

The FY25 Proposed Budget and

The FY25-30 Operating and
Community Investment Plans

An Open Budget Process

- Budget sessions are open to the public.
- Budget sessions are shown live and replayed on Comcast Channel 24.
- Budget sessions are streamed in HD on the County's YouTube channel.
- Budget sessions can also be found on the County's website at carrollcountymd.gov.

An Open Budget Process

- Budget sessions are included on the County website calendar with links to live and on demand video.
- News releases are available through Carroll Connect, the County's email subscription service.
- Information is available on Facebook, Twitter, Instagram and YouTube

What Are We Going To Cover?

- How did we get here?
- Commissioner actions
- State actions
- Changes from the current budget/plans
- Highlights
 - Governmental partners
 - Commissioner agencies
- CIP

FY25 Proposed Budget and FY25-30 Plans

How Did We Get Here?

Decades of Change

- **A changing funding relationship with the State**
- **Services**
- **Mandates**
- Infrastructure and facilities
- The Great Recession
- Changing demographics
- A changing world
- Use of one-time funding
- Choices to build in expenditures without a plan

Changing Relationship with the State

- Early 90s recession
- Continued evolution
- FY10
 - Highway User Revenue (HUR)
- Blueprint
- State funding of government partners

Services

- Transit fixed routes; anyone can ride
- Water resources collaboration with municipalities
- Veterans' services
- Not In Carroll
- Career EMS

Mandates

- NPDES
- Full-Day K
- SROs
- Body-worn cameras
- Blueprint
- Minimum wage
- Next Gen 911
- Medically Assisted Treatment

Mandates – Costs Passed to Us

- Teacher Pensions
- SDAT

Commissioner Actions

Revenue

- Recordation increases from \$5.00 per \$500 to \$6.50 per \$500
- Property Tax increases \$0.02 from \$1.018 to \$1.038

Education

- CCPS
 - Increase of \$6.0M
 - Freedom Elementary Addition
 - Sykesville Middle Addition

Education

- CCC
 - Increase of \$150K to support salary increases
- CCC - Entrepreneurship
 - One-time funding of \$120K
- CCPL
 - One-time funding of \$169.2K, 1.5% increase from FY24

Public Safety

- Funding included for pension benefit increases

Public Safety

- Courts
 - Conversion of 4 part-time contractual positions to 2 full-time bailiff positions
- Sheriff's Office
 - Additional \$9.0M for Sheriff's Headquarters CIP project
- State's Attorney's Office
 - Added Attorney Unit Chief position

Public Safety

- Fire & EMS
 - Added Deputy Chief of Operations position
 - Upgrade 4 Shift Commander positions to Captains
 - Ongoing reduction of \$2.8M
- VESA
 - \$320K to VESA towards EVOD positions

Public Works

- Engineering – Survey
 - Elimination of Survey Helper position
- Facilities
 - One-time funding of \$275K for Animal Control building improvements

Public Works

- Fleet
 - Increase outside labor rates from \$75/hour to \$95/hour
 - Added Fleet Mechanic position
 - Added Fleet Supervisor position
- Roads
 - Eliminate 8 Truck Driver positions

Citizen Services Non-Profits

- Access Carroll – ongoing increase of \$12.4K

Recreation and Culture

- Historical Society – reduced ongoing funding by \$10K
- Arts Council – reduced ongoing funding by \$33K
- Community Self-Help – increased annual funding by \$33K

General Government

- Comptroller
 - Added Senior Payroll Assistant position
 - Eliminated Collections Specialist position

Conservation

- Ag Pres – ongoing reduction of \$2.5M in Property Tax

Other

- Reserve for Contingencies
 - Reduction of \$1.6M, or 1/3
- Where possible, budgets held flat to FY24 funding, a decrease of \$0.7M

Salary

- Planned 4.0% salary increase for Commissioner employees, Courts, and State's Attorney's Office

FY25 Use of Fund Balance

- Use of surplus in FY25 - \$24.5M
 - 1% of Budget (Assigned from FY23) - \$4.9M
 - Use of FY23 Unassigned Fund Balance - \$19.6M
- FY24 projected surplus is \$0.3M

State Budget

Governmental Partners

- CCPS – \$188.3M, an increase of \$8.9M
- CCC – \$13.9M, a decrease of \$0.5M
- CCPL – \$1.3M, an increase of \$46,000
- Health Department – \$5.0M, an increase of \$0.4M

Carroll Commissioners

- HUR - \$4.3M grant, increase of \$1.1M
- Police Aid - \$0.9M, flat
- POS - \$0.9M, a decrease of \$0.9M

FY25 Budget and FY26-30 Plans

Changes from the current budget
and plans

Proposed Op Plan

In Millions	FY25	FY26	FY27	FY28	FY29	FY30
Revenues	\$541.6	\$546.8	\$570.0	\$588.4	\$605.3	\$623.5
Expenditures	541.6	546.4	573.8	597.0	621.6	647.0
Balance	\$0.0	\$0.4	(\$3.8)	(\$8.6)	(\$16.2)	(\$23.5)
% of Budget	0.0%	0.1%	(0.1%)	(1.5%)	(2.7%)	(3.8%)

Changes From Existing Op Plan

Decreases From the Op Plan

- BOE Debt Service
 - Changes to planned projects
- Debt Service
 - Timing of bond sales
- Net Fire/EMS
- Public Works
 - Reduction in planned fuel costs
 - Eliminated 9 positions

Decreases From the Op Plan

- Non-Profits/Health Department
- Transfer to Solid Waste
 - Recycling - Tonnage and processing fee decreasing
- Transfer to Workers Comp ISF
 - Eliminated in FY25 due to experience

Decreases From the Op Plan

In millions	FY25	FY26	FY27	FY28	FY29
BOE DS	(0.5)	(0.9)	(1.5)	0.6	1.3
Debt Service	(3.0)	(4.1)	(2.7)	(1.1)	(1.1)
Net Fire/EMS	(2.4)	(2.6)	(2.1)	(2.4)	(2.8)
DPW	(2.4)	(2.8)	(2.9)	(2.9)	(2.9)
Non-Profits/HD	(0.2)	(0.2)	(0.2)	(0.2)	(0.2)
Transfer to Solid Waste	(0.3)	(0.3)	(0.2)	(0.1)	(0.1)
Reserve for Contingencies	(2.2)	(2.3)	(2.4)	(2.4)	(2.5)

Increases From the Op Plan

- Courts
 - Digital records conversion
 - Conversion of 4 part-time contractual positions to 2 full-time bailiff positions
- SAO
 - Attorney Unit Chief position
- Health and Fringe
 - Claims experience
 - Higher growth than anticipated
- Public Safety Pension

Increases From the Op Plan

- IT
 - Land Management System Migration
 - Software maintenance
 - One-time GIS CORE upgrade
- Board of Elections
 - State salary increase and assumption increase throughout the plan

Increases From the Op Plan

- Transfer to Capital
 - Use of one-time in FY25:
 - \$2.0M PFAS Remediation CIP
 - \$4.5M Sheriff's Office Headquarters CIP
 - \$4.0M General Government Unallocated CIP
 - \$1.5M Piney Run Dam CIP
 - Increases for County Technology and Self-Contained Breathing Apparatus Replacement for Fire/EMS

Increases From the Op Plan

In millions	FY25	FY26	FY27	FY28	FY29
Courts	0.1	0.0	0.0	0.0	0.0
SAO	0.1	0.1	0.1	0.1	0.1
Health/Fringe	1.9	1.7	1.9	2.1	2.3
Elections	0.1	0.1	0.2	0.2	0.2
Technology	0.4	0.4	0.6	0.5	0.5
Pension	0.5	2.5	2.6	2.7	2.9
Transfer to Capital	9.4	0.3	0.4	0.4	0.4

Positions Included

- Fire Transition – 56 positions
- Fire/EMS – Deputy Chief of Operations
- Fleet – Mechanic & Fleet Supervisor
- Accounting – Senior Payroll Assistant
- State's Attorney's Office – Attorney Unit Chief

Operating Highlights

FY25 All Funds

- FY25 – \$744.8M
- FY24 – \$773.0M
- Change – (\$28.1M) or (3.6%)

FY25 Operating Budget

- FY25 – \$541.6M
- FY24 – \$542.8M
- Change – (\$1.2M) or (0.2%)

Governmental Partners

Education

- CCPS
 - Ongoing funding of \$239.0M, an increase of \$13.1M or 5.8%
 - Debt Service funding of \$14.1M, an increase of \$1.4M

Education

- College – \$12.5M, an increase of \$0.5M, or 4.3%
- College – Adult Basic Education \$0.2M, a decrease of \$0.1M, or 28.2%
- College – Carroll Entrepreneurship Program \$0.1M one-time, flat

Education

- Library – \$11.5M, one-time increase of \$0.2M or 1.5%
- Cable Regulatory Commission – \$0.2M, an increase of \$9,530
- Community Media Center – \$0.7M, a decrease of \$19,600
 - True-up of \$30K

Public Safety

- Courts – \$3.5M, an increase of \$0.3M or 8.2%
 - \$0.1M for digital records conversion
- Sheriff's Office – \$28.7M, an increase of \$1.2M or 4.2%

Public Safety

- States Attorney – \$4.9M, an increase of \$0.3M or 6.2%
 - \$0.1M for the addition of an Attorney Unit Chief position

Public Safety

- Animal Control – \$1.1M, an increase of \$0.1M or 9.3%
 - Base increase of 3% in FY25
 - Vehicle replacement in FY25
- LOSAP – \$0.7M – flat from FY24

Public Safety

- VESA – \$5.1M, an increase of \$0.1M or 0.8%
 - Transfer \$2.0M of expenses to County Fire/EMS
 - Base increase of \$0.4M or 10.9%
 - 3% growth as planned
 - \$320K to VESA towards EVOD positions

Public Safety

- Fire and EMS Administration – \$8.2M, an increase of \$0.6M or 8.6%
 - Currently includes 22 positions
 - 4 Captains
 - 12 Station Lieutenants
 - 6 support staff

Public Safety

- Net New funding (Fire/EMS Services) – \$19.1M, an increase of \$5.6M or 41.6%
 - Onboarding and funding for 214 positions, including the addition of a Deputy Chief of Operations position

Citizen Services

- Non-Profit Service Providers – \$4.2M, flat
 - Access Carroll – Additional funding of \$12.4K
- Health Department – \$4.0M, flat

Others

- Historical Society – \$50,000, a decrease of \$10K or 12.5%
- Union Mills - \$20,000, flat
- Board of Elections – \$2.5M, an increase of \$0.2M
 - Election Judge bonus
- Conservation and Natural Resources – \$1.0M, an increase of \$15,710

Commissioner Agencies

Commissioner Agencies

- Department of Public Safety – \$6.7M, a decrease of \$0.1M or 1.1%
- Department of Public Works – \$41.4M, a decrease of \$0.5M or 1.1%
- Citizen Services – \$2.3M, an increase of \$0.4M or 22.0%
 - RSS grant-funded in FY24

Commissioner Agencies

- Recreation and Parks – \$4.2M, an increase of \$0.9M or 26.2%
- Comptroller – \$3.8M, an increase of \$0.1M or 1.8%
- County Attorney – \$0.9M, an increase of \$24,620 or 2.7%

Commissioner Agencies

- Economic Development – \$3.0M, an increase of \$26,940 or 0.9%
- Management and Budget – \$3.4M, a decrease of \$0.2M or 6.7%
 - Eliminated Transfer to Workers Compensation ISF in FY25 due to experience
- Planning and Land Management – \$4.1M, flat

Commissioner Agencies

- Technology Services – \$8.2M, an increase of \$0.8M or 11.2%
 - Tyler Technologies
 - Maintenance cost for Accela to cloud and implementation of ProjectDox
 - Vista Protect
 - Increased cost of subscriptions
- Audio/Video Production – \$0.2M, an increase of \$8,230 or 3.4%

Commissioner Agencies

- Human Resources – \$21.2M, an increase of \$3.1M or 12.2%
 - Medical claims increase by 11% or \$1.8M
 - ISF reduction of \$1.0M
 - \$15K included for Public Safety Pension benefit increase study

Commissioner Agencies

- Not in Carroll – \$0.3M, flat
- County Commissioners – \$1.3M, an increase of \$33,860 or 2.7%

Community Investment Plan (CIP) Highlights

FY25 Capital Fund

Fund	FY24 Budget	FY25 Proposed	Change
Local	\$130.7M	\$85.3M	(\$45.4M)
State	28.1M	32.2M	4.0M
Federal	1.4M	3.8M	2.4M
Other	0.5M	0.4M	(0.2M)
Total	\$160.8M	\$121.7M	(\$39.1M)

Schools

FY25 Schools

- Schools - \$60.1M
 - Freedom Elementary Addition - \$0.5M
 - Sykesville Middle Addition - \$1.3M
 - K and Pre-K Additions - \$23.8M
 - HVAC Replacements - \$10.8M
 - Roof Replacement - \$6.5M
 - Paving - \$1.0M
 - Relocatable Classrooms - \$0.3M
 - Technology - \$1.0M

FY26 - 30 CIP

- Schools
 - Additions – Pre-K, Kindergarten, Freedom ES, Sykesville MS
 - HVAC Improvements and Replacements
 - Paving
 - Technology
 - Relocatable Classrooms
 - Roof Replacements

Not In

- Schools
 - BEST Program/PreK Addition – Robert Moton Elementary
 - Liberty High Modernization
 - Security Improvements
 - William Winchester Elementary Modernization

FY25 Conservation

- Conservation and Open Space - \$10.8M
 - Agricultural Land Preservation - \$2.4M
 - Local Program - \$1.4M
 - State Program - \$1.0M
 - Water Quality - \$3.9M
 - NPDES - \$3.6M
 - Stormwater Facility Renovation - \$0.3M
 - PFAs Remediation - \$2.0M

FY26 – 30 CIP

- Conservation and Open Space
 - Agricultural Land Preservation
 - NPDES
 - Stormwater Facility Maintenance

FY25 Public Works

- Roads – \$21.9M
 - Georgetown Boulevard Extension - \$2.0M
 - Pavement Management - \$16.6M
 - Pavement Preservation - \$1.2M
 - Public Works Unallocated - \$0.8M
 - Market Street Extension - \$0.8M
 - Storm Drain Inspection and Rehabilitation - \$0.3M

FY26 – 30 CIP

- Roads
 - Highway Safety Improvements
 - Monroe Avenue Extension
 - Pavement Management
 - Pavement Preservation
 - Ramp and Sidewalk Upgrades
 - Small Drainage Structures
 - Storm Drain Inspection and Rehabilitation

Not In

- Roads
 - Arrington/Raincliffe Road Connection and Realignment
 - Bark Hill Salt Storage Replacement
 - Hampstead Salt Storage
 - Hodges Material Storage Replacement
 - Maintenance Center Salt Storage Replacement
 - Winfield Salt Storage Replacement

FY25 Public Works

- Bridges – \$7.2M
 - Maintenance Projects - \$0.4M
 - Hawks Hill Road/Little Pipe Creek Trib. - \$0.9M
 - Hughes Shop Road/Bear Branch Road - \$0.7M
 - McKinstry's Mill Road/Little Pipe Creek – \$0.5M
 - McKinstry's Mill Road/Sams Creek - \$0.5M
 - Patapsco Road/E. Branch Patapsco - \$2.0M
 - Stem Road/Wolf Pit Branch - \$1.0M
 - Stone Chapel Road/Little Pipe Creek - \$1.2M

FY26 - 30 CIP

- Bridges
 - Gaither Road over South Branch Patapsco
 - Hawks Hill Road over Little Pipe Creek Tributary
 - Hughes Shop Road over Bear Branch Road
 - McKinstry's Mill Road over Little Pipe Creek
 - McKinstry's Mil Road over Sams Creek
 - McKinstry's Mill Road over Tributary to Little Pipe Creek
 - Old Kay's Mill Road over Beaver Run
 - Patapsco Road over E. Branch Patapsco
 - Stone Chapel Road over Little Pipe Creek
 - Woodbine Road over South Branch Patapsco

Not In

- Bridges
 - Babylon Road over Silver Run

FY25 Recreation and Culture

- Recreation and Parks - \$2.6M
 - Sports Complex Field Improvements - \$1.7M
 - Tot Lot Replacement - \$0.3M
 - Piney Run Paving - \$0.1M
 - Park Restoration - \$0.2M
 - Land Acquisition - \$0.2M
 - Community Self-Help and Town Fund - \$0.1M
 - Funding
 - Program Open Space
 - General Fund dollars

FY26 – 30 CIP

- Recreation and Culture
 - Community Self-Help Projects
 - Freedom Park Field Light Replacement
 - Land Acquisition
 - Park Restoration
 - Pavilion Replacements
 - Sports Complex Dugout Improvements
 - Tot Lot Replacement

Not In

- Recreation and Culture
 - Cape Horn Park Additional Field Lighting
 - Freedom Park Field Light Replacements
 - Hashawha Waterless Restroom
 - Mayeski Park Field Light Replacements
 - Northwest Regional Park
 - Outdoor Basketball Courts Additions
 - Piney Run Lower Bathroom Replacement
 - Union Mills Recreation Area

FY25 General Government

- General Government - \$21.4M
 - County Building Systemic Renovations - \$1.5M
 - County Technology - \$1.4M
 - Detention Center Access System Replacement - \$0.1M
 - Fire and EMS – Regional Water Supply - \$0.2M
 - Fire and EMS – Self-Contained Breathing Apparatus - \$0.5M
 - General Government Unallocated - \$4.0M

FY25 General Government

- Generator Replacement - \$0.2M
- Land Management System Migration - \$0.3M
- Library Technology - \$0.1M
- Maintenance Center Fuel Tank Replacement - \$1.5M
- Piney Run Dam Rehabilitation - \$1.5M
- Parking Lot Overlays - \$0.3M
- Payroll/HR System Replacement - \$0.2M
- PS Emergency Communication Radios - \$0.7M
- Sheriff's Office – Headquarters - \$9.0M

FY26 – 30 CIP

- Community College Technology
- County Building Systemic Renovations
- County Technology
- Fire and EMS - Regional Water Supply
- Fire and EMS - Self-Contained Breathing Apparatus Replacements
- Fleet Lift Replacements
- Generator Replacements
- Library Technology
- Public Safety Emergency Communication Radios

Not In

- General Government
 - Animal Control Building
 - Carroll Community College:
 - Applied Technology Center
 - Athletic Facility
 - Facilities Operations Building
 - Public Safety Building
 - Transit Building Addition

Not In

- General Government
 - Health Department Building Expansion
 - Senior Centers:
 - Taneytown Senior Center Renovation
 - Westminster Senior Center Porch Enclosure

Not In

- General Government
 - Public Library:
 - Eldersburg Library Modernization
 - North Carroll Library Expansion
 - Westminster Library Modernization

Not In

- General Government
 - Sheriff's Office:
 - Detention Center Recreation Yard Roof
 - Detention Center Replacement
 - Detention Center Sally Port Roof

Enterprise Fund Projects

FY25 Enterprise Funds

- Airport - \$36,000
 - Grounds and Maintenance Equipment
- Fiber Network
 - CCPN Equipment Replacement - \$0.9M

FY25 Enterprise Funds

- Utilities - \$7.6M
 - County Water and Sewer Line Rehab - \$0.7M
 - Freedom Water Treatment Plant Equipment and Membrane Replacement - \$0.3M
 - Freedom Water Treatment Plant Water Pump Replacement - \$3.6M
 - Liberty Tank Booster Station - \$3.6M

FY25 Enterprise Funds

- Utilities
 - Pump Station Expansions and/or Rehabs - \$0.4M
 - Patapsco Valley Rehab - \$0.3M
 - Equipment replacement - \$0.1M
 - Tank Inspection and Rehab - \$0.3M
 - Water Main Valve Replacement and Rehab - \$0.3M
 - Water Meters - \$0.6M
 - Water Service Line Replacement - \$0.2M

FY26 – 30 Enterprise Funds

- Airport
 - Grounds and Maintenance Equipment
- Fiber Network
 - CCPN Equipment Replacement
- Utilities
 - Stone Manor Pump Replacement

Proposed Utilities Water and Sewer Rate increases

		Water	Sewer
Current Rate: (FY2024)	Base Charge per quarter	\$12.31	\$17.96
	*Usage Rate 0 - 10,000 gallons	\$10.81	\$12.03
	10,001 - 30,000 gallons	\$10.99	\$12.89
	Over 30,000 gallons	\$11.23	\$13.98
Proposed Rate: (FY2025)	Base Charge per quarter	\$13.28	\$18.92
	*Usage Rate 0 - 10,000 gallons	\$10.92	\$12.74
	10,001 - 30,000 gallons	\$11.19	\$13.57
	Over 30,000 gallons	\$11.56	\$14.73

Wrapping Up

Still to Come

- Public Hearing 7:00 pm May 6th at Carroll Arts Center
- Budget Adoption 1:00 pm May 21st
- The Budget will be available at <https://www.carrollcountymd.gov/>

Ted Zaleski

tzaleski@carrollcountymd.gov

410-386-2082