Best estimates of arithmetic real rates of return for each major class included in the target asset allocation as of June 30, 2023 are summarized in the following table:

| Asset Class | Long-Term Expected Rate of Return |
|--------------------------------|--------------------------------------|
| U.S. Equities | 7.70% |
| Foreign Equities | 8.10% |
| Global Low Volatility Equities | 7.60% |
| Real Estate (REITs) | 7.40% |
| Infrastructure | 7.60% |
| Core Fixed Income | 4.10% |
| Cash | 0.00% |
| Inflation | 2.50% |

Discount rate. The discount rate used to measure the total OPEB liability was 3.87%. The benefit payment stream for the Plan is discounted based on an index rate for 20-year tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher for years when the projected benefit payouts are expected to be unfunded and 7.00% for years when the projected benefit payouts are expected to be funded. The actuarial valuation used a combined investment rate of return and the bond rate to come to a single equivalent rate.

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the Board, as well as what the Board's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.87%) or one percentage point higher (4.87%) than the current discount rate:

| | 1% Decrease 2.87% | Current Discount Rate 3.87% | 1% Increase 4.87% |
|--------------------|-------------------------|-----------------------------------|-------------------------|
| Net OPEB Liability | \$ 668,122,000 | \$ 550,824,000 | \$ 458,482,000 |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the Board, as well as what the Board's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

| | 1% Decrease | Trend Rate | 1% Increase |
|--------------------|----------------|----------------|----------------|
| Net OPEB Liability | \$ 445,496,000 | \$ 550,824,000 | \$ 690,447,000 |

GASB Statement No. 75, Accounting and Financial Reporting for Post Employment Benefit Plans Other Than Pension Plans

The Board's net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Changes in Net OPEB Liability:

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a) - (b) |
|---|--------------------------------|---------------------------------------|------------------------------------|
| Balances as of 6/30/22 | \$ 659,510,000 | \$ 34,522,000 | \$ 624,988,000 |
| Changes for the year: | | | |
| Service cost | 36,382,000 | - | 36,382,000 |
| Interest | 13,029,000 | - | 13,029,000 |
| Differences between expected and actual experience | (2,876,000) | - | (2,876,000) |
| Contributions - employer | - | 7,404,000 | (7,404,000) |
| Net investment income | - | (3,766,000) | 3,766,000 |
| Change in Assumptions | (191,796,000) | - | (191,796,000) |
| Benefit payments | (6,704,000) | (6,704,000) | - |
| Net Changes | <u>\$ (151,965,000)</u> | <u>\$ (3,066,000)</u> | <u>\$ (148,899,000)</u> |
| Balances at 6/30/23 | <u>\$ 507,545,000</u> | <u>\$ 31,456,000</u> | <u>\$ 476,089,000</u> |

Sensitivity of the net OPEB liability to changes in the discount rate: The following presents the net OPEB liability of the Board, as well as what the Board's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.73%) or one percentage point higher (4.73%) than the current discount rate:

| | 1% Decrease 2.73% | Current Discount Rate 3.73% | 1% Increase 4.73% |
|--------------------|-------------------------|-----------------------------------|-------------------------|
| Net OPEB Liability | \$ 576,394,000 | \$ 476,089,000 | \$ 396,741,000 |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the net OPEB liability of the Board, as well as what the Board's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (3.00%) or one percentage point higher (5.00%) than the current health care cost trend rates:

| | 1% Decrease 3.00% | Healthcare Cost Trend Rates 4.00% | 1% Increase 5.00% |
|--------------------|-------------------------|---|-------------------------|
| Net OPEB Liability | \$ 379,874,000 | \$ 476,089,000 | \$ 604,747,000 |

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OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the Board recognized OPEB expense of \$48,529,473. At June 30, 2023, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Differences between projected and actual experience | \$ 5,700,459 | \$ 15,441,196 |
| Change in Assumptions | 135,493,377 | 170,485,578 |
| Net difference between projected and actual earnings on OPEB plan investments | 2,196,786 | |
| Employer Contributions Subsequent to the Measurement Date | 7,650,680 | - |
| Total | \$ 151,041,302 | \$ 185,926,774 |

Employer contributions made subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Years Ending June 30:</u> | |
|------------------------------|--------------|
| 2024 | \$ 1,616,257 |
| 2025 | 1,668,386 |
| 2026 | 1,424,717 |
| 2027 | 2,492,878 |
| 2028 | 69,362 |
| Thereafter | (49,807,752) |

Carroll Community College

Plan Description

Plan administration: Carroll Community College administers a single employer defined benefit health care plan. The College allows employees who retire with at least 10 years of continuous service to continue participation in some benefit program. To be eligible for post-retirement benefits, an employee must collect a retirement benefit from his/her retirement system immediately following separation. Retirees who collect a benefit from the ORP must meet the age and service requirements for early or normal retirement as defined in the Maryland State Teachers' Pension/Retirement System.

Benefits provided:

Medical Insurance – Retired employees and their spouses under age 65 may continue to be covered by medical insurance offered to current employees at regular group rates. Interested retirees and/or their spouses age 65 or over must convert to coverage under a College contract which supplements Medicare.

The College continues contributions toward the premiums for medical insurance for such employees with at least 10 years of service. Contributions by the College are made as follows:

| | |
|-----------------------------|-----|
| 10 to 14 years of service | 35% |
| 15 to 19 years of service | 55% |
| 20 to 24 years of service | 70% |
| 25 or more years of service | 80% |

Employees with less than 10 years of service may continue coverage at the full cost of the specified plan.

Life Insurance – All employees who are participants in the Group Life Insurance Plan at retirement are eligible for continued life insurance coverage. The College currently pays one-half of premium costs.

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Vision and Dental Insurance – Retirees and their spouses may also continue coverage under the College’s policies after retirement but must pay 100% of the premium. This arrangement may continue for the spouse following a retiree’s death, provided the spouse was covered at the time of death.

Employees covered by benefit terms

Plan membership. At June 30, the following employees were covered by the benefit terms:

| | 2022 |
|---|------|
| Inactive plan members or beneficiaries currently receiving benefit payments | 220 |
| Inactive plan members entitled to, but not yet receiving benefit payments | - |
| Active plan members | 91 |
| Total | 311 |

Contributions

Funding Policy. The contribution requirements of plan members and the college are established and may be amended by the Carroll Community College Board of Trustees. The College’s contribution is based on a pay-as-you-go basis. In June of 2017, the College entered into the Carroll County Master Retiree Trust, which is overseen by the County Government. For fiscal year 2023, the College contributed \$442,738 to the Plan, for annual premiums. The College is not required to advance fund the costs of benefits that will become due and payable in the future. However, the College contributed \$600,000 above the annual premium to the trust during the fiscal year ended June 30, 2023 to advance fund future costs. As of June 30, 2023, the College has contributed a total of \$5,000,000 to the Carroll County Benefit Trust.

Net OPEB Liability (under GASB 75)

The College’s net OPEB liability was measured as of June 30, 2022 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of May 4, 2022.

Actuarial assumptions. The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | | |
|------------------------------|---|--|
| Inflation | 2.50% | |
| Salary increases | 3.00% by year 10 | |
| Investment rate of return | 6.00% | |
| Healthcare Cost Trend Rates: | | |
| Pre-Medicare | 6.00% in 2022 with an ultimate rate 5.02% in 2075 | |
| Post-Medicare | 6.00% in 2022 with an ultimate rate 5.02% in 2075 | |
| Mortality | PUB-2010 Generational Mortality Table with Scale MP-2021 utilizing "teachers" and "general" classifications per participant based on employment category. | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class | Portfolio Weight | Long-Term Expected Real Rate of Return |
|------------------------------------|------------------|--|
| U.S. Equities | 43.00% | 6.80% |
| Foreign Equities | 22.00% | 8.00% |
| Real Estate (REITs) | 9.00% | 5.70% |
| Core Fixed Income | 24.00% | 1.60% |
| Cash & Equivalents | 2.00% | 0.00% |
| Total Weighted Average Real Return | <u>100.00%</u> | |

Discount rate. The discount rate used to measure the total OPEB liability was 5.02%. The Plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current Plan members; therefore, the long-term expected rate of return on Plan investments was not applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2023.

Changes in the Net OPEB Liability (under GASB 75)

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a) - (b) |
|----------------------------|-----------------------------|------------------------------------|---------------------------------|
| Balance - June 30, 2022 | \$ 32,405,400 | \$ 2,968,908 | \$ 29,436,492 |
| Changes for the Year: | | | |
| Service Cost | 2,102,309 | - | 2,102,309 |
| Interest | 616,844 | - | 616,844 |
| Experience Losses /(Gains) | (129,427) | - | (129,427) |
| Assumption Changes | (13,493,089) | - | (13,493,089) |
| Contributions - Employer | - | 2,626,753 | (2,626,753) |
| Net investment income | - | (564,368) | 564,368 |
| Benefit Payments | (426,753) | (426,753) | - |
| Net Changes | <u>(11,330,116)</u> | <u>1,635,632</u> | <u>(12,965,748)</u> |
| Balance - June 30, 2023 | <u>\$ 21,075,284</u> | <u>\$ 4,604,540</u> | <u>\$ 16,470,744</u> |

Sensitivity of the net OPEB liability to changes in the discount rate: The following presents the net OPEB liability of the College, as well as what the College's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.02%) or one percentage point higher (3.02 %) than the current discount rate:

| June 30, 2023 | 1% Decrease 4.02% | Current Discount Rate 5.02% | 1% Increase 3.02% |
|-----------------------------|----------------------|--------------------------------|----------------------|
| Total OPEB Liability | \$ 24,490,938 | \$ 21,075,284 | \$ 18,294,054 |
| Plan Fiduciary Net Position | 4,604,540 | 4,604,540 | 4,604,540 |
| Net OPEB Liability | <u>\$ 19,886,398</u> | <u>\$ 16,470,744</u> | <u>\$ 13,689,514</u> |

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the net OPEB liability of the College, as well as what the College's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (2.94%) or one percentage point higher (4.94%) than the current health care cost trend rates:

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| June 30, 2023 | 1% Decrease 2.94% | Current Ultimate trend Rate 3.94% | 1% Increase 4.94% |
|-----------------------------|-------------------------|--|-------------------------|
| Total OPEB Liability | \$ 17,860,253 | \$ 21,075,284 | \$ 25,163,477 |
| Plan Fiduciary Net Position | 4,604,540 | 4,604,540 | 4,604,540 |
| Net OPEB Liability | <u>\$ 13,255,713</u> | <u>\$ 16,470,744</u> | <u>\$ 20,558,937</u> |

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued OPEB trust annual financial report.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (under GASB 75)

For the year ended June 30, 2023, the College recognized OPEB expense, including pay-go, of \$1,306,297. At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Differences Between Expeted and Actual Experience | \$ - | \$ 1,508,591 |
| Changes of Assumptions | 5,228,752 | 13,028,019 |
| Net Difference Between Projected and Actual Earnings on OPEB Plan Investments | 370,630 | - |
| College Contributions Subsequent to the Measurement Date | <u>1,042,738</u> | <u>-</u> |
| Total | <u>\$ 6,642,120</u> | <u>\$ 14,536,610</u> |

The \$1,042,738 reported as deferred outflows related to OPEB resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Years Ending June 30:</u> | |
|------------------------------|----------------|
| 2024 | \$ (1,164,555) |
| 2025 | (1,158,843) |
| 2026 | (1,162,581) |
| 2027 | (679,850) |
| 2028 | (1,326,163) |
| Thereafter | (3,445,236) |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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Note 13 – Fund Balance

A summary of fund balances as of June 30, 2023 follows:

| | General Fund | Capital Projects Fund | Grant Fund | Non-Major Governmental Funds | Total Governmental Funds |
|--|-----------------------|-----------------------------|---------------------|------------------------------------|--------------------------------|
| <u>Nonspendable:</u> | | | | | |
| Inventory | \$ 1,515,578 | \$ - | \$ - | \$ - | \$ 1,515,578 |
| Prepaids | 9,069,625 | - | 540,000 | 9,089 | 9,618,714 |
| Loans to community organizations | 4,284,969 | - | - | - | 4,284,969 |
| Loans to fire companies | 8,302,102 | - | - | - | 8,302,102 |
| Loans to municipalities | 149,037 | - | - | - | 149,037 |
| Due from other funds | 6,765,085 | 50 | 377 | - | 6,765,512 |
| Advances and proceeds to Industrial Development Authority | 1,701,227 | - | - | - | 1,701,227 |
| Total nonspendable fund balance | <u>31,787,623</u> | <u>50</u> | <u>540,377</u> | <u>9,089</u> | <u>32,337,139</u> |
| <u>Restricted:</u> | | | | | |
| Weed control | 176,908 | - | - | - | 176,908 |
| Agricultural preservation investments | 27,102,576 | - | - | - | 27,102,576 |
| Loans collectible within one year | 1,025,932 | - | - | - | 1,025,932 |
| Farmers & Merchants - collateral | 230,000 | - | - | - | 230,000 |
| Unspent bond proceeds | - | 4,973,473 | - | - | 4,973,473 |
| Grants | - | - | 1,563,517 | - | 1,563,517 |
| Shelter Loan | 1,500,000 | - | - | - | 1,500,000 |
| Hotel Rental tax | - | - | - | 350,407 | 350,407 |
| Opioid Revenue Fund | - | - | - | 655,440 | 655,440 |
| Fire & EMS Revenue Fund | - | - | - | 405,152 | 405,152 |
| Total restricted fund balance | <u>30,035,416</u> | <u>4,973,473</u> | <u>1,563,517</u> | <u>1,410,999</u> | <u>37,983,405</u> |
| <u>Committed:</u> | | | | | |
| Stabilization arrangement | 27,141,994 | - | - | - | 27,141,994 |
| Watershed Protection and Restoration | - | - | - | 245,581 | 245,581 |
| Total committed fund balance | <u>27,141,994</u> | <u>-</u> | <u>-</u> | <u>245,581</u> | <u>27,387,575</u> |
| <u>Assigned:</u> | | | | | |
| <u>Encumbrances:</u> | | | | | |
| General government | 1,243,701 | 1,859,304 | - | - | 3,103,005 |
| Public safety | 2,528,568 | 2,568,353 | - | - | 5,096,921 |
| Public works | 2,832,638 | 19,997,920 | - | - | 22,830,558 |
| Human services | - | 6,125 | - | - | 6,125 |
| Education | - | 85,928 | - | - | 85,928 |
| Culture and recreation | 41,860 | 724,881 | - | - | 766,741 |
| Conservation of natural resources | 1,170 | 3,379,732 | - | 50,422 | 3,431,324 |
| Judicial | 16,389 | 333,181 | - | - | 349,570 |
| Hampstead Fire Company Loan | 4,637,014 | - | - | - | 4,637,014 |
| Community Media Center loan | 652,418 | - | - | - | 652,418 |
| Stormwater Pond Loan | 1,000,000 | - | - | - | 1,000,000 |
| <u>Subsequent year's expenditure:</u> | | | | | |
| Use in fiscal year 2024 budget | 41,309,390 | - | 117,011 | - | 41,426,401 |
| Use in fiscal year 2025-2026 budget | 6,891,665 | - | - | - | 6,891,665 |
| Capital for future infrastructure | 1,000,000 | - | - | - | 1,000,000 |
| Capital fund | - | 18,093,824 | - | - | 18,093,824 |
| Total assigned fund balance | <u>62,154,813</u> | <u>47,049,248</u> | <u>117,011</u> | <u>50,422</u> | <u>109,371,494</u> |
| <u>Unassigned:</u> | | | | | |
| General fund and negative balances | <u>44,251,872</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>44,251,872</u> |
| Total unassigned fund balance | <u>44,251,872</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>44,251,872</u> |
| Grand total fund balances | <u>\$ 195,371,718</u> | <u>\$ 52,022,771</u> | <u>\$ 2,220,905</u> | <u>\$ 1,716,091</u> | <u>\$ 251,331,485</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
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The County has loaned to various Carroll County fire companies for facility expansion and equipment acquisition. The loans are repayable over terms of from 5 to 20 years, bearing interest at fixed rates ranging from 2.26% to 5.09%. The balance of these loans at June 30, 2023 is \$9,328,034 and is secured by land, buildings and equipment. The County made loans to various community organizations and component units. The balance of these loans at June 30, 2023 is \$4,284,969 and they are secured through promissory notes for 3 years amortized over 15 years at 5.75% interest with a balloon payment after 3 years. Maximum loan amount to not exceed \$25,000.

The General Fund incurred a due from the Capital Fund for the future payouts of Installment Purchase Agreements, a due from Utilities and a due from the Septage Fund at June 30, 2023 in the amount of \$6,765,085.

Note 14 – Budgetary Basis to GAAP Reconciliation

A reconciliation of the revenues and expenditures of the General Fund and Grant Fund Budgetary Basis to the statement of revenues and expenditures on a GAAP basis is as follows:

| <u>Budgetary Funds</u> | <u>General Fund</u> | <u>Grant Fund</u> | <u>(Non-Major) Special Revenue</u> |
|--|-------------------------|-----------------------|--|
| <u>Revenues</u> | | | |
| Actual amount (budgetary basis) "revenues" from the budgetary comparison schedule | \$ 478,740,955 | \$ 23,526,983 | \$ 5,486,046 |
| Unavailable property tax revenues | (226,531) | - | - |
| Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance | <u>\$ 478,514,424</u> | <u>\$ 23,526,983</u> | <u>\$ 5,486,046</u> |
| <u>Expenditures</u> | | | |
| Actual amount (budgetary basis) "expenditures" from the budgetary comparison | \$ 447,633,252 | \$ 26,604,004 | \$ 4,120,332 |
| Encumbrance adjustment | (3,084,865) | (1,457,692) | (50,422) |
| Total expenditures as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance | <u>\$ 444,548,387</u> | <u>\$ 25,146,312</u> | <u>\$ 4,069,910</u> |

Note 15 – Commitments and Contingencies

PRIMARY GOVERNMENT

Management and the County attorney estimate that potential claims against the County, not covered by insurance, resulting from various claims and lawsuits would not materially affect the financial statements of the County.

The County participates in a number of federally assisted grant programs, principal of which are the Housing and Urban Development, Commission on Aging, and the Workforce Investment Act programs. These programs are subject to financial and compliance audits by the grantors or their representatives. Accordingly, the County's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although management expects such amounts, if any, to be immaterial.

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As of June 30, 2023, the County had the following commitments with respect to unfinished capital projects:

| | Project Appropriation | Total Expenditures & Encumbrances | Amount Funded | Required Future Funding |
|-----------------------------------|--------------------------|---|-----------------------|-------------------------------|
| General Government | \$ 86,468,923 | \$ 48,883,765 | \$ 59,476,680 | \$ 26,992,243 |
| Public Safety | 34,032,034 | 20,273,124 | 22,243,939 | 11,788,095 |
| Public Works | 115,351,022 | 77,842,324 | 73,610,334 | 41,740,688 |
| Board of Education | 159,514,441 | 132,940,404 | 137,210,298 | 22,304,143 |
| Carroll Community College | 23,682,600 | 11,150,234 | 13,560,713 | 10,121,887 |
| Culture and Recreation | 18,529,669 | 12,340,111 | 12,298,587 | 6,231,082 |
| Library | 5,663,380 | 4,090,887 | 5,663,380 | - |
| Conservation of Natural Resources | 236,717,553 | 220,021,291 | 222,326,316 | 14,391,237 |
| Water Resources | 43,400,513 | 27,951,297 | 23,320,741 | 20,079,772 |
| Governmental Activities | <u>723,360,135</u> | <u>555,493,437</u> | <u>569,710,988</u> | <u>153,649,147</u> |
| Wastewater Treatment Facilities | 40,848,287 | 35,196,191 | 28,486,227 | 12,362,060 |
| Other Water Projects | 33,072,170 | 18,846,702 | 16,590,805 | 16,481,365 |
| Other Wastewater Projects | 44,790,416 | 19,209,420 | 22,889,547 | 21,900,869 |
| Landfill Upgrades | 29,654,876 | 17,628,884 | 29,654,876 | - |
| Landfill Remediations | 3,035,665 | 2,375,335 | 3,035,665 | - |
| Fiber Network | 5,100,583 | 1,226,323 | 2,439,677 | 2,660,906 |
| Septage | 5,500,000 | 5,447,896 | 2,434,000 | 3,066,000 |
| Airport | 88,381,840 | 10,454,445 | 4,281,089 | 84,100,751 |
| Business Type Activities | <u>250,383,837</u> | <u>110,385,196</u> | <u>109,811,886</u> | <u>140,571,951</u> |
| Total Funds | <u>\$ 973,743,972</u> | <u>\$ 665,878,633</u> | <u>\$ 679,522,874</u> | <u>\$ 294,221,098</u> |

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. Amounts, if any, of expenditures that may be disallowed by grantors cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

COMPONENT UNITS

Board of Education

Several lawsuits have been filed arising from personnel grievances, personal injury, and other matters. It is anticipated by the Board that an adverse decision in excess of insurance coverage on any or all of these suits would not have a material adverse effect on these financial statements.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. Amounts, if any, of expenditures that may be disallowed by grantors cannot be determined at this time, although the Board expects such amounts, if any, to be immaterial.

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Note 16 – Risk Management

PRIMARY GOVERNMENT

The County is exposed to various types of loss including but not limited to theft, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. As of January 2003, the Office of Risk Management initiated an enterprise-wide risk management program. The goal of this program is to identify, assess and prepare for potential hazards that could lead to a loss. Settled claims have not exceeded coverage in any of the past three years.

The County's risk financing techniques include participation in the Local Government Insurance Trust "LGIT", a public entity risk pool, for its property, liability, cyber, and business automobiles.

LGIT is a joint association of Maryland local governments established to provide an alternative to the diminishing availability of insurance coverages to the public sector and the increasing premium costs in the municipal insurance market. LGIT is owned by the members and is directed by the trust agreement effective July 1, 1992.

The Trust Agreement provides that funds in the Capital Account may be used to satisfy obligations of LGIT if monies are not otherwise available in the General and Surplus Account to meet obligations. If the amount of deposit in the Capital Account falls below a certain level, the Capital Account must be replenished. The means for replenishing Capital Account balances would be: (a) one-time assessment not to exceed two times the participant's annual premium in the year of the deficit, (b) prospective premium increases, or (c) the issuance of Certificates of Participation.

Participants of the Trust share the risk among all members of the pools. As a result, the County's annual premium requirements will be affected by the loss experience of the various insurance pools in which it participates. Also, the County may be subject to additional assessments from time-to-time. These amounts would be recorded as expenditures when they are probable and can be reasonably estimated. Conversely, favorable performance of certain insurance pools may result in reduced premiums.

LGIT uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits recovery of a portion of losses from reinsurers, up to certain per occurrence limits.

The County self-insures its medical coverage for eligible employees. The medical plans are each managed by a third-party administrator. The County's contract with this third-party administrator also includes a \$450,000 stop-loss individual. Dental benefits are also self-insured and managed by a third-party administrator.

The County is using an internal service fund to account for and finance its uninsured risks of loss. All funds of the County make payments to the internal service fund based on historical cost data. The payments from all funds cover at least prior and current year claims.

Claims liabilities at June 30, 2023 for the deductible portions of general, auto, police, legal and public officials covered under LGIT and employee health care coverage are \$33,250 and \$2,664,428, respectively.

The total claims liability of \$2,697,678 reported in the internal service fund at June 30, 2023 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability was incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims liabilities are calculated based on historical claim settlement trends and analysis of all outstanding and potential claims.

The County is also self-insured for its workers' compensation. Premiums are paid into the internal service fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. These interfund premiums are used to reduce the amount of claim expenditures reported in the internal service fund. As of June 30, 2023, such interfund premiums did not exceed reimbursable expenditures. The County contracts with a third-party administrator to pay all workers' compensation claim cost. The County purchases a specific excess and aggregate excess workers' compensation and employer's liability indemnity policy.

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The self-insured plan is administered by a commercial provider. The County’s contract with this insurer includes a \$650,000 and \$750,000 self-insured retention for non-police and police occurrences, respectively. The total claims liability of \$3,441,322 has been reported at June 30, 2023. This liability is calculated based on historical claim settlement trends.

Due to specific exclusions in the County’s property insurance, the County also has commercial insurance coverage for its boilers and machinery. Employees are bonded through commercial insurance carriers to limit the loss to the County in the event of employees committing acts of embezzlement or theft.

Changes in the claims for employee health care coverage and the deductible portions of liability and property claims under LGIT and workers compensation were as follows:

| | Workers' compensation | | Property and liability | | Employee health care | |
|------------------------------------|-----------------------|---------------|------------------------|---------------|----------------------|---------------|
| | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 | June 30, 2023 | June 30, 2022 |
| Accrued claims: | | | | | | |
| Unpaid claims at beginning of year | \$ 3,454,350 | \$ 3,616,939 | \$ 167,000 | \$ 146,165 | \$ 2,882,887 | \$ 1,660,606 |
| Incurred claims (Including IBNR) | 721,038 | 712,459 | 107,791 | (36,822) | 21,130,190 | 21,534,162 |
| Claim payments | (734,066) | (875,048) | (241,541) | 57,657 | (21,348,649) | (20,311,881) |
| Unpaid Claims at End of Year | \$ 3,441,322 | \$ 3,454,350 | \$ 33,250 | \$ 167,000 | \$ 2,664,428 | \$ 2,882,887 |

Component Units

The Board of Education, the Library and the Community College are exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The Library is included in the commercial insurance and self-insurance programs of the County. The Board of Education and the Community College use commercial policies to provide insurance coverage excluding health care. Settled claims have not exceeded coverage in any of the past three years.

The Board of Education “BOE” established a limited risk management program for health care insurance. In the past, health care insurance was covered by a third-party carrier. Effective January 1, 1998, the BOE, with Aetna U.S. Healthcare, established a new arrangement for providing coverage for future medical claims. Effective July 1, 2005, employees contribute 15% towards this coverage. Deposits are made by the BOE into a bank account used only for payments resulting from health insurance claims.

The BOE reports the liability for claims and judgments in the General Fund. Changes in the balances of claims liabilities are as follows:

| | June 30, 2023 | June 30, 2022 |
|------------------------------------|---------------|---------------|
| Accrued Health Claims: | | |
| Unpaid Claims at Beginning of Year | \$ 7,200,000 | \$ 8,575,000 |
| Incurred Claims (Including IBNR) | 67,416,652 | 58,507,868 |
| Claim Payments | (66,116,652) | (59,882,868) |
| Unpaid Claims at End of Year | \$ 8,500,000 | \$ 7,200,000 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Notes to Financial Statements
June 30, 2023

The College is self-insured for health and dental benefits provided to its employees. To protect itself against significant losses, the College has stop-loss policies in place for individual participant claims in excess of \$135,000 per year and aggregate annual participant claims in excess of 125% of premium. The College has a contract with an administrative service provider to process participant claims under these programs. Claims filed against stop loss coverage totaled \$471,174 and \$461,472 for the years ended June 30, 2023 and 2022, respectively.

Changes in the balance of claims payable relative to health and dental self-insurance for the years ended June 30, 2023 and 2022 are as follows:

| | Amount |
|---------------------------------|-------------|
| Balance - June 30, 2021 | \$ 121,567 |
| Claims and Changes in Estimates | 3,669,011 |
| Claims Payments | (3,601,432) |
| Balance - June 30, 2022 | 189,146 |
| Claims and Changes in Estimates | 3,927,552 |
| Claims Payments | (3,776,698) |
| Balance - June 30, 2023 | \$ 340,000 |

Note 17 – Subsequent Events

On November 16, 2023, the County issued \$30,000,000 of general obligation bonds to finance projects for some or all of the following categories: general government, public schools, and conservation and water resources.

The County is involved in a class action case that involves the manufacturers of PFAS chemicals (Per and polyfluoroalkyl substances). Settlement discussions are underway, but no agreement has been reached. In the opinion of the County, this is not likely to have a material adverse impact on the County’s financial condition.

Effective September 7, 2023, Planning and Land & Resource Management are merged into one department as Planning and Land Management.



Required Supplementary Information

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Changes in the Net Pension Liability (NPL) and Related Ratios for the Carroll County
Employee Pension Plan
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-1

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-------------------|-------------------|--------------------|-------------------|-------------------|------------------|------------------|------------------|------------------|------------------|
| Total pension liability | | | | | | | | | | |
| Service cost | \$ 5,169 | \$ 4,226 | \$ 4,694 | \$ 4,588 | \$ 4,415 | \$ 4,207 | \$ 3,861 | \$ 3,513 | \$ 3,301 | \$ 3,085 |
| Interest | 8,521 | 8,359 | 7,863 | 7,307 | 6,628 | 5,911 | 5,345 | 4,825 | 4,377 | 3,955 |
| Changes of benefit terms | - | (12,907) | - | (60) | - | 2,037 | - | - | - | - |
| Differences between expected and actual experience | 9,901 | 1,153 | (2,175) | (265) | 1,096 | 202 | 767 | (953) | (100) | - |
| Changes of assumptions | 4,641 | - | - | (763) | - | - | - | 1,635 | - | - |
| Benefit payments including refunds of member contributions | (3,892) | (3,532) | (3,071) | (2,638) | (2,264) | (1,944) | (1,856) | (1,300) | (1,086) | (925) |
| Net change in total pension liability | <u>24,340</u> | <u>(2,701)</u> | <u>7,311</u> | <u>8,169</u> | <u>9,875</u> | <u>10,413</u> | <u>8,117</u> | <u>7,720</u> | <u>6,492</u> | <u>6,115</u> |
| Total pension liability - beginning | <u>118,475</u> | <u>121,176</u> | <u>113,865</u> | <u>105,696</u> | <u>95,821</u> | <u>85,408</u> | <u>77,291</u> | <u>69,571</u> | <u>63,079</u> | <u>56,964</u> |
| Total pension liability - ending | <u>\$ 142,815</u> | <u>\$ 118,475</u> | <u>\$ 121,176</u> | <u>\$ 113,865</u> | <u>\$ 105,696</u> | <u>\$ 95,821</u> | <u>\$ 85,408</u> | <u>\$ 77,291</u> | <u>\$ 69,571</u> | <u>\$ 63,079</u> |
| Plan fiduciary net position | | | | | | | | | | |
| Contribution-employer | \$ 2,823 | \$ 3,025 | \$ 2,980 | \$ 3,169 | \$ 3,157 | \$ 3,067 | \$ 2,636 | \$ 2,542 | \$ 2,558 | \$ 2,367 |
| Contributions-member | 2,328 | 2,015 | 2,201 | 2,131 | 2,091 | 1,916 | 1,773 | 1,688 | 1,619 | 1,573 |
| Net investment income/(loss) | 12,147 | (11,950) | 27,886 | 2,230 | 7,257 | 6,939 | 7,683 | 1,306 | 2,645 | 7,867 |
| Benefit payments, including refund of member contributions | (3,892) | (3,532) | (3,071) | (2,637) | (2,264) | (1,944) | (1,856) | (1,300) | (1,086) | (925) |
| Administrative expense | (51) | (62) | (55) | (50) | (48) | (52) | (43) | (37) | (37) | (45) |
| Other | - | (11,183) | - | - | - | - | - | - | - | - |
| Net change in plan fiduciary net position | <u>13,355</u> | <u>(21,687)</u> | <u>29,941</u> | <u>4,843</u> | <u>10,193</u> | <u>9,926</u> | <u>10,193</u> | <u>4,199</u> | <u>5,699</u> | <u>10,837</u> |
| Plan fiduciary net position - beginning | <u>110,124</u> | <u>131,811</u> | <u>101,870</u> | <u>97,027</u> | <u>86,834</u> | <u>76,907</u> | <u>66,714</u> | <u>62,515</u> | <u>56,816</u> | <u>45,979</u> |
| Plan fiduciary net position - ending | <u>\$ 123,479</u> | <u>\$ 110,124</u> | <u>\$ 131,811</u> | <u>\$ 101,870</u> | <u>\$ 97,027</u> | <u>\$ 86,833</u> | <u>\$ 76,907</u> | <u>\$ 66,714</u> | <u>\$ 62,515</u> | <u>\$ 56,816</u> |
| Net pension liability - ending | <u>\$ 19,336</u> | <u>\$ 8,351</u> | <u>\$ (10,635)</u> | <u>\$ 11,995</u> | <u>\$ 8,669</u> | <u>\$ 8,988</u> | <u>\$ 8,501</u> | <u>\$ 10,577</u> | <u>\$ 7,056</u> | <u>\$ 6,263</u> |
| Plan fiduciary net position as a percentage of the total pension liability | 86.46% | 92.95% | 108.78% | 89.47% | 91.80% | 90.62% | 90.05% | 86.32% | 89.86% | 90.07% |
| Covered payroll | \$ 44,330 | \$ 36,301 | \$ 39,164 | \$ 38,841 | \$ 37,963 | \$ 36,435 | \$ 34,841 | \$ 33,047 | \$ 32,278 | \$ 30,699 |
| Net pension liability as a percentage of covered payroll | 43.62% | 23.00% | -27.16% | 30.88% | 22.84% | 24.67% | 24.40% | 32.01% | 21.86% | 20.40% |
| Expected average remaining service years for all participants | 4 | 4 | 4 | 5 | 5 | 5 | 5 | 5 | 6 | 6 |

Notes to Schedule:

Changes in Actuarial Assumptions: The expected return and discount rate were decreased to 6.75%

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Carroll County's Contributions for the Carroll County Employee Pension Plan
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-2

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|-----------------|-----------------|----------------|----------------|-----------------|-----------------|--------------|--------------|----------------|---------------|
| Actuarially determined contribution | \$ 2,197 | \$ 2,773 | \$ 2,905 | \$ 3,085 | \$ 2,959 | \$ 2,770 | \$ 2,636 | \$ 2,542 | \$ 2,538 | \$ 2,366 |
| Contributions in relation to the actuarially determined contribution | <u>2,822</u> | <u>3,025</u> | <u>2,980</u> | <u>3,169</u> | <u>3,157</u> | <u>3,067</u> | <u>2,636</u> | <u>2,542</u> | <u>2,558</u> | <u>2,367</u> |
| Contribution deficiency (excess) | <u>\$ (625)</u> | <u>\$ (252)</u> | <u>\$ (75)</u> | <u>\$ (84)</u> | <u>\$ (198)</u> | <u>\$ (297)</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ (20)</u> | <u>\$ (1)</u> |
| Covered payroll | \$ 44,330 | \$ 36,301 | \$ 39,164 | \$ 38,841 | \$ 37,963 | \$ 36,435 | \$ 34,841 | \$ 33,047 | \$ 32,278 | \$ 30,699 |
| Contributions as a percentage of covered payroll | 6.37% | 8.33% | 7.61% | 8.16% | 8.32% | 8.42% | 7.57% | 7.69% | 7.92% | 7.71% |

Notes to Schedule

Valuation date:

Actuarially determined contribution amounts are calculated as of the beginning of the fiscal year (July 1) for the year immediately following the fiscal year.

Actuarial valuations are performed every year.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|--|
| Actuarial cost method | Projected Unit Credit |
| Amortization method | Level Percentage of Payroll |
| Remaining amortization period | Remaining Amortization period ranges from 20 to 29 years. |
| Asset valuation method | 5-year smoothed fair value |
| Inflation | 2.5 percent |
| Salary increases | N/A |
| Investment rate of return | 6.75 percent, net of pension plan investment expense, including inflation |
| Retirement age | 100% when first eligible for unreduced benefits |
| Mortality | Pub-2010 General Employees Mortality with generational projection using scale MP2019 |

Changes in Actuarial Assumptions: The expected return and discount rate were decreased to 6.75%

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Investment Returns for the Carroll County Employee Pension Plan
Last 10 Fiscal Years

RSI-3

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Annual money-weighted rate of return, net of investment expense | 10.80% | -8.88% | 26.96% | 2.29% | 8.18% | 8.77% | 11.19% | 2.08% | 4.53% | 16.32% |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Changes in the Net Pension Liability (NPL) and Related Ratios for the Carroll County
Public Safety Pension Plan
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-4

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|------------------|------------------|-------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Total pension liability | | | | | | | | | | |
| Service cost | \$ 3,409 | \$ 2,686 | \$ 1,726 | \$ 1,654 | \$ 1,281 | \$ 1,117 | \$ 1,090 | \$ 1,000 | \$ 983 | \$ 904 |
| Interest | 3,321 | 1,689 | 1,574 | 1,403 | 1,207 | 1,044 | 887 | 813 | 726 | 630 |
| Change of benefit terms | - | 13,472 | - | (427) | - | - | - | - | - | - |
| Differences between expected and actual experience | 1,986 | 2,650 | (1,214) | 360 | 623 | 502 | 560 | (380) | (242) | - |
| Change of assumption | 2,424 | - | - | (193) | - | - | - | (115) | - | - |
| Benefit payments, including refunds of member contributions | (650) | (540) | (364) | (324) | (297) | (361) | (260) | (244) | (199) | (124) |
| Net change in total pension liability | 10,490 | 19,957 | 1,722 | 2,473 | 2,814 | 2,302 | 2,277 | 1,074 | 1,268 | 1,410 |
| Total pension liability - beginning | 44,352 | 24,395 | 22,673 | 20,200 | 17,386 | 15,084 | 12,807 | 11,733 | 10,465 | 9,055 |
| Total pension liability - ending | <u>\$ 54,842</u> | <u>\$ 44,352</u> | <u>\$ 24,395</u> | <u>\$ 22,673</u> | <u>\$ 20,200</u> | <u>\$ 17,386</u> | <u>\$ 15,084</u> | <u>\$ 12,807</u> | <u>\$ 11,733</u> | <u>\$ 10,465</u> |
| Plan fiduciary net position | | | | | | | | | | |
| Contribution-employer | \$ 2,134 | \$ 1,397 | \$ 1,334 | \$ 1,318 | \$ 933 | \$ 798 | \$ 799 | \$ 681 | \$ 835 | \$ 870 |
| Contributions-member | 1,300 | 988 | 740 | 585 | 543 | 430 | 619 | 416 | 415 | 580 |
| Net investment income/(loss) | 3,431 | (4,728) | 5,161 | 611 | 1,247 | 1,042 | 1,196 | 191 | 368 | 978 |
| Benefit payments, including refund of member contributions | (650) | (540) | (364) | (324) | (297) | (362) | (260) | (244) | (199) | (124) |
| Administrative expense | (18) | (19) | (16) | (15) | (12) | (9) | (8) | (7) | (7) | (7) |
| Other | - | 11,183 | - | - | - | - | - | - | - | - |
| Net change in plan fiduciary net position | 6,197 | 8,281 | 6,855 | 2,175 | 2,414 | 1,899 | 2,346 | 1,037 | 1,412 | 2,297 |
| Plan fiduciary net position - beginning | 34,112 | 25,831 | 18,976 | 16,801 | 14,387 | 12,488 | 10,142 | 9,105 | 7,693 | 5,396 |
| Plan fiduciary net position - ending | <u>40,309</u> | <u>34,112</u> | <u>25,831</u> | <u>18,976</u> | <u>16,801</u> | <u>14,387</u> | <u>12,488</u> | <u>10,142</u> | <u>9,105</u> | <u>7,693</u> |
| Net pension liability - ending | <u>\$ 14,533</u> | <u>\$ 10,240</u> | <u>\$ (1,436)</u> | <u>\$ 3,697</u> | <u>\$ 3,399</u> | <u>\$ 2,999</u> | <u>\$ 2,596</u> | <u>\$ 2,665</u> | <u>\$ 2,628</u> | <u>\$ 2,772</u> |
| Plan fiduciary net position as a percentage of the total pension liability | 73.50% | 76.91% | 105.89% | 83.69% | 83.17% | 82.75% | 82.79% | 79.19% | 77.60% | 73.51% |
| Covered payroll | \$ 15,406 | \$ 12,940 | \$ 7,568 | \$ 7,274 | \$ 6,236 | \$ 5,535 | \$ 5,586 | \$ 4,974 | \$ 5,552 | \$ 5,295 |
| Net pension liability as a percentage of covered payroll | 94.33% | 79.13% | -18.97% | 50.82% | 54.51% | 54.18% | 46.47% | 53.58% | 47.33% | 52.35% |
| Expected average remaining service years of all participants | 9 | 9 | 9 | 9 | 9 | 9 | 10 | 10 | 10 | 10 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Carroll County's Contributions for the Carroll County Public Safety Pension Plan
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-5

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-------------|-----------------|-----------------|
| Actuarially determined contribution | \$ 1,885 | \$ 1,157 | \$ 1,179 | \$ 842 | \$ 704 | \$ 694 | \$ 645 | \$ 683 | \$ 686 | \$ 558 |
| Contributions in relation to the actuarially determined contribution | <u>2,134</u> | <u>1,397</u> | <u>1,334</u> | <u>1,318</u> | <u>933</u> | <u>798</u> | <u>799</u> | <u>681</u> | <u>835</u> | <u>870</u> |
| Contribution deficiency | <u>\$ (249)</u> | <u>\$ (240)</u> | <u>\$ (155)</u> | <u>\$ (476)</u> | <u>\$ (229)</u> | <u>\$ (104)</u> | <u>\$ (154)</u> | <u>\$ 2</u> | <u>\$ (149)</u> | <u>\$ (312)</u> |
| Covered payroll | \$ 15,406 | \$ 12,940 | \$ 7,568 | \$ 7,274 | \$ 6,236 | \$ 5,535 | \$ 5,586 | \$ 4,974 | \$ 5,552 | \$ 5,295 |
| Contributions as a percentage of covered payroll | 13.85% | 10.80% | 17.63% | 18.12% | 14.96% | 14.42% | 14.30% | 13.69% | 15.04% | 16.43% |

Notes to Schedule

Valuation date:

Actuarially determined contribution amounts are calculated as of the beginning of the fiscal year (July 1) for the year immediately following the fiscal year.

Actuarial valuations are performed every year.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|--|
| Actuarial cost method | Projected Unit Credit |
| Amortization method | Level Percentage of Payroll |
| Remaining amortization period | Remaining Amortization periods range from 7 to 20 years. |
| Asset valuation method | 5-year smoothed fair value |
| Inflation | 2.5 percent |
| Salary increases | Rates vary by participant age |
| Investment rate of return | 6.75 percent, net of pension plan investment expense, including inflation |
| Retirement age | 100% when first eligible for unreduced benefits |
| Mortality | Pub-2010 General Employees Mortality with generational projection using scale MP2019 |

Changes of Assumptions: The discount rate decreased to 6.75%.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Investment Returns for the Carroll County Public Safety Pension Plan
Last 10 Fiscal Years

RSI-6

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Annual money-weighted rate of return, net of investment expense | 9.40% | -17.26% | 26.16% | 3.49% | 8.32% | 8.08% | 10.99% | 2.11% | 4.51% | 15.33% |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Changes in the Volunteer Firemen Pension Plan Liability and Related Ratios
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-7

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|------------------|------------------|------------------|------------------|------------------|------------------|-----------------|-----------------|-----------------|---|
| Total pension liability | | | | | | | | | | |
| Service cost | \$ 284 | \$ 197 | \$ 188 | \$ 162 | \$ 154 | \$ 155 | \$ 147 | \$ 151 | \$ 146 | |
| Interest | 930 | 893 | 810 | 778 | 720 | 685 | 681 | 672 | 661 | Information for FY14 and earlier is not available |
| Change of benefit terms | - | 199 | 507 | 431 | 489 | 439 | - | - | - | |
| Difference between actual and expected | - | - | 388 | - | 284 | - | (44) | - | - | |
| Changes of assumptions | - | - | 289 | - | - | - | - | - | - | |
| Benefit payments, including refunds of member contributions | (1,066) | (1,060) | (1,016) | (910) | (816) | (777) | (701) | (687) | (988) | |
| Net change in total pension liability | 148 | 229 | 1,166 | 461 | 831 | 502 | 83 | 136 | (181) | |
| Total pension liability - beginning | 12,994 | 12,765 | 11,599 | 11,138 | 10,307 | 9,805 | 9,722 | 9,586 | 9,767 | |
| Total pension liability - ending | <u>\$ 13,142</u> | <u>\$ 12,994</u> | <u>\$ 12,765</u> | <u>\$ 11,599</u> | <u>\$ 11,138</u> | <u>\$ 10,307</u> | <u>\$ 9,805</u> | <u>\$ 9,722</u> | <u>\$ 9,586</u> | |
| Plan fiduciary net position | | | | | | | | | | |
| Contribution-employer | \$ 660 | \$ 1,585 | \$ 398 | \$ 398 | \$ 1,282 | \$ 166 | \$ 100 | \$ 50 | \$ 250 | |
| Net investment income/(loss) | 1,015 | (1,523) | 2,650 | 184 | 748 | 661 | 766 | 484 | 874 | |
| Benefit payments, including refund of member contributions | (1,066) | (1,060) | (1,016) | (910) | (816) | (777) | (700) | (687) | (988) | |
| Administrative expense | (36) | (38) | (23) | (34) | (21) | (15) | (9) | (6) | (20) | |
| Net change in plan fiduciary net position | 573 | (1,036) | 2,009 | (362) | 1,193 | 35 | 157 | (159) | 116 | |
| Plan fiduciary net position - beginning | 10,301 | 11,337 | 9,328 | 9,690 | 8,497 | 8,462 | 8,305 | 8,464 | 8,348 | |
| Plan fiduciary net position - ending | <u>10,874</u> | <u>10,301</u> | <u>11,337</u> | <u>9,328</u> | <u>9,690</u> | <u>8,497</u> | <u>8,462</u> | <u>8,305</u> | <u>8,464</u> | |
| Net pension liability ending | <u>\$ 2,268</u> | <u>\$ 2,693</u> | <u>\$ 1,428</u> | <u>\$ 2,271</u> | <u>\$ 1,448</u> | <u>\$ 1,810</u> | <u>\$ 1,343</u> | <u>\$ 1,417</u> | <u>\$ 1,122</u> | |
| Plan fiduciary net position as a percentage of the total pension liability | 82.74% | 79.28% | 88.81% | 80.42% | 87.00% | 82.44% | 86.30% | 85.42% | 88.30% | |
| Covered payroll | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | |
| Net pension liability as a percentage of covered payroll | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | |
| Expected average remaining service years of all participants | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 8 | |
| Notes to Schedule: | | | | | | | | | | |
| Benefit Changes | None | Yes* | Yes* | Yes* | Yes* | Yes* | None | None | None | |
| Changes of Assumptions | None | None | None | None | None | None | None | None | None | |

* For FY 2019 the base monthly benefit for recipients changed from \$135 to \$145
* For FY 2020 the base monthly benefit for recipients changed from \$145 to \$155
* For FY 2021 the base monthly benefit for recipients changed from \$155 to \$165
* For FY 2022 the base monthly benefit for recipients changed from \$165 to \$175

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Carroll County's Contributions for the Volunteer Firemen Pension Plan
Last 10 Fiscal Years
(Dollar amounts in thousands)

RSI-8

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|---|-------------|-----------------|---------------|---------------|-----------------|---------------|---------------|---------------|---------------|---------------|
| Actuarially determined contribution | \$ 661 | \$ 661 | \$ 736 | \$ 736 | \$ 674 | \$ 674 | \$ 276 | \$ 276 | \$ 436 | \$ 436 |
| Contributions in relation to the actuarially determined contribution | <u>660</u> | <u>1,585</u> | <u>398</u> | <u>398</u> | <u>1,282</u> | <u>166</u> | <u>100</u> | <u>50</u> | <u>250</u> | <u>250</u> |
| Contribution deficiency (excess) | <u>\$ 1</u> | <u>\$ (924)</u> | <u>\$ 338</u> | <u>\$ 338</u> | <u>\$ (608)</u> | <u>\$ 508</u> | <u>\$ 176</u> | <u>\$ 226</u> | <u>\$ 186</u> | <u>\$ 186</u> |
| Covered payroll | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| Contributions as a percentage of covered payroll | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |

Notes to Schedule

Valuation date:

Actuarially determined contribution amounts are calculated as of the beginning of the calendar year (January 1) for the following two fiscal years.

Actuarial valuations are performed every other year.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|--|
| Actuarial cost method | Unit Credit (Entry Age used for GASB 67 purposes) |
| Amortization method | Level payments over a period of 10 years |
| Remaining amortization period | 10 years (open) and 6 years on 2017 plan changes base |
| Asset valuation method | Fair Value |
| Inflation | 2.5% |
| Salary increases | Not Applicable |
| Investment rate of return | 7.0%, net of pension plan investment expense, including inflation |
| Retirement age | The later of 25 years of service and age 60 |
| Mortality | Pub-2010 Safety Employees/Retirees/Survivors Headcount-Weighted Mortality, blended 75% male with generational projection using Scale MP2020 |

Changes of Assumptions: There were no changes for FY2023

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Investment Returns for the Volunteer Firemen Pension Plan
Last 10 Fiscal Years

RSI-9

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|---|
| Annual money-weighted rate of return, net of investment expense | -16.60% | -12.39% | 28.70% | 1.91% | 8.05% | 8.23% | 9.57% | 6.08% | 4.43% | Information for FY14 and earlier is not available |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Proportionate Share of the Net Pension Liability (NPL) and Schedule of Pension Plan Contributions
for the State of Maryland - Carroll County Elected / Appointed Officials Pension Plan
Last 10 Fiscal Years

RSI-10

Schedule of Proportionate Share of the Net Pension Liability (NPL)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|------------|------------|------------|------------|------------|------------|------------|------------|------------|---|
| County's proportionate share (%) of collective net pension liability | 0.0016872% | 0.0017184% | 0.0014889% | 0.1443800% | 0.1485200% | 0.0012984% | 0.0011831% | 0.0009711% | 0.0000795% | |
| County's proportionate share (\$) of collective net pension liability | \$ 337,576 | \$ 257,797 | \$ 336,503 | \$ 297,788 | \$ 311,617 | \$ 280,764 | \$ 279,129 | \$ 201,819 | \$ 141,030 | Information for FY14 and earlier is not available |
| County's covered payroll (\$) | 31,501 | 187,835 | 182,834 | 163,201 | 159,568 | 144,568 | 140,701 | 131,805 | N/A | |
| County's proportionate share (%) of its covered payroll | 1071.64% | 137.25% | 184.05% | 182.47% | 195.29% | 194.21% | 198.38% | 153.12% | N/A | |
| Plan fiduciary net position as a percentage of the total pension liability | 81.84% | 81.84% | 70.72% | 72.34% | 71.18% | 69.38% | 65.79% | 68.78% | 71.87% | |

Schedule of Pension Plan Contributions

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-----------|-----------|------------|------------|------------|------------|------------|------------|------------|---|
| Contractually required contribution | \$ 38,506 | \$ 37,865 | \$ 31,922 | \$ 29,648 | \$ 29,616 | \$ 26,427 | \$ 23,047 | \$ 20,469 | \$ 18,519 | |
| Contributions in relation to the contractually required contribution | 38,506 | 37,865 | 31,922 | 29,648 | 29,616 | 26,427 | 23,047 | 20,469 | 18,519 | Information for FY14 and earlier is not available |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | |
| Covered payroll contributions (fiscal year) | \$ 31,501 | \$ 31,501 | \$ 187,835 | \$ 182,834 | \$ 163,201 | \$ 159,568 | \$ 144,568 | \$ 140,701 | \$ 131,805 | |
| Contributions as a percentage of covered payroll | 122.24% | 120.20% | 16.99% | 16.22% | 18.15% | 16.56% | 15.94% | 14.55% | 14.05% | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Proportionate Share of the Net Pension Liability (NPL) and Schedule of Pension Plan Contributions
for the State of Maryland - Carroll County Soil Conservation District Pension Plan
Last 10 Fiscal Years

RSI-11

Schedule of Proportionate Share of the Net Pension Liability (NPL)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|------------|------------|------------|------------|------------|------------|------------|------------|------------|---|
| County's proportionate share (%) of collective net pension liability | 0.0013793% | 0.0013840% | 0.0012857% | 0.0012450% | 0.0011765% | 0.0010685% | 0.0010065% | 0.0012214% | 0.0011016% | |
| County's proportionate share (\$) of collective net pension liability | \$ 275,970 | \$ 207,627 | \$ 290,579 | \$ 256,788 | \$ 246,840 | \$ 231,050 | \$ 237,464 | \$ 253,830 | \$ 195,496 | Information for FY14 and earlier is not available |
| County's covered payroll (\$) | 331,795 | 297,815 | 297,815 | 289,143 | 269,351 | 261,489 | 225,564 | 260,994 | N/A | |
| County's proportionate share (%) of its covered payroll | 83.17% | 69.72% | 97.57% | 88.81% | 91.64% | 88.36% | 105.28% | 97.26% | N/A | |
| Plan fiduciary net position as a percentage of the total pension liability | 81.84% | 81.84% | 70.72% | 72.34% | 71.18% | 69.38% | 65.79% | 68.78% | 71.87% | |

Schedule of Pension Plan Contributions

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|------------|------------|------------|------------|------------|------------|------------|------------|------------|---|
| Contractually required contribution | \$ 31,479 | \$ 30,496 | \$ 27,566 | \$ 25,566 | \$ 23,459 | \$ 21,748 | \$ 19,607 | \$ 25,744 | \$ 25,671 | |
| Contributions in relation to the contractually required contribution | 31,479 | 30,496 | 27,566 | 25,566 | 23,459 | 21,748 | 19,607 | 25,744 | 25,671 | Information for FY14 and earlier is not available |
| Contribution deficiency (excess) | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | |
| Covered payroll contributions (fiscal year) | \$ 310,566 | \$ 331,795 | \$ 297,815 | \$ 297,815 | \$ 289,143 | \$ 269,351 | \$ 261,489 | \$ 225,564 | \$ 260,994 | |
| Contributions as a percentage of covered payroll | 10.14% | 9.19% | 9.26% | 8.58% | 8.11% | 8.07% | 7.50% | 11.41% | 9.84% | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Changes in the Net OPEB Liability and Related Ratios for the
Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland
Last 10 Fiscal Years

RSI-12

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | |
|--|-------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|------------------------------|---|--|
| Total OPEB liability | | | | | | | | | |
| Service cost | \$ 3,329,875 | \$ 3,217,271 | \$ 4,517,387 | \$ 4,606,256 | \$ 4,219,566 | \$ 4,041,730 | \$ 3,871,389 | Information for FY16 and earlier is not available | |
| Interest | 12,602,270 | 11,880,023 | 16,212,695 | 16,048,360 | 14,727,964 | 13,782,166 | 12,894,546 | | |
| Experience losses/gains | (65,862,032) | (1,945,867) | (62,949,455) | (3,218,840) | (2,708,749) | - | - | | |
| Changes in assumptions | - | 5,897,841 | (13,577,389) | (9,123,905) | 7,920,465 | - | - | | |
| Benefit payments including refunds of member contributions | (4,552,845) | (6,308,429) | (5,888,660) | (6,039,792) | (4,553,096) | (4,071,895) | (4,099,405) | | |
| Net change in total OPEB liability | <u>(54,482,732)</u> | <u>12,740,839</u> | <u>(61,685,422)</u> | <u>2,272,079</u> | <u>19,606,150</u> | <u>13,752,001</u> | <u>12,666,530</u> | | |
| Total OPEB liability- beginning | <u>185,609,674</u> | <u>172,868,835</u> | <u>234,554,257</u> | <u>232,282,178</u> | <u>212,676,028</u> | <u>198,924,027</u> | <u>186,257,497</u> | | |
| Total OPEB liability- ending | <u><u>\$ 131,126,942</u></u> | <u><u>\$ 185,609,674</u></u> | <u><u>\$ 172,868,835</u></u> | <u><u>\$ 234,554,257</u></u> | <u><u>\$ 232,282,178</u></u> | <u><u>\$ 212,676,028</u></u> | <u><u>\$ 198,924,027</u></u> | | |
| Plan fiduciary net position | | | | | | | | | |
| Contribution-employer | \$ 11,458,080 | \$ 12,309,840 | \$ 12,461,510 | \$ 12,493,310 | \$ 11,430,300 | \$ 10,550,000 | \$ 10,103,580 | | |
| Net investment income/(loss) | 16,335,846 | (17,291,770) | 32,303,466 | 2,691,365 | 7,862,600 | 7,107,417 | 7,460,623 | | |
| Benefit payments | (4,552,845) | (6,308,429) | (5,888,660) | (6,039,792) | (4,553,096) | (4,071,895) | (4,099,405) | | |
| Administrative expense | (2,800) | (2,700) | (2,590) | (2,510) | (2,440) | (2,370) | - | | |
| Net change in plan fiduciary net position | <u>23,238,281</u> | <u>(11,293,059)</u> | <u>38,873,726</u> | <u>9,142,373</u> | <u>14,737,364</u> | <u>13,583,152</u> | <u>13,464,798</u> | | |
| Plan fiduciary net position- beginning | <u>145,040,950</u> | <u>156,334,009</u> | <u>117,460,283</u> | <u>108,317,910</u> | <u>93,580,546</u> | <u>79,997,394</u> | <u>66,532,596</u> | | |
| Plan fiduciary net position- ending | <u><u>\$ 168,279,231</u></u> | <u><u>\$ 145,040,950</u></u> | <u><u>\$ 156,334,009</u></u> | <u><u>\$ 117,460,283</u></u> | <u><u>\$ 108,317,910</u></u> | <u><u>\$ 93,580,546</u></u> | <u><u>\$ 79,997,394</u></u> | | |
| Net OPEB asset - ending | <u><u>\$ (37,152,289)</u></u> | <u><u>\$ 40,568,724</u></u> | <u><u>\$ 16,534,826</u></u> | <u><u>\$ 117,093,974</u></u> | <u><u>\$ 123,964,268</u></u> | <u><u>\$ 119,095,482</u></u> | <u><u>\$ 118,926,633</u></u> | | |
| Plan fiduciary net position as a percentage of the total OPEB liability | 128.33% | 78.14% | 90.44% | 50.08% | 46.63% | 44.00% | 40.22% | | |
| Covered payroll (1) | N/A | N/A | N/A | N/A | N/A | N/A | N/A | | |
| Net OPEB liability as a percentage of covered payroll (1) | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | | |
| Expected average remaining service years for all participants | 5 | 5 | 6 | 6 | 6 | 6 | 6 | | |
| Notes to Schedule: | | | | | | | | | |
| Benefit changes: | None | None | None | None | None | None | None | | |
| Changes of Assumptions: | None | None | None | None | None | None | None | | |
| Discount Rate: | 6.75% | 6.75% | 7% | 7% | 7% | 7% | 7% | | |

(1) Because this OPEB plan does not depend on salary, we do not have salary information.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Carroll County's Contributions for the
Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland
Last 10 Fiscal Years

RSI-13

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|-----------------------|-----------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|-------------------|-------------------|
| Actuarially determined contribution | \$ 7,687,000 | \$ 7,407,000 | \$ 11,921,000 | \$ 13,196,000 | \$ 12,743,000 | \$ 11,489,000 | \$ 11,353,000 | \$ 10,474,000 | \$ 10,111,000 | \$ 10,457,000 |
| Contributions in relation to the actuarially determined contribution | <u>11,458,080</u> | <u>12,309,840</u> | <u>12,461,510</u> | <u>12,493,310</u> | <u>11,430,300</u> | <u>10,550,000</u> | <u>10,103,580</u> | <u>10,103,580</u> | <u>9,632,900</u> | <u>10,056,900</u> |
| Contribution deficiency (excess) | <u>\$ (3,771,080)</u> | <u>\$ (4,902,840)</u> | <u>\$ (540,510)</u> | <u>\$ 702,690</u> | <u>\$ 1,312,700</u> | <u>\$ 939,000</u> | <u>\$ 1,249,420</u> | <u>\$ 370,420</u> | <u>\$ 478,100</u> | <u>\$ 400,100</u> |
| Covered payroll (1) | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |
| Contributions as a percentage of covered payroll (1) | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A |

Notes to Schedule

(1) Contributions as a percentage of covered payroll

Because this OPEB plan does not depend on salary, we do not have salary information.

Benefit Changes

None.

Valuation date

Actuarially determined contribution rates are calculated as of June 30, two years prior to end of the fiscal year in which contributions are reported

Changes of assumptions

The long term medical trend was updated to the most recent table released by the Society of Actuaries
The mortality assumption was updated to the latest SOA public sector experience study rates.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|--|
| Valuation Date | 7/1/2022 |
| Actuarial cost method | Projected Unit Credit |
| Amortization method | Level percent of payroll, closed |
| Remaining amortization period | 15 years for FY2024 |
| Asset valuation method | Fair value of assets |
| Investment rate of return | 6.75% |
| Payroll growth rate | 3.00% |
| Inflation | 2.50% |
| Healthcare cost trend rate | The trend for 2023 is 6.0%. The ultimate trend is 3.94%. |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Required Supplementary Information
Schedule of Investment Returns for the
Retiree Benefit Trust, Board of County Commissioner of Carroll County, Maryland
Last 10 Fiscal Years

RSI-14

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|---|
| Annual money-weighted rate of return, net of investment expense | 11.10% | -10.44% | 26.53% | 2.22% | 7.54% | 8.04% | 9.99% | Information for FY16 and earlier is not available |



Supplementary Information

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Revenues | Variance with Final Budget |
|---|--------------------|--------------------|--------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Taxes - Local Property | | | | |
| Real property | \$ 216,963,890 | \$ 216,963,890 | \$ 216,933,586 | \$ (30,304) |
| Real property - prior years | 400,000 | 400,000 | 877,468 | 477,468 |
| Personal property | 350,000 | 350,000 | 253,290 | (96,710) |
| Railroad and public utilities | 8,500,000 | 8,500,000 | 9,919,275 | 1,419,275 |
| Ordinary business corporations | 7,219,650 | 7,219,650 | 4,333,720 | (2,885,930) |
| Penalties and interest-delinquent taxes | 600,000 | 600,000 | 720,087 | 120,087 |
| Semi-annual service charges | 250,000 | 250,000 | 45,633 | (204,367) |
| | <u>234,283,540</u> | <u>234,283,540</u> | <u>233,083,059</u> | <u>(1,200,481)</u> |
| Deductions | | | | |
| Discounts allowed on taxes | (880,000) | (880,000) | (934,555) | (54,555) |
| Property Tax Rebate | - | - | (5) | (5) |
| Homestead tax credit | (10,000) | (10,000) | - | 10,000 |
| | <u>(890,000)</u> | <u>(890,000)</u> | <u>(934,560)</u> | <u>(44,560)</u> |
| Net Taxes - Local Property | <u>233,393,540</u> | <u>233,393,540</u> | <u>232,148,499</u> | <u>(1,245,041)</u> |
| Taxes - Local Other | | | | |
| Income tax | 183,144,810 | 183,144,810 | 203,618,872 | 20,474,062 |
| 911 service fees | 3,400,000 | 3,400,000 | 4,023,929 | 623,929 |
| Recordation tax | 16,500,000 | 16,500,000 | 15,663,284 | (836,716) |
| Heavy equipment tax | 100,000 | 100,000 | 112,346 | 12,346 |
| Admissions and amusement tax | 275,000 | 275,000 | 404,063 | 129,063 |
| Total Taxes - Local Other | <u>203,419,810</u> | <u>203,419,810</u> | <u>223,822,494</u> | <u>20,402,684</u> |
| Licenses and Permits | | | | |
| Beer, wine and liquor licenses | 215,000 | 215,000 | 237,638 | 22,638 |
| Traders | 100,000 | 100,000 | 135,528 | 35,528 |
| Animal | 45,000 | 45,000 | 45,426 | 426 |
| Buildings | 1,497,270 | 1,497,270 | 1,114,210 | (383,060) |
| Mobile home licenses | 70,000 | 70,000 | 69,210 | (790) |
| Cable Franchise Fee | 1,665,000 | 1,665,000 | 1,291,493 | (373,507) |
| Marriage | 32,000 | 32,000 | 29,940 | (2,060) |
| Grading | 26,000 | 26,000 | 24,843 | (1,157) |
| Inspection Fees | 10,000 | 10,000 | 8,000 | (2,000) |
| Kennel Licenses | 18,000 | 18,000 | 16,770 | (1,230) |
| Total Licenses and Permits | <u>3,678,270</u> | <u>3,678,270</u> | <u>2,973,058</u> | <u>(705,212)</u> |
| Intergovernmental Revenues | | | | |
| State Aid-Fire Companies | 388,600 | 388,600 | 388,606 | 6 |
| Parks and Recreation Facilities | - | - | 99 | 99 |
| Security Interest Filing Fee | - | - | 315 | 315 |
| Police Aid-Regular | 900,000 | 900,000 | 1,075,757 | 175,757 |
| Grand & Petit Jury Reimburse | 20,000 | 20,000 | 70,560 | 50,560 |
| Circuit Court Master Reimburse | 195,000 | 195,000 | 201,097 | 6,097 |
| Westminster | 25,000 | 25,000 | 28,808 | 3,808 |
| Total Intergovernmental Revenues | <u>1,528,600</u> | <u>1,528,600</u> | <u>1,765,242</u> | <u>236,642</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Revenues | Variance with Final Budget |
|---|--------------------|-----------------|--------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| Charges for Services | | | | |
| General Government | | | | |
| Lien certificates | \$ 200,000 | \$ 200,000 | \$ 156,285 | \$ (43,715) |
| Data processing | 2,200 | 2,200 | 1,679 | (521) |
| Hearing fees-zoning appeals | 15,000 | 15,000 | 16,310 | 1,310 |
| Copy fees and code books | 12,500 | 12,500 | 12,175 | (325) |
| Health dept-telephone and janitorial | 44,000 | 44,000 | 60,597 | 16,597 |
| Returned Check Fees | - | - | 4,200 | 4,200 |
| Hearing fees - zoning administration | 11,000 | 11,000 | (150) | (11,150) |
| Alcohol Awareness Class | - | - | 8,850 | 8,850 |
| Total Serv Chrg - General Government | 284,700 | 284,700 | 259,946 | (24,754) |
| Public Safety | | | | |
| Sheriff's services - salary recovery | 62,000 | 62,000 | 5,725 | (56,275) |
| Sheriff's services - fees | 80,000 | 80,000 | 68,945 | (11,055) |
| Sheriff's services - detention center | 185,000 | 185,000 | 241,837 | 56,837 |
| Inspection fees - roads | 50,000 | 50,000 | 9,956 | (40,044) |
| Inspections fees - development review | 50,000 | 50,000 | 27,011 | (22,989) |
| Detention center - commissary | 50,000 | 50,000 | 76,571 | 26,571 |
| Detention center - work release | 10,000 | 10,000 | 13,094 | 3,094 |
| Sheriff - Citations | 14,000 | 14,000 | 33,702 | 19,702 |
| Fire Protection Plan Review Fee | 72,000 | 72,000 | 85,529 | 13,529 |
| Sheriff - home detention | 13,000 | 13,000 | 11,342 | (1,658) |
| Juvenile transport | 5,500 | 5,500 | 4,902 | (598) |
| Sheriff's Sex Offender Fees | 17,000 | 17,000 | - | (17,000) |
| Sheriff - Training Academy | 50,000 | 50,000 | 48,189 | (1,811) |
| Total Serv Chrg - Public Safety | 658,500 | 658,500 | 626,803 | (31,697) |
| Public Works | | | | |
| Road maintenance | 100,000 | 100,000 | 26,799 | (73,201) |
| Fuel reimbursements | 400,000 | 400,000 | 721,805 | 321,805 |
| Vehicle maintenance | 310,000 | 310,000 | 355,779 | 45,779 |
| Courthouse Annex-Rent/Heat | 13,000 | 13,000 | 10,249 | (2,751) |
| Development review fees | 488,740 | 488,740 | 356,618 | (132,122) |
| Total Serv Chrg - Public Works | 1,311,740 | 1,311,740 | 1,471,250 | 159,510 |
| Conservation of Natural Resources | | | | |
| Stormwater/environment review fee | 66,000 | 66,000 | 159,431 | 93,431 |
| Engineering Review Fees | 45,000 | 45,000 | 29,808 | (15,192) |
| Flood plain review fees | 2,000 | 2,000 | 2,700 | 700 |
| Forest conservation review fee | 12,000 | 12,000 | 26,055 | 14,055 |
| Weed control spraying | 120,000 | 120,000 | 81,655 | (38,345) |
| Total Serv Chrg- Conservation of Natural Resources | 245,000 | 245,000 | 299,649 | 54,649 |
| Human Services | | | | |
| Westminster Sr. Ctr. Classes | 5,000 | 5,000 | 10,010 | 5,010 |
| North Carroll Sr. Ctr. Classes | 22,000 | 22,000 | 20,507 | (1,493) |
| South Carroll Sr. Ctr. Classes | 30,000 | 30,000 | 36,571 | 6,571 |
| Taneytown Sr. Ctr. Classes | 2,500 | 2,500 | 4,653 | 2,153 |
| Mt. Airy Sr. Ctr. Classes | 12,600 | 12,600 | 10,551 | (2,049) |
| Total Serv Chrg - Human Services | 72,100 | 72,100 | 82,292 | 10,192 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Revenues | Variance with Final Budget |
|---|-----------------------|-----------------------|-----------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| Culture and Recreation | | | | |
| Farm museum | \$ 139,000 | \$ 139,000 | \$ 164,148 | \$ 25,148 |
| Piney Run Park | 428,500 | 428,500 | 394,941 | (33,559) |
| Bear Branch Programs | 15,000 | 15,000 | 41,780 | 26,780 |
| Hashawha environmental center | 207,500 | 207,500 | 196,416 | (11,084) |
| General public & school/youth programs | 30,020 | 30,020 | 11 | (30,009) |
| Outdoor school meals/concessions | 101,500 | 101,500 | 153,887 | 52,387 |
| Sports complex | 102,300 | 102,300 | 70,162 | (32,138) |
| Pavilion & facility rentals | 70,000 | 70,000 | 74,983 | 4,983 |
| Wine Festival | 255,000 | 255,000 | 162,444 | (92,556) |
| Dog Park memberships | 15,000 | 15,000 | 13,603 | (1,397) |
| Total Culture and Recreation | <u>1,363,820</u> | <u>1,363,820</u> | <u>1,272,375</u> | <u>(91,445)</u> |
| Total Charges for Services | <u>3,935,860</u> | <u>3,935,860</u> | <u>4,012,315</u> | <u>76,455</u> |
| Fines and Forfeits | | | | |
| Circuit Court Fines | 25,000 | 25,000 | 25,431 | 431 |
| Liquor license fines | 7,500 | 7,500 | 6,151 | (1,349) |
| HS Fines/Violations | 8,000 | 8,000 | 10,635 | 2,635 |
| Humane society impoundment fees | 19,500 | 19,500 | 24,766 | 5,266 |
| Building Code Inspection Violation | - | - | 23,227 | 23,227 |
| Parking violations-sheriff | - | - | 670 | 670 |
| Total Fines and Forfeits | <u>60,000</u> | <u>60,000</u> | <u>90,880</u> | <u>30,880</u> |
| Interest and gain (loss) on investments | 716,300 | 716,300 | 5,327,241 | 4,610,941 |
| Miscellaneous Revenues | | | | |
| Rents and concessions | 465,200 | 465,200 | 6,558,964 | 6,093,764 |
| Utilities | - | - | 5,700 | 5,700 |
| Equipment sales | 430,000 | 430,000 | 281,569 | (148,431) |
| Postage | 24,000 | 24,000 | 15,007 | (8,993) |
| Soil conservation surplus | - | - | 10,647 | 10,647 |
| Aging Bus Cost Recovery | 24,000 | 24,000 | 18,862 | (5,138) |
| Pension Recovery | 295,000 | 295,000 | 387,548 | 92,548 |
| Health department | 5,000 | 5,000 | 951 | (4,049) |
| OPEB Recovery | 420,000 | 420,000 | 364,882 | (55,118) |
| State Retire Recovery | 3,000 | 3,000 | 9,691 | 6,691 |
| 401K Recovery | - | - | 22,752 | 22,752 |
| Sheriff Academy Recovery | 22,000 | 22,000 | 60,544 | 38,544 |
| Grant Indirect Cost Recovery | - | - | 503,812 | 503,812 |
| Fleet Cost Recovery | - | - | 132,285 | 132,285 |
| Admin Cost Recovery | - | - | 1,202 | 1,202 |
| Insurance Recovery | - | - | 1,314 | 1,314 |
| Recreation Cost Recovery | - | - | 43,581 | 43,581 |
| Jury Duty | - | - | 339 | 339 |
| Procurement Card Rebates | 60,000 | 60,000 | 49,132 | (10,868) |
| Advertising | 8,500 | 8,500 | 10,000 | 1,500 |
| Miscellaneous | 225,000 | 225,000 | 122,444 | (102,556) |
| Total Miscellaneous Revenues | <u>1,981,700</u> | <u>1,981,700</u> | <u>8,601,226</u> | <u>6,619,526</u> |
| Total Revenues | <u>448,714,080</u> | <u>448,714,080</u> | <u>478,740,955</u> | <u>30,026,875</u> |
| Other financing resources | | | | |
| Appropriated fund balance (Intrafund) | 41,990,320 | 41,990,320 | - | (41,990,320) |
| Transfers In (Interfund) | 10,582,160 | 10,582,160 | 10,582,160 | - |
| Lease Financing | - | - | 1,657,640 | 1,657,640 |
| Total Other Financing Resources | <u>52,572,480</u> | <u>52,572,480</u> | <u>12,239,800</u> | <u>(40,332,680)</u> |
| Total Resources (Inflows) | <u>\$ 501,286,560</u> | <u>\$ 501,286,560</u> | <u>\$ 490,980,755</u> | <u>\$ (10,305,805)</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Expenditures | Variance with Final Budget |
|---|--------------------|-------------------|------------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Expenditures | | | | |
| General Government | | | | |
| County Commissioners | | | | |
| County Commissioners | \$ 957,730 | \$ 1,268,052 | \$ 1,207,108 | \$ 60,944 |
| Audio/Video Production | 188,460 | 319,515 | 316,161 | 3,354 |
| Total County Commissioners | <u>1,146,190</u> | <u>1,587,567</u> | <u>1,523,269</u> | <u>64,298</u> |
| Carroll County Board of Elections | 2,152,340 | 2,155,712 | 1,894,317 | 261,395 |
| County Attorney | 669,980 | 894,536 | 745,807 | 148,729 |
| Comptroller | | | | |
| Comptroller Administration | 353,730 | 450,982 | 403,860 | 47,122 |
| Accounting | 1,166,340 | 1,688,003 | 1,624,900 | 63,103 |
| Purchasing | 383,830 | 538,677 | 457,944 | 80,733 |
| Independent Post - Auditing | 60,300 | 60,300 | 60,300 | - |
| Bond Issuance Expense | 283,410 | 283,410 | 190,060 | 93,350 |
| Collections Office | 1,250,850 | 1,546,243 | 1,425,386 | 120,857 |
| Total Comptroller | <u>3,498,460</u> | <u>4,567,615</u> | <u>4,162,450</u> | <u>405,165</u> |
| Human Resources | | | | |
| Human Resources Administration | 1,706,030 | 2,158,356 | 1,761,572 | 396,784 |
| Fringe Benefits | 28,691,060 | 1,631,888 | 973,818 | 658,070 |
| Personnel Services | 119,830 | 188,782 | 152,111 | 36,671 |
| Total Human Resources | <u>30,516,920</u> | <u>3,979,026</u> | <u>2,887,501</u> | <u>1,091,525</u> |
| Management and Budget | | | | |
| Management and Budget Admin. | 261,630 | 375,633 | 342,024 | 33,609 |
| Risk Management | 2,601,390 | 2,011,848 | 1,753,490 | 258,358 |
| Budget | 647,950 | 925,542 | 843,909 | 81,633 |
| Grant Management | 169,650 | 240,971 | 221,159 | 19,812 |
| Total Management and Budget | <u>3,680,620</u> | <u>3,553,994</u> | <u>3,160,582</u> | <u>393,412</u> |
| Land Use, Planning & Development | | | | |
| Land Use, Planning & Dev. Admin. | 754,980 | 1,164,894 | 1,141,905 | 22,989 |
| Comprehensive Planning | 1,212,400 | 1,580,682 | 1,378,855 | 201,827 |
| Development Review | 511,820 | 806,356 | 805,834 | 522 |
| Resources Management | 1,142,680 | 1,624,086 | 1,611,951 | 12,135 |
| Zoning Administrator | 250,860 | 411,509 | 411,187 | 322 |
| Total Land Use, Planning & Development | <u>3,872,740</u> | <u>5,587,527</u> | <u>5,349,732</u> | <u>237,795</u> |
| General Services | | | | |
| Permits & Inspections | 1,590,210 | 2,466,222 | 2,389,890 | 76,332 |
| Building Construction | 344,490 | 538,990 | 517,171 | 21,819 |
| Facilities Administration | 7,776,100 | 10,678,393 | 8,441,741 | 2,236,652 |
| Facilities | 4,197,910 | 4,595,409 | 1,945,884 | 2,649,525 |
| Fleet Management | 10,579,460 | 5,065,703 | 3,352,971 | 1,712,732 |
| Total General Services | <u>24,488,170</u> | <u>23,344,717</u> | <u>16,647,657</u> | <u>6,697,060</u> |
| Technology Services | | | | |
| Technology Services | 5,330,740 | 6,454,039 | 6,239,310 | 214,729 |
| Production/Distribution Service | 430,850 | 510,118 | 385,079 | 125,039 |
| Total Technology Services | <u>5,761,590</u> | <u>6,964,157</u> | <u>6,624,389</u> | <u>339,768</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund

For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Expenditures | Variance with Final Budget |
|--|--------------------|-------------------|------------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| Miscellaneous | | | | |
| Board of License Commissioners | \$ 93,060 | \$ 141,351 | \$ 133,436 | \$ 7,915 |
| Administrative Hearings | 89,600 | 130,543 | 118,182 | 12,361 |
| Property tax payments to municipalities | 15,530 | 15,530 | 15,526 | 4 |
| Permits and fee payments to municipalities | 15,000 | 15,000 | 12,007 | 2,993 |
| Liquor license payments to municipalities | 25,000 | 25,000 | 31,545 | (6,545) |
| Town programs | 3,090,220 | 3,090,220 | 3,090,212 | 8 |
| Total Miscellaneous | <u>3,328,410</u> | <u>3,417,644</u> | <u>3,400,908</u> | <u>16,736</u> |
| Total General Government | 79,115,420 | 56,052,495 | 46,396,612 | 9,655,883 |
| Public Safety | | | | |
| Police Protection | | | | |
| Detention Center | 10,240,940 | 12,877,367 | 12,896,774 | (19,407) |
| Sheriff Services Administration | 3,768,140 | 4,768,775 | 4,769,581 | (806) |
| Sheriff Services | 15,453,850 | 22,149,640 | 21,154,895 | 994,745 |
| Sheriff Training Academy | 71,800 | 72,270 | 60,558 | 11,712 |
| Total Police Protection | <u>29,534,730</u> | <u>39,868,052</u> | <u>38,881,808</u> | <u>986,244</u> |
| Fire Department | | | | |
| Fire & EMS Administration | 9,230,630 | 9,507,881 | 6,085,208 | 3,422,673 |
| Fire & EMS Services | - | - | 773,134 | (773,134) |
| Volunteer Emergency Services Assoc. | 6,846,970 | 7,506,970 | 7,438,288 | 68,682 |
| EMS 24/7 Services | 5,324,570 | 5,516,430 | 5,516,430 | - |
| Total Fire Department | <u>21,402,170</u> | <u>22,531,281</u> | <u>19,813,060</u> | <u>2,718,221</u> |
| Emergency Services | | | | |
| Emergency Service Operations | 3,318,430 | 3,475,773 | 3,449,829 | 25,944 |
| 911 - Emergency Service | 3,182,920 | 4,475,694 | 5,778,650 | (1,302,956) |
| Total Emergency Services | <u>6,501,350</u> | <u>7,951,467</u> | <u>9,228,479</u> | <u>(1,277,012)</u> |
| Other Protection | | | | |
| Animal Control | 1,134,040 | 1,494,018 | 1,494,018 | - |
| CC Advocacy & Investigation | 20,470 | 20,796 | 18,836 | 1,960 |
| LOSAP Funding | 660,000 | - | - | - |
| State aid-fire protection | 385,000 | 385,000 | 388,606 | (3,606) |
| Total Other Protection | <u>2,199,510</u> | <u>1,899,814</u> | <u>1,901,460</u> | <u>(1,646)</u> |
| Total Public Safety | 59,637,760 | 72,250,614 | 69,824,807 | 2,425,807 |
| Public Works | | | | |
| Public Works-Administration | 673,580 | 1,412,200 | 1,373,556 | 38,644 |
| Transportation | 35,010 | 48,874 | 47,284 | 1,590 |
| Veterans Transit Services | 133,780 | 133,780 | 81,118 | 52,662 |
| Roads Operations | 7,733,250 | 14,160,186 | 13,161,749 | 998,437 |
| Traffic Control | 517,400 | 517,454 | 287,624 | 229,830 |
| Engineering-Design | 360,400 | 537,368 | 481,820 | 55,548 |
| Engineering-Construction Inspection | 391,040 | 592,546 | 557,991 | 34,555 |
| Storm Emergencies | 2,397,590 | 2,306,590 | 462,188 | 1,844,402 |
| Engineering | 551,170 | 746,291 | 729,416 | 16,875 |
| Engineering-Survey | 264,310 | 360,186 | 271,294 | 88,892 |
| Road Grant - Local | 35,390 | 35,390 | 35,386 | 4 |
| Total Public Works | <u>13,092,920</u> | <u>20,850,865</u> | <u>17,489,426</u> | <u>3,361,439</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Expenditures | Variance with Final Budget |
|---|--------------------|--------------------|------------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| Health | | | | |
| Health Department | \$ 3,821,070 | \$ 3,821,070 | \$ 3,821,070 | \$ - |
| Family and Children's Services-DV Change, Inc. | 415,950 | 415,950 | 415,950 | - |
| CCARC | 276,270 | 276,270 | 276,270 | - |
| Flying Colors of Success | 310,400 | 310,400 | 310,400 | - |
| Target, Inc. | 51,420 | 51,420 | 51,420 | - |
| Rape Crisis | 281,740 | 281,740 | 281,740 | - |
| Total Health | 185,910 | 185,910 | 185,910 | - |
| Human Services | | | | |
| Social Services-Local Funds | 20,000 | 20,000 | 20,000 | - |
| Human Services | 1,266,490 | 1,266,490 | 1,266,490 | - |
| Not In Carroll | 309,000 | 309,000 | 300,474 | 8,526 |
| Citizen Services Administration | 357,640 | 615,948 | 605,277 | 10,671 |
| Youth Services Bureau | 1,240,400 | 1,240,400 | 1,240,400 | - |
| Recovery Support Services | 439,840 | 401,840 | 57,000 | 344,840 |
| Aging and Disabilities | 1,321,840 | 2,055,845 | 1,988,768 | 67,077 |
| Access Carroll | 20,000 | 20,000 | 20,000 | - |
| Mosaic Community Services | 114,200 | 114,200 | 114,200 | - |
| Total Human Services | 5,089,410 | 6,043,723 | 5,612,609 | 431,114 |
| Education | | | | |
| CC Board of Education | 215,022,400 | 215,022,400 | 217,076,116 | (2,053,716) |
| Cable Regulatory Commission | 181,470 | 181,681 | 181,681 | - |
| Community Media Center | 660,000 | 660,000 | 660,000 | - |
| Community College - Direct Support | 11,494,400 | 11,494,400 | 11,494,400 | - |
| Community College - In-Kind Support | - | - | 5,367,069 | (5,367,069) |
| Community College - Adult Basic Education | 284,040 | 284,040 | 284,040 | - |
| Community College - Entrepreneurship | 116,700 | 116,700 | 116,700 | - |
| Total Education | 227,759,010 | 227,759,221 | 235,180,006 | (7,420,785) |
| Library | 10,354,700 | 14,540,372 | 16,908,044 | (2,367,672) |
| Culture and Recreation | | | | |
| Recreation & Parks-Administration | 503,710 | 755,808 | 753,109 | 2,699 |
| Recreation | 517,370 | 799,373 | 760,488 | 38,885 |
| Piney Run | 715,860 | 930,960 | 932,120 | (1,160) |
| Hashawha | 867,330 | 1,145,907 | 1,109,705 | 36,202 |
| Farm Museum | 992,980 | 1,190,505 | 1,002,400 | 188,105 |
| Sports Complex | 219,030 | 262,270 | 258,893 | 3,377 |
| Historical Society | 80,000 | 80,000 | 80,000 | - |
| Homestead Museum | 20,000 | 20,000 | 20,000 | - |
| Total Culture and Recreation | 3,916,280 | 5,184,823 | 4,916,715 | 268,108 |
| Conservation of Natural Resources | | | | |
| Agriculture Extension Service | 449,320 | 449,320 | 244,536 | 204,784 |
| Weed Control | 76,080 | 82,322 | 82,224 | 98 |
| Gypsy Moth Control | 30,000 | 26,800 | 6,494 | 20,306 |
| Soil Conservation Service | 428,660 | 595,367 | 587,293 | 8,074 |
| Total Conservation of Natural Resources | 984,060 | 1,153,809 | 920,547 | 233,262 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budgetary Basis (Non-GAAP)
General Fund
For the Year Ended June 30, 2023

Schedule 1-1

| | Budget Amounts | | Actual Expenditures | Variance with Final Budget |
|--|--------------------|--------------------|------------------------|-------------------------------|
| | Original Budget | Final Budget | | |
| Economic Development | | | | |
| Economic Development-Administration | \$ 882,650 | \$ 1,135,060 | \$ 1,097,416 | \$ 37,644 |
| Econ Devl-Industrial Grants | 850,000 | 850,000 | 2,657,305 | (1,807,305) |
| Carroll County Workforce Development | 207,070 | 367,105 | 360,474 | 6,631 |
| Total Economic Development | <u>1,939,720</u> | <u>2,352,165</u> | <u>4,115,195</u> | <u>(1,763,030)</u> |
| Judicial | | | | |
| Volunteer Community Services | 204,840 | 314,590 | 312,208 | 2,382 |
| Circuit Court | 2,446,720 | 3,220,556 | 3,141,474 | 79,082 |
| Circuit Court Masters | 452,960 | 646,980 | 645,822 | 1,158 |
| State's Attorney | 4,413,910 | 6,162,361 | 5,797,499 | 364,862 |
| Orphans Court | 61,630 | 61,630 | 57,897 | 3,733 |
| Total Judicial | <u>7,580,060</u> | <u>10,406,117</u> | <u>9,954,900</u> | <u>451,217</u> |
| Reserve for Contingencies | 14,171,540 | 7,046,676 | - | 7,046,676 |
| Debt Service | | | | |
| Debt service-County | 20,586,170 | 20,586,170 | 20,530,480 | 55,690 |
| Debt service-Board of Education | 10,582,160 | 10,582,160 | 10,441,151 | 141,009 |
| Total Debt Service | <u>31,168,330</u> | <u>31,168,330</u> | <u>30,971,631</u> | <u>196,699</u> |
| Total Expenditures | <u>460,151,970</u> | <u>460,151,970</u> | <u>447,633,252</u> | <u>12,518,718</u> |
| Other Financing Uses | | | | |
| Transfers Out: | | | | |
| Transfer to Capital Fund | 30,861,080 | 31,061,080 | 31,061,080 | - |
| Transfer to Special Revenue Funds - Grants | 1,397,020 | 1,197,020 | 1,197,020 | - |
| Transfer to Enterprise Funds | 8,876,490 | 8,876,490 | 8,876,490 | - |
| Total Other Financing Uses | <u>41,134,590</u> | <u>41,134,590</u> | <u>41,134,590</u> | <u>-</u> |
| Total charges to appropriations (outflows) | <u>501,286,560</u> | <u>501,286,560</u> | <u>488,767,842</u> | <u>12,518,718</u> |
| Net Change in Fund Balance | <u>\$ -</u> | <u>\$ -</u> | <u>2,212,913</u> | <u>\$ 2,212,913</u> |
| Fund Balance - beginning | | | <u>195,660,792</u> | |
| Fund Balance - ending | | | <u>\$ 197,873,705</u> | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Balance Sheet
Non-Major Governmental Funds
June 30, 2023

Schedule 2-1

| | Hotel Rental Tax Fund | Watershed Protection and Restoration Fund | Opioid Revenue Fund | Fire & EMS Revenue Fund | Total |
|---|-----------------------------|--|----------------------------|-------------------------------|-----------------------------|
| Assets | | | | | |
| Equity in pooled cash and investments | \$ 213,157 | \$ 339,758 | \$ 548,959 | \$ - | \$ 1,101,874 |
| Cash & cash equivalents | - | - | - | 770 | 770 |
| Accounts receivable | 167,306 | 8,377 | 8,865,250 | 414,019 | 9,454,952 |
| Due from other governments | - | 6,460 | - | - | 6,460 |
| Prepays | 9,089 | - | - | - | 9,089 |
| Total assets | <u>\$ 389,552</u> | <u>\$ 354,595</u> | <u>\$ 9,414,209</u> | <u>\$ 414,789</u> | <u>\$ 10,573,145</u> |
| Liabilities and fund balances | | | | | |
| Liabilities | | | | | |
| Accounts payable | \$ 20,810 | \$ 29,032 | \$ - | \$ 8,637 | \$ 58,479 |
| Accrued expenditures | 9,246 | 29,560 | - | - | 38,806 |
| Due to other governmental funds | - | - | - | 1,000 | 1,000 |
| Total liabilities | <u>30,056</u> | <u>58,592</u> | <u>-</u> | <u>9,637</u> | <u>98,285</u> |
| Deferred inflows of resources: | | | | | |
| Unavailable revenue | - | - | 8,758,769 | - | 8,758,769 |
| Total deferred inflows of resources | <u>-</u> | <u>-</u> | <u>8,758,769</u> | <u>-</u> | <u>8,758,769</u> |
| Fund Balances | | | | | |
| Non-spendable | 9,089 | - | - | - | 9,089 |
| Restricted | 350,407 | - | 655,440 | 405,152 | 1,410,999 |
| Committed | - | 245,581 | - | - | 245,581 |
| Assigned | - | 50,422 | - | - | 50,422 |
| Total Fund Balances | <u>359,496</u> | <u>296,003</u> | <u>655,440</u> | <u>405,152</u> | <u>1,716,091</u> |
| Total liabilities, deferred inflows of resources and fund balances | <u>\$ 389,552</u> | <u>\$ 354,595</u> | <u>\$ 9,414,209</u> | <u>\$ 414,789</u> | <u>\$ 10,573,145</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-Major Governmental Funds
For the Year Ended June 30, 2023

Schedule 2-2

| | Hotel Rental Tax Fund | Watershed Protection and Restoration Fund | Opioid Revenue Fund | Fire & EMS Revenue Fund | Total |
|---|-----------------------------|--|---------------------------|-------------------------------|---------------------|
| Revenues | | | | | |
| Taxes: | | | | | |
| Local property | \$ - | \$ 3,643,850 | \$ - | \$ - | \$ 3,643,850 |
| Hotel rental tax | 339,590 | - | - | - | 339,590 |
| Intergovernmental revenues | 233,122 | 28,076 | - | - | 261,198 |
| Interest and gain/(loss) on investments | 10,301 | 39,048 | 11,222 | - | 60,571 |
| Miscellaneous | - | 122,600 | 644,218 | 414,019 | 1,180,837 |
| Total revenues | <u>583,013</u> | <u>3,833,574</u> | <u>655,440</u> | <u>414,019</u> | <u>5,486,046</u> |
| Expenditures | | | | | |
| Current: | | | | | |
| Public safety | - | - | - | 8,867 | 8,867 |
| Conservation of natural resources | - | 1,609,753 | - | - | 1,609,753 |
| Economic development | 703,953 | - | - | - | 703,953 |
| Debt service: | | | | | |
| Principal | - | 1,159,404 | - | - | 1,159,404 |
| Interest | - | 587,933 | - | - | 587,933 |
| Total expenditures | <u>703,953</u> | <u>3,357,090</u> | <u>-</u> | <u>8,867</u> | <u>4,069,910</u> |
| Other Financing Sources (Uses) | | | | | |
| Transfers out | - | (264,710) | - | - | (264,710) |
| Total Other Financing Sources (Uses) | <u>-</u> | <u>(264,710)</u> | <u>-</u> | <u>-</u> | <u>(264,710)</u> |
| Net change in fund balances | (120,940) | 211,774 | 655,440 | 405,152 | 1,151,426 |
| Fund balances - beginning | 480,436 | 84,229 | - | - | 564,665 |
| Fund balances - ending | <u>\$ 359,496</u> | <u>\$ 296,003</u> | <u>\$ 655,440</u> | <u>\$ 405,152</u> | <u>\$ 1,716,091</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Change in Fund Balance - Budgetary Basis (Non-GAAP)
Hotel Rental Tax Fund
For the Year Ended June 30, 2023

Schedule 2-3

| | Budgeted Amounts | | Actuals | Variance with Final Budget |
|---|------------------|------------------|-------------------|-------------------------------|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Hotel Rental Tax | \$ 372,590 | \$ 372,590 | \$ 339,590 | \$ (33,000) |
| State | 50,820 | 50,820 | 233,122 | 182,302 |
| Interest and gain/(loss) on investments | - | - | 10,301 | 10,301 |
| Total revenues | <u>423,410</u> | <u>423,410</u> | <u>583,013</u> | <u>159,603</u> |
| Total Resources (Inflows) | <u>423,410</u> | <u>423,410</u> | <u>583,013</u> | <u>159,603</u> |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Current: | | | | |
| Economic Development | <u>423,410</u> | <u>423,410</u> | <u>703,953</u> | <u>280,543</u> |
| Total expenditures | <u>423,410</u> | <u>423,410</u> | <u>703,953</u> | <u>280,543</u> |
| Total charges to appropriations (outflows) | <u>(423,410)</u> | <u>(423,410)</u> | <u>(703,953)</u> | <u>(280,543)</u> |
| Net change in fund balance | <u>\$ -</u> | <u>\$ -</u> | <u>(120,940)</u> | <u>\$ (120,940)</u> |
| Fund balance - beginning | | | <u>480,436</u> | |
| Fund balance - ending | | | <u>\$ 359,496</u> | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Change in Fund Balance - Budgetary Basis (Non-GAAP)
Watershed Protection and Restoration Fund
For the Year Ended June 30, 2023

Schedule 2-4

| | Budgeted Amounts | | Actuals | Variance with Final Budget |
|---|--------------------|--------------------|--------------------|-------------------------------|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Taxes: | | | | |
| Local Property | \$3,643,850 | \$3,643,850 | \$3,643,850 | \$ - |
| Intergovernmental revenues: | | | | |
| Municipalities | - | 49,998 | 28,076 | (21,922) |
| Interest | 1,280 | 1,280 | 39,048 | 37,768 |
| Miscellaneous | 122,600 | 122,600 | 122,600 | - |
| Total revenues | <u>3,767,730</u> | <u>3,817,728</u> | <u>3,833,574</u> | <u>15,846</u> |
| Interfund Transfers In | - | - | - | - |
| Total Resources (Inflows) | <u>3,767,730</u> | <u>3,817,728</u> | <u>3,833,574</u> | <u>15,846</u> |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Expenditures | | | | |
| Current: | | | | |
| Conservation of Natural Resources | 1,363,970 | 1,413,968 | 1,660,175 | 246,207 |
| Debt service: | | | | |
| Principal | 1,395,990 | 1,395,990 | 1,159,404 | (236,586) |
| Interest | 743,060 | 743,060 | 587,933 | (155,127) |
| Total expenditures | <u>3,503,020</u> | <u>3,553,018</u> | <u>3,407,512</u> | <u>(145,506)</u> |
| Other financing uses | | | | |
| Transfers out | (264,710) | (264,710) | (264,710) | - |
| Total other financing uses | <u>(264,710)</u> | <u>(264,710)</u> | <u>(264,710)</u> | <u>-</u> |
| Total charges to appropriations (outflows) | <u>(3,767,730)</u> | <u>(3,817,728)</u> | <u>(3,672,222)</u> | <u>145,506</u> |
| Net change in fund balance | <u>\$ -</u> | <u>\$ -</u> | 161,352 | <u>\$ 161,352</u> |
| Fund balance - beginning | | | 84,229 | |
| Fund balance - ending | | | <u>\$ 245,581</u> | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Change in Fund Balance - Budgetary Basis (Non-GAAP)
Opioid Revenue Fund
For the Year Ended June 30, 2023

Schedule 2-5

| | Budgeted Amounts | | Actuals | Variance with Final Budget |
|--------------------------------|------------------|----------|----------------|-------------------------------|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Interest | \$ - | \$ - | \$ 11,222 | \$ 11,222 |
| Miscellaneous | - | - | 644,218 | 644,218 |
| Total revenues | - | - | 655,440 | 655,440 |
| Total Resources (Inflows) | - | - | 655,440 | 655,440 |
| Net change in fund balance | \$ - | \$ - | 655,440 | \$ 655,440 |
| Fund balance - beginning | | | - | |
| Fund balance - ending | | | \$ 655,440 | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Revenues, Expenditures, and Change in Fund Balance - Budgetary Basis (Non-GAAP)
Fire & EMS Revenue Fund
For the Year Ended June 30, 2023

Schedule 2-6

| | Budgeted Amounts | | Actuals | Variance with Final Budget |
|---|------------------|-------|------------|-------------------------------|
| | Original | Final | | |
| RESOURCES (INFLOWS) | | | | |
| Revenues | | | | |
| Miscellaneous | \$ - | \$ - | \$ 414,019 | \$ 414,019 |
| Total revenues | - | - | 414,019 | 414,019 |
| Total Resources (Inflows) | - | - | 414,019 | 414,019 |
| CHARGES TO APPROPRIATIONS (OUTFLOWS) | | | | |
| Expenditures | | | | |
| Current: | | | | |
| Public Safety | - | - | 8,867 | 8,867 |
| Total expenditures | - | - | 8,867 | 8,867 |
| Total charges to appropriations (outflows) | - | - | (8,867) | (8,867) |
| Net change in fund balance | \$ - | \$ - | 405,152 | \$ 405,152 |
| Fund balance - beginning | | | - | |
| Fund balance - ending | | | \$ 405,152 | |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Net Position
Non-Major Enterprise Funds
June 30, 2023

Schedule 3-1

| | Septage | Firearms | Total |
|--|--------------|------------|--------------|
| ASSETS | | | |
| Current assets: | | | |
| Equity in pooled cash and investments | \$ - | \$ 306,340 | \$ 306,340 |
| Cash and cash equivalents | - | 414 | 414 |
| Accounts receivables, net | 82,464 | - | 82,464 |
| Total current assets | 82,464 | 306,754 | 389,218 |
| Noncurrent assets: | | | |
| Capital assets: | | | |
| Buildings | - | 379,811 | 379,811 |
| Improvements other than buildings | 185,278 | 262,720 | 447,998 |
| Autos, machinery, equipment | 201,984 | 33,503 | 235,487 |
| Construction in progress | 5,447,896 | - | 5,447,896 |
| Less accumulated depreciation | (387,262) | (321,252) | (708,514) |
| Total capital assets (net of accumulated depreciation) | 5,447,896 | 354,782 | 5,802,678 |
| Total assets | \$ 5,530,360 | \$ 661,536 | \$ 6,191,896 |
| LIABILITIES | | | |
| Current liabilities: | | | |
| Accounts payable | \$ 94,731 | \$ 363 | \$ 95,094 |
| Accrued expenses | - | 3,635 | 3,635 |
| Due to other funds | 427,335 | - | 427,335 |
| Long-term liabilities due within one year: | | | |
| Compensated Absences | - | 20,948 | 20,948 |
| Total current liabilities | 522,066 | 24,946 | 547,012 |
| Total liabilities | 522,066 | 24,946 | 547,012 |
| NET POSITION | | | |
| Net investment in capital assets | 5,400,529 | 354,782 | 5,755,311 |
| Unrestricted | (392,235) | 281,808 | (110,427) |
| Total net position | \$ 5,008,294 | \$ 636,590 | \$ 5,644,884 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Non-Major Enterprise Funds
For the Year Ended June 30, 2023

Schedule 3-2

| | Septage | Firearms | Total |
|--|--------------|------------|--------------|
| Operating revenues: | | | |
| Charges for services | \$ 738,271 | \$ 194,468 | \$ 932,739 |
| Total operating revenues | 738,271 | 194,468 | 932,739 |
| Operating expenses: | | | |
| Personal services | - | 178,234 | 178,234 |
| Contractual services | 206,922 | 9,801 | 216,723 |
| Materials and supplies | 44,534 | 31,396 | 75,930 |
| Rents and utilities | 103,681 | 3,139 | 106,820 |
| Miscellaneous | 167,567 | - | 167,567 |
| Depreciation | 3,693 | 33,210 | 36,903 |
| Total operating expenses | 526,397 | 255,780 | 782,177 |
| Operating income (loss) | 211,874 | (61,312) | 150,562 |
| Nonoperating revenues (expenses): | | | |
| Interest and fiscal charges | - | 11,024 | 11,024 |
| Total nonoperating revenues (expenses) | - | 11,024 | 11,024 |
| Change in net position | 211,874 | (50,288) | 161,586 |
| Total net position- beginning of year | 4,796,420 | 686,878 | 5,483,298 |
| Total net position- end of year | \$ 5,008,294 | \$ 636,590 | \$ 5,644,884 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Cash Flows
Non-Major Enterprise Funds
For the Year Ended June 30, 2023

Schedule 3-3

| | Septage | Firearms | Total |
|---|------------|-------------|------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | |
| Receipts from customers and users | \$ 748,242 | \$ 194,468 | \$ 942,710 |
| Receipts from other funds | 408,247 | - | 408,247 |
| Payments to suppliers and other funds | (930,481) | (44,216) | (974,697) |
| Payments to employees | - | (171,136) | (171,136) |
| Net cash provided (used) by operating activities | 226,008 | (20,884) | 205,124 |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | |
| Acquisition and construction of capital assets | (226,008) | - | (226,008) |
| Net cash used by capital and related financing activities | (226,008) | - | (226,008) |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | |
| Interest on investments and cash | - | 11,024 | 11,024 |
| Net cash provided (used) by investing activities | - | 11,024 | 11,024 |
| Net increase (decrease) in cash and cash equivalents | - | (9,860) | (9,860) |
| Equity in pooled cash and investments at beginning of year | - | 316,614 | 316,614 |
| Equity in pooled cash and investments at end of year | \$ - | \$ 306,754 | \$ 306,754 |
| Reconciliation of Operating Income (loss) to net cash provided (used) by operating activities: | | | |
| Operating income (loss) | \$ 211,874 | \$ (61,312) | \$ 150,562 |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | | | |
| Depreciation expense | 3,693 | 33,210 | 36,903 |
| Effect of changes in operating assets and liabilities: | | | |
| Due to other funds | 408,247 | - | 408,247 |
| Accounts receivable | 9,971 | - | 9,971 |
| Compensated absences payable | - | 6,091 | 6,091 |
| Accounts payable and accrued expenses | (407,777) | 1,127 | (406,650) |
| Total adjustments | 14,134 | 40,428 | 54,562 |
| Net cash provided (used) by operating activities | \$ 226,008 | \$ (20,884) | \$ 205,124 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Net Position
Internal Service Funds
June 30, 2023

Schedule 4-1

| | Governmental Activities - Internal Service Funds | | | | | |
|--|--|--------------------|-------------------|--------------------------|--------------------------|----------------------|
| | Health Benefits | Risk Management | Auto Damage | Insurance Deductibles | Workers' Compensation | Total |
| ASSETS | | | | | | |
| Current assets: | | | | | | |
| Equity in pooled cash and investments | \$ 20,592,916 | \$ 321,078 | \$ 884,475 | \$ 280,253 | \$ 8,008,708 | \$ 30,087,430 |
| Receivables, net | 21,686 | - | 1,104 | - | - | 22,790 |
| Due from other funds | - | - | - | - | 8 | 8 |
| Total current assets | <u>20,614,602</u> | <u>321,078</u> | <u>885,579</u> | <u>280,253</u> | <u>8,008,716</u> | <u>30,110,228</u> |
| Total assets | <u>\$ 20,614,602</u> | <u>\$ 321,078</u> | <u>\$ 885,579</u> | <u>\$ 280,253</u> | <u>\$ 8,008,716</u> | <u>\$ 30,110,228</u> |
| LIABILITIES | | | | | | |
| Current liabilities: | | | | | | |
| Accounts payable | \$ 33,212 | \$ 12,166 | \$ 1,961 | \$ - | \$ 59,502 | \$ 106,841 |
| Unearned revenue | 25 | - | - | - | - | 25 |
| Due to component units | 3,247 | - | - | - | - | 3,247 |
| Due to other funds | - | - | 2,142 | - | - | 2,142 |
| Long-term liabilities due within one year: | | | | | | |
| Unpaid claims | <u>2,637,784</u> | <u>32,918</u> | <u>-</u> | <u>-</u> | <u>731,297</u> | <u>3,401,999</u> |
| Total long-term due within one year | <u>2,637,784</u> | <u>32,918</u> | <u>-</u> | <u>-</u> | <u>731,297</u> | <u>3,401,999</u> |
| Total current liabilities | <u>2,674,268</u> | <u>45,084</u> | <u>4,103</u> | <u>-</u> | <u>790,799</u> | <u>3,514,254</u> |
| Noncurrent liabilities: | | | | | | |
| Unpaid claims | <u>26,644</u> | <u>332</u> | <u>-</u> | <u>-</u> | <u>2,710,025</u> | <u>2,737,001</u> |
| Total noncurrent liabilities | <u>26,644</u> | <u>332</u> | <u>-</u> | <u>-</u> | <u>2,710,025</u> | <u>2,737,001</u> |
| Total liabilities | <u>2,700,912</u> | <u>45,416</u> | <u>4,103</u> | <u>-</u> | <u>3,500,824</u> | <u>6,251,255</u> |
| NET POSITION | | | | | | |
| Unrestricted | <u>17,913,690</u> | <u>275,662</u> | <u>881,476</u> | <u>280,253</u> | <u>4,507,892</u> | <u>23,858,973</u> |
| Total net position | <u>\$ 17,913,690</u> | <u>\$ 275,662</u> | <u>\$ 881,476</u> | <u>\$ 280,253</u> | <u>\$ 4,507,892</u> | <u>\$ 23,858,973</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Internal Service Funds
For the Year Ended June 30, 2023

Schedule 4-2

| | Governmental Activities - Internal Service Funds | | | | | |
|---|--|--------------------|----------------|--------------------------|--------------------------|---------------|
| | Health Benefits | Risk Management | Auto Damage | Insurance Deductibles | Workers' Compensation | Total |
| Operating revenues: | | | | | | |
| Charges for services | \$ 18,855,397 | \$ 79,786 | \$ 223,543 | \$ - | \$ 1,183,310 | \$ 20,342,036 |
| Total operating revenues | 18,855,397 | 79,786 | 223,543 | - | 1,183,310 | 20,342,036 |
| Operating expenses: | | | | | | |
| Insurance claims | 21,130,190 | (39,104) | 139,488 | 7,407 | 721,038 | 21,959,019 |
| Total operating expenses | 21,130,190 | (39,104) | 139,488 | 7,407 | 721,038 | 21,959,019 |
| Operating income (loss) | (2,274,793) | 118,890 | 84,055 | (7,407) | 462,272 | (1,616,983) |
| Nonoperating | | | | | | |
| revenues (expenses): | | | | | | |
| Penalties and interest | 948,857 | - | - | - | - | 948,857 |
| Medicare Part D | 308,669 | - | - | - | - | 308,669 |
| Insurance Recovery | 2,117,595 | - | - | - | - | 2,117,595 |
| Total nonoperating revenues | | | | | | |
| (expenses) | 3,375,121 | - | - | - | - | 3,375,121 |
| Change in net position | 1,100,328 | 118,890 | 84,055 | (7,407) | 462,272 | 1,758,138 |
| Total net position - beginning of year | 16,813,362 | 156,772 | 797,421 | 287,660 | 4,045,620 | 22,100,835 |
| Total net position - end of year | \$ 17,913,690 | \$ 275,662 | \$ 881,476 | \$ 280,253 | \$ 4,507,892 | \$ 23,858,973 |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended June 30, 2023

Schedule 4-3

| | Governmental Activities - Internal Service Funds | | | | | |
|--|--|--------------------|-------------------|--------------------------|--------------------------|-----------------------|
| | Health Benefits | Risk Management | Auto Damage | Insurance Deductibles | Workers' Compensation | Total |
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | | | |
| Receipts from customers and users | \$ 18,855,397 | \$ 79,786 | \$ 223,543 | \$ - | \$ 1,183,302 | \$ 20,342,028 |
| Payments to suppliers | <u>(21,147,822)</u> | <u>(82,480)</u> | <u>(114,143)</u> | <u>(7,407)</u> | <u>(721,140)</u> | <u>(22,072,992)</u> |
| Net cash provided (used) by operating activities | (2,292,425) | (2,694) | 109,400 | (7,407) | 462,162 | (1,730,964) |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | | | |
| Medicare Part D | <u>308,669</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>308,669</u> |
| Net cash provided by noncapital financing activities | 308,669 | - | - | - | - | 308,669 |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | | | |
| Interest on investments and cash | 948,857 | - | - | - | - | 948,857 |
| Insurance recovery | <u>2,117,595</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>2,117,595</u> |
| Net cash provided by investing activities | <u>3,066,452</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>3,066,452</u> |
| Net increase (decrease) in equity in pooled cash and investments | 1,082,696 | (2,694) | 109,400 | (7,407) | 462,162 | 1,644,157 |
| Equity in pooled cash and investments at beginning of year | <u>19,510,220</u> | <u>323,772</u> | <u>775,075</u> | <u>287,660</u> | <u>7,546,546</u> | <u>28,443,273</u> |
| Equity in pooled cash and investments at end of year | <u>\$ 20,592,916</u> | <u>\$ 321,078</u> | <u>\$ 884,475</u> | <u>\$ 280,253</u> | <u>\$ 8,008,708</u> | <u>\$ 30,087,430</u> |
| Reconciliation of Operating Income (Loss) to net cash provided (used) by operating activities: | | | | | | |
| Operating income (loss) | <u>\$ (2,274,793)</u> | <u>\$ 118,890</u> | <u>\$ 84,055</u> | <u>\$ (7,407)</u> | <u>\$ 462,272</u> | <u>\$ (1,616,983)</u> |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | | | | | | |
| Effect of Changes in operating assets and liabilities: | | | | | | |
| Due to / from other funds | - | - | 2,142 | - | (8) | 2,134 |
| Accounts receivable | (9,050) | 12,166 | 21,243 | - | - | 24,359 |
| Prepays | 271,656 | - | - | - | - | 271,656 |
| Accounts payable and accrued expenses | (60,278) | (133,750) | 1,960 | - | 12,926 | (179,142) |
| Unearned revenue | (1,501) | - | - | - | - | (1,501) |
| Claims liability | <u>(218,459)</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(13,028)</u> | <u>(231,487)</u> |
| Total adjustments | <u>(17,632)</u> | <u>(121,584)</u> | <u>25,345</u> | <u>-</u> | <u>(110)</u> | <u>(113,981)</u> |
| Net cash provided (used) by operating activities | <u>\$ (2,292,425)</u> | <u>\$ (2,694)</u> | <u>\$ 109,400</u> | <u>\$ (7,407)</u> | <u>\$ 462,162</u> | <u>\$ (1,730,964)</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Fiduciary Net Position
Trust Funds
June 30, 2023

Schedule 5-1

| | Employee Pension Plan | Public Safety Pension Plan | LOSAP | Other Post Employment Benefits | Totals |
|---|--------------------------|-------------------------------|----------------------|--------------------------------------|-----------------------|
| ASSETS | | | | | |
| Investments, at fair value/net asset value: | | | | | |
| Short-term investments | \$ 1,325,049 | \$ 618,442 | \$ 310,629 | \$ - | \$ 2,254,120 |
| Bond funds | 24,965,782 | 9,357,409 | 2,694,571 | 4,034,657 | 41,052,419 |
| Equity funds | 79,610,025 | 27,001,185 | 7,877,958 | - | 114,489,168 |
| Marketable securities | - | - | - | 139,014,975 | 139,014,975 |
| Real estate funds | 17,586,964 | 3,340,885 | - | 26,349,098 | 47,276,947 |
| Total investments | <u>123,487,820</u> | <u>40,317,921</u> | <u>10,883,158</u> | <u>169,398,730</u> | <u>344,087,629</u> |
| Total assets | <u>123,487,820</u> | <u>40,317,921</u> | <u>10,883,158</u> | <u>169,398,730</u> | <u>344,087,629</u> |
| LIABILITIES | | | | | |
| Accounts payable | 9,000 | 9,000 | 9,000 | 49,352 | 76,352 |
| Due to primary government | - | - | - | 1,070,147 | 1,070,147 |
| Total liabilities | <u>9,000</u> | <u>9,000</u> | <u>9,000</u> | <u>1,119,499</u> | <u>1,146,499</u> |
| FIDUCIARY NET POSITION | | | | | |
| Restricted for: | | | | | |
| Pensions | 123,478,820 | 40,308,921 | 10,874,158 | - | 174,661,899 |
| OPEB | - | - | - | 168,279,231 | 168,279,231 |
| Total fiduciary net position | <u>\$ 123,478,820</u> | <u>\$ 40,308,921</u> | <u>\$ 10,874,158</u> | <u>\$ 168,279,231</u> | <u>\$ 342,941,130</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Combining Statement of Changes in Fiduciary Net Position
Trust Funds
For the Year Ended June 30, 2023

Schedule 5-2

| | Employee Pension Plan | Public Safety Pension Plan | LOSAP | Other Post Employment Benefits | Totals |
|---|--------------------------|-------------------------------|----------------------|--------------------------------------|-----------------------|
| ADDITIONS | | | | | |
| Contributions: | | | | | |
| Employer | \$ 2,822,560 | \$ 2,133,890 | \$ 660,000 | \$ 11,458,080 | \$ 17,074,530 |
| Plan members | 2,328,399 | 1,299,767 | - | 947,751 | 4,575,917 |
| Total contributions | <u>5,150,959</u> | <u>3,433,657</u> | <u>660,000</u> | <u>12,405,831</u> | <u>21,650,447</u> |
| Investment earnings (loss): | | | | | |
| Interest and dividends | - | - | - | 206,618 | 206,618 |
| Net increase (decrease) in the fair value of investments | 12,208,948 | 3,490,077 | 1,014,769 | 16,138,228 | 32,852,022 |
| Total investment earnings (loss) | <u>12,208,948</u> | <u>3,490,077</u> | <u>1,014,769</u> | <u>16,344,846</u> | <u>33,058,640</u> |
| Less investment expense | (62,130) | (59,012) | (14,517) | (9,000) | (144,659) |
| Net investment earnings (loss) | <u>12,146,818</u> | <u>3,431,065</u> | <u>1,000,252</u> | <u>16,335,846</u> | <u>32,913,981</u> |
| Total additions | <u>17,297,777</u> | <u>6,864,722</u> | <u>1,660,252</u> | <u>28,741,677</u> | <u>54,564,428</u> |
| DEDUCTIONS | | | | | |
| Benefits and refunds paid to plan members and beneficiaries | 3,891,749 | 650,505 | 1,065,761 | 5,500,596 | 11,108,611 |
| Administrative expenses | 51,244 | 17,260 | 21,363 | 2,800 | 92,667 |
| Total deductions | <u>3,942,993</u> | <u>667,765</u> | <u>1,087,124</u> | <u>5,503,396</u> | <u>11,201,278</u> |
| Net increase (decrease) in fiduciary net position | 13,354,784 | 6,196,957 | 573,128 | 23,238,281 | 43,363,150 |
| Fiduciary net position-beginning | 110,124,036 | 34,111,964 | 10,301,030 | 145,040,950 | 299,577,980 |
| Fiduciary net position-ending | <u>\$ 123,478,820</u> | <u>\$ 40,308,921</u> | <u>\$ 10,874,158</u> | <u>\$ 168,279,231</u> | <u>\$ 342,941,130</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Governmental Activities | | | | Unexpended Appropriation |
|--|-------------------------|-----------------------------|------------------------------|------------------|-----------------------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | |
| <u>4021</u> <u>General Government</u> | | | | | |
| 8006 IT Sys Comp Replacement 03 | \$ 2,920,666 | \$ 1,885,800 | \$ - | \$ 7,508 | \$ 1,027,358 |
| 8199 Government Complex | 7,000,000 | 4,299,069 | 11,360 | 18,500 | 2,671,071 |
| 8274 Records Management | 461,800 | 397,850 | - | - | 63,950 |
| 8589 Courthouse Annex Renov | 154,574 | - | - | - | 154,574 |
| 8590 Payroll/HR System Rplcmnt | 1,100,000 | 865,404 | 71,466 | 23,597 | 139,533 |
| 8727 * Charles Carroll Gym/Comm | 7,511,360 | 2,636,160 | 4,197,749 | 617,145 | 60,306 |
| 8728 Cty Bldg Acces System | 904,983 | 851,534 | 7,302 | 41,378 | 4,769 |
| 8729 Courthouse MDEC Improv | 143,000 | 97,445 | - | - | 45,555 |
| 8778 Generator Replacements | 722,000 | 324,352 | 120,730 | 200,970 | 75,948 |
| 8817 Elections Pollbooks/Printers | 452,000 | 75,830 | 158,370 | - | 217,800 |
| 8849 Election Voting Equipment | 605,000 | - | - | - | 605,000 |
| 8924 FRF-Facilities-HVAC | 3,515,000 | - | 124,680 | 27,000 | 3,363,320 |
| 8936 Piney Run Seawall Replacement | 277,000 | - | 2,342 | 7,978 | 266,680 |
| 8940 Piney Run Dam Rehabilitation | 133,000 | - | - | - | 133,000 |
| 8941 Health Department Storage Bldg | 365,000 | - | 1,500 | 3,500 | 360,000 |
| 8946 Infrastructure Reserve | 2,634,800 | - | - | - | 2,634,800 |
| 9648 Computer System Improvements | 17,932,482 | 13,485,726 | 1,089,908 | 401,017 | 2,955,831 |
| 9921 Parking Lot Overlays (Fr 9658) | 3,521,435 | 2,499,445 | 510,549 | 110,341 | 401,100 |
| 9954 Cnty Bldg Systemic Renovations | 12,298,601 | 9,815,548 | 579,487 | 400,370 | 1,503,196 |
| 9957 General Government Unallocated | 4,816,222 | - | - | - | 4,816,222 |
| Total | <u>67,468,923</u> | <u>37,234,163</u> | <u>6,875,443</u> | <u>1,859,304</u> | <u>21,500,013</u> |
| Total General Government | <u>67,468,923</u> | <u>37,234,163</u> | <u>6,875,443</u> | <u>1,859,304</u> | <u>21,500,013</u> |
| <u>4031</u> <u>Public Safety</u> | | | | | |
| 8163 CC Public Safety Training Cntr | 7,025,000 | 7,013,685 | - | - | 11,315 |
| 8166 Public Safety TC-Renovations | 7,300,000 | 578,791 | 1,735 | 134,166 | 6,585,308 |
| 8730 Emergency Services Pagers | 194,575 | 94,473 | - | - | 100,102 |
| 8783 COB Fiber BU ENSB | 180,414 | 179,497 | - | - | 917 |
| 8784 911 NW Phone Refresh ENSB | 629,493 | 422,480 | - | - | 207,013 |
| 8819 Public Safety Emerg Comm Radio | 3,539,787 | 2,450,189 | 1,168,759 | - | (79,161) |
| 8850 Det Cntr Access Sys Rplc | 400,000 | 198,377 | - | 198,377 | 3,246 |
| 8855 ENSB-21/082 911 Refresh FY21 | 2,652,715 | 1,346,608 | 1,293,965 | 12,143 | (1) |
| 8943 Sheriff's Office Headquarters | 8,450,000 | - | 339,601 | 2,223,667 | 5,886,732 |
| 8944 * Public Safety Radio CT & Micro N | 1,200,000 | - | 765,565 | - | 434,435 |
| 8959 Assist Firefighter (AFG) Fy 23 | 876,950 | - | 797,227 | - | 79,723 |
| 9022 Regional Water Supply | 1,583,100 | 1,053,084 | 735 | - | 529,281 |
| Total | <u>34,032,034</u> | <u>13,337,184</u> | <u>4,367,587</u> | <u>2,568,353</u> | <u>13,758,910</u> |
| Total Public Safety | <u>34,032,034</u> | <u>13,337,184</u> | <u>4,367,587</u> | <u>2,568,353</u> | <u>13,758,910</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Governmental Activities | | | | Unexpended Appropriation |
|---|-------------------------|-----------------------------|------------------------------|------------|-----------------------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | |
| <u>4041</u> <u>Highways & Streets</u> | | | | | |
| 8308 Ridenour Way 08 | \$ 1,470,000 | \$ - | \$ - | \$ - | \$ 1,470,000 |
| 8318 Market Street Extended | 2,491,005 | 1,208,005 | - | - | 1,283,000 |
| 8321 Ridge Road Improvements | 160,600 | 138,366 | 21,200 | - | 1,034 |
| 8353 Londontown Blvd Improvements | 3,015,000 | 80 | - | - | 3,014,920 |
| 8438 Windy Hills | 81,000 | 2,100 | - | - | 78,900 |
| 8506 Gorsuch Rd Relocation | 1,000,000 | 992,198 | - | - | 7,802 |
| 8511 Washington Rd-Sidewalk | 153,000 | 45,180 | 9,512 | 488 | 97,820 |
| 8587 Safe Routes - Johnsville Rd | 436,555 | 374,701 | 7,350 | 31,198 | 23,306 |
| 8609 Monroe Avenue | 32,240 | - | - | - | 32,240 |
| 8626 Ramp and Sidewalk Upgrades | 587,000 | 304,827 | - | - | 282,173 |
| 8629 Transportation/State Projects | 934,990 | - | - | - | 934,990 |
| 8767 Pavement Mgmt Prog FY 19 | 11,584,003 | 9,077,272 | - | 24,900 | 2,481,831 |
| 8813 Pavement Mgmt FY20 | 12,660,000 | 9,641,255 | 185,559 | 1,520,681 | 1,312,505 |
| 8845 Pavement Mgmt FY21 | 13,370,999 | 8,108,205 | 421,124 | 1,275,168 | 3,566,502 |
| 8886 Pavement Mgmt FY22 | 14,509,000 | 185,486 | 7,752,422 | 5,448,529 | 1,122,563 |
| 8887 Pavement Preservation FY22 | 1,180,000 | 95,150 | 1,084,851 | - | (1) |
| 8888 Brynwood Hills Drainage FY22 | 1,015,200 | - | 96,641 | 923,310 | (4,751) |
| 8889 Gravel Road Improv FY22 | 4,336,000 | 1,102,580 | 2,081,313 | 220,701 | 931,406 |
| 8931 Pavement Mgmt FY23 | 14,815,000 | - | 1,762,169 | 8,979,891 | 4,072,940 |
| 8932 Pavement Pres FY23 | 1,180,000 | - | 564,955 | 620,000 | (4,955) |
| 9584 Pavement Preservation | - | - | 35,598 | - | (35,598) |
| 9604 Ridge Road Relocation | 50,000 | 3,102 | - | - | 46,898 |
| 9674 Highway Safety Improvements | 1,200,838 | 1,085,286 | 18,694 | 81,618 | 15,240 |
| 9847 Small Drainage Structures | 3,919,708 | 2,491,869 | 284,164 | 33,686 | 1,109,989 |
| Total | 90,182,138 | 34,855,662 | 14,325,552 | 19,160,170 | 21,840,754 |
| <u>4043</u> <u>Bridges</u> | | | | | |
| 8322 Babylon road over Silver Run | 1,230,000 | 106,355 | 9,727 | - | 1,113,918 |
| 8323 McKinsty's Mill Rd/Sam's Creek | 1,154,000 | - | 28,949 | - | 1,125,051 |
| 8332 Hughes Shop over Bear Branch | 1,698,000 | - | 28,950 | - | 1,669,050 |
| 8383 Bixler's Church Rd/Big Pipe Cr | 833,000 | 524,429 | 29,638 | 9,108 | 269,825 |
| 8384 Shepard Mill/Little Pipe Crk | 4,314,400 | 73,529 | 2,187,874 | 162,975 | 1,890,022 |
| 8512 Cape Horn Rd | 879,600 | 745,012 | - | 58,549 | 76,039 |
| 8588 Stone Chap Rd/Little Pipe Crk | 922,000 | - | 28,950 | - | 893,050 |
| 8628 Hollingsworth Rd/Unname Tributa | 1,065,000 | 491,639 | 17,865 | 179,461 | 376,035 |
| 8722 Gaither Rd/S Brnch Patapsc | 1,901,250 | - | - | - | 1,901,250 |
| 8891 Hawks Hill Rd/LPC FY22 | 283,000 | - | - | - | 283,000 |
| 8933 Patapsco Rd over E. Branch Pa | 603,000 | - | - | - | 603,000 |
| 8934 Upper Beckleysville/Murphy Run | 580,000 | - | 19,171 | - | 560,829 |
| 9684 Bridge Inspection & Inventory | 701,105 | 535,519 | 19,211 | 47,968 | 98,407 |
| 9686 Clean & Paint Structural Steel | 2,513,950 | 1,021,715 | - | - | 1,492,235 |
| 9882 Bridge Maint/Structural Repair | 1,140,100 | 694,026 | - | 157,427 | 288,647 |
| Total | 19,818,405 | 4,192,224 | 2,370,335 | 615,488 | 12,640,358 |
| <u>4044</u> <u>Storm Drains</u> | | | | | |
| 8627 Strom Drain Rehabilitation | 2,279,250 | 392,536 | 509,399 | 93,958 | 1,283,357 |
| 8769 Strom Drain Video Inspect | 1,012,300 | 197,772 | - | 26,960 | 787,568 |
| Total | 3,291,550 | 590,308 | 509,399 | 120,918 | 2,070,925 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | | Governmental Activities | | | | Unexpended Appropriation |
|-------------|---------------------------------|-------------------------|-----------------------------|------------------------------|------------|-----------------------------|
| | | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | |
| 4045 | Buildings | | | | | |
| 9956 | Fleet-Lift Replacements | \$ 856,989 | \$ 644,989 | \$ 212,000 | \$ - | \$ - |
| | Total | 856,989 | 644,989 | 212,000 | - | - |
| 4049 | General Public Works | | | | | |
| 8718 | Design Manual Update | 250,000 | 143,935 | - | 101,344 | 4,721 |
| 9902 | Public Works-Unallocated | 951,940 | - | - | - | 951,940 |
| | Total | 1,201,940 | 143,935 | - | 101,344 | 956,661 |
| | Total Public Works | 115,351,022 | 40,427,118 | 17,417,286 | 19,997,920 | 37,508,698 |
| 4021 | Human Services | | | | | |
| 8927 | Penn-Mar Building FY22 | 2,000,000 | 1,316,738 | 170,611 | 6,125 | 506,526 |
| | Total Human Services | 2,000,000 | 1,316,738 | 170,611 | 6,125 | 506,526 |
| 4061 | Board of Education | | | | | |
| 8292 | Open Space Classroom Enclosure | 8,000,000 | 7,941,794 | - | - | 58,206 |
| 8348 | Mt. Airy Middle School | 19,498,660 | 19,378,462 | - | - | 120,198 |
| 8619 | Career & Technology Ctr Replac | 36,020,068 | 25,284,817 | 4,940,398 | - | 5,794,853 |
| 8710 | HS Science Room Renov | 2,303,915 | 2,276,882 | - | - | 27,033 |
| 8713 | Elmer Wolfe Elem-Roof Rplc | 1,064,281 | 1,063,896 | - | - | 385 |
| 8721 | Security Improvements BOE | 1,000,000 | 803,423 | 44,018 | - | 152,559 |
| 8761 | Infrastructure Renew BOE FY19 | 2,564,338 | 1,996,562 | 482,075 | - | 85,701 |
| 8762 | Winfld Elem HVAC System Replc | 4,702,650 | 4,592,291 | 10,721 | - | 99,638 |
| 8809 | Spring Garden Elem HVAC Replc | 3,175,000 | 166,242 | 1,681,043 | - | 1,327,715 |
| 8811 | South Carroll HS Window Replc | 1,098,000 | 45,488 | 5,880 | - | 1,046,632 |
| 8812 | Westminster HS Window Replc | 565,000 | 57,587 | 6,513 | - | 500,900 |
| 8852 | East Middle School Replacement | 37,709,000 | 16,663,850 | 8,886,395 | - | 12,158,755 |
| 8853 | Winfield-Roof Replacement | 802,000 | 688,703 | 87,635 | - | 25,662 |
| 8929 | Roof Replace North Carroll MS | 1,509,000 | - | - | - | 1,509,000 |
| 8930 | HVAC System Replace Oklahoma MS | 5,034,000 | - | - | - | 5,034,000 |
| 9554 | BOE-ADA Facility Improvements | 1,504,684 | 1,504,591 | - | - | 93 |
| 9745 | Relocatables | 6,327,376 | 6,092,433 | 210,811 | - | 24,132 |
| 9746 | BOE-General Roofing Repairs | 2,212,936 | 1,367,870 | - | - | 845,066 |
| 9748 | BOE-Paving | 10,212,241 | 7,933,897 | 819,183 | - | 1,459,161 |
| 9792 | BOE Technology Improvements | 14,042,105 | 11,103,295 | 1,270,218 | - | 1,668,592 |
| 9850 | School Construction-General | - | 3,042,069 | 2,323,393 | - | (5,365,462) |
| 9974 | HVAC-Improvement & Replacement | 169,187 | 169 | 167,800 | - | 1,218 |
| | Total | 159,514,441 | 112,004,321 | 20,936,083 | - | 26,574,037 |
| 4062 | Community College | | | | | |
| 8517 | CCC-Systemic Renovations | 11,982,000 | 1,799,809 | - | 85,928 | 10,096,263 |
| 8945 | CCC Turf Field | 2,400,000 | - | 2,450 | - | 2,397,550 |
| 9782 | Comm Coll-Technology | 9,300,600 | 8,684,403 | 577,644 | - | 38,553 |
| | Total | 23,682,600 | 10,484,212 | 580,094 | 85,928 | 12,532,366 |
| | Total Education | 183,197,041 | 122,488,533 | 21,516,177 | 85,928 | 39,106,403 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Governmental Activities | | | | | |
|-------------|-------------------------------------|-----------------------------|------------------------------|------------------|-----------------------------|------------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | Unexpended Appropriation | |
| <u>4071</u> | <u>Recreation & Parks</u> | | | | | |
| 8175 | \$ 3,169,352 | \$ 2,815,203 | \$ 14,241 | \$ 1,563 | \$ 338,345 | |
| 8232 * | 2,209,835 | 1,840,453 | 241,025 | 7,569 | 120,788 | |
| 8233 | 1,271,414 | - | - | - | 1,271,414 | |
| 8477 | 248,900 | 243,868 | - | - | 5,032 | |
| 8632 | 710,000 | 350,159 | 17,834 | 37,448 | 304,559 | |
| 8701 * | 1,220,439 | 1,220,439 | - | - | - | |
| 8725 | 17,410 | 4,485 | - | - | 12,925 | |
| 8773 | 127,020 | 119,399 | - | - | 7,621 | |
| 8776 | 890,000 | 157,596 | 1,596 | - | 730,808 | |
| 8816 | 610,393 | 610,393 | - | - | - | |
| 8847 | 220,000 | 140,342 | 1,673 | - | 77,985 | |
| 8848 * | 226,643 | 226,643 | - | - | - | |
| 8892 | 260,000 | 15,107 | 17,056 | 20,117 | 207,720 | |
| 8893 | 174,059 | - | - | 163,185 | 10,874 | |
| 8894 * | 286,414 | 268,389 | 18,025 | - | - | |
| 8895 | 552,000 | 305,199 | 138,471 | - | 108,330 | |
| 8896 | 191,000 | - | - | - | 191,000 | |
| 8897 | 180,000 | - | 70 | 124,975 | 54,955 | |
| 8898 | 213,000 | - | 1,951 | 11,354 | 199,695 | |
| 8899 * | 276,796 | 276,796 | - | - | - | |
| 8935 | 305,000 | - | - | - | 305,000 | |
| 8937 | 600,000 | - | 349,316 | - | 250,684 | |
| 8938 | 140,000 | - | 38,170 | 83,069 | 18,761 | |
| 9139 | 221,826 | - | - | - | 221,826 | |
| 9736 | 408,307 | 343,461 | 10,319 | - | 54,527 | |
| 9925 * | 1,296,411 | 1,058,692 | 148,719 | - | 89,000 | |
| | <u>Total</u> | <u>9,996,624</u> | <u>998,466</u> | <u>449,280</u> | <u>4,581,849</u> | |
| <u>4072</u> | <u>Farm Museum</u> | | | | | |
| 8731 | 1,450,000 | 178,163 | 19,337 | 247,352 | 1,005,148 | |
| 8916 | 305,800 | 208,830 | 47,904 | 23,413 | 25,653 | |
| 8939 | 575,000 | - | 5,280 | - | 569,720 | |
| | <u>Total</u> | <u>386,993</u> | <u>72,521</u> | <u>270,765</u> | <u>1,600,521</u> | |
| <u>4076</u> | <u>Self-Help Projects</u> | | | | | |
| 8881 | 4,172 | 2,340 | - | - | 1,832 | |
| 8904 | 18,718 | - | 18,718 | - | - | |
| 8912 | 6,800 | - | 6,800 | - | - | |
| 8913 | 14,061 | - | 14,061 | - | - | |
| 8951 | 4,593 | - | 4,593 | - | - | |
| 8952 | 3,785 | - | - | 3,686 | 99 | |
| 8953 | 24,648 | - | 24,648 | - | - | |
| 8954 | 28,550 | - | 28,550 | - | - | |
| 8955 | 22,460 | - | 22,460 | - | - | |
| 8956 | 9,702 | - | 9,702 | - | - | |
| 8957 | 18,000 | - | 16,580 | 1,150 | 270 | |
| 8958 | 12,175 | - | 12,175 | - | - | |
| 9735 | 4,986 | - | - | - | 4,986 | |
| | <u>Total</u> | <u>2,340</u> | <u>158,287</u> | <u>4,836</u> | <u>7,187</u> | |
| | <u>Total Culture and Recreation</u> | <u>18,529,669</u> | <u>10,385,956</u> | <u>1,229,274</u> | <u>724,881</u> | <u>6,189,557</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Governmental Activities | | | | |
|--|-------------------------|-----------------------------|------------------------------|------------|-----------------------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | Unexpended Appropriation |
| <u>4081</u> <u>Library/Senior Centers</u> | | | | | |
| 9822 Library-Technology Improvements | \$ 5,663,380 | \$ 4,025,791 | \$ 65,096 | \$ - | \$ 1,572,493 |
| Total | 5,663,380 | 4,025,791 | 65,096 | - | 1,572,493 |
| Total Library/Senior Centers | 5,663,380 | 4,025,791 | 65,096 | - | 1,572,493 |
| <u>4091</u> <u>Conservation & Open Space</u> | | | | | |
| 8928 Rural Legacy - FY22 | 872,854 | 2,500 | 752,386 | - | 117,968 |
| 9002 Land Bank | 22,089,803 | 16,236,105 | 7,500 | - | 5,846,198 |
| 9007 Ag Land Preservation | 186,306,762 | 172,196,592 | 3,863,845 | - | 10,246,325 |
| 9701 Infrastructure/Plan Studies | 467,167 | 399,022 | 150 | 12 | 67,983 |
| 9702 Traffic Impact Studies/Develop | 137,692 | 130,629 | - | - | 7,063 |
| 9851 Rural Legacy-Easement Purchase | 26,843,275 | 26,631,548 | - | - | 211,727 |
| Total | 236,717,553 | 215,596,396 | 4,623,881 | 12 | 16,497,264 |
| <u>4092</u> <u>Water Resources</u> | | | | | |
| 8294 Reservoir Development | 14,390,566 | 9,299,507 | 11,910 | - | 5,079,149 |
| 8328 Environmental Compliance | 1,419,500 | 394,836 | 73,120 | - | 951,544 |
| Total | 15,810,066 | 9,694,343 | 85,030 | - | 6,030,693 |
| <u>4093</u> <u>Watershed Improvements</u> | | | | | |
| 8543 Willow Pond/Eden Farms | 3,731,649 | 3,270,401 | - | 28,304 | 432,944 |
| 8595 Local Watershed Modeling | 65,000 | 62,456 | - | 2,124 | 420 |
| 8690 Locust Street | 949,195 | 241,715 | 726,022 | 1,080 | (19,622) |
| 8691 Restoration Research Grant | 222,486 | 209,615 | - | 12,871 | - |
| 8736 Shiloh Middle School | 1,085,127 | 1,085,127 | 3,570 | - | (3,570) |
| 8752 Mayberry Gun Club | 2,044,980 | 1,996,994 | 37,035 | 10,951 | - |
| 8760 Hampstead Regional | 13,000 | 10,088 | - | - | 2,912 |
| 8781 Natural Filters Fund | 249,134 | 169,922 | 12,187 | 67,025 | - |
| 8785 Woodsyde Estates | 2,668,559 | 1,585,026 | 10,939 | 1,083,533 | (10,939) |
| 8786 I Trevanion Terrace | 1,296,788 | 1,281,539 | 11,507 | 6,591 | (2,849) |
| 8822 Pooledale Forest Bank | 194,342 | 174,341 | 20,000 | 1 | - |
| 8824 Melstone Valley SWM Retrofit | 84,426 | 77,643 | 15,526 | - | (8,743) |
| 8825 * Hydes Quarry | 43,677 | 43,677 | - | - | - |
| 8826 Piney Run Dam Spillway | 500,000 | 476,049 | - | 21,513 | 2,438 |
| 8841 Brynwood | 1,570,022 | 96,013 | 219,498 | 1,250,881 | 3,630 |
| 8854 Gillis Falls Tree Planting | 209,636 | 186,260 | 8,415 | 8,415 | 6,546 |
| 8866 Hampstead Valley #4 | 99,880 | 34,811 | 12,705 | - | 52,364 |
| 8867 Sun Valley II | 401,946 | 36,600 | 81,580 | 282,216 | 1,550 |
| 8869 Hampstead Valley #1 | 83,790 | 28,042 | 24,543 | - | 31,205 |
| 8871 Roberts Field Restoration FY21 | 214,921 | 87,174 | 18,367 | 109,380 | - |
| 8901 Natrl Flt Tree Planting FY21 | 55,550 | 40,722 | 4,943 | 9,885 | - |
| 8914 * Stone Manor FY22 | 316,143 | 117,660 | 198,483 | - | - |
| 8915 Saint Georges Gate FY22 | 690,200 | 35,474 | 228 | - | 654,498 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Governmental Activities | | | | |
|---|-------------------------|-----------------------------|------------------------------|----------------------|-----------------------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | Unexpended Appropriation |
| 8917 New Windsor Wetland-NPDES FY22 | \$ 93,600 | \$ 20,525 | \$ 9,044 | \$ 64,031 | \$ - |
| 8918 Century High School SWM FY22 | 93,750 | 42,540 | 7,668 | 43,542 | - |
| 8947 Oklahoma Phase 4 - FY22 | 80,674 | 384 | 44,495 | 35,795 | - |
| 8948 Wilow Pond Tree- FY23 | 32,840 | - | 21,694 | 11,146 | - |
| 9107 Windmere Pond 2 Retro Design | 82,840 | - | 23,065 | 59,775 | - |
| 9108 Manchester East SWM | 103,400 | - | 2,243 | 101,157 | - |
| 9134 Training Ctr SWM Retrofit | 137,818 | - | 57,269 | 80,549 | - |
| 9201 Manor Pump St Stream Stabilize | 4,928 | 3,064 | 570 | 1,294 | - |
| 9202 CC Health Dept SWM Facility | 78,900 | 29,026 | 6,241 | 50,099 | (6,466) |
| 9920 Watershed Assessment & Improve | 8,279,678 | - | - | - | 8,279,678 |
| Total | <u>25,778,879</u> | <u>11,442,888</u> | <u>1,577,837</u> | <u>3,342,158</u> | <u>9,415,996</u> |
| | | | | | |
| <u>4094 Stormwater Renovations</u> | | | | | |
| 8716 Stormwater Facility Renov FY21 | 37,221 | - | - | - | 37,221 |
| 8885 * Clipper Hills Renov FY21 | 32,777 | 32,777 | - | - | - |
| 8920 * Meadow Ridge 1 Renov FY22 | 48,475 | 21,114 | 10,200 | 17,161 | - |
| 8921 * Patapsco Valley Overlook Maint | 192,460 | 20,083 | 161,641 | 2,736 | 8,000 |
| 8922 NCarroll Library SWM Reno FY22 | 524,360 | 11,860 | 414,589 | 1,073 | 96,838 |
| 8925 * CarrollCty Maint Facility FY22 | 5,000 | 5,000 | - | - | - |
| 8961 Finksburg Industrial SWM Mant | 59,023 | - | 56,871 | 2,152 | - |
| 9101 County park SWM Facility | 14,950 | - | 14,950 | - | - |
| 9102 Freedom Hills Farm SWM | 4,400 | - | 4,400 | - | - |
| 9103 Friendship Overlook SWM | 18,782 | - | 18,782 | - | - |
| 9104 Pine Brook Farm Sect II SWM | 6,180 | - | 6,180 | - | - |
| 9105 Piney Ridge Villas 5&6 SWM | 14,440 | - | - | 14,440 | - |
| 9106 Elderwood Basin #2/Oklahoma IV | 13,500 | - | 13,500 | - | - |
| Total | <u>971,568</u> | <u>90,834</u> | <u>701,113</u> | <u>37,562</u> | <u>142,059</u> |
| | | | | | |
| <u>4095 Stormwater Renovations</u> | | | | | |
| 8923 FRF-SWM AgCtr Parking Lot FY22 | 840,000 | - | 780,534 | - | 59,466 |
| Total | <u>840,000</u> | <u>-</u> | <u>780,534</u> | <u>-</u> | <u>59,466</u> |
| Total Conservation of Natural Resources | <u>280,118,066</u> | <u>236,824,461</u> | <u>7,768,395</u> | <u>3,379,732</u> | <u>32,145,478</u> |
| | | | | | |
| <u>4021 Judicial</u> | | | | | |
| 8779 State's Attorney Building | 17,000,000 | 1,019,069 | 69,131 | 333,181 | 15,578,619 |
| Total Judicial | <u>17,000,000</u> | <u>1,019,069</u> | <u>69,131</u> | <u>333,181</u> | <u>15,578,619</u> |
| Total Governmental Activities | <u>\$ 723,360,135</u> | <u>\$ 467,059,013</u> | <u>\$ 59,479,000</u> | <u>\$ 28,955,424</u> | <u>\$ 167,866,697</u> |

* Completed CIP projects put into service during FY23

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Business-type Activities | | | | Unexpended Appropriation | |
|----------------------------|----------------------------------|-----------------------------|------------------------------|------------|-----------------------------|-------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | | |
| <u>Bureau of Utilities</u> | | | | | | |
| 6068 | W/S-391 Nells Acres Sec.2 | \$ - | \$ - | \$ 2,631 | \$ 21,640 | \$ (24,271) |
| 6200 | W/S New Construction-Misc | - | - | - | 5,044 | (5,044) |
| 6299 | W/S 392 44 Liberty Site Plan | - | - | - | 38,505 | (38,505) |
| 6311 | Water & Sewer Meters | 7,730,660 | 6,766,506 | 341,064 | 161,031 | 462,059 |
| 6332 | Tank Painting | 4,628,032 | 2,133,227 | 65,946 | 29,635 | 2,399,224 |
| 6344 | HWWTP-Effluent Chillers | 2,436,967 | 621,844 | - | - | 1,815,123 |
| 6358 | 8-12-16 Mains/Hydraulic Loop | 634,221 | - | - | - | 634,221 |
| 6359 | Hydrant Replacement | 2,052,350 | 1,924,893 | - | - | 127,457 |
| 6378 | Relief Sewer No. 6 | 3,100,556 | 324,815 | - | - | 2,775,741 |
| 6382 | Relief Sewer No. 10 | 2,585,800 | 2,503,882 | - | - | 81,918 |
| 6385 | Sewer Study Update | 1,573,000 | 1,145,785 | 95,032 | 33,381 | 298,802 |
| 6396 | Utilities Control Center | - | 2,199 | (2,199) | - | - |
| 6403 | Sanitary Sewer Manhole Rehab | 2,495,200 | 1,590,242 | - | - | 904,958 |
| 6409 | FD Looping Monroe (Okla-Benn) | 74,800 | - | - | - | 74,800 |
| 6418 | * North Pump Station Wet Well | 3,040,000 | 2,639,080 | 57,232 | 20,560 | 323,128 |
| 6419 | Freedom Waste Water TP-ENR | 10,562,211 | 10,562,211 | - | - | - |
| 6422 | Gravity Sewer Main | 2,230,400 | 1,741,050 | - | - | 489,350 |
| 6425 | * Water Main Loops FY12 | 2,217,872 | 270,139 | 199,726 | 62,393 | 1,685,614 |
| 6428 | Water Main Blow-Off Replcmts | 2,759,700 | 2,240,944 | 126,873 | 8,607 | 383,276 |
| 6429 | Water Service Line Replacement | 2,599,200 | 1,857,068 | 129,971 | 20,141 | 592,020 |
| 6430 | Hampstead ENR Upgrade | 22,580,110 | 21,378,766 | (211,761) | 268,686 | 1,144,419 |
| 6431 | Sykesville Sewer Upgrade | 18,672,293 | 522,000 | 3,174,220 | 2,294,163 | 12,681,910 |
| 6432 | Asset Management System | 200,000 | 190,733 | - | - | 9,267 |
| 6433 | Bark Hill WTP-Improvements | 93,566 | 93,566 | - | - | - |
| 6434 | Freedom WTP-Membrance Fltr | 1,905,250 | 729,843 | - | - | 1,175,407 |
| 6435 | Freedom WTP-Sludge Press | - | - | - | - | - |
| 6436 | Piney Run Pump Station Imprv | 365,000 | 362,726 | - | - | 2,274 |
| 6437 | Stone Manor Pump Station Rehab | 302,500 | 192,578 | 29,749 | 18,735 | 61,438 |
| 6441 | * Waters Edge Pump Station Rehab | 260,000 | 180,431 | - | - | 79,569 |
| 6442 | Roberts Fld Pump Station Rehab | 122,694 | 122,694 | - | - | - |
| 6443 | Standby Generator Replacement | 388,142 | 388,142 | - | - | - |
| 6444 | Freedom Sewer Rehab | 747,885 | 672,541 | - | - | 75,344 |
| 6445 | Freedom Wells/Connections | 2,673,000 | 84,293 | 50,831 | 145,775 | 2,392,101 |
| 6446 | Hampstead Sewer Rehab | 627,885 | 488,070 | - | 1,259 | 138,556 |
| 6447 | * Hampstead WWTP Effluent Ln | 2,168,000 | 1,812,450 | - | 43,004 | 312,546 |
| 6449 | Specifications & Design Update | 82,500 | 66,130 | - | - | 16,370 |
| 6453 | Sewer Grinder Install/Rehab | 10,894 | 10,894 | - | - | - |
| 6454 | Stream Bank Stabilization | 99,000 | 42,534 | 8,011 | - | 48,455 |
| 6455 | Warfield Cmplx W/S Rehab | 700,000 | 96,167 | 3,715 | - | 600,118 |
| 6456 | County Water Line Rehab/Replace | 3,433,000 | 335,206 | 509,443 | 92,010 | 2,496,341 |
| 6457 | Runnymede WWT Facility Rehab | 1,157,000 | 23,300 | 8,363 | - | 1,125,337 |
| 6458 | South Carroll WWT Facility Rehab | 658,000 | 80,305 | 5,142 | 160,025 | 412,528 |
| 6459 | Shiloh Pumping Station Expan | 220,000 | - | 35,050 | - | 184,950 |
| 6460 | Sykesville Pump Station Expan | 1,790,000 | - | - | - | 1,790,000 |
| 6461 | County Sewer Line Rehab/Replc | 1,443,000 | 232,015 | 111,015 | 108,208 | 991,762 |
| 6462 | FWTP Equipment Replacement | 708,490 | - | 107,431 | 80,391 | 520,668 |
| 6463 | PV WWTP Rehab FY21 | 1,000,000 | 24,282 | - | - | 975,718 |
| 6466 | Hampstead WWTP Sludge Press | 300,000 | - | - | - | 300,000 |
| 6467 | Kabik Court Water Supply | 100,000 | - | - | - | 100,000 |
| 6468 | Pump Station Equip Rplc | 781,695 | 48,565 | 32,248 | 62,570 | 638,312 |
| 6469 | * Winfld Pump Station Rehab | 400,000 | 48,388 | 146,313 | - | 205,299 |
| 6470 | FRF-Util Hampstead WWTP FY22 | 3,000,000 | - | - | - | 3,000,000 |
| 6471 | FRF-Util Freedom Pumps FY22 | 500,000 | - | - | - | 500,000 |
| 6473 | FRF-Util Shiloh Pump Station | 500,000 | - | - | - | 500,000 |
| | Total | 118,710,873 | 64,550,504 | 5,026,046 | 3,675,763 | 45,458,560 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Appropriations, Expenditures and Encumbrances - Budgetary Basis (Non-GAAP)
Capital Projects Fund
For the Year Ended June 30, 2023

Schedule 6

| Description | Business-type Activities | | | | Unexpended Appropriation | |
|----------------------|---------------------------------|-----------------------------|------------------------------|--------------|-----------------------------|----------------|
| | Total Appropriation | Prior Years Expenditures | Current Year Expenditures | Encumbered | | |
| <u>Solid Waste</u> | | | | | | |
| 6520 | Hoods Mill Remediation | \$ 1,173,035 | \$ 944,429 | \$ - | \$ - | \$ 228,606 |
| 6521 | Northern Landfill Remediation | 1,014,000 | 916,448 | - | - | 97,552 |
| 6528 | John Owings LF Remediation | 800,000 | 617,675 | - | - | 182,325 |
| 6537 | Bark Hill Remediation/Maint | 48,630 | - | - | - | 48,630 |
| 6540 | Landfill Expansion & Improv | 29,000,000 | 13,163,880 | 45,426 | 4,056,961 | 11,733,733 |
| 6542 | Northern Landfill Rain Flap | 244,876 | 8,415 | 188,163 | (178) | 48,476 |
| 6543 | Waste Transfer Station Floor R | 410,000 | - | - | 63,000 | 347,000 |
| | Total | 32,690,541 | 15,650,847 | 233,589 | 4,119,783 | 12,686,322 |
| <u>Fiber Network</u> | | | | | | |
| 6603 | CCFN Expansion | 350,532 | 154,902 | 20,239 | - | 175,391 |
| 6604 | CC Broadband Grant Program | 400,000 | 178,056 | 51,410 | - | 170,534 |
| 6605 | Broadband Feasibility Study | 59,987 | 59,974 | - | - | 13 |
| 6606 | CCFN Equipment Rplc FY22 | 1,022,680 | - | - | - | 1,022,680 |
| 6607 | ARP-Network Exp Garrett Rd | 271,108 | - | 271,108 | - | - |
| 6608 | ARP-Network Exp Halter Rd | 290,430 | - | 290,430 | - | - |
| 6609 | ARP-Network Exp Quantum | 233,418 | - | - | - | 233,418 |
| 6610 | FRF-Information Tech Fiber | 2,472,428 | - | 38,900 | 161,304 | 2,272,224 |
| | Total | 5,100,583 | 392,932 | 672,087 | 161,304 | 3,874,260 |
| <u>Septage</u> | | | | | | |
| 6704 | Westminster Sept Screen/Grit | 5,500,000 | 5,221,888 | 226,008 | - | 52,104 |
| | Total | 5,500,000 | 5,221,888 | 226,008 | - | 52,104 |
| <u>Airport</u> | | | | | | |
| 6818 | Grounds & Facility Impr (9541) | 525,212 | 415,507 | 25,260 | - | 84,445 |
| 6821 | Airport Runway Extension | 77,856,323 | - | - | - | 77,856,323 |
| 6825 | Land Services | 68,139 | 998,700 | (53,251) | - | (877,310) |
| 6826 | Meadow Branch Rd Relocation | 462,000 | 389,817 | 43,864 | - | 28,319 |
| 6827 | Land Acquisition-Miller | 5,070,553 | 5,063,583 | - | - | 6,970 |
| 6828 | Airport AWOS Upgrade FY21 | 200,000 | - | - | - | 200,000 |
| 6829 | AIP 34 Meadow Br Rd Design | 260,000 | 208,254 | 9,851 | - | 41,895 |
| 6830 | Land Acquisition-Wetzel | 120,716 | 110,000 | 1,388 | - | 9,328 |
| 6831 | Land Acquisition-DLH | 34,642 | 25,000 | 1,126 | - | 8,516 |
| 6832 | Land Acquisition-Patterson | 149,317 | - | 146,617 | - | 2,700 |
| 6833 | Land Acquisition-ARC | 228,355 | - | 16,461 | - | 211,894 |
| 6834 | Meadow Branch Rd Construction | 3,085,000 | - | 937,282 | 1,694,480 | 453,238 |
| 6835 | Land Acquisition - Miller Prc1 | 14,958 | - | 8,084 | - | 6,874 |
| 6836 | Land Acquisition-Abdelmomin | 19,372 | - | 16,332 | - | 3,040 |
| 6837 | Land Acquisition-Wisner Prc3 | 26,076 | - | 27,258 | - | (1,182) |
| 6838 | Land Acquisition-Lawless Prc15 | 21,178 | - | 16,893 | - | 4,285 |
| 6839 | Land Acquisition-Osbourne Prc6 | 9,351 | - | 7,816 | - | 1,535 |
| 6840 | Land Acquisition-Tansill Prc17 | 18,193 | - | 12,993 | - | 5,200 |
| 6841 | Land Acquisition-Carroll Prc18 | 1,980 | - | 1,980 | - | - |
| 6842 | Land Acquisition-S Miller pr10 | 36,578 | - | 32,078 | - | 4,500 |
| 6843 | Land Acquisition-JRP Prc1 11 | 22,495 | - | 22,495 | - | - |
| 6844 | Land Acquisition-JRP Prc1 12 | 18,480 | - | 18,480 | - | - |
| 6845 | Land Acquisition-JRP Prc1 13 | 19,957 | - | 19,957 | - | - |
| 6846 | Land Acquisition-JRP Prc1 14 | 16,853 | - | 16,853 | - | - |
| 6847 | Land Acquisition-Kriders Prc123 | 13,922 | - | 14,222 | - | (300) |
| 6848 | Land Acquisition-City West P36 | 1,085 | - | - | - | 1,085 |
| 6849 | Land Acquisition-Frock/Bish 38 | 21,994 | - | 11,778 | - | 10,216 |
| 6850 | Land Acquisition-James/Hill 40 | 18,558 | - | 18,558 | - | - |
| 6851 | Land Acquisition-Bankert Prc142 | 1,947 | - | 4,559 | - | (2,612) |
| 6852 | Land Acquisition-Rineer Prc1 45 | 7,781 | - | 9,281 | - | (1,500) |
| 6853 | Land Acquisition-BenjChrch P50 | 9,314 | - | 7,614 | 1,800 | (100) |
| 6854 | Land Acquisition-Carroll Prc51 | 1,168 | - | 1,168 | - | - |
| 6855 | Land Acquisition-KBTC Prc1 55 | 9,949 | - | 9,949 | - | - |
| 6856 | Land Acquisition-Klein Prc1 56 | 2,011 | - | 2,011 | - | - |
| 6857 | Environmental Re-Eval Assmt | 4,500 | - | 129,964 | 4,500 | (129,964) |
| 6858 | Land Acquisition-Miller Prc1#59 | 3,883 | - | 1,133 | 2,750 | - |
| | Total | 88,381,840 | 7,210,861 | 1,540,054 | 1,703,530 | 77,927,395 |
| | Total Business-type Activities | \$ 250,383,837 | \$ 93,027,032 | \$ 7,697,784 | \$ 9,660,380 | \$ 139,998,641 |

* Completed CIP projects put into service during FY23

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Long-Term Indebtedness
Schedule by Source
June 30, 2023

Schedule 7

| <u>Governmental Activities</u> | <u>Amount Outstanding July 1, 2022</u> | <u>New Debt Activity</u> | <u>Principal Payments For Year 2023</u> | <u>Amount Outstanding June 30, 2023</u> | <u>Interest Payments For Year 2023</u> |
|--|--|----------------------------------|---|---|--|
| General Obligation Bonds | | | | | |
| General Obligation Bonds-2012 | \$ 1,075,000 | \$ - | \$ 1,075,000 | \$ - | \$ 26,875 |
| General Obligation Bonds-2013 | 2,670,000 | - | 1,335,000 | 1,335,000 | 100,125 |
| General Obligation Refunding Bonds-2014 | 29,087,555 | - | 5,109,237 | 23,978,318 | 1,029,372 |
| General Obligation Bonds- 2014 | 9,750,000 | - | 750,000 | 9,000,000 | 318,750 |
| General Obligation Refunding Bonds-2015 | 1,263,920 | - | 1,263,920 | - | 25,278 |
| General Obligation Bonds- 2015 | 19,345,000 | - | 1,440,000 | 17,905,000 | 682,881 |
| General Obligation Bonds- 2016 | 10,500,000 | - | 700,000 | 9,800,000 | 339,500 |
| General Obligation Bonds- 2018 | 21,250,000 | - | 1,250,000 | 20,000,000 | 887,500 |
| General Obligation Bonds- 2019 Series A | 27,000,000 | - | 1,500,000 | 25,500,000 | 971,250 |
| General Obligation Refunding Bonds-2019 Series A | 23,596,493 | - | 2,475,936 | 21,120,557 | 1,105,547 |
| General Obligation Refunding Bonds-2019 Series B | 11,335,000 | - | 1,010,000 | 10,325,000 | 237,242 |
| General Obligation Bonds- 2020 Series A | 19,000,000 | - | 1,000,000 | 18,000,000 | 546,250 |
| General Obligation Refunding Bonds-2020 Series A | 8,836,619 | - | 828,278 | 8,008,341 | 368,783 |
| General Obligation Refunding Bonds-2020 Series B | 24,165,000 | - | 190,000 | 23,975,000 | 454,645 |
| General Obligation Bonds- 2021 | 22,000,000 | - | 1,100,000 | 20,900,000 | 743,875 |
| General Obligation Bonds- 2022 | - | 30,000,000 | - | 30,000,000 | 712,000 |
| Total General Obligation Bonds | <u>230,874,587</u> | <u>30,000,000</u> | <u>21,027,371</u> | <u>239,847,216</u> | <u>8,549,873</u> |
| Farmers Home Administration | | | | | |
| Federal Loan - 1972 | 12,631 | - | 12,631 | - | 415 |
| Federal Loan - 1974 | 30,089 | - | 11,026 | 19,063 | 1,098 |
| Federal Loan - 1979 | 224,281 | - | 21,541 | 202,740 | 8,184 |
| Total Farmers Home Administration | <u>267,001</u> | <u>-</u> | <u>45,198</u> | <u>221,803</u> | <u>9,697</u> |
| General Obligation Debt | | | | | |
| Installment Purchase Agreements FY 2002 | 150,000 | - | 150,000 | - | 4,169 |
| Installment Purchase Agreements FY 2003 | 530,930 | - | 530,930 | - | 13,677 |
| Installment Purchase Agreements FY 2004 | 100,000 | - | - | 100,000 | 4,937 |
| Installment Purchase Agreements FY 2005 | 2,179,934 | - | - | 2,179,934 | 106,200 |
| Installment Purchase Agreements FY 2006 | 1,346,000 | - | - | 1,346,000 | 62,012 |
| Installment Purchase Agreements FY 2007 | 2,584,000 | - | - | 2,584,000 | 136,980 |
| Installment Purchase Agreements FY 2009 | 1,013,914 | - | - | 1,013,914 | 60,835 |
| Installment Purchase Agreements FY 2010 | 4,662,430 | - | - | 4,662,430 | 243,702 |
| Installment Purchase Agreements FY 2011 | 13,115,500 | - | - | 13,115,500 | 786,930 |
| Installment Purchase Agreements FY 2013 | 445,320 | - | - | 445,320 | 23,379 |
| Installment Purchase Agreements FY 2014 | 3,475,344 | - | - | 3,475,344 | 182,456 |
| Installment Purchase Agreements FY 2016 | 473,924 | - | - | 473,924 | 24,881 |
| Installment Purchase Agreements FY 2017 | 1,303,000 | - | - | 1,303,000 | 65,150 |
| Installment Purchase Agreements FY 2019 | 887,000 | - | - | 887,000 | 44,350 |
| Installment Purchase Agreements FY 2020 | 1,024,000 | - | - | 1,024,000 | 51,200 |
| Installment Purchase Agreements FY 2021 | 2,587,000 | - | - | 2,587,000 | 129,350 |
| Total General Obligation Debt | <u>35,878,296</u> | <u>-</u> | <u>680,930</u> | <u>35,197,366</u> | <u>1,940,208</u> |
| Purchase Agreements | | | | | |
| Johnson Controls/AAIG | 3,649,448 | - | 391,972 | 3,257,476 | 82,329 |
| Total Purchase Agreements | <u>3,649,448</u> | <u>-</u> | <u>391,972</u> | <u>3,257,476</u> | <u>82,329</u> |
| Total Governmental Activities | <u>\$ 270,669,332</u> | <u>\$ 30,000,000</u> | <u>\$ 22,145,471</u> | <u>\$ 278,523,861</u> | <u>\$ 10,582,107</u> |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Long-Term Indebtedness
Schedule by Source
June 30, 2023

Schedule 7

| <u>Business-type Activities</u> | <u>Amount Outstanding July 1, 2022</u> | <u>New Debt Activity</u> | <u>Principal Payments For Year 2023</u> | <u>Amount Outstanding June 30, 2023</u> | <u>Interest Payments For Year 2023</u> |
|--|--|----------------------------------|---|---|--|
| General Obligation Bonds | | | | | |
| Bureau of Utilities | | | | | |
| General Obligation Refunding Bonds-Nov 2014 | \$ 3,339,138 | \$ - | \$ 539,784 | \$ 2,799,354 | \$ 108,752 |
| General Obligation Refunding Bonds-Nov 2015 | 625,868 | - | 625,868 | - | 12,517 |
| General Obligation Refunding Bonds-Nov 2019 Series A | 753,507 | - | 79,064 | 674,443 | 35,303 |
| General Obligation Refunding Bonds-Nov 2020 Series A | 6,180 | - | 580 | 5,601 | 258 |
| Solid Waste Fund | | | | | |
| General Obligation Refunding Bonds-Nov 2014 | 43,308 | - | 20,979 | 22,329 | 4,226 |
| General Obligation Refunding Bonds-Nov 2015 | 40,212 | - | 40,212 | - | 804 |
| Airport Fund | | | | | |
| Draw Down Bond - May 2019 | 4,802,001 | - | - | 4,802,001 | 128,047 |
| General Obligation Refunding Bonds-Nov 2020 Series A | 12,201 | - | 1,144 | 11,057 | 509 |
| Total General Obligation Bonds | <u>9,622,415</u> | <u>-</u> | <u>1,307,631</u> | <u>8,314,785</u> | <u>290,416</u> |
| Total Business-type Activities | <u>\$ 9,622,415</u> | <u>\$ -</u> | <u>\$ 1,307,631</u> | <u>\$ 8,314,785</u> | <u>\$ 290,416</u> |

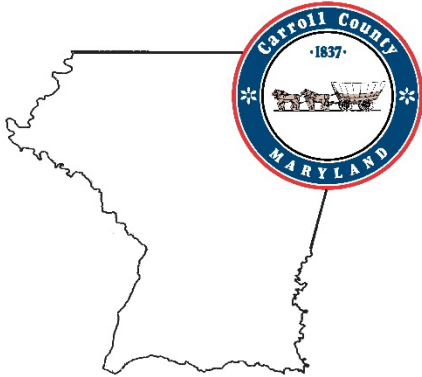
THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Schedule of Investments for
Governmental Activities, Business Type Activities, and Trust Funds
June 30, 2023

Schedule 8

| | Length (in Days) | Maturity Date | Rate (%) | Market Value | Totals |
|---|---------------------|------------------|----------|-----------------------|----------------|
| GOVERNMENTAL ACTIVITIES and BUSINESS TYPE ACTIVITIES | | | | | |
| Federal National Mortgage Association | 720 | 28-Aug-24 | 3.88 | \$ 9,811,200 | |
| Federal Farm Credit Bank | 720 | 12-Oct-23 | 0.27 | 9,851,800 | |
| Federal Farm Credit Bank | 720 | 9-Feb-24 | 1.23 | 14,608,800 | |
| Federal Home Loan Bank | 300 | 14-Nov-23 | 4.66 | 4,983,350 | |
| Federal Home Loan Bank | 690 | 8-Mar-24 | 3.25 | 4,926,400 | |
| Federal Home Loan Bank | 330 | 11-Jun-24 | 5.36 | 5,990,880 | |
| Federal Home Loan Bank | 510 | 26-Jul-24 | 5.00 | 9,825,849 | |
| Federal Home Loan Bank | 720 | 14-Feb-25 | 5.20 | 14,821,950 | |
| Federal Home Loan Bank | 720 | 25-Apr-25 | 5.50 | 4,968,800 | |
| Treasury Bonds | 20 yrs | 15-Aug-23 | 5.05 | 79,081 | |
| Treasury Bonds | 20 yrs | 15-Nov-24 | 4.86 | 1,020,777 | |
| Treasury Bonds | 20 yrs | 15-Nov-24 | 4.73 | 437,476 | |
| Treasury Bonds | 20 yrs | 15-Aug-25 | 4.75 | 939,803 | |
| Treasury Bonds | 20 yrs | 15-Nov-26 | 4.93 | 1,374,572 | |
| Treasury Bonds | 20 yrs | 15-Feb-27 | 4.72 | 859,528 | |
| Treasury Bonds | 20 yrs | 15-Aug-29 | 4.36 | 1,869,375 | |
| Treasury Bonds | 20 yrs | 15-Aug-23 | 5.42 | 20,876 | |
| Treasury Bonds | 8 yrs | 15-May-24 | 4.39 | 818,610 | |
| Treasury Bonds | 20 yrs | 15-Nov-24 | 4.99 | 712,873 | |
| Treasury Strips | 20 yrs | 15-Nov-25 | 4.76 | 398,148 | |
| Treasury Strips | 20 yrs | 15-Nov-26 | 4.95 | 252,332 | |
| Treasury Strips | 20 yrs | 15-Feb-27 | 4.73 | 171,234 | |
| Treasury Strips | 20 yrs | 15-May-29 | 4.42 | 85,107 | |
| Treasury Strips | 20 yrs | 15-Aug-29 | 4.55 | 598,108 | |
| Treasury Strips | 20 yrs | 15-Nov-29 | 4.76 | 495,948 | |
| Treasury Strips | 20 yrs | 15-Feb-30 | 4.76 | 999,537 | |
| Treasury Strips | 20 yrs | 15-Feb-30 | 4.61 | 204,725 | |
| Treasury Strips | 20 yrs | 15-May-30 | 4.11 | 1,447,231 | |
| Treasury Strips | 20 yrs | 15-Aug-30 | 3.90 | 1,658,767 | |
| Treasury Strips | 20 yrs | 15-Nov-30 | 4.44 | 2,013,011 | |
| Treasury Strips | 20 yrs | 15-May-31 | 4.46 | 2,042,678 | |
| Treasury Strips | 20 yrs | 15-May-31 | 4.33 | 2,599,772 | |
| Treasury Strips | 20 yrs | 15-Nov-32 | 2.91 | 307,918 | |
| Treasury Strips | 20 yrs | 15-Nov-33 | 3.88 | 2,062,120 | |
| Treasury Strips | 20 yrs | 15-Feb-34 | 3.69 | 245,658 | |
| Treasury Strips | 20 yrs | 15-Nov-35 | 2.90 | 289,736 | |
| Treasury Strips | 20 yrs | 15-Aug-36 | 2.44 | 773,044 | |
| Treasury Strips | 20 yrs | 15-Aug-38 | 3.23 | 482,395 | |
| Treasury Strips | 20 yrs | 15-Feb-40 | 1.89 | 520,704 | |
| Treasury Strips | 20 yrs | 15-May-40 | 1.33 | 576,683 | |
| Treasury Strips | 20 yrs | 15-Feb-41 | 2.21 | 568,874 | |
| Treasury Strips | 20 yrs | 15-Feb-41 | 2.36 | 124,875 | |
| State and Local Government Series | 15 yrs | 15-May-24 | --- | 51,000 | |
| Maryland Local Government Investment Pool | --- | --- | 5.12 | 125,960,178 | |
| Maryland Local Government Investment Pool | --- | --- | 5.12 | 32,197,282 | |
| Maryland Local Government Investment Pool | --- | --- | 5.12 | 5,063,027 | |
| Maryland Local Government Investment Pool | --- | --- | 5.12 | 179,654 | \$ 270,291,746 |
| TRUST FUNDS | | | | | |
| <u>Pension</u> - Wilmington Trust Employee Pension Account | | | | 123,487,820 | |
| <u>Other postemployment benefits (OPEB)</u> | | | | | |
| Maryland Local Government Investment Pool-OPEB | | | | 4,034,657 | |
| Wilmington Trust Master OPEB Investment Trust | | | | 165,364,074 | |
| <u>LOSAP</u> - Wilmington Trust LOSAP account | | | | 10,883,157 | |
| <u>Public Safety Pension</u> - Wilmington Trust Public Safety Pension Account | | | | 40,317,921 | 344,087,629 |
| TOTAL INVESTMENTS | | | | <u>\$ 614,379,375</u> | |



Statistical Section



THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statistical Section
June 30, 2023

STATISTICAL SECTION INDEX

This part of Carroll County’s Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the County’s overall financial health.

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| | |
| Financial Trends | |
| These tables contain trend information to help the reader understand how the County’s financial performance and well-being have changed over time. | 193 - 202 |
| Revenue Capacity | |
| These tables contain information to help the reader assess the County’s most significant local revenue sources and property tax..... | 203 - 205 |
| Debt Capacity | |
| These tables contain information to help the reader assess the affordability of the County’s current levels of outstanding debt and the County’s ability to issue additional debt in the future. | 206 - 209 |
| Economic and Demographic Information | |
| These tables offer economic and demographic indicators to help the reader understand the environment within which the County’s financial activities take place..... | 210 - 211 |
| Operating Information | |
| These tables contain service and infrastructure data to help the reader understand how the information in the County’s financial report relates to the services the County provides and the activities it performs. | 212 - 220 |

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

Table 1

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Governmental Activities | | | | | | | | | | |
| Net Investment in | | | | | | | | | | |
| Capital Assets | \$ 216,424,485 | \$ 210,622,676 | \$ 212,512,817 | \$ 206,611,333 | \$ 222,253,555 | \$ 233,149,740 | \$ 219,328,550 | \$ 204,983,963 | \$ 218,185,521 | \$ 204,437,083 |
| Restricted | 45,100,278 | 8,515,051 | 8,716,041 | 8,249,560 | 1,371,176 | 1,656,014 | 7,570,022 | 8,145,020 | 1,765,563 | 7,792,322 |
| Unrestricted | 96,673,991 | 73,554,232 | 44,029,453 | (47,883,095) | (87,552,776) | (121,872,358) | (37,546,612) | (36,637,182) | (54,174,614) | (44,518,647) |
| Total Governmental | | | | | | | | | | |
| Activities Net Position | 358,198,754 | 292,691,959 | 265,258,311 | 166,977,798 | 136,071,955 | 112,933,396 | 189,351,960 | 176,491,801 | 165,776,470 | 167,710,758 |
| Business-Type Activities | | | | | | | | | | |
| Net Investment in | | | | | | | | | | |
| Capital Assets | 156,934,066 | 156,667,906 | 141,667,607 | 134,990,965 | 124,684,920 | 121,243,644 | 120,456,503 | 116,560,509 | 111,957,714 | 102,696,222 |
| Restricted | 32,338,915 | 31,962,083 | 17,131,985 | 18,099,353 | 16,919,975 | 18,003,426 | 22,964,201 | 20,607,431 | 25,663,794 | 22,938,152 |
| Unrestricted | (7,268,740) | (16,497,528) | (20,922,411) | (16,498,324) | (8,918,256) | (10,052,181) | (16,635,238) | (11,089,051) | (12,222,927) | 1,599,083 |
| Total Business-Type | | | | | | | | | | |
| Activities Net Position | 182,004,241 | 172,132,461 | 137,877,181 | 136,591,994 | 132,686,639 | 129,194,889 | 126,785,466 | 126,078,889 | 125,398,581 | 127,233,457 |
| Primary government | | | | | | | | | | |
| Net Investment in | | | | | | | | | | |
| Capital Assets | 373,358,551 | 367,290,582 | 354,180,424 | 341,602,298 | 346,938,475 | 354,393,384 | 339,785,053 | 321,544,472 | 330,143,235 | 307,133,305 |
| Restricted | 40,286,904 | 40,477,134 | 25,848,026 | 26,348,913 | 18,291,151 | 19,659,440 | 30,534,223 | 28,752,451 | 27,429,357 | 30,730,474 |
| Unrestricted | 89,405,251 | 57,056,704 | 23,107,042 | (64,381,419) | (96,471,032) | (131,924,539) | (54,181,850) | (47,726,233) | (66,397,541) | (42,919,564) |
| Total Primary Government | | | | | | | | | | |
| Net Position | \$ 503,050,706 | \$ 464,824,420 | \$ 403,135,492 | \$ 303,569,792 | \$ 268,758,594 | \$ 242,128,285 | \$ 316,137,426 | \$ 302,570,690 | \$ 291,175,051 | \$ 294,944,215 |

Fiscal year 2014 was restated to reflect a correction to net Investment in Capital Assets.

Fiscal year 2014 and prior have not been restated for GASB 68 and 71.

Fiscal year 2015 was restated to reflect a correction to unrestricted net position.

Fiscal year 2017 and prior have not been restated for GASB 75.

Fiscal year 2018 reflects GASB 75.

Fiscal year 2021 was restated to reflect implementation of GASB 87.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

Table 2

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Expenses | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| General government | \$ 50,047,181 | \$ 37,866,127 | \$ 30,554,428 | \$ 51,183,364 | \$ 44,014,893 | \$ 49,091,984 | \$ 42,244,881 | \$ 41,378,683 | \$ 49,409,874 | \$ 57,641,753 |
| Public safety | 60,818,966 | 62,456,642 | 51,437,655 | 59,895,296 | 57,309,536 | 53,943,920 | 51,691,641 | 45,677,379 | 43,979,786 | 42,220,945 |
| Public works | 31,558,106 | 28,260,366 | 31,833,205 | 32,037,398 | 34,537,476 | 37,119,065 | 33,927,901 | 31,583,099 | 38,511,223 | 35,383,930 |
| Health | 5,376,294 | 5,199,738 | 5,056,187 | 5,054,923 | 4,939,055 | 4,777,495 | 4,654,075 | 4,400,381 | 4,280,644 | 4,504,233 |
| Human services | 19,881,963 | 21,105,128 | 17,385,037 | 16,187,454 | 16,159,258 | 15,042,717 | 14,679,925 | 14,032,995 | 6,875,694 | 1,234,170 |
| Education | 256,696,183 | 267,747,949 | 228,655,745 | 221,758,339 | 218,771,767 | 209,899,157 | 201,927,058 | 196,452,853 | 191,534,142 | 192,529,402 |
| Culture and recreation | 6,338,845 | 4,945,981 | 4,741,342 | 5,672,058 | 6,293,510 | 5,861,997 | 6,298,819 | 4,992,787 | 4,637,178 | 2,617,282 |
| Library | 16,973,140 | 17,556,766 | 16,491,115 | 15,769,487 | 15,151,289 | 14,351,288 | 14,808,509 | 14,452,299 | 14,145,909 | 13,909,531 |
| Conservation of natural resources | 9,962,662 | 10,021,043 | 18,707,579 | 15,851,219 | 13,334,949 | 9,048,557 | 10,167,939 | 12,140,369 | 8,936,174 | 11,395,342 |
| Economic development | 6,740,929 | 3,319,221 | 13,275,253 | 4,399,990 | 4,949,297 | 4,674,029 | 3,851,580 | 4,234,039 | 4,822,656 | 6,723,025 |
| Judicial | 11,573,361 | 10,712,000 | 9,859,511 | 10,753,106 | 8,851,355 | 8,570,786 | 8,455,090 | 8,670,838 | 7,283,903 | 6,222,691 |
| Interest on long-term debt | 7,778,479 | 7,749,640 | 8,217,237 | 9,603,235 | 9,937,714 | 10,578,974 | 10,996,087 | 12,894,133 | 11,851,872 | 12,506,841 |
| Total Governmental Activities Expenses | 483,746,109 | 476,940,601 | 436,214,294 | 448,165,869 | 434,250,099 | 422,959,969 | 403,703,505 | 390,909,855 | 386,269,055 | 386,889,145 |
| Business-Type Activities: | | | | | | | | | | |
| Bureau of Utilities | 14,298,123 | 12,544,065 | 14,004,675 | 12,725,030 | 13,277,968 | 11,076,640 | 11,588,148 | 11,600,209 | 11,046,657 | 11,328,410 |
| Solid Waste | 13,408,851 | 11,638,055 | 10,568,261 | 8,956,514 | 7,719,428 | 10,461,256 | 8,784,687 | 9,996,571 | 9,550,820 | 6,319,530 |
| Airport | 1,381,200 | 1,009,912 | 938,929 | 984,310 | 1,036,829 | 778,732 | 861,147 | 823,047 | 733,816 | 800,811 |
| Septage | 526,397 | 457,157 | 563,350 | 654,014 | 692,424 | 669,343 | 594,277 | 629,136 | 604,130 | 536,068 |
| Firearms | 255,780 | 227,204 | 195,803 | 178,741 | 152,490 | 118,906 | 128,986 | 113,399 | 106,373 | 100,324 |
| Fiber Network | 1,878,882 | 1,220,742 | 1,346,433 | 1,328,155 | 1,281,917 | 1,274,314 | 1,321,618 | 1,116,618 | 1,230,506 | 673,718 |
| Total Business-Type Activities Expenses | 31,749,233 | 27,097,135 | 27,617,451 | 24,826,764 | 24,161,056 | 24,379,191 | 23,278,863 | 24,278,980 | 23,272,302 | 19,758,861 |
| Total Primary Government Expenses | \$ 515,495,342 | \$ 504,037,736 | \$ 463,831,745 | \$ 472,992,633 | \$ 458,411,155 | \$ 447,339,160 | \$ 426,982,368 | \$ 415,188,835 | \$ 409,541,357 | \$ 406,648,006 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

Table 2

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--------------------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Program Revenues | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| Charges for Services: | | | | | | | | | | |
| General government | \$ 12,258,227 | \$ 13,878,782 | \$ 16,643,491 | \$ 10,997,286 | \$ 12,223,474 | \$ 11,619,455 | \$ 11,742,589 | \$ 11,743,274 | \$ 17,670,046 | \$ 14,450,607 |
| Public safety | 5,180,502 | 4,635,012 | 2,767,481 | 2,843,059 | 2,216,229 | 2,046,103 | 1,918,271 | 2,665,141 | 1,950,898 | 1,836,510 |
| Public works | 2,295,765 | 1,981,034 | 4,811,878 | 1,879,919 | 1,376,526 | 2,046,814 | 1,306,602 | 3,491,642 | 216,246 | 1,781,862 |
| Health | 951 | 2,063 | 3,235 | 4,102 | 5,288 | 7,037 | 3,284 | 5,391 | 6,684 | 55,405 |
| Human Services | 95,841 | 78,747 | 7,819 | 77,402 | 102,552 | 95,469 | 84,722 | 79,675 | 86,275 | 6,600 |
| Education | - | - | - | - | 300,000 | - | - | - | - | 257,816 |
| Culture and recreation | 1,580,613 | 1,386,001 | 896,192 | 1,278,467 | 1,494,523 | 2,024,348 | 2,072,530 | 1,867,103 | 1,621,589 | 832,906 |
| Conservation of natural resources | 422,249 | 301,095 | 272,727 | 149,596 | 315,297 | 167,989 | 128,111 | 86,209 | 41,587 | - |
| Economic development | 111,340 | - | - | - | - | - | - | - | - | 525,158 |
| Judicial | 25,431 | 20,627 | 16,466 | 22,690 | 30,218 | - | - | - | - | - |
| Operating Grants and Contributions | 32,562,491 | 24,784,329 | 39,709,735 | 19,094,094 | 16,963,132 | 15,996,293 | 21,016,535 | 14,740,101 | 16,502,681 | 16,136,623 |
| Capital Grants and Contributions | 12,353,799 | 5,951,010 | 15,979,850 | 11,694,330 | 8,248,296 | 6,362,421 | 6,005,593 | 5,339,545 | 7,396,017 | 8,372,841 |
| Total Governmental Activities | | | | | | | | | | |
| Program Revenues | <u>66,887,209</u> | <u>53,018,700</u> | <u>81,108,874</u> | <u>48,040,945</u> | <u>43,275,535</u> | <u>40,365,929</u> | <u>44,278,237</u> | <u>40,018,081</u> | <u>45,492,023</u> | <u>44,256,328</u> |
| Business-Type Activities: | | | | | | | | | | |
| Charges for Services: | | | | | | | | | | |
| Bureau of Utilities | \$ 13,984,011 | \$ 12,577,500 | \$ 12,155,336 | \$ 11,246,583 | \$ 10,597,228 | \$ 10,797,227 | \$ 10,578,433 | \$ 10,359,334 | \$ 10,233,000 | \$ 8,906,129 |
| Solid Waste | 10,635,993 | 9,092,357 | 8,218,383 | 7,414,234 | 7,267,063 | 7,017,892 | 7,056,454 | 6,327,333 | 6,637,638 | 6,801,739 |
| Airport | 1,110,497 | 924,522 | 920,723 | 828,412 | 868,336 | 825,813 | 792,059 | 763,759 | 727,987 | 649,572 |
| Septage | 738,271 | 745,388 | 1,044,601 | 1,102,810 | 1,207,602 | 1,176,001 | 913,330 | 1,134,701 | 946,123 | 710,536 |
| Firearms | 194,468 | 161,899 | 148,010 | 129,951 | 140,821 | 141,344 | 157,720 | 150,087 | 153,687 | 148,106 |
| Fiber Network | 209,957 | 221,656 | 241,040 | 247,194 | 246,225 | 233,054 | 212,142 | 116,613 | 37,558 | 7,619,387 |
| Capital Grants and Contributions | 4,554,378 | 2,833,418 | 3,982,163 | 6,693,643 | 4,289,501 | 2,707,232 | 1,972,009 | 2,581,093 | 1,970,091 | 2,933,307 |
| Total Business-Type Activities | | | | | | | | | | |
| Program Revenues | <u>31,427,575</u> | <u>26,556,740</u> | <u>26,710,256</u> | <u>27,662,827</u> | <u>24,616,776</u> | <u>22,898,563</u> | <u>21,682,147</u> | <u>21,432,920</u> | <u>20,706,084</u> | <u>27,768,776</u> |
| Total Primary Government | | | | | | | | | | |
| Program Revenues | <u>98,314,784</u> | <u>79,575,440</u> | <u>107,819,130</u> | <u>75,703,772</u> | <u>67,892,311</u> | <u>63,264,492</u> | <u>65,960,384</u> | <u>61,451,001</u> | <u>66,198,107</u> | <u>72,025,104</u> |
| Net (Expense)/Revenue | | | | | | | | | | |
| Governmental Activities | (416,858,900) | (423,921,901) | (355,105,420) | (400,124,924) | (390,974,564) | (382,594,040) | (359,425,268) | (350,891,774) | (340,777,032) | (342,632,817) |
| Business-Type Activities | (321,658) | (540,395) | (907,195) | 2,836,063 | 455,720 | (1,480,628) | (1,596,716) | (2,846,060) | (2,566,218) | 8,009,915 |
| Total Primary Government Net Expense | <u>(417,180,558)</u> | <u>(424,462,296)</u> | <u>(356,012,615)</u> | <u>(397,288,861)</u> | <u>(390,518,844)</u> | <u>(384,074,668)</u> | <u>(361,021,984)</u> | <u>(353,737,834)</u> | <u>(343,343,250)</u> | <u>(334,622,902)</u> |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

Table 2

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|---------------------|----------------------|----------------------|----------------------|---------------------|
| General Revenues and Other Changes in Net Position | | | | | | | | | | |
| Governmental Activities: | | | | | | | | | | |
| Taxes: | | | | | | | | | | |
| Property taxes | \$ 238,022,790 | \$ 238,429,057 | \$ 226,764,509 | \$ 218,894,050 | \$ 213,573,818 | \$ 207,878,588 | \$ 201,438,220 | \$ 199,281,166 | \$ 195,465,262 | \$ 197,220,873 |
| Income tax | 226,008,194 | 228,586,819 | 209,319,980 | 191,376,929 | 176,127,555 | 164,543,703 | 149,896,467 | 146,049,675 | 144,994,220 | 131,714,052 |
| Recordation tax | 15,663,284 | 21,794,375 | 19,360,209 | 14,840,846 | 13,703,195 | 13,923,538 | 14,241,331 | 14,093,918 | 11,888,637 | 10,576,850 |
| Admission and amusement tax | 404,063 | 329,400 | 274,088 | 251,253 | 356,490 | 355,088 | 351,742 | 387,725 | 353,937 | 262,098 |
| Agricultural transfer tax | 1,951,988 | 479,456 | 272,853 | 268,174 | 296,242 | 221,063 | 179,416 | 143,429 | 59,558 | 365,510 |
| Hotel rental tax | 339,590 | 332,138 | 233,906 | 306,978 | 366,550 | 332,518 | 324,144 | 315,319 | 284,101 | 309,992 |
| State shared, unrestricted | - | - | - | - | - | - | - | - | - | 948,717 |
| Gain (loss) on sale of capital asset | 193,736 | (814,871) | 37,075 | 68,685 | (34,064) | 2,507,859 | - | - | - | - |
| Investment earnings (loss) | 5,920,623 | (3,769,612) | (1,687,094) | - | - | - | - | - | - | - |
| Miscellaneous, unrestricted | 2,737,917 | 1,871,878 | 1,272,607 | 6,170,082 | 5,080,311 | 720,169 | (968,894) | 4,171,190 | 2,068,767 | 1,721,180 |
| Transfer of asset from component unit | - | - | - | - | - | - | 9,442,491 | - | - | - |
| Transfers | (8,876,490) | (34,676,120) | (2,462,200) | (1,146,230) | (2,784,820) | (3,627,110) | (2,619,490) | (2,835,317) | (325,053) | (2,447,601) |
| Total Governmental Activities | <u>482,365,695</u> | <u>452,562,520</u> | <u>453,385,933</u> | <u>431,030,767</u> | <u>406,685,277</u> | <u>386,855,416</u> | <u>372,285,427</u> | <u>361,607,105</u> | <u>354,789,429</u> | <u>340,671,671</u> |
| Business-Type Activities: | | | | | | | | | | |
| Investment earnings (loss) and miscellaneous, unrestricted | 1,316,948 | (125,101) | (269,818) | (88,303) | 196,000 | (8,787) | (363,434) | 672,988 | 404,594 | 756,859 |
| Gain on sale of capital asset | - | - | - | 11,365 | 55,210 | 271,728 | 47,237 | 18,063 | 1,695 | 9,000 |
| Transfers | 8,876,490 | 34,676,120 | 2,462,200 | 1,146,230 | 2,784,820 | 3,627,110 | 2,619,490 | 2,835,317 | 325,053 | 2,447,601 |
| Total Business-Type Activities | <u>10,193,438</u> | <u>34,551,019</u> | <u>2,192,382</u> | <u>1,069,292</u> | <u>3,036,030</u> | <u>3,890,051</u> | <u>2,303,293</u> | <u>3,526,368</u> | <u>731,342</u> | <u>3,213,460</u> |
| Total Primary Government | <u>492,559,133</u> | <u>487,113,539</u> | <u>455,578,315</u> | <u>432,100,059</u> | <u>409,721,307</u> | <u>390,745,467</u> | <u>374,588,720</u> | <u>365,133,473</u> | <u>355,520,771</u> | <u>343,885,131</u> |
| Governmental Activities | 65,506,795 | 28,640,619 | 98,280,513 | 30,905,843 | 15,710,713 | 4,261,376 | 12,860,159 | 10,715,331 | 14,012,397 | (1,961,146) |
| Business-Type Activities | 9,871,780 | 34,010,624 | 1,285,187 | 3,905,355 | 3,491,750 | 2,409,423 | 706,577 | 680,308 | (1,834,876) | 11,223,375 |
| Total Primary Government | <u>75,378,575</u> | <u>62,651,243</u> | <u>99,565,700</u> | <u>34,811,198</u> | <u>19,202,463</u> | <u>6,670,799</u> | <u>13,566,736</u> | <u>11,395,639</u> | <u>12,177,521</u> | <u>9,262,229</u> |
| Change in Net Position | <u>\$ 75,378,575</u> | <u>\$ 62,651,243</u> | <u>\$ 99,565,700</u> | <u>\$ 34,811,198</u> | <u>\$ 19,202,463</u> | <u>\$ 6,670,799</u> | <u>\$ 13,566,736</u> | <u>\$ 11,395,639</u> | <u>\$ 12,177,521</u> | <u>\$ 9,262,229</u> |

Note:
Fiscal year 2012 was restated to reflect GASB standards. Fiscal year 2014 was restated to reflect a correction to Net Investments in Capital Assets. Fiscal year 2015 reflects the reclassification of activities by functions and was restated to reflect a correction to net position. Fiscal year 2017 and prior have not been restated for GASB 75. Fiscal Year 2018 reflects GASB 75. Beginning fiscal year 2021, investment earnings and miscellaneous, unrestricted revenues are now reported as separate line items.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

Table 3

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| General Fund (1) | | | | | | | | | | |
| Nonspendable | \$ 31,787,623 | \$ 30,824,152 | \$ 26,744,860 | \$ 27,200,674 | \$ 29,251,857 | \$ 23,910,613 | \$ 27,548,663 | \$ 26,668,918 | \$ 29,004,124 | \$ 29,209,160 |
| Restricted | 30,035,416 | 30,429,070 | 34,381,471 | 34,935,452 | 30,361,623 | 27,610,117 | 29,656,499 | 30,926,309 | 27,423,603 | 26,052,436 |
| Committed | 27,141,994 | 25,064,328 | 23,709,217 | 20,940,467 | 20,940,467 | 20,562,903 | 21,402,103 | 20,820,350 | 20,398,120 | 19,825,000 |
| Assigned | 62,154,813 | 59,850,444 | 60,024,125 | 14,152,749 | 23,445,409 | 29,273,812 | 20,383,343 | 22,580,717 | 18,458,967 | 22,035,700 |
| Unassigned | 44,251,872 | 44,203,114 | 30,309,391 | 30,358,968 | 13,551,159 | 3,955,334 | 14,529,685 | 10,840,140 | 7,628,502 | 6,922,173 |
| Total General Fund | 195,371,718 | 190,371,108 | 175,169,064 | 127,588,310 | 117,550,515 | 105,312,779 | 113,520,293 | 111,836,434 | 102,913,316 | 104,044,469 |
| Capital Projects Fund | | | | | | | | | | |
| Nonspendable | 50 | - | - | - | - | - | - | - | - | - |
| Restricted | 4,973,473 | 6,757,695 | 6,992,860 | 7,087,381 | - | - | 5,708,337 | 7,518,934 | 292,775 | - |
| Assigned | 47,049,248 | 24,234,821 | 33,273,845 | 32,192,740 | 19,779,928 | 10,755,574 | 17,903,635 | 24,235,426 | 29,083,530 | 36,834,193 |
| Unassigned | - | (8,975,253) | - | - | - | - | - | - | - | - |
| Total Capital Projects Fund | 52,022,771 | 22,017,263 | 40,266,705 | 39,280,121 | 19,779,928 | 10,755,574 | 23,611,972 | 31,754,360 | 29,376,305 | 36,834,193 |
| Grant Fund (1) | | | | | | | | | | |
| Nonspendable | 540,377 | 536,249 | 491,268 | 491,892 | - | - | - | - | - | - |
| Restricted | 1,563,517 | 1,276,920 | 1,219,088 | 614,863 | - | - | - | - | - | - |
| Assigned | 117,011 | 1,852,558 | 830,366 | 842,432 | - | - | - | - | - | - |
| Unassigned | - | (1,173,027) | - | - | - | - | - | - | - | - |
| Total Grant Fund | 2,220,905 | 2,492,700 | 2,540,722 | 1,949,187 | - | - | - | - | - | - |
| Non-Major Governmental Funds: | | | | | | | | | | |
| Special Revenues Fund | | | | | | | | | | |
| Nonspendable | 9,089 | - | - | - | 446,299 | 471,337 | 436,096 | - | - | - |
| Restricted | 1,410,999 | 480,436 | 504,093 | 547,316 | 1,371,176 | 1,656,014 | 1,737,516 | 626,086 | 1,472,788 | 1,543,563 |
| Committed | 245,581 | 84,229 | 567,296 | 630,856 | 233,739 | 237,213 | 109,396 | 672,372 | 2,203,593 | 1,606,331 |
| Assigned | 50,422 | - | - | - | 1,255,987 | 1,036,685 | 1,222,426 | 1,608,421 | 821,612 | - |
| Total Non-Major Governmental Funds | 1,716,091 | 564,665 | 1,071,389 | 1,178,172 | 3,307,201 | 3,401,249 | 3,505,434 | 2,906,879 | 4,497,993 | 3,149,894 |
| Total Governmental Funds, as restated | \$ 251,331,485 | \$ 215,445,736 | \$ 219,047,880 | \$ 169,995,790 | \$ 140,637,644 | \$ 119,469,602 | \$ 140,637,699 | \$ 146,497,673 | \$ 136,787,614 | \$ 144,028,556 |
| Unassigned General Fund Balance | | | | | | | | | | |
| as a Percentage of | | | | | | | | | | |
| General Fund Expenditures | 10.0% | 10.6% | 7.6% | 7.6% | 3.4% | 1.0% | 3.8% | 2.9% | 2.5% | 2.4% |

Note:
(1) Major fund effective FY 2020. Data included in Non-Major Governmental Funds for years 2019 and prior.
FY 2014 there was a change in law of how unassigned fund balances must be used. Part of what would have gone to unassigned is now assigned for future fiscal years.
FY 2015 was restated to reflect corrections in fund balances.
Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Local Tax Revenues by Source, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

Table 4

| Fiscal Year | Property Taxes | Income Tax | Recordation Tax | Amusement Tax | 911 Service Fees-Tax | Other Tax | Total |
|---------------------|----------------|----------------|-----------------|---------------|----------------------|--------------|----------------|
| 2014 | \$ 195,528,915 | \$ 131,659,596 | \$ 10,576,850 | \$ 262,098 | \$ 1,039,244 | \$ 2,065,786 | \$ 341,132,489 |
| 2015 | 194,029,688 | 139,356,969 | 11,888,637 | 353,937 | 1,089,823 | 1,912,584 | 348,631,638 |
| 2016 | 199,281,166 | 148,005,117 | 14,093,918 | 387,725 | 1,092,094 | 676,830 | 363,536,850 |
| 2017 | 201,438,220 | 150,118,290 | 14,241,331 | 351,742 | 1,087,610 | 743,637 | 367,980,830 |
| 2018 | 207,878,588 | 153,469,703 | 13,923,538 | 355,088 | 1,113,242 | 1,721,258 | 378,461,417 |
| 2019 | 213,573,818 | 169,051,411 | 13,703,195 | 356,490 | 1,082,654 | 3,804,880 | 401,572,448 |
| 2020 | 218,894,050 | 172,211,973 | 14,840,846 | 251,253 | 1,766,038 | 3,527,136 | 411,491,296 |
| 2021 | 226,764,509 | 197,095,934 | 19,360,209 | 274,088 | 1,755,923 | 4,444,367 | 449,695,030 |
| 2022 | 238,429,057 | 206,514,335 | 21,794,375 | 329,400 | 3,840,055 | 1,366,345 | 472,273,567 |
| 2023 | 238,022,790 | 223,980,760 | 15,663,284 | 404,063 | 4,023,929 | 6,932,430 | 489,027,256 |
| Change 2014-2023 | 21.7% | 70.1% | 48.1% | 54.2% | 287.2% | 235.6% | 43.4% |

In fiscal year 2014, personal property tax rate reduced from \$2.545 to \$2.515 per \$100 of assessed value.
Effective January 1, 2015 income tax rate reduced from 3.04% to 3.03% of taxable income.
Effective July 1, 2021, 911 Service Fees Rate increased from \$0.75 to \$1.50 per line.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

Table 5

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|----------------------|-----------------------|----------------------|----------------------|----------------------|------------------------|-----------------------|---------------------|-----------------------|-----------------------|
| REVENUES | | | | | | | | | | |
| Taxes-Local (see Table 4) | \$ 489,027,256 | \$ 472,273,567 | \$ 449,695,030 | \$ 411,491,296 | \$ 401,572,448 | \$ 378,461,417 | \$ 367,980,830 | \$ 363,536,850 | \$ 348,631,638 | \$ 341,132,489 |
| Taxes-State Shared | - | - | - | - | - | - | - | - | - | 952,204 |
| Impact fees | - | - | - | - | - | - | - | - | 184,605 | 206,711 |
| Licenses and permits | 2,973,058 | 4,365,555 | 3,788,359 | 3,171,169 | 3,275,526 | 3,261,620 | 3,246,094 | 3,033,852 | 1,600,930 | 1,475,869 |
| Intergovernmental revenues | 29,733,541 | 30,185,307 | 50,248,649 | 27,317,586 | 21,848,760 | 20,238,674 | 23,652,734 | 19,316,866 | 20,290,637 | 22,898,130 |
| Charges for services | 4,453,152 | 4,045,714 | 3,263,978 | 3,527,565 | 4,167,675 | 4,588,277 | 4,441,836 | 4,167,021 | 4,445,797 | 4,576,701 |
| Fines and forfeits | 105,160 | 95,742 | 127,366 | 65,604 | 67,574 | 84,772 | 71,866 | 78,600 | 99,840 | 92,532 |
| Interest and gain (loss) on investments | 6,171,922 | (3,634,323) | (1,424,382) | 6,484,206 | 5,406,228 | 1,039,686 | (553,815) | 4,597,299 | 2,477,109 | 2,225,527 |
| Miscellaneous revenues | 11,653,640 | 9,968,158 | 11,791,278 | 8,429,586 | 8,960,211 | 13,440,184 | 8,871,778 | 9,383,285 | 9,808,553 | 10,054,257 |
| Total revenues | <u>544,117,729</u> | <u>517,299,720</u> | <u>517,490,278</u> | <u>460,487,012</u> | <u>445,298,422</u> | <u>421,114,630</u> | <u>407,711,323</u> | <u>404,113,773</u> | <u>387,539,109</u> | <u>383,614,420</u> |
| EXPENDITURES | | | | | | | | | | |
| Current: | | | | | | | | | | |
| General government | 46,000,087 | 41,460,233 | 44,160,229 | 40,315,994 | 38,804,946 | 38,073,831 | 36,360,819 | 37,065,282 | 44,974,142 | 60,974,579 |
| Public safety | 71,914,493 | 65,116,105 | 60,356,072 | 55,356,862 | 54,466,560 | 49,747,964 | 47,902,706 | 44,211,285 | 42,721,116 | 41,484,155 |
| Public works | 18,424,067 | 17,741,348 | 19,542,433 | 17,212,097 | 19,855,587 | 19,173,156 | 19,112,586 | 17,986,907 | 17,139,292 | 13,275,887 |
| Health | 5,342,760 | 5,164,056 | 5,016,210 | 5,016,637 | 4,900,923 | 4,744,737 | 4,645,058 | 4,400,381 | 4,269,673 | 4,301,492 |
| Human services | 19,700,830 | 19,756,850 | 17,353,178 | 16,092,305 | 16,151,094 | 15,020,196 | 14,707,376 | 14,017,504 | 6,855,878 | 1,232,576 |
| Education | 235,180,006 | 224,449,569 | 215,676,994 | 214,833,383 | 210,021,400 | 204,307,227 | 198,300,740 | 191,621,893 | 186,866,867 | 185,008,583 |
| Library | 16,908,044 | 16,429,295 | 15,747,968 | 15,437,448 | 14,771,512 | 14,326,002 | 14,249,443 | 14,084,487 | 13,687,211 | 13,417,275 |
| Culture and recreation | 5,198,934 | 4,528,891 | 3,939,156 | 4,265,594 | 4,466,599 | 4,516,760 | 4,537,030 | 4,236,257 | 4,182,624 | 1,759,651 |
| Conservation of natural resources | 2,589,945 | 2,496,166 | 2,515,207 | 2,619,139 | 2,454,853 | 2,289,856 | 2,283,698 | 2,084,571 | 2,000,988 | 966,448 |
| Economic development | 6,879,224 | 3,356,498 | 13,286,572 | 4,206,503 | 4,795,262 | 4,425,636 | 3,628,423 | 4,004,475 | 4,586,843 | 6,484,527 |
| Judicial | 11,396,922 | 10,484,522 | 9,679,337 | 9,702,649 | 8,901,404 | 8,559,556 | 8,593,930 | 8,710,327 | 7,310,970 | - |
| Capital outlay | 60,989,329 | 71,559,587 | 48,739,369 | 40,973,405 | 38,314,144 | 32,950,028 | 30,421,723 | 36,972,429 | 41,331,365 | 48,515,249 |
| Debt service: | | | | | | | | | | |
| Principal | 22,144,218 | 21,456,210 | 23,809,182 | 25,810,225 | 27,166,668 | 27,831,485 | 29,138,572 | 28,171,532 | 28,145,359 | 26,984,558 |
| Interest | 10,574,750 | 10,381,958 | 10,728,581 | 11,470,196 | 11,844,073 | 12,431,581 | 13,207,594 | 13,339,242 | 13,339,130 | 13,656,778 |
| Total expenditures | <u>533,243,609</u> | <u>514,381,288</u> | <u>490,550,488</u> | <u>463,312,437</u> | <u>456,915,025</u> | <u>438,398,015</u> | <u>427,089,698</u> | <u>420,906,572</u> | <u>417,411,458</u> | <u>418,061,758</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>10,874,120</u> | <u>2,918,432</u> | <u>26,939,790</u> | <u>(2,825,425)</u> | <u>(11,616,603)</u> | <u>(17,283,385)</u> | <u>(19,378,375)</u> | <u>(16,792,799)</u> | <u>(29,872,349)</u> | <u>(34,447,338)</u> |
| OTHER FINANCING SOURCES (USES) | | | | | | | | | | |
| Transfers in | 43,104,970 | 24,203,131 | 16,100,364 | 17,238,285 | 15,673,942 | 18,822,137 | 16,676,294 | 20,549,077 | 22,733,370 | 24,670,471 |
| Transfers out | (51,981,460) | (58,879,251) | (18,562,564) | (18,374,515) | (18,458,762) | (22,449,247) | (19,491,898) | (25,232,077) | (23,058,423) | (25,978,861) |
| Lease financing | 1,808,154 | 3,465,294 | - | - | - | - | - | - | - | - |
| Refunding bonds issued | - | - | 33,989,958 | 39,797,184 | - | - | 6,138,284 | 6,015,081 | 52,576,682 | 4,524,000 |
| Redemption of bonds | - | - | (36,955,048) | (45,143,266) | - | - | (6,524,948) | (6,727,641) | (59,780,169) | (4,478,621) |
| Bonds issued | 30,000,000 | 22,000,000 | 20,000,000 | 30,000,000 | 25,000,000 | - | 14,000,000 | 28,000,000 | 15,000,000 | 26,000,000 |
| Bonds premium | 2,150,602 | 2,544,487 | 5,175,372 | 8,780,522 | 1,930,937 | - | 1,302,370 | 3,145,496 | 8,549,374 | 2,480,740 |
| Issuance of debt-long-term notes | - | - | 2,587,000 | 1,024,000 | 887,000 | - | 1,303,000 | 473,924 | 4,536,852 | 3,475,344 |
| Total other financing sources (uses) | <u>25,082,266</u> | <u>(6,666,339)</u> | <u>22,335,082</u> | <u>33,322,210</u> | <u>25,033,117</u> | <u>(3,627,110)</u> | <u>13,403,102</u> | <u>26,223,860</u> | <u>20,557,686</u> | <u>30,693,073</u> |
| Net change in fund balances | <u>\$ 35,956,386</u> | <u>\$ (3,747,907)</u> | <u>\$ 49,274,872</u> | <u>\$ 30,496,785</u> | <u>\$ 13,416,514</u> | <u>\$ (20,910,495)</u> | <u>\$ (5,975,273)</u> | <u>\$ 9,431,061</u> | <u>\$ (9,314,663)</u> | <u>\$ (3,754,265)</u> |
| Debt Service as a percentage of | | | | | | | | | | |
| Noncapital Expenditures | 6.4% | 6.3% | 7.3% | 8.3% | 8.7% | 9.4% | 10.3% | 10.2% | 10.4% | 10.2% |

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Statement of Expenditures, Governmental Funds
General Fund Expenditures
Last Ten Fiscal Years
(modified accrual basis of accounting)

Table 6

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| EXPENDITURES | | | | | | | | | | |
| Governmental Funds - General Fund | | | | | | | | | | |
| Salaries & Wages | \$ 62,693,591 | \$ 52,776,835 | \$ 48,309,958 | \$ 49,094,973 | \$ 47,834,846 | \$ 45,331,963 | \$ 43,506,874 | \$ 41,979,116 | \$ 40,236,082 | \$ 39,501,680 |
| Fringe Benefits - Employer Share | 39,374,497 | 40,286,424 | 37,970,554 | 38,154,944 | 35,956,401 | 33,216,631 | 33,612,163 | 33,690,422 | 32,238,853 | 32,172,769 |
| Total Personal Services | 102,068,088 | 93,063,259 | 86,280,512 | 87,249,917 | 83,791,247 | 78,548,594 | 77,119,037 | 75,669,538 | 72,474,935 | 71,674,449 |
| Business / Conference Expenses | 291,528 | 206,088 | 92,011 | 207,842 | 331,369 | 288,078 | 277,373 | 263,018 | 178,484 | 140,166 |
| Overtime Expenses | 28,905 | 31,838 | 51,700 | 14,316 | 51,178 | 58,675 | 41,489 | 39,525 | 62,251 | 57,055 |
| Total Travel - Business/Conferences | 320,433 | 237,926 | 143,711 | 222,158 | 382,547 | 346,753 | 318,862 | 302,543 | 240,735 | 197,221 |
| Maintenance & Repair | 4,667,557 | 4,422,043 | 3,569,166 | 3,964,426 | 4,541,007 | 3,792,512 | 2,705,648 | 2,543,860 | 2,262,826 | 1,809,466 |
| Maintenance Agreements | 1,940,334 | 1,976,938 | 1,702,640 | 1,815,803 | 1,583,196 | 1,251,069 | 1,399,031 | 1,145,071 | 1,039,882 | 1,034,868 |
| Vendor Services | 4,542,516 | 3,889,123 | 2,976,048 | 3,108,941 | 3,065,323 | 2,878,905 | 2,901,733 | 2,601,979 | 2,628,414 | 2,442,001 |
| Health & Medical Services | 1,682,993 | 1,221,649 | 1,227,993 | 1,081,872 | 1,076,184 | 1,042,997 | 1,022,268 | 1,005,202 | 1,069,216 | 983,305 |
| Legal Services | 143,889 | 114,283 | 70,199 | 143,980 | 196,093 | 392,243 | 227,789 | 160,844 | 146,318 | 169,364 |
| Professional Services | 1,128,428 | 1,075,234 | 708,306 | 904,412 | 798,786 | 409,092 | 706,403 | 787,630 | 819,907 | 619,363 |
| Training Services | 294,268 | 214,571 | 302,061 | 302,061 | 259,449 | 278,543 | 242,927 | 199,287 | 169,033 | 137,000 |
| Total Contractual Services | 14,399,985 | 12,974,984 | 10,468,924 | 11,321,495 | 11,520,038 | 10,045,361 | 9,205,799 | 8,443,873 | 8,135,596 | 7,195,367 |
| Rents | 2,531,475 | 4,456,522 | 1,164,096 | 769,163 | 1,191,659 | 962,419 | 832,346 | 1,460,527 | 1,170,780 | 1,054,247 |
| Utilities | 4,236,806 | 3,480,538 | 3,247,727 | 3,412,518 | 3,601,320 | 3,713,033 | 3,530,344 | 2,969,786 | 3,120,196 | 3,660,551 |
| Communications | 1,362,625 | 1,364,973 | 1,220,240 | 1,087,791 | 1,172,539 | 1,148,447 | 1,258,004 | 1,111,979 | 1,176,584 | 1,082,615 |
| Total Rent & Utilities | 8,130,906 | 9,302,033 | 5,632,063 | 5,269,472 | 5,965,518 | 5,823,899 | 5,620,694 | 5,542,292 | 5,467,560 | 5,797,413 |
| Office Supplies & Materials | 596,767 | 488,576 | 440,341 | 545,352 | 532,237 | 497,894 | 543,861 | 606,796 | 472,396 | 448,812 |
| Food Supplies | 177,834 | 117,973 | 460,020 | 499,866 | 517,521 | 516,213 | 542,572 | 494,624 | 531,714 | 518,065 |
| Personnel / Safety Equip-Supply | 2,216,930 | 455,402 | 375,654 | 366,779 | 417,749 | 424,760 | 477,387 | 370,355 | 341,716 | 319,329 |
| General Operating Supplies | 2,026,497 | 2,562,405 | 2,975,808 | 1,888,302 | 3,956,414 | 3,864,228 | 3,479,615 | 2,971,245 | 4,460,148 | 3,250,766 |
| Fuels & Lubricants | 2,259,837 | 2,073,884 | 1,340,501 | 1,332,552 | 1,781,199 | 1,833,992 | 1,779,600 | 1,902,930 | 2,168,148 | 2,477,859 |
| Vehicle Maintenance Materials | 1,834,910 | 2,074,193 | 2,240,290 | 1,544,346 | 1,907,758 | 1,745,529 | 1,570,192 | 1,812,128 | 964,953 | 855,474 |
| Total Supplies & Materials | 9,112,775 | 7,772,433 | 7,832,614 | 6,177,197 | 9,112,878 | 8,882,616 | 8,393,227 | 8,158,078 | 8,939,075 | 7,870,305 |
| Board of Education | 217,076,116 | 207,407,073 | 198,924,586 | 197,959,421 | 192,391,000 | 183,670,974 | 186,863,950 | 178,028,873 | 172,875,135 | 170,412,791 |
| Library | 16,908,044 | 16,411,295 | 15,739,408 | 15,389,873 | 9,009,360 | 10,569,489 | 8,727,890 | 10,557,662 | 10,421,642 | 10,103,156 |
| Carroll Community College | 17,262,209 | 16,219,666 | 15,922,808 | 16,047,202 | 10,583,600 | 13,853,206 | 9,687,110 | 7,827,680 | 7,608,220 | 7,240,990 |
| Other Outside Agencies | 16,385,403 | 14,548,493 | 16,237,827 | 16,035,367 | 29,476,553 | 24,770,123 | 27,858,384 | 26,000,143 | 26,394,568 | 25,926,070 |
| Total Grants | 267,631,772 | 254,586,527 | 246,824,629 | 245,431,863 | 241,460,513 | 232,863,792 | 233,137,334 | 222,414,358 | 217,299,565 | 213,683,007 |
| Total Contributions & Aid | 267,631,772 | 254,586,527 | 246,824,629 | 245,431,863 | 241,460,513 | 232,863,792 | 233,137,334 | 222,414,358 | 217,299,565 | 213,683,007 |
| Other Charges | 6,897,773 | 6,386,263 | 6,118,151 | 6,358,207 | 6,852,197 | 8,157,258 | 126,407 | 3,416,109 | 3,612,221 | 3,353,809 |
| Insurance | 1,686,030 | 1,025,620 | 830,157 | 751,570 | 736,186 | 777,343 | 753,036 | 742,513 | 647,127 | 644,751 |
| Total Other Charges | 8,583,803 | 7,411,883 | 6,948,308 | 7,109,777 | 7,588,383 | 8,934,601 | 879,443 | 4,158,622 | 4,259,348 | 3,998,560 |
| Land Acquisition & Development | - | 1,976 | 18,915 | 10,000 | 600 | - | - | 45,000 | - | - |
| Capital Acquisition & Construction | 137,743 | 28,987 | 56,209 | 100,021 | 112,278 | 136,532 | 239,613 | 80,491 | 19,275 | 84,597 |
| Replacement Equipment | 3,650,567 | 1,617,918 | 3,419,314 | 1,861,308 | 1,943,522 | 3,281,541 | 1,970,361 | 2,023,857 | 1,873,537 | 2,190,129 |
| Additional Equipment | 654,153 | 339,275 | 735,351 | 350,787 | 406,308 | 698,177 | 822,393 | 406,800 | 431,347 | 802,053 |
| Total Capital Outlay | 4,442,463 | 1,988,156 | 4,229,789 | 2,322,116 | 2,985,340 | 4,116,250 | 3,032,367 | 2,555,648 | 2,324,159 | 3,076,779 |
| Miscellaneous | (1,143,469) | (1,320,553) | (1,665,792) | (1,095,419) | (1,380,141) | (1,259,628) | (1,103,733) | (1,208,575) | (315,998) | (314,603) |
| Total Miscellaneous | (1,143,469) | (1,320,553) | (1,665,792) | (1,095,419) | (1,380,141) | (1,259,628) | (1,103,733) | (1,208,575) | (315,998) | (314,603) |
| Interest | 9,986,817 | 9,747,373 | 10,191,628 | 11,005,578 | 11,433,711 | 12,028,194 | 12,814,116 | 13,339,243 | 13,339,130 | 13,656,779 |
| Principal | 20,984,814 | 20,342,583 | 22,985,352 | 25,133,935 | 26,563,163 | 27,230,909 | 28,620,058 | 28,171,531 | 28,145,359 | 26,984,558 |
| Total Debt Service | 30,971,631 | 30,089,956 | 33,176,980 | 36,139,513 | 37,996,874 | 39,259,103 | 41,434,174 | 41,510,774 | 41,484,489 | 40,641,337 |
| Total Governmental Funds - | | | | | | | | | | |
| General Fund Expenditures | \$ 444,518,387 | \$ 416,106,604 | \$ 399,871,738 | \$ 400,148,089 | \$ 399,423,197 | \$ 387,561,341 | \$ 378,037,204 | \$ 367,547,151 | \$ 360,309,464 | \$ 353,819,835 |

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Assessed Valuation and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Table 7

| Fiscal Year | Real Property | | | Personal Property | | | | Estimated Market Value | Direct Tax Rate | Grand Total Estimated Market Value | Total Direct Tax Rate |
|-------------|-------------------|------------------------|-----------------|-------------------|----------------|------------------|----------------|------------------------|-----------------|------------------------------------|-----------------------|
| | Assessed Value | Estimated Market Value | Direct Tax Rate | Assessed Value | | | Total | | | | |
| | | | | Unincorporated | Incorporated | Public Utilities | | | | | |
| 2014 | \$ 18,023,463,105 | \$ 18,023,463,105 | 1.018% | \$ 10,646,050 | \$ 248,768,830 | \$ 266,503,440 | \$ 525,918,320 | \$ 525,918,320 | 2.515% | \$ 18,549,381,425 | 1.060% |
| 2015 | 17,942,543,249 | 17,942,543,249 | 1.018% | 10,629,226 | 268,730,010 | 273,646,180 | 553,005,416 | 553,005,416 | 2.515% | 18,495,548,665 | 1.063% |
| 2016 | 18,171,558,916 | 18,171,558,916 | 1.018% | 13,124,970 | 268,899,780 | 279,437,200 | 561,461,950 | 561,461,950 | 2.515% | 18,733,020,866 | 1.063% |
| 2017 | 18,502,136,221 | 18,502,136,221 | 1.018% | 15,349,500 | 292,491,830 | 288,632,150 | 596,473,480 | 596,473,480 | 2.515% | 19,098,609,701 | 1.065% |
| 2018 | 18,965,221,867 | 18,965,221,867 | 1.018% | 14,827,220 | 308,754,810 | 306,249,930 | 629,831,960 | 629,831,960 | 2.515% | 19,595,053,827 | 1.066% |
| 2019 | 19,477,276,570 | 19,477,276,570 | 1.018% | 14,190,130 | 312,078,640 | 321,545,200 | 647,813,970 | 647,813,970 | 2.515% | 20,125,090,540 | 1.066% |
| 2020 | 20,021,924,580 | 20,021,924,580 | 1.018% | 13,885,040 | 325,819,190 | 319,857,050 | 659,561,280 | 659,561,280 | 2.515% | 20,681,485,860 | 1.066% |
| 2021 | 20,648,058,648 | 20,648,058,648 | 1.018% | 12,135,940 | 332,681,620 | 351,934,950 | 696,752,510 | 696,752,510 | 2.515% | 21,344,811,158 | 1.067% |
| 2022 | 21,302,260,585 | 21,302,260,585 | 1.018% | 11,114,080 | 339,807,420 | 357,004,800 | 707,926,300 | 707,926,300 | 2.515% | 22,010,186,885 | 1.066% |
| 2023 | 22,023,620,696 | 22,023,620,696 | 1.018% | 10,291,420 | 371,405,300 | 383,718,580 | 765,415,300 | 765,415,300 | 2.515% | 22,789,035,996 | 1.068% |

Real property is reassessed every three years. Real property is assessed at market value.
 In fiscal year 2014, personal property tax rate reduced from \$2.545 to \$2.515 per \$100 of assessed value.
 The total personal property assessed value is equal to the estimated market value.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Real Property Tax Rates – Direct and Overlapping Governments
(Per \$100 of Assessed Value)
Last Ten Fiscal Years

Table 8

| Fiscal Year | Direct Rate | Overlapping Rates | | | | | | | | |
|-------------|----------------|-------------------|-----------|------------|------------|-------------|-----------|-------------|--------------|----------|
| | Carroll County | State of Maryland | Taneytown | Sykesville | Manchester | Westminster | Hampstead | New Windsor | Union Bridge | Mt. Airy |
| 2014 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.20 | 0.2000 | 0.30 | 0.1695 |
| 2015 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.20 | 0.2115 | 0.30 | 0.1695 |
| 2016 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.30 | 0.1695 |
| 2017 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1695 |
| 2018 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |
| 2019 | 1.018 | 0.112 | 0.37 | 0.35 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |
| 2020 | 1.018 | 0.112 | 0.37 | 0.33 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |
| 2021 | 1.018 | 0.112 | 0.37 | 0.33 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |
| 2022 | 1.018 | 0.112 | 0.37 | 0.33 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |
| 2023 | 1.018 | 0.112 | 0.37 | 0.33 | 0.216 | 0.56 | 0.22 | 0.2615 | 0.35 | 0.1662 |

The real property tax rates indicated for the incorporated towns only apply within town limits and are in addition to the county and state taxes.

Sources: Carroll County Department of the Comptroller.
Maryland State Department of Assessments and Taxation.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Principal Taxpayers
Current Fiscal Year and Nine Years Ago

Table 9

| 2023 | | | | |
|-----------------------------|-----------------------------------|--------------------------|----------------------|------------------------------|
| Taxpayer | Type of Business | Assessed Valuation | Tax Amount Paid | % of Total Assessed Value |
| Baltimore Gas & Electric | Utilities | \$ 286,465,300 | \$ 7,204,602 | 1.26% |
| Colonial Pipeline | Pipeline trans.-refined petroleum | 38,682,970 | 972,877 | 0.17% |
| Comcast of California | Communications | 33,348,690 | 838,720 | 0.15% |
| Penguin Random House Inc. | Warehouse Distribution | 51,378,790 | 745,497 | 0.23% |
| Potomac Edison Company | Utilities | 24,753,890 | 622,560 | 0.11% |
| Verizon-Maryland LLC | Communications | 22,868,920 | 575,153 | 0.10% |
| Lehigh Portland Cement | Manufacturer | 37,288,080 | 451,240 | 0.16% |
| Carroll Lutheran Village | Retirement Village | 40,340,567 | 410,667 | 0.18% |
| Stag Hampstead LLC | Warehouse Distribution | 34,957,000 | 355,862 | 0.15% |
| Eldersburg Sustainable | Real Estate | 32,864,200 | 334,558 | 0.14% |
| | | <u>\$ 602,948,407</u> | <u>\$ 12,511,736</u> | <u>2.64%</u> |
| | Total Assessed Valuation | <u>\$ 22,789,035,996</u> | | |
| 2014 | | | | |
| Taxpayer | Type of Business | Assessed Valuation | Tax Amount Paid | % of Total Assessed Value |
| Baltimore Gas & Electric | Utilities | \$ 174,614,587 | \$ 4,388,250 | 0.94% |
| Verizon-Maryland | Communications | 32,243,230 | 810,917 | 0.17% |
| Carroll Lutheran Village | Retirement Village | 57,955,800 | 589,990 | 0.31% |
| Colonial Pipeline Co. | Pipeline trans.-refined petroleum | 21,466,180 | 539,874 | 0.12% |
| Random House | Warehouse Distribution | 36,375,900 | 518,348 | 0.20% |
| Comcast of California/MD/PA | Communications | 14,841,310 | 373,410 | 0.08% |
| Fairhaven Inc. | Assisted Living | 30,941,700 | 314,986 | 0.17% |
| Potomac Edison Co | Electric/Utilities | 15,476,050 | 389,223 | 0.08% |
| Wal-Mart Real Estate | Retail | 29,557,750 | 401,078 | 0.16% |
| Lehigh Cement Co. Inc | Manufacturer | 27,497,850 | 304,942 | 0.15% |
| | | <u>\$ 440,970,357</u> | <u>\$ 8,631,018</u> | <u>2.38%</u> |
| | Total Assessed Valuation | <u>\$ 18,514,343,538</u> | | |

Property is reassessed every three years

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Property Tax Levies and Collections
Last Ten Fiscal Years

Table 10

| Fiscal Year Ended June 30, | Total Tax Levy for Fiscal Year | Collected within Fiscal Year of the Levy | | Collected in Subsequent Years | Total Collections to Date | | Outstanding Delinquent Taxes | Percent of Delinquent Taxes to Tax Levy |
|-------------------------------------|--------------------------------------|---|--------------------|-------------------------------------|------------------------------|--------------------|------------------------------------|--|
| | | Amount | Percent of Levy | | Amount | Percent of Levy | | |
| 2014 | \$ 195,943,319 | \$ 195,202,000 | 99.62% | \$ 740,335 | \$ 195,942,335 | 99.99% | \$ 984 | 0.01% |
| 2015 | 195,639,640 | 194,784,554 | 99.56% | 853,831 | 195,638,385 | 99.99% | 1,255 | 0.01% |
| 2016 | 197,945,197 | 197,837,002 | 99.95% | 105,941 | 197,942,943 | 99.99% | 2,254 | 0.01% |
| 2017 | 202,331,343 | 201,772,465 | 99.72% | 543,831 | 202,316,296 | 99.99% | 15,047 | 0.01% |
| 2018 | 207,984,576 | 207,370,014 | 99.70% | 590,981 | 207,960,995 | 99.99% | 23,581 | 0.01% |
| 2019 | 213,671,352 | 212,826,558 | 99.60% | 791,440 | 213,617,998 | 99.98% | 53,354 | 0.02% |
| 2020 | 220,081,283 | 217,729,318 | 98.93% | 2,232,320 | 219,961,638 | 99.95% | 119,645 | 0.05% |
| 2021 | 226,932,595 | 225,624,390 | 99.42% | 1,064,615 | 226,689,005 | 99.89% | 243,590 | 0.11% |
| 2022 | 238,925,175 | 232,852,020 | 97.46% | 5,661,475 | 238,513,495 | 99.83% | 411,680 | 0.17% |
| 2023 | 243,561,509 | 242,617,831 | 99.61% | - | 242,617,831 | 99.61% | 943,678 | 0.39% |

The total Tax Levy is adjusted each year based on prior year abatements.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Bureau of Utilities
Water and Sewer Rates
Last Ten Fiscal Years

Table 11

| Fiscal Year | Water | | | | Sewer | | | |
|-------------|---------------------|---------|---------|---------|---------------------|---------|---------|---------|
| | Quarterly Base Rate | Tier 1* | Tier 2* | Tier 3* | Quarterly Base Rate | Tier 1* | Tier 2* | Tier 3* |
| 2014 | \$ 7.37 | \$ 5.75 | \$ 5.93 | \$ 6.07 | \$ 10.45 | \$ 8.15 | \$ 8.69 | \$ 9.15 |
| 2015 | 9.03 | 6.26 | 6.41 | 6.54 | 12.75 | 8.65 | 9.14 | 9.62 |
| 2016 | 9.03 | 6.26 | 6.41 | 6.54 | 12.75 | 8.65 | 9.14 | 9.62 |
| 2017 | 9.14 | 6.74 | 6.87 | 7.02 | 12.75 | 8.65 | 9.14 | 9.62 |
| 2018 | 9.14 | 6.74 | 6.87 | 7.02 | 12.75 | 8.65 | 9.14 | 9.62 |
| 2019 | 9.14 | 6.74 | 6.87 | 7.02 | 12.75 | 8.65 | 9.14 | 9.62 |
| 2020 | 9.93 | 7.34 | 7.50 | 7.68 | 13.92 | 8.98 | 9.51 | 10.08 |
| 2021 | 10.73 | 7.94 | 8.12 | 8.35 | 15.08 | 9.30 | 9.88 | 10.53 |
| 2022 | 11.52 | 8.54 | 8.75 | 9.01 | 16.25 | 9.63 | 10.25 | 10.99 |
| 2023 | 11.52 | 9.78 | 9.99 | 10.25 | 16.25 | 10.99 | 11.61 | 12.35 |

Tiers are based on the following usages

Tier 1: 0-10,000 gallons

Tier 2: 10,001-30,000 gallons

Tier 3: 30,001 gallons and up

*Per 1,000 gallons

The standard household meter size is 5/8" and the average household usage for fiscal year 2023 was 12,000 gallons per quarter.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Table 12

| Fiscal Year | Governmental Activities | | | | | Business-Type Activities | | | | |
|-------------|-----------------------------|-------------------------|---------------------|----------------------------|---------------------|------------------------------|--|--------------------------|--------------------------|--------------------------------|
| | General Obligation Bonds(1) | General Obligation Debt | Lease Liability (4) | Subscription Liability (5) | Purchase Agreements | General Obligation Bonds (1) | Special Assessment Debt with Government Commitment | Total Primary Government | % of Personal Income (3) | % of Market Property Value (2) |
| 2014 | \$ 304,903,421 | \$ 31,050,584 | \$ - | \$ - | \$ 1,540,690 | \$ 19,575,054 | \$ 216,757 | \$ 357,286,506 | 2.51% | 1.93% |
| 2015 | 297,878,654 | 31,050,584 | - | - | 5,875,768 | 17,483,954 | 188,125 | 352,477,085 | 2.67% | 1.91% |
| 2016 | 299,706,818 | 31,524,508 | - | - | 5,666,101 | 15,284,816 | 158,748 | 352,340,991 | 2.74% | 1.88% |
| 2017 | 284,254,930 | 32,827,508 | - | - | 5,334,709 | 13,251,331 | 128,607 | 335,797,085 | 3.02% | 1.76% |
| 2018 | 255,085,745 | 32,827,508 | - | - | 5,038,173 | 11,320,876 | 97,682 | 304,369,984 | 3.49% | 1.55% |
| 2019 | 254,188,479 | 32,199,084 | - | - | 4,406,139 | 17,495,984 | 34,226 | 308,323,912 | 3.51% | 1.53% |
| 2020 | 261,119,584 | 33,537,296 | - | - | 4,385,658 | 12,486,733 | 33,400 | 311,562,671 | 3.63% | 1.51% |
| 2021 | 259,436,405 | 36,124,296 | 4,681,568 | - | 3,994,414 | 11,039,881 | - | 315,276,564 | 3.83% | 1.50% |
| 2022 | 260,520,163 | 35,878,296 | 6,410,649 | - | 3,649,448 | 9,622,415 | - | 316,080,971 | N/A | 1.50% |
| 2023 | 268,923,731 | 35,197,366 | 7,460,945 | - | 3,257,476 | 8,314,785 | - | 323,154,303 | N/A | 1.56% |

Notes: N/A not available.

Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Bond premium/discounts and other unamortized charges are included.

(2) See Table 7, Assessed Valuation and Estimated Market Value of Taxable Property, for Estimated Market Values of Taxable Property.

(3) See Table 16, Demographic Statistics, for personal income and population data.

(4) Data for FY 2020 and prior not available. Fiscal year 2021 restated to reflect implementation of GASB 87.

(5) Data for FY 2022 and prior not available. Data beginning FY 2023 due to implementation of GASB 96.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Ratios of Bonded Debt Outstanding
Last Ten Fiscal Years

Table 13

| Fiscal Year | General Obligation Bonds & Debt Outstanding | Percent of Actual Property Value (1) | Percent of Personal Income (2) | Per Capita (2) |
|----------------|--|---|--------------------------------------|-------------------|
| 2014 | \$ 355,529,059 | 1.92% | 3.98% | \$ 2,083 |
| 2015 | 346,413,192 | 1.87% | 3.68% | 2,018 |
| 2016 | 346,516,142 | 1.85% | 3.58% | 2,006 |
| 2017 | 330,333,768 | 1.73% | 3.25% | 1,903 |
| 2018 | 299,234,129 | 1.53% | 2.82% | 1,716 |
| 2019 | 301,558,838 | 1.50% | 2.78% | 1,795 |
| 2020 | 307,143,613 | 1.49% | 2.72% | 1,777 |
| 2021 | 306,600,582 | 1.44% | 2.54% | 1,757 |
| 2022 | 306,020,874 | 1.34% | N/A | 2,265 |
| 2023 | 312,435,882 | 1.37% | N/A | 2,309 |

Notes: N/A not available.

Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) See Table 7, Assessed Valuation and Estimated Market Value of Taxable Property, for Estimated Market Values of Taxable Property.

(2) See Table 16, Demographic Statistics, for personal income and population data.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Computation of Legal Debt Margin
June 30, 2023

Table 14

| | | |
|--|--------------------|-------------------------|
| Net assessed value - Real Property | \$ 22,023,620,696 | |
| Debt limit - 6% of net total assessed value (1) | | \$ 1,321,417,242 |
| Net assessed Value-Personal Property | <u>765,415,300</u> | |
| Debt limit - 15% of net assessed value (1) | | <u>114,812,295</u> |
| Debt limit - (6%/15%) of net assessed value | | 1,436,229,537 |
| Amount of debt applicable to debt limit: | | |
| Total Bonded Debt | \$ 283,581,170 | |
| Less- Agricultural Preservation Program Self Supporting Debt | 35,197,366 | |
| Less- Fire Company Loans- Self Supporting Debt | 2,920,968 | |
| Less - Bureau of Utilities bonds | 3,479,398 | |
| Total amount of debt applicable to debt limit | | <u>241,983,438</u> |
| Legal debt margin | | <u>\$ 1,194,246,099</u> |

Note: (1) Recommended limit - Carroll County does not have a legal debt limit.
Source: Carroll County Department of the Comptroller.

Schedule of Legal Debt Margin
2014-2023

| Fiscal Year | Assessed Value | Legal Debt Limitation | Legal Borrowing Limitation | Debt Subject to Limitation | Legal Debt Margin | Ratio of Debt Subject to Limitation To Legal Borrowing Limitation |
|-------------|-------------------|-----------------------|----------------------------|----------------------------|-------------------|---|
| 2014 | \$ 18,514,343,538 | 6%/15% | \$ 1,158,193,261 | \$ 286,486,025 | \$ 871,707,236 | 24.74% |
| 2015 | 18,495,548,665 | 6%/15% | 1,159,503,407 | 273,161,300 | 886,342,107 | 23.56% |
| 2016 | 18,733,020,866 | 6%/15% | 1,174,512,828 | 272,857,221 | 901,655,607 | 23.23% |
| 2017 | 19,098,609,701 | 6%/15% | 1,199,599,196 | 258,522,314 | 941,076,882 | 21.55% |
| 2018 | 19,595,053,827 | 6%/15% | 1,232,388,106 | 231,870,818 | 1,000,517,288 | 18.81% |
| 2019 | 20,125,090,540 | 6%/15% | 1,265,808,690 | 236,457,095 | 1,029,351,595 | 18.68% |
| 2020 | 20,681,485,860 | 6%/15% | 1,300,249,667 | 236,498,333 | 1,063,751,334 | 18.19% |
| 2021 | 21,344,811,158 | 6%/15% | 1,343,396,395 | 231,396,398 | 1,111,999,997 | 17.22% |
| 2022 | 22,010,186,885 | 6%/15% | 1,384,324,580 | 232,755,640 | 1,151,568,940 | 16.81% |
| 2023 | 22,789,035,996 | 6%/15% | 1,436,229,537 | 241,983,438 | 1,194,246,099 | 16.85% |

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Computation of Direct and Overlapping Debt
June 30, 202

Table 15

| Jurisdiction | Real Property Assessed Valuation | Percent of Assessed Valuation to Overlapping Jurisdictions (3) | Pro rata Share of Direct Debt to Jurisdictions (1) | Overlapping Debt (2) | Total Direct and Overlapping Debt |
|----------------------|---|--|---|-------------------------|--|
| Hampstead | \$ 671,559,213 | 3.05% | \$ 9,600,301 | \$ 3,157,240 | \$ 12,757,541 |
| Manchester | 541,596,113 | 2.46% | 7,742,408 | 550,000 | 8,292,408 |
| Mt. Airy | 1,045,000,607 | 4.74% | 14,938,846 | 3,556,300 | 18,495,146 |
| New Windsor | 210,419,325 | 0.96% | 3,008,058 | - | 3,008,058 |
| Sykesville | 540,577,681 | 2.45% | 7,727,849 | - | 7,727,849 |
| Taneytown | 823,969,964 | 3.74% | 11,779,094 | 10,060,433 | 21,839,527 |
| Union Bridge | 75,015,762 | 0.34% | 1,072,391 | 892,500 | 1,964,891 |
| Westminster | 2,054,355,325 | 9.33% | 29,368,116 | 42,655,548 | 72,023,664 |
| Unincorporated areas | 16,061,126,706 | 72.93% | 229,602,455 | - | 229,602,455 |
| County-wide Totals | <u>\$ 22,023,620,696</u> | <u>100.00%</u> | <u>\$ 314,839,518</u> | <u>\$ 60,872,021</u> | <u>\$ 375,711,539</u> |

Note: (1) See Note 8.
(2) Overlapping debt is provided by each municipality.
(3) Totals may not add to 100% due to rounding.

Source: Carroll County Department of the Comptroller.
Incorporated Municipalities.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Demographic Statistics
Last Ten Fiscal Years

Table 16

| Fiscal Year | Population (1) | Personal Income (\$ in thous.) (2) | Per Capita Personal Income (2) | School Enrollment (3) | Unemployment Rate (4) |
|----------------|-------------------|---|--------------------------------------|-----------------------------|-----------------------------|
| 2014 | 170,643 | \$ 8,928,631 | \$ 53,200 | 26,153 | 5.40% |
| 2015 | 171,702 | 9,425,378 | 56,220 | 25,706 | 4.80% |
| 2016 | 172,703 | 9,671,608 | 57,687 | 25,551 | 4.30% |
| 2017 | 173,594 | 10,152,747 | 60,512 | 25,256 | 3.50% |
| 2018 | 174,386 | 10,617,626 | 63,039 | 25,290 | 3.70% |
| 2019 | 168,015 | 10,829,120 | 64,288 | 25,176 | 3.30% |
| 2020 | 172,891 | 11,312,440 | 66,901 | 25,345 | 6.50% |
| 2021 | 174,845 | 12,066,304 | 69,397 | 24,568 | 5.10% |
| 2022 | 175,560 | N/A | N/A | 25,054 | 3.90% |
| 2023 | 176,371 | N/A | N/A | 25,787 | 1.40% |

Source: (1) Carroll County Department of Comprehensive Planning, June 2023. FY 2020 reflects the 2020 Census data. All other fiscal years are estimates.

(2) Maryland Department of Planning, Planning Data Services, from U.S. Bureau of Economic Analysis, November 2022.

(3) Carroll County Board of Education Approved Operating Budget.

(4) Maryland Department of Labor, Licensing and Regulation, Office of Workforce Information and Performance (OWIP)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Major Employers
Current Fiscal Year and Nine Fiscal Years Ago

Table 17

| 2023 | | | |
|--|---|-----------------------|--|
| Firm | Product/Service | Total Employment * | Percentage of Total County Employment |
| Board of Education of Carroll County ** | Elementary and secondary school systems | 3,451 | 6.23% |
| Carroll Hospital Center - Lifebridge Health Center | General medical and Surgical Hospitals | 1,995 | 3.60% |
| Springfield Hospital Center | Mental Health Services | 833 | 1.50% |
| McDaniel College | Higher education | 800 | 1.44% |
| Penguin Random House, Inc. | Book warehousing and distribution | 755 | 1.36% |
| Carroll County Government*** | Local government | 736 | 1.33% |
| Integrace - Fairhaven | Retirement/Assisted Living | 700 | 1.26% |
| Carroll Community College | Higher education | 580 | 1.05% |
| Walmart | Consumer goods | 530 | 0.96% |
| EVAPCO | HQ / Cooling equipment | 440 | 0.79% |
| | Total | 10,820 | 19.52% |
| Annual Average Employment in Carroll County**** | | 55,429 | |

| 2014 | | | |
|---|---|---------------------|--|
| Firm | Product/Service | Total Employment | Percentage of Total County Employment |
| Board of Education of Carroll County ** | Elementary and secondary school systems | 3,630 | 6.47% |
| Carroll Hospital Center | General hospital | 1,997 | 3.56% |
| Springfield Hospital Center | Mental health services | 833 | 1.48% |
| Jos. A. Bank Clothiers | Corporate HQ/ Distribution | 778 | 1.39% |
| Random House | Book warehousing and distribution | 753 | 1.34% |
| Fairhaven (Episcopal Ministries) | Life care retirement community | 700 | 1.25% |
| McDaniel College | Higher education | 621 | 1.11% |
| Carroll County Government *** | Local government | 592 | 1.05% |
| Carroll Community College | Higher education | 509 | 0.91% |
| EVAPCO | Cooling equipment manufacturer | 440 | 0.78% |
| | Total | 10,853 | 19.34% |
| Annual Average Employment in Carroll County | | 56,144 | |

- Notes: * As of 2022 Brief Economic Facts – commerce.maryland.gov excludes state and local governments
 ** Does not include hourly employees such as substitutes, aides, etc.
 *** Central offices only. From Table 18 - Excludes Sheriff's Department, State's Attorney, and Circuit Court
 **** 2020-2021 Brief Economic Facts - Major Employers

Source: Carroll County Department of Economic Development.
 The County's Annual Average Employment is from the Maryland Department of Labor,
 Annual Employment and Payroll Reports.
 Carroll County Department of the Comptroller.
 Carroll County Department of Planning.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Full-Time County Employees by Function / Program
Last Ten Fiscal Years

Table 18

| Function/Program | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|------------------------------------|---------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| General Government | | | | | | | | | | |
| County Commissioners | | | | | | | | | | |
| Legislative | 8 | 7 | 7 | 7 | 7 | 7 | 7 | 6 | 5 | 5 |
| TV Production | 3 | 3 | 3 | 3 | 3 | 3 | 2 | 2 | 2 | 2 |
| Building Construction | 4 | 4 | 4 | 3 | 2 | 4 | 3 | 2 | 2 | 2 |
| Facilities | 57 | 55 | 56 | 52 | 52 | 54 | 53 | 48 | 50 | 51 |
| Fleet | 22 | 22 | 20 | 23 | 24 | 24 | 24 | 24 | 23 | 23 |
| Permits | 23 | 20 | 20 | 21 | 22 | 23 | 23 | 23 | 22 | 22 |
| County Attorney | 6 | 6 | 6 | 8 | 9 | 9 | 10 | 9 | 10 | 11 |
| Comptroller | 34 | 28 | 30 | 33 | 31 | 34 | 32 | 34 | 34 | 33 |
| Human Resources | 16 | 17 | 15 | 15 | 14 | 13 | 14 | 12 | 11 | 12 |
| Technology Services | 33 | 32 | 32 | 33 | 32 | 33 | 34 | 33 | 32 | 30 |
| Management and Budget | 13 | 15 | 14 | 14 | 14 | 15 | 15 | 15 | 15 | 14 |
| Land Use, Planning and Development | 54 | 54 | 51 | 52 | 53 | 51 | 51 | 51 | 48 | 47 |
| Human Services | 52 | 55 | 48 | 51 | 53 | 53 | 52 | 48 | 51 | 55 |
| Public Safety | | | | | | | | | | |
| Sheriff Services | 247 | 244 | 253 | 262 | 261 | 245 | 241 | 245 | 249 | 253 |
| Emergency Services | 46 | 51 | 47 | 45 | 43 | 45 | 41 | 41 | 36 | 36 |
| Fire and EMS Services | 94 | - | - | - | - | - | - | - | - | - |
| Public Works | | | | | | | | | | |
| Administration | 9 | 8 | 8 | 7 | 7 | 6 | 7 | 8 | 7 | 5 |
| Airport | 3 | 3 | 3 | 3 | 3 | 2 | 2 | 1 | 1 | 1 |
| Roads | 89 | 82 | 90 | 92 | 90 | 95 | 101 | 104 | 100 | 101 |
| Engineering | 16 | 16 | 17 | 18 | 19 | 19 | 19 | 19 | 18 | 18 |
| Bureau of Utilities - Operations | 30 | 31 | 31 | 29 | 28 | 31 | 33 | 31 | 32 | 31 |
| Solid Waste - Operations | 19 | 18 | 17 | 18 | 17 | 17 | 18 | 15 | 18 | 17 |
| Transportation CTS | 1 | 1 | 1 | 1 | 1 | 1 | 1 | - | - | - |
| *Social Services | - | - | - | - | - | - | - | 12 | 12 | 17 |
| Education | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| *Culture and Recreation | 27 | 25 | 27 | 27 | 27 | 26 | 24 | 26 | 26 | 25 |
| Conservation of Natural Resources | | | | | | | | | | |
| Soil Conservation Service | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 4 | 5 | 6 |
| Economic Development | | | | | | | | | | |
| Economic Development | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 8 | 7 |
| CCWD | 16 | 13 | 13 | 12 | 12 | 12 | 11 | 9 | 9 | 9 |
| * Tourism | 7 | 7 | 7 | 8 | 8 | 8 | 8 | 8 | 8 | 8 |
| Judicial Services | 83 | 82 | 81 | 77 | 77 | 79 | 76 | 74 | 70 | 68 |
| Total Full Time Employee Totals | <u>1,024</u> | <u>911</u> | <u>913</u> | <u>926</u> | <u>921</u> | <u>921</u> | <u>914</u> | <u>911</u> | <u>905</u> | <u>910</u> |
| Part Time Employees | <u>7</u> | <u>5</u> | <u>4</u> | <u>8</u> | <u>8</u> | <u>8</u> | <u>7</u> | <u>7</u> | <u>5</u> | <u>5</u> |
| Total Employees | <u><u>1,031</u></u> | <u><u>916</u></u> | <u><u>917</u></u> | <u><u>934</u></u> | <u><u>929</u></u> | <u><u>929</u></u> | <u><u>921</u></u> | <u><u>918</u></u> | <u><u>910</u></u> | <u><u>915</u></u> |

* Denotes departments affected by reorganizations.

Source: Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Operating Indicators by Function / Program
Last Ten Fiscal Years

Table 19

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|-----------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| General Information | | | | | | | | | | |
| Population | 176,371 | 175,560 | 174,845 | 172,891 | 168,015 | 174,386 | 173,594 | 172,703 | 171,702 | 170,643 |
| Registered Voters | 135,331 | 135,338 | 132,558 | 130,402 | 128,726 | 129,221 | 127,215 | 124,340 | 120,076 | 119,595 |
| General Government | | | | | | | | | | |
| Residential (\$ in thousands) | | | | | | | | | | |
| Building Permits Issued | 162 | 490 | 544 | 343 | 350 | 304 | 324 | 278 | 287 | 329 |
| Estimated Value | \$ 32,840 | \$ 76,611 | \$ 79,257 | \$ 55,319 | \$ 55,450 | \$ 55,879 | \$ 59,769 | \$ 49,644 | \$ 53,298 | \$ 54,620 |
| Other (\$ in thousands) | | | | | | | | | | |
| Building Permits Issued | 2,171 | 2,138 | 2,464 | 1,992 | 1,938 | 1,989 | 2,271 | 2,452 | 2,082 | 1,681 |
| Estimated Value | \$ 42,378 | \$ 35,708 | \$ 32,995 | \$ 71,654 | \$ 86,982 | \$ 84,909 | \$ 67,487 | \$ 81,606 | \$ 90,926 | \$ 70,835 |
| Fire and Emergency Service | | | | | | | | | | |
| Paid Firemen* | 335 | 316 | 360 | 332 | 357 | 174 | 177 | 120 | 120 | 120 |
| Active Volunteers (estimated) | 1,600 | 1,549 | 895 | 641 | 730 | 718 | 725 | 725 | 725 | 725 |
| Dispatched Incidents | 24,049 | 24,190 | 21,224 | 20,602 | 21,362 | 22,170 | 20,657 | 19,964 | 19,874 | 18,786 |
| 911 Calls Received** | 57,728 | N/A | 59,902 | 60,771 | 65,792 | 65,639 | 66,165 | 65,910 | 58,705 | 71,437 |
| Police Protection | | | | | | | | | | |
| Sheriff's Department | 132 | 132 | 132 | 132 | 132 | 137 | 142 | 116 | 106 | 106 |
| Citations/Warnings | 20,552 | 18,901 | 21,131 | 23,773 | 26,666 | 21,764 | 20,302 | 23,460 | 25,195 | 23,410 |
| 911 Calls for Service** | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | N/A | 19,880 |
| Detention Center | | | | | | | | | | |
| Detention Center Officers | 71 | 77 | 79 | 92 | 90 | 90 | 92 | 97 | 91 | 91 |
| Total Prisoner Days | 78,110 | 69,350 | 64,328 | 67,185 | 66,601 | 77,121 | 86,246 | 82,527 | 95,793 | 88,565 |
| Water | | | | | | | | | | |
| Daily Average Usage (mgd) | 2.18 | 1.94 | 2.06 | 1.93 | 1.97 | 1.96 | 2.14 | 2.03 | 2.02 | 2.05 |
| Plants Daily Capacity (mgd) | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 | 7.39 |
| Number of Customer Accounts | 8,932 | 8,891 | 8,817 | 8,778 | 8,717 | 8,656 | 8,616 | 8,582 | 8,521 | 8,474 |
| Wastewater | | | | | | | | | | |
| Daily Average Usage (mgd) | 2.63 | 2.63 | 2.59 | 2.89 | 2.63 | 2.91 | 2.57 | 2.65 | 2.89 | 2.64 |
| Plants Daily Capacity (mgd) | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 | 4.45 |
| Number of Customer Accounts | 9,509 | 9,470 | 9,402 | 9,361 | 9,298 | 9,249 | 9,204 | 9,166 | 9,107 | 9,040 |
| Solid Waste | | | | | | | | | | |
| Tons In | 137,317 | 120,661 | 112,138 | 108,680 | 106,484 | 103,227 | 102,698 | 99,402 | 95,480 | 95,758 |
| Tons Recycled | 17,979 | 18,331 | 19,674 | 19,761 | 19,790 | 19,430 | 23,002 | 23,125 | 20,502 | 21,182 |
| Tons into Landfill | 17,795 | 12,846 | 26,468 | 29,566 | 43,396 | 35,378 | 21,480 | 5,097 | 13,100 | 17,271 |
| Tons Transferred | 117,148 | 105,623 | 85,670 | 79,115 | 62,125 | 67,021 | 81,217 | 94,304 | 82,380 | 78,487 |

(Continued)

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Operating Indicators by Function / Program
Last Ten Fiscal Years

Table 19

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Education | | | | | | | | | | |
| Number of Teachers | 2,022 | 1,993 | 1,982 | 1,970 | 1,970 | 1,991 | 2,017 | 2,199 | 2,128 | 2,152 |
| Number of Students | 25,787 | 25,054 | 24,568 | 25,345 | 25,179 | 25,290 | 25,256 | 25,551 | 25,706 | 26,153 |
| Community College | | | | | | | | | | |
| Full Time Equivalent (FTE's) | | | | | | | | | | |
| Students | 2,131 | 2,123 | 2,201 | 2,361 | 2,473 | 2,343 | 2,542 | 2,664 | 2,803 | 2,920 |
| Faculty-Full Time | 80 | 81 | 82 | 83 | 78 | 78 | 79 | 79 | 85 | 82 |
| Faculty-Part Time | 234 | 226 | 215 | 240 | 270 | 259 | 203 | 215 | 196 | 199 |
| Airport | | | | | | | | | | |
| Fuel Sales (gals) | 313,528 | 312,613 | 272,510 | 222,663 | 348,732 | 347,060 | 297,820 | 276,020 | 252,457 | 329,762 |
| Tie Downs Occupied | 15 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 |
| Corporate Hangars Occupied | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| T Hangars Occupied | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 |
| Libraries | | | | | | | | | | |
| Number of volumes (estimated) | 679,209 | 673,690 | 664,390 | 681,523 | 701,477 | 738,777 | 640,583 | 603,439 | 600,018 | 555,600 |
| Circulation | 2,961,510 | 2,699,370 | 2,118,779 | 2,604,402 | 3,546,134 | 3,614,568 | 3,721,515 | 3,790,887 | 3,970,949 | 3,987,246 |
| Senior Centers | | | | | | | | | | |
| Outside Groups using facilities | 101 | 90 | 87 | 1,621 | 2,702 | 3,182 | 3,082 | 2,731 | 2,381 | 2,280 |
| Volunteer Hour at Centers | 22,207 | 18,720 | 1,255 | 28,555 | 46,232 | 51,656 | 53,882 | 54,499 | 51,448 | 54,857 |
| Meals Served | 29,047 | 23,671 | 10,200 | 21,749 | 34,888 | 36,575 | 37,131 | 39,360 | 37,124 | 34,357 |
| Seniors Attending Activities | 110,849 | 103,921 | 30,808 | 204,563 | 314,502 | 322,540 | 311,517 | 310,949 | 295,793 | 273,041 |

N/A: Information is not available for the years indicated.

* Denotes Paid Firemen numbers may be overstated due to overlapping; multiple stations employing the same person. Beginning FY23, EMS personnel now included.

** Police Projection - 911 Calls for Service are now combined with Fire and Emergency Service - 911 Calls Received.

Source: Carroll County Government.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Capital Asset Statistics by Function / Program
Last Ten Fiscal Years

Table 20

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| General Information | | | | | | | | | | |
| Miles of Roads Paved | 990 | 954 | 935 | 935 | 1,006 | 999 | 999 | 993 | 915 | 905 |
| Miles of Roads Unpaved | - | 36 | 59 | 59 | 59 | 64 | 66 | 69 | 70 | 80 |
| Number of Bridges | 153 | 153 | 153 | 153 | 153 | 153 | 153 | 153 | 151 | 151 |
| Acres in Agricultural Land Preservation | 78,315 | 77,425 | 76,595 | 74,211 | 73,132 | 71,623 | 70,311 | 68,929 | 66,642 | 65,761 |
| Fire and Emergency Service | | | | | | | | | | |
| Stations | 14 | 14 | 14 | 14 | 14 | 14 | 14 | 14 | 14 | 14 |
| Detention Center | | | | | | | | | | |
| Capacity | 185 | 185 | 185 | 185 | 185 | 185 | 185 | 185 | 185 | 185 |
| Water | | | | | | | | | | |
| Water Mains (miles) | 146 | 146 | 146 | 145 | 145 | 145 | 145 | 144 | 141 | 140 |
| Treatment Plants | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 4 | 4 |
| Water Tanks | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 6 | 6 |
| Wastewater | | | | | | | | | | |
| Sewer Mains (miles) | 137 | 133 | 133 | 133 | 133 | 132 | 131 | 130 | 128 | 127 |
| Treatment Plants | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Pumping Stations | 22 | 22 | 22 | 22 | 22 | 22 | 22 | 22 | 18 | 18 |
| Solid Waste | | | | | | | | | | |
| Active Landfills | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Recreation and Culture | | | | | | | | | | |
| Parks (1) | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 | 32 |
| Acres | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 | 4,773 |
| Education | | | | | | | | | | |
| Elementary | 22 | 22 | 22 | 22 | 22 | 22 | 22 | 23 | 23 | 23 |
| Middle | 8 | 8 | 8 | 8 | 8 | 8 | 8 | 9 | 9 | 9 |
| High | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 8 | 8 | 8 |
| Vocational technical | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 2 | 2 | 2 |
| Special/Alternative Education | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| College | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Airport | | | | | | | | | | |
| Runway (feet) | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 | 5,100 |
| T Hangars Available | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 | 82 |
| Corporate Hangars Available | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| Tie Downs Available | 41 | 41 | 41 | 41 | 41 | 41 | 41 | 52 | 52 | 52 |
| Apron Area (acres) | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 | 14.6 |
| Firearms Facility | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Libraries | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 | 6 |
| Senior Centers | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |

Note: (1) Includes two proposed reservoirs.
Source: Carroll County Government.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Bureau of Utilities – Revenue and Expenses
Last Ten Fiscal Years

Table 21

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|-------------------|---------------------|---------------------|---------------------|
| Revenue | | | | | | | | | | |
| Usage charges | \$ 13,984,011 | \$ 12,577,500 | \$ 12,155,336 | \$ 11,246,583 | \$ 10,597,228 | \$ 10,797,227 | \$ 10,578,433 | \$ 10,359,334 | \$ 10,233,000 | \$ 9,272,482 |
| Penalties and interest | 615,167 | 156,251 | 62,531 | 150,333 | 227,370 | 624,728 | 159,650 | 452,880 | 222,120 | 480,963 |
| Operating transfer - County | 1,359,030 | 769,770 | 761,950 | 521,230 | 369,820 | 212,110 | 204,490 | 189,350 | 199,420 | 193,390 |
| Capital contributions | 1,018,565 | 910,687 | 2,020,392 | 5,177,789 | 2,646,389 | 1,200,848 | 300,231 | 887,006 | 482,614 | 775,916 |
| Maintenance fee | 1,662,328 | 1,527,252 | 1,514,058 | 1,502,682 | 1,493,415 | 1,486,384 | 1,480,053 | 1,467,824 | 1,462,477 | 1,455,846 |
| Other | - | - | 73 | 11,942 | 531 | - | 11,558 | - | 793 | 262,830 |
| Total revenue | 18,639,101 | 15,941,460 | 16,514,340 | 18,610,559 | 15,334,753 | 14,321,297 | 12,734,415 | 13,356,394 | 12,600,424 | 12,441,427 |
| Expenses | | | | | | | | | | |
| Salaries | 3,422,390 | 2,859,338 | 2,697,570 | 2,884,101 | 2,673,440 | 2,652,790 | 2,628,389 | 2,551,327 | 2,443,101 | 2,510,322 |
| Operating expenses | 6,935,812 | 5,923,594 | 7,801,122 | 6,450,736 | 7,246,550 | 6,096,065 | 6,663,394 | 6,308,098 | 5,692,128 | 5,795,999 |
| Depreciation | 3,939,921 | 3,761,133 | 3,505,983 | 3,390,193 | 3,357,978 | 2,327,785 | 2,296,365 | 2,185,471 | 2,204,733 | 2,285,154 |
| Interest | 149,690 | 161,570 | 219,035 | 275,214 | 370,154 | 402,909 | 483,441 | 499,729 | 706,695 | 736,935 |
| Other | - | - | - | - | - | 8,787 | - | 55,584 | - | - |
| Total expense | 14,447,813 | 12,705,635 | 14,223,710 | 13,000,244 | 13,648,122 | 11,488,336 | 12,071,589 | 11,600,209 | 11,046,657 | 11,328,410 |
| Excess (deficiency) of revenue over (under) expense: | \$ 4,191,288 | \$ 3,235,825 | \$ 2,290,630 | \$ 5,610,315 | \$ 1,686,631 | \$ 2,832,961 | \$ 662,826 | \$ 1,756,185 | \$ 1,553,767 | \$ 1,113,017 |

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Solid Waste Fund – Revenue and Expenses
Last Ten Fiscal Years

Table 22

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|---------------------|----------------------|---------------------|---------------------|---------------------|---------------------|-------------------|---------------------|-----------------------|---------------------|
| Revenue | | | | | | | | | | |
| Charge for services | \$ 10,479,790 | \$ 8,927,804 | \$ 8,096,735 | \$ 7,162,851 | \$ 7,107,829 | \$ 6,771,556 | \$ 6,846,672 | \$ 6,201,012 | \$ 6,023,220 | \$ 5,862,657 |
| Penalties and interest | 885,106 | (16,029) | 21,386 | 130,560 | 172,386 | 87,941 | 41,895 | 214,039 | 2,573 | 21,644 |
| Proceeds from sales of recyclables | 156,203 | 164,553 | 121,648 | 75,787 | 159,234 | 238,911 | 204,922 | 123,621 | 317,760 | 546,110 |
| Capital contributions-equip. transferred from County | - | - | - | 13,172 | - | - | 2,303 | 47,133 | - | - |
| Capital contributions-grants | 7,698 | - | 99,140 | - | - | - | - | - | - | - |
| Gain on sale of fixed assets | - | - | - | 175,596 | 196,000 | - | 22,500 | 12,431 | - | - |
| Other | - | - | - | - | 83,423 | 7,425 | 4,860 | 2,700 | 476,079 | 265,732 |
| Operating transfer - County | 7,317,780 | 28,562,890 | 1,532,250 | 615,000 | 2,415,000 | 2,415,000 | 2,415,000 | 2,415,000 | 125,632 | 1,115,000 |
| Total revenue | <u>18,846,577</u> | <u>37,639,218</u> | <u>9,871,159</u> | <u>8,172,966</u> | <u>10,133,872</u> | <u>9,520,833</u> | <u>9,538,152</u> | <u>9,015,936</u> | <u>6,945,264</u> | <u>7,811,143</u> |
| Expense | | | | | | | | | | |
| Salaries | 2,200,465 | 1,723,614 | 1,565,230 | 1,860,730 | 1,652,012 | 1,557,315 | 1,484,759 | 1,523,060 | 1,435,456 | 1,436,414 |
| Operating expenses | 10,613,550 | 9,265,751 | 8,332,327 | 6,436,302 | 5,396,268 | 8,249,882 | 6,694,399 | 7,866,631 | 7,444,156 | 4,218,417 |
| Depreciation | 594,836 | 648,690 | 670,704 | 659,482 | 671,148 | 654,059 | 605,529 | 551,842 | 577,666 | 564,037 |
| Interest | 896 | 2,149 | 4,961 | 8,596 | 17,066 | 29,253 | 46,408 | 55,038 | 93,541 | 100,662 |
| Total expense | <u>13,409,747</u> | <u>11,640,204</u> | <u>10,573,222</u> | <u>8,965,110</u> | <u>7,736,494</u> | <u>10,490,509</u> | <u>8,831,095</u> | <u>9,996,571</u> | <u>9,550,819</u> | <u>6,319,530</u> |
| Excess (deficiency) of revenue over expense | <u>\$ 5,436,830</u> | <u>\$ 25,999,014</u> | <u>\$ (702,063)</u> | <u>\$ (792,144)</u> | <u>\$ 2,397,378</u> | <u>\$ (969,676)</u> | <u>\$ 707,057</u> | <u>\$ (980,635)</u> | <u>\$ (2,605,555)</u> | <u>\$ 1,491,613</u> |
| Tipping Fee per ton | \$ 64.00 | \$ 64.00 | \$ 64.00 | \$ 64.00 | \$ 64.00 | \$ 64.00 | \$ 64.00 | \$ 62.00 | \$ 62.00 | \$ 62.00 |

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Airport Fund – Revenue and Expenses
Last Ten Fiscal Years

Table 23

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|---------------------|---------------------|-------------------|---------------------|---------------------|------------------|------------------|-------------------|------------------|-------------------|
| Revenue | | | | | | | | | | |
| Rent | \$ 1,015,498 | \$ 832,614 | \$ 842,988 | \$ 764,953 | \$ 762,573 | \$ 739,048 | \$ 717,604 | \$ 694,754 | \$ 667,119 | \$ 638,096 |
| Fuel sales | 94,999 | 91,908 | 77,735 | 63,459 | 87,183 | 86,765 | 74,455 | 69,005 | 60,589 | 75,846 |
| Capital contributions (1) | 1,356,384 | 12,375 | 348,573 | 10,000 | 66,274 | 20,000 | 189,422 | 179,130 | 25,000 | 186,719 |
| Capital contributions-County | - | 365,492 | - | - | - | - | - | 30,000 | - | - |
| Penalties and Interest | 49,401 | - | - | - | - | - | - | - | - | - |
| Land sale | - | - | - | - | 18,580 | - | - | 5,632 | 902 | - |
| Operating transfer-County | 16,000 | 2,252,490 | - | - | - | - | - | - | - | - |
| Other | - | 11,556 | 145 | 255 | 269 | 281 | 13,179 | 318 | 592 | 9,009 |
| Total revenue | <u>2,532,282</u> | <u>3,566,435</u> | <u>1,269,441</u> | <u>838,667</u> | <u>934,879</u> | <u>846,094</u> | <u>994,660</u> | <u>978,839</u> | <u>754,202</u> | <u>909,670</u> |
| Expenses | | | | | | | | | | |
| Salaries | 346,290 | 301,517 | 273,724 | 324,023 | 354,745 | 274,043 | 248,404 | 235,452 | 198,133 | 200,002 |
| Operating expenses | 445,885 | 241,421 | 206,421 | 198,728 | 271,294 | 207,658 | 162,834 | 158,637 | 175,804 | 153,102 |
| Operating expenses-capital (2) | 230,242 | 113,890 | 95,440 | 92,458 | 221,125 | 119,918 | 273,626 | 204,719 | 120,000 | 194,565 |
| Interest | 128,266 | 130,053 | 135,583 | 141,941 | 21,871 | 29,502 | 39,899 | 48,478 | 65,301 | 70,822 |
| Depreciation | 358,783 | 353,084 | 363,344 | 369,101 | 189,665 | 177,113 | 176,283 | 175,761 | 174,578 | 182,320 |
| Total expense | <u>1,509,466</u> | <u>1,139,965</u> | <u>1,074,512</u> | <u>1,126,251</u> | <u>1,058,700</u> | <u>808,234</u> | <u>901,046</u> | <u>823,047</u> | <u>733,816</u> | <u>800,811</u> |
| Excess (deficiency) of revenue over expense: | <u>\$ 1,022,816</u> | <u>\$ 2,426,470</u> | <u>\$ 194,929</u> | <u>\$ (287,584)</u> | <u>\$ (123,821)</u> | <u>\$ 37,860</u> | <u>\$ 93,614</u> | <u>\$ 155,792</u> | <u>\$ 20,386</u> | <u>\$ 108,859</u> |

Note:

(1) Capital contributions include reimbursements from the Federal Aviation Administration and the Maryland Aviation Administration.

(2) Operating expense reimbursed by the Federal Aviation Administration and the Maryland Aviation Administration.

Source: Carroll County Department of the Comptroller.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Retired Members of the Carroll County Employee Pension Plan by Type of Benefit
As of June 30, 2023

Table 24

| Amount of Monthly Benefit | # of Retired Members | Type of Retirement | | | | Option Selected | | | | | |
|------------------------------|-------------------------|--------------------|----|----|---|-----------------|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | Unmod | A | B | C | D | E |
| Deferred | 2 | 2 | | | | | | | | | |
| \$ 1 - \$250 | 65 | 58 | 0 | 7 | 0 | 25 | 7 | 13 | 14 | 3 | 3 |
| 251 - 500 | 116 | 100 | 4 | 12 | 0 | 33 | 13 | 14 | 40 | 8 | 8 |
| 501 - 750 | 86 | 73 | 8 | 5 | 0 | 27 | 12 | 12 | 20 | 4 | 11 |
| 751 - 1000 | 61 | 48 | 10 | 3 | 0 | 17 | 10 | 8 | 10 | 5 | 11 |
| Over 1,000 | 101 | 95 | 5 | 0 | 1 | 22 | 15 | 12 | 28 | 15 | 9 |

Type of Retirement:

- 1 - Normal Retirement for age and/or service
- 2 - Early Retirement
- 3 - Beneficiary Payment, normal or early retirement
- 4 - Beneficiary Payment, death in service

Option Selected:

- Unmodified: Life Annuity, member only
- A - Beneficiary receives lump sum of unused contributions
- B - Life Annuity of member, with ten years certain and continuous
- C - Beneficiary receives 100 percent of member's reduced monthly benefit
- D - Beneficiary receives 75 percent of member's reduced monthly benefit
- E - Beneficiary receives 50 percent of member's reduced monthly benefit

Source: Department of Human Resources.

THE COUNTY COMMISSIONERS OF CARROLL COUNTY, MARYLAND
Retired Members of the Carroll County Public Safety Pension Plan by Type of Benefit
As of June 30, 2023

Table 25

| Amount of Monthly Benefit | # of Retired Members | Type of Retirement | | | | Option Selected | | | | | | |
|------------------------------|-------------------------|--------------------|---|---|---|--------------------|---------------|-------------------|---------------|--------------|--------------|---|
| | | 1 | 2 | 3 | 4 | Life Ann. Unmod | Cash Ref A | 10 Yr. Cert. B | J&C 100% C | J&C 75% D | J&C 50% E | |
| Deferred | - | | | | | | | | | | | |
| \$ 1 - \$250 | - | - | - | - | - | - | - | - | - | - | - | - |
| 251 - 500 | 1 | 1 | - | - | - | - | - | - | 1 | - | - | - |
| 501 - 750 | 1 | 1 | - | - | - | - | - | - | 1 | - | - | - |
| 751 - 1000 | 1 | 1 | - | - | - | - | 1 | - | - | - | - | - |
| Over 1,000 | 23 | 23 | - | - | - | 3 | 2 | 5 | 6 | 2 | 5 | |

Type of Retirement:

- 1 - Normal Retirement for age and/or service
- 2 - Early Retirement
- 3 - Beneficiary Payment, normal or early retirement
- 4 - Beneficiary Payment, death in service

Option Selected:

- Unmodified: Life Annuity, member only
- A - Beneficiary receives lump sum of unused contributions
- B - Life Annuity of member, with 10 years certain and continuous
- C - Beneficiary receives 100 percent of member's reduced monthly benefit
- D - Beneficiary receives 75 percent of member's reduced monthly benefit
- E - Beneficiary receives 50 percent of member's reduced monthly benefit

Source: Department of Human Resources.



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